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Cost-effectiveness of therapeutics for COVID-19 patients: a rapid review and economic analysis

Andrew Metry, Abdullah Pandor, Shijie Ren, Andrea Shippam, Mark Clowes, Paul Dark, Ronan McMullan and Matt Stevenson



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Abstract

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Cost-effectiveness of therapeutics for COVID-19 patients: a rapid review and economic analysis

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Background: Severe acute respiratory syndrome coronavirus 2 is the virus that causes coronavirus disease 2019. Over six million deaths worldwide have been associated with coronavirus disease 2019.

Objective: To assess the cost-effectiveness of treatments used for the treatment of coronavirus disease 2019 in hospital or used in the community in patients with coronavirus disease 2019 at high risk of hospitalisation.

Setting: Treatments provided in United Kingdom hospital and community settings.

Methods: Clinical effectiveness estimates were taken from the coronavirus disease-network meta-analyses initiative and the metaEvidence initiative. A mathematical model was constructed to explore how the interventions impacted on patient health, measured in quality-adjusted life-years gained. The costs associated with treatment, including those of hospital care, were also estimated and used to form a cost per quality-adjusted life-year gained value which was compared with thresholds published by the National Institute for Health and Care Excellence. Estimates of cost-effectiveness compared against current standard of care were produced in both the hospital and community settings at three different levels of efficacy: mean, low and high. Public list prices were used for interventions with neither confidential patient access schemes nor confidential list prices considered. Results incorporating confidential pricing data were provided to the National Institute for Health and Care Excellence appraisal committee.

Results: The treatments were estimated to be clinically effective although not all reached statistical significance. All treatments in the hospital setting, or community, were estimated to plausibly have a cost per quality-adjusted life-year gained value below National Institute for Health and Care Excellence's thresholds when compared with standard of care. However, almost all drugs could plausibly have cost per quality-adjusted life-years above National Institute for Health and Care Excellence's thresholds. However, there is considerable uncertainty in the results as the prevalent severe acute respiratory syndrome coronavirus 2 variant, vaccination status, history of being infected with severe acute respiratory syndrome coronavirus 2 and standard of care have all evolved since the pivotal studies were conducted which could have significant impact on the efficacy of each drug. For drugs used in high-risk patients in the community setting, the proportion of people at high risk who need hospital admission was a large driver of the cost per quality-adjusted life-year.

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Limitations: No studies were identified that were conducted in current conditions. This may be a large limitation as the severe acute respiratory syndrome coronavirus 2 variant changes. No head-to-head studies of interventions were identified.

Conclusions: The results produced could be informative to decision-makers, although conclusions regarding the most clinical – and cost-effectiveness of each intervention should be tentative due to the evolving nature of the decision problem and, in this report, the use of list prices only. Comparisons between interventions should also be treated with caution due to potentially large heterogeneity between studies.

Future work: Research assessing the relative clinical effectiveness of interventions within head-to-head studies in current conditions would be beneficial. Contemporary information related to the probability of hospital admission and death for patients at high risk in the community would improve the precision of the estimates generated.

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List of abbreviations

ACTT-1	Adaptive COVID-19 Treatment Trial	NICE	National Institute for Health and Care Excellence
CI	confidence interval	NIV	non-invasive ventilation
CMDU	COVID Medicines	NMA	network meta-analyses
	Delivery Units	NMB	net monetary benefit
COVID-19	coronavirus disease 2019	ONS	Office for National Statistics
EAG	External Assessment Group	OS	overall survival
ECMO	extracorporeal membrane oxygenation	PANORAMIC	Platform Adaptive trial of NOvel antiviRals
EQ-5D-3L	EuroQol-5 Dimensions, three-level version		for eArly treatMent of COVID-19 In the
EQ-5D-5L	EuroQol-5		Community clinical study
	Dimensions, five-level version	PSA	probabilistic sensitivity analysis
FCE	finished cost episode	QALY	quality-adjusted life-year
HFO	high-flow oxygen	RCT	randomised controlled trial
HR	hazard ratio	RECOVERY	Randomised
HRQoL	health-related quality of life		Evaluation of COVid-19 thERapY
ICER	incremental cost- effectiveness ratio	RR	relative risk
IMV	invasive mechanical	SAE	serious adverse events
	ventilation	SARS-CoV-2	severe acute
IPD	individual patient-level data		respiratory syndrome coronavirus 2
i.v.	intravenous	SMR	standardised mortality ratio
KM	Kaplan-Meier	SoC	standard of care
LFO	low-flow oxygen	WHO	World Health Organization
MAVs	medical attended visits	WTP	willingness to pay
NHS	National Health Service	V V I I	willinginess to pay

Plain language summary

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oronavirus disease 2019 is an infectious disease that can cause death and long-term ill-health. •Treatments exist that can be provided in hospital to reduce the number of deaths from coronavirus disease 2019. Treatments also exist which can be provided in the community for people at high risk of needing to be admitted to hospital to reduce the number of admissions and to reduce the number of deaths from coronavirus disease 2019. However, the value for money of these treatments has not been estimated. We took the clinical effectiveness of nine treatments from published literature sources and built a model that estimated the value for money of six treatments compared with care without these treatments. Three treatments were excluded due to confidential prices. The results of the model showed that many treatments in a hospital setting had estimates of cost-effectiveness that would normally be seen to be good value for money using the thresholds published by the National Institute of Health and Care Excellence. The same was true for some treatments in a community setting. However, it is also possible that these treatments are not good value for money. The benefit of the drugs and value for money is highly uncertain as studies trying to estimate the gain have been done with (1) previous variants of the virus causing coronavirus disease 2019 being widespread, (2) where the proportion of people who have had vaccinations or who had previously had coronavirus disease 2019 is low and (3) where standard treatment was that when coronavirus disease 2019 was first identified, and not the drugs used now. Because of these differences, and the unknown price of some interventions, we cannot confidently say which (if any) treatments help patients the most, or which treatment represents the best value for money. Further research, in current conditions, would improve the accuracy of our answers.

Scientific summary

Background

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Severe acute respiratory syndrome coronavirus 2 (SARS-CoV-2) is the virus that causes coronavirus disease 2019 (COVID-19). At the time of writing (January 2023) there had been over 620 million confirmed cases and over six-and-a-half million deaths worldwide associated with COVID-19. For the UK, these values are more than 24 million cases and nearly 200,000 deaths.

In addition to the widespread vaccination programme, treatments exist that can help people who have been hospitalised due to COVID-19 (casirivimab and imdevimab (henceforth casirivimab/imdevimab), tocilizumab, remdesivir, baricitinib, and baricitinib with remdesivir) or be used in patients who have COVID-19 and are at high risk of needing hospitalisation [casirivimab/imdevimab, molnupiravir, nirmatrelvir and ritonavir (henceforth nirmatrelvir/ritonavir), remdesivir, sotrovimab, and tixagevimab and cilgavimab (henceforth tixagevimab/cilgavimab)]. For reasons related to urgency, these treatments, unlike interventions in other disease areas, have not received positive guidance from the National Institute of Health and Care Excellence (NICE) before being routinely used. As the pandemic subsides there is more need for a formal evaluation of the clinical and cost-effectiveness of these treatments.

Objectives

The objective of this study is to summarise the current knowledge related to the clinical efficacy of the interventions and to conduct an economic evaluation that estimates the cost-effectiveness of each intervention against standard of care (SoC), as of January 2023. A full incremental analysis is performed while noting the caveats in the comparison of all interventions simultaneously.

Methods

Given the timescale of the project, where there were < 3 months between the publication of the final scope and the deadline of a report for NICE and the consultation process, a literature review following best practice was not possible. Instead, a pragmatic, alternative approach was undertaken where evidence was taken from two living systematic reviews (supported by the COVID-network meta-analyses (NMA) initiative and the metaEvidence initiative) in line with current best practice guidelines. For interventions related to use in hospitals, data were extracted on time to death, clinical improvement and time to discharge. For interventions that are used in the community for patients at high risk of hospitalisation, data were extracted on the risks of hospitalisation or death, and the risks of death. These measures of efficacy were assumed generalisable to January 2023 despite changes in background conditions which include the SoC, the percentage of people who have been vaccinated and a change in the dominant SARS-CoV-2 variant. This is noted as a very large limitation as drugs that have looked effective in previous variants have not worked as well in later variants and sensitivity analysis on the efficacy of the interventions has been conducted.

A mathematical model was constructed that used the data from the living systematic reviews to simulate the experiences of patients in hospital, and requirement for supplemental oxygen, until discharge or death in hospital. Due to the (conditional) marketing authorisations of the interventions, the model was developed such that results could be produced for the supplemental oxygen group and the non-supplemental oxygen group separately. The model structure used an eight-point ordinal scale that was used in clinical trials to categorise patients during their admissions. Outputs from this model included the costs associated with interventions and care, and the quality-adjusted life-years (QALYs) gained by

the patient both within the hospital episode and after discharge, incorporating decrements in health-related quality of life associated with the lasting impact of COVID-19. For interventions used in the hospital, these values allowed a cost per QALY gained to be calculated for each treatment compared with SoC, and for completeness, a full incremental analysis to be conducted although the External Assessment Group (EAG) cautions against comparisons between treatments due to the heterogenous conditions when pivotal studies were undertaken.

The costs of each intervention were taken from public sources where available. However, baricitinib, sotrovimab and tocilizumab have confidential patient access schemes agreed, which discount the price of the intervention, and are not considered in this document, but were provided to the NICE Appraisal Committee in a separate confidential appendix. The price of three treatments (casirivimab/imdevimab, molnupiravir and tixagevimab/cilgavimab) were not publicly available at the time of writing and the cost-effectiveness results for these three drugs are contained in a confidential appendix.

For patients at high risk of hospitalisation treated in the community, a decision tree was put before the hospital model, which simulated the reduced need for hospitalisation associated with early treatment. The total costs and QALYs associated with treatment options were estimated to allow an evaluation of the cost per QALY of each treatment against SoC and for completeness, a full incremental analysis to be undertaken, noting the same caveat as for interventions used in hospital when comparing treatments. The modelling did not assess the logistical aspects of treatment in the community, but the EAG notes that this could be a large factor in deciding which treatments could be preferred, as oral treatments could be more acceptable to patients and healthcare systems than treatments that are given intravenously or subcutaneously. The costs of providing treatment within the community were provided by National Health Service (NHS) England.

Three scenarios were run changing the efficacy of interventions. The 'mean efficacy' estimate used the mean of each distribution extracted from the living systematic reviews, the 'high efficacy' estimate used the most favourable limits of the 95% confidence intervals (CIs) and the 'low efficacy' estimate used the least favourable limits of the 95% CIs. The EAG has acknowledged a limitation that the CI is influenced by the number of observed events and the sample size, such that two identical treatments could have markedly different confident intervals purely due to the size of the pivotal study.

Seven scenario analyses were performed, explored the impact of changing: (1) the duration of long COVID (ranging from half to double that of the base case); (2) changing the rate of hospital admission in the community with people being at 'high risk' of hospitalisation from a value of 2.79% to 1.00%, 5.00% and 10.00%; (3) changing the average age of patients at high risk of hospitalisation in the community from 55 years to 50 and 60 years; (4) using a hazard ratio (HR) of unity for all interventions in relation to time to hospital discharge and time to clinical improvement; (5) changing the baseline distribution of supplemental oxygen requirements from that associated with SoC (19% no supplemental oxygen, 55% high-flow oxygen, 16% non-invasive ventilation and 10% invasive ventilation) to an arbitrarily less severe baseline distribution (25% no supplemental oxygen, 60% high-flow oxygen, 10% non-invasive ventilation and 5% invasive ventilation) for patients who have received an intervention in the community; (6) assuming a utility decrement of 0.02 per day for patients receiving intravenous (i.v.) treatment in the community; and (7) changing the standardised mortality ratio for people during the period of long COVID from 7.7 to 5.0 and 10.0. Two scenario analyses were conducted that explored the use of different efficacy measures based on the Solidarity study for remdesivir and the 'Efficacy and safety of intramuscular administration of tixagevimab-cilgavimab for early outpatient treatment of COVID-19' (TACKLE) study for tixagevimab/cilgavimab.

Results were presented in terms of incremental cost-effectiveness ratios (ICERs) measured in cost per QALYs gained and also using incremental net monetary benefit (NMB). An advantage of NMB is that interventions can be compared using different assumptions on efficacy for different interventions, and interventions can be omitted without the need to recalculate efficiency frontiers.

Results

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Due to changes between the conditions when the pivotal studies were undertaken and the current conditions in terms of the SoC, the percentage of people who have been vaccinated and a change in the dominant SARS-CoV-2 variant all results should be treated with caution. Caution should also be applied when comparing between interventions. The results also do not incorporate confidential price discounts for baricitinib, sotrovimab and tocilizumab, nor were any cost-effectiveness results presented for casirivimab/imdevimab, molnupiravir and tixagevimab/cilgavimab which had confidential list prices. These analyses were seen by the NICE appraisal committee in a confidential appendix.

All treatments used for hospitalised patients, had a median HR for death below one, indicating a benefit, although all CIs crossed unity apart from those for baricitinib, casirivimab/imdevimab and tocilizumab. The overlapping CIs and heterogeneous studies meant that no firm conclusions could be made regarding the relative efficacy of these treatments. There was less data relating to the relative risks (RRs) of clinical improvement at 28 days and the HRs for the time to discharge, although these were generally close to unity and had CIs that crossed unity. No clear conclusions could be made on the relative efficacy of treatments for these two measures compared with SoC.

All treatments used in the community had favourable median RRs for hospitalisation and death at 28 days with the upper limit of the CI being below 1 for all drugs except molnupiravir. The median RRs associated with death at 28 days were favourable for all interventions, except for remdesivir where the median estimate was unity as no deaths were observed in the study within COVID-NMA. The CIs were wide and spanned one for all treatments except for molnupiravir and nirmatrelvir/ritonavir.

For hospitalised patients requiring supplemental oxygen, all treatments had estimated ICERs compared with SoC below £12,000 in both the mean efficacy and high efficacy scenarios. However, in the low efficacy scenario only baricitinib and tocilizumab generated more QALYs than SoC. Baricitinib had an estimated ICER under £9000, while tocilizumab had an estimated ICER under £29,000. For hospitalised patients not requiring supplemental oxygen, all treatments had estimated ICERs compared with SoC below £12,000 in both the mean efficacy and high efficacy scenarios. However, in the low efficacy scenario, only baricitinib generated more QALYs than SoC with an estimated ICER below £6000.

For interventions used in the community, the estimated ICERs compared with SoC were more varied. In the mean efficacy scenario, the estimated ICERs were below £7000 for nirmatrelvir/ritonavir, below £35,000 for sotrovimab and below £91,000 for remdesivir. In the high efficacy scenario, the estimated ICERs were below £5000 for nirmatrelvir/ritonavir, below £19,000 for sotrovimab and below £25,000 for remdesivir. In the low efficacy scenario, the estimated ICER was below £12,000 for nirmatrelvir/ritonavir, with remdesivir and sotrovimab having ICERs in excess of £10,000.

Only one of the scenario analyses noticeably changed the ICERs for all interventions, which was changing the proportion of people with COVID-19 in the community at high risk of hospitalisation who are hospitalised when treated with SoC. Treatments became more cost-effective as the admission proportion increased at the mean and high efficacy scenarios. The ranges in the ICERs assuming mean efficacy for the drugs, when using 1%, 10% and 20%, rather than 2.82% as assumed in the base case, were: nirmatrelvir/ritonavir (£25,544, dominant and dominant), remdesivir (£280,819, £16,170 and £1512) and sotrovimab (£111,318, £4870 and dominant). If data from Solidarity are included, the low efficacy scenarios for remdesivir had a positive NMB regardless of the willingness-to-pay threshold and oxygen status assumed. For patients requiring supplemental oxygen the ICER was £25,903; the corresponding ICER was £34,550 for those not requiring supplementary oxygen.

Conclusions

There is considerable uncertainty in the efficacy of treatments compared to SoC observed in the studies due to the small number of events, which results in wide Cls for HRs and RRs. Some treatments (baricitinib and tocilizumab in the hospitalised setting and casirivimab/imdevimab, molnupiravir and nirmatrelvir/ritonavir in the community setting) were estimated to have a statistically significant benefit related to death due to COVID-19, however, this may also have been shown for other treatments if the pivotal studies had had larger sample sizes. However, the dominant SARS-CoV-2 variant, the SoC and the percentage of people who have had a vaccination, have all changed since the pivotal studies were undertaken meaning that the efficacies for treatments are highly uncertain. This is demonstrated by sotrovimab having favourable median and mean efficacies in prevention hospitalisation, but this drug is not authorised in the USA, as it is unlikely to be effective against the Omicron BA.2 subvariant. Further the World Health Organization has made strong recommendations against the use of sotrovimab. Given potential further changes in the variant, the results presented in this report, and within the confidential appendix, should be treated with caution.

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Chapter 1 Background

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Description of the underlying health problem

Severe acute respiratory syndrome coronavirus 2 (SARS-CoV-2) is the virus that causes coronavirus disease 2019 (COVID-19). At the time of writing (January 2023) there had been more than 660 million cases of COVID-19 worldwide and more than 6.5 million deaths; in the UK these values were more than 24 million cases and approaching 200,000 deaths.¹ In the UK, there have been waves of infections (peaking in late December 2021 and early January 2022), and waves of death (peaking in January 2021).¹

The ratio of notified infections to death in the UK has changed markedly over time, being approximately 5 to 1 in April 2020, 45 to 1 in January 2021 and 700 to 1 in January 2022 (authors' calculations based on Worldometer data¹). Factors associated with the change in ratio include:

- better ascertainment of COVID-19 cases, which previously may have been left unobserved particularly early in the pandemic especially when mild or asymptomatic;
- increasing level of protection in the population, both acquired from previous SARS-CoV-2 infection and vaccine-induced;
- improved levels of treatment, such as the use of dexamethasone;
- the likelihood of more frail people dying in earlier waves; and
- the change in variants of SARS-CoV-2.

Should the risk of death following COVID-19 remain at low levels and SARS-CoV-2 becomes endemic in society, then treatments for patients with COVID-19 may no longer be treated differently to interventions for other conditions such as breast cancer or heart disease. If this were the case, then it could be considered logical and acceptable that pharmacological treatment for COVID-19 would be appraised by the National Institute for Health and Care Excellence (NICE) using its standard methods.² This is in line with the best practice recommendations for the assessment of diagnostics and therapeutics for COVID-19 published by HORIZON 2020.³

The SARS-CoV-2 variants have changed noticeably throughout the COVID-19 pandemic. Between February 2021 and May 2021, the Alpha variant was predominant, but was replaced by the Delta variant which was the main variant until December 2021 when Omicron became established. Since then, there has been a period where Omicron BA2 has been the predominant variant and in July 2022, Omicron BA5 was estimated to be the cause of 75% of identified SARS-CoV-2 variants.⁴

The NICE scope

In April 2022, NICE issued a scope⁵ for the assessment of therapeutics for people with COVID-19; the NICE website also hosts the final protocol written by the External Assessment Group (EAG).⁶ This scope was revised and finalised in August 2022;⁷ the key changes being that lenzilumab was removed as an intervention and tixagevimab and cilgavimab was added as an intervention. The remit of the final scope was to appraise the clinical and cost-effectiveness of eight interventions for treating (1) people with mild COVID-19 at high risk of progressing to severe COVID-19 and (2) people with severe COVID-19. The comparators included the established management in clinical practice with or without corticosteroids and appropriate respiratory support, and the other interventions. The components of the decision problem are discussed more fully in *The decision problem*. The deadline for the original EAG report sent to stakeholders was 30 June 2022, allowing <3 months for the estimates of the clinical effectiveness

of each intervention to be made, for the mathematical models to be adapted and run, the results to be interpreted and the report to be written.

The NICE scope⁷ did not include secondary infections to National Health Service (NHS) staff, or the wider population, which may be unfavourable to the interventions. The impact of transmission may be reduced as the modelled population are those with COVID-19 who are therefore symptomatic and who have been either hospitalised or referred for treatment. In this circumstance, it is likely that peak viral load has passed and that the modelled population would avoid unnecessary contact with other people. The scope also does not cover the potential benefits of interventions in maintaining the capacity for operations or in avoiding delays in patients' treatment that could arise due to either a reduced number of patients in hospital with COVID-19, or reduced staff absence due to COVID-19. Were this benefit, which has been termed 'enablement', included in the model this would likely be favourable to the interventions.

Reinfections and readmission were not listed in the NICE scope and have not been considered in the modelling due to the lack of data and time constraints. It is uncertain whether this omission is favourable or unfavourable to particular interventions as subsequent adverse events could reduce the estimated quality-adjusted life-year (QALY) gains from avoiding adverse events in the first hospitalisation due to treatment, but the interventions could also confer additional protection from a secondary infection.

The scope focusses on treating patients with COVID-19. It does not include prophylactic treatment for patients who are at high risk but who do not have COVID-19.

Description of current service provision

Patients with severe COVID-19 are typically hospitalised with the intensity of treatment dependent on the severity of the condition. Patients may be treated in intensive care units, be provided with high-flow oxygen (HFO) or low-flow oxygen (LFO), and be treated with interventions, including those in the NICE scope and with corticosteroids.

The decision problem

This section has been subdivided into sections detailing the population, interventions, comparators, outcome measures and subgroups.

Population

The population considered within the EAG report has been divided into two broad groups. The first group consists of people who have been hospitalised due to COVID-19 and the second group consists of people who are at high risk of requiring hospital care due to COVID-19. Patients who were hospitalised for reasons other than COVID-19 and contracted COVID-19 in hospital and were at high risk of requiring hospital care for COVID-19 were categorised within the second group. For brevity, all patients not hospitalised due to COVID-19 who are at high risk of hospitalisation will be termed 'non-hospitalised patients' noting the aforementioned caveat regarding patients who contract COVID-19 in hospital, whereas patients who have been hospitalised directly because of COVID-19 are referred to as 'hospitalised patients'.

Following discussions with NICE, the definition for patients at high risk was aligned to that considered within the Platform Adaptive trial of NOvel antiviRals for eArly treatMent of COVID-19 In the Community (PANORAMIC) clinical study,⁸ with the exception that being aged 50 years or over was not considered to be a high-risk factor.

The aim of treatment differs between both groups. For patients hospitalised due to severe or critical COVID-19, the aim of treatment is to reduce the immunoinflammatory response of the body and prevent clinical deterioration. For non-hospitalised patients, the aim of treatment is to prevent viral replication and damp inflammation, thus reduce the probability of the development of severe symptoms that could lead to hospitalisation or death.

Interventions

The interventions listed within the NICE scope⁷ are shown in *Tables 1-3* based on marketing authorisation in the UK at the time of writing. *Table 1* contains the interventions with marketing authorisation in the UK, *Table 2* contains the interventions with conditional marketing authorisation in the UK and *Table 3* contains the interventions with no marketing authorisation in the UK. Each table contains the generic name of the intervention, its branded name and the company manufacturing it, the class of intervention, the mode of administration and recommended dose. *Table 1* provides the indication for the drug, while *Tables 2* and 3 provide the population in key studies for the intervention.

Multiple interventions are indicated for the prevention of severe COVID-19. Severe disease in adults is defined as having clinical signs of pneumonia plus at least one of the following: respiratory rate > 30 breaths/minute, severe respiratory distress, or saturation of peripheral oxygen < 90% on room air and would require hospitalisation.⁹

Comparators

The comparators within the decision problem include all of the interventions contained in *Tables 1–3*, when used in the same position as a particular intervention and additionally standard of care (SoC) which would be dependent on the severity of the patient's illness. SoC is defined as any treatment widely accepted by the NHS, which is routinely funded by the NHS with no strong rationale to appraise it, for example supplemental oxygen and dexamethasone. SoC has evolved throughout the COVID-19 pandemic, which means that randomised controlled trials (RCTs) conducted comparing interventions against SoC may not be directly comparable as SoC has improved over time.

 TABLE 1 Interventions with marketing authorisation in the UK as of 28 June 2022

Generic treatment name (branded name and company)	Class	Mode of administration (recommended dose)	Indication relevant to the decision problem	
Casirivimab/ imdevimab (Ronapreve, Regeneron and Roche)	mAb	i.v./s.c. (600 mg of both drugs administered together as one infusion. An s.c. injection is permitted if an i.v. approach would lead to a delay)	Treatment of acute COVID-19 infection	
Molnupiravir (Lagevrio, Ridgeback Biotherapeutics and Merck Sharp and Dohme)	Antiviral	Oral (800 mg twice daily for 5 days)	Treatment of mild to moderate COVID-19 in adults with a positive SARS-CoV-2 diagnostic test and who have at least one risk factor for developing severe illness	
Tocilizumab (RoActemra, Roche)	Immunomodulator	s.c./i.v. (8 mg/kg administered once i.v. with 0.9% sodium chloride over 1 hour) One additional infusion of tocilizumab 8 mg/kg may be administered. The interval between the two infusions should be at least 8 hours	Treatment of COVID-19 in adults who are receiving systemic corticosteroids and require supplemental oxygen or mechanical ventilation	
i.v., intravenous; mAb, monoclonal antibody; s.c., subcutaneous.				

TABLE 2 Interventions with conditional marketing authorisation in the UK as of 28 June 2022

Generic treatment name (branded name and company)	Class	Mode of administration (recommended dose)	Therapeutic indication in the SmPC relevant to the decision problem
Nirmatrelvir/ ritonavir (Paxlovid, Pfizer)	Antiviral	Oral (300 mg (nirmatrelvir) and 100 mg (ritonavir) twice daily for 5 days)	Treatment of COVID-19 in adults who do not require supplemental oxygen and who are at increased risk for progression to severe COVID-19
Remdesivir (Veklury, Gilead)	Antiviral	 i.v. (200 mg loading dose on day 1 for all patients, then dependent on patient characteristics). For adults and adolescents with pneumonia requiring supplemental oxygen (low- or high-flow oxygen or other non-invasive ventilation at start of treatment): 100 mg daily i.v. for 5 to 10 days) For adult patients who do not require supplemental oxygen and are at increased risk of progressing to severe COVID-19: i.v. (100 mg daily i.v. for 3 days) 	Treatment of COVID-19 in: adults and adolescents (aged 12 to < 18 years and weighing at least 40 kg) with pneumonia requiring supplemental oxygen (low- or high-flow oxygen or other non-invasive ventilation at start of treatment) or adults with pneumonia not requiring supplemental oxygen
Sotrovimab (Xevudy, GlaxoSmithKline and Vir Biotechnology)	mAb	i.v. (500 mg over 30 minutes)	Treatment of symptomatic adults and adolescents (aged 12 years and over and weighing at least 40 kg) with acute COVID-19 infection who do not require oxygen supplementation and who are at increased risk of progressing to severe COVID infection
Tixagevimab/ cilgavimab³ (Evusheld, Astra Zeneca)	mAb	Intramuscular injection (single dose of 300 mg of tixagevimab and 300 mg of cilgavimab)	Treatment of COVID-19 in adults who do not require supplemental oxygen and who are at increased risk for progression to severe COVID-19

i.v., intravenous; mAb, monoclonal antibody; SmPC, summary of product characteristics. a As of 15 September 2022.

TABLE 3 Interventions with no marketing authorisation in the UK as of 28 June 2022

Generic treatment name (branded name and company)	Class	Mode of administration (recommended dose)	Population in key studies if no marketing authorisation or conditional marketing authorisation exists
Baricitinib (Olumiant, Eli Lilly)	Immunomodulator	Oral (4 mg daily, the optimal duration is currently unclear)	Studied in clinical trials, as a monotherapy, in people with COVID-19
Baricitinib (Olumiant, Eli Lilly) and remde- sivir (Veklury, Gilead)	Immunomodulator and antiviral	As for the compo- nent drugs	Studied in clinical trials in people aged 18 years and older, hospitalised with COVID-19

Outcome measures

The NICE scope⁷ lists nine possible outcomes to explore: mortality; requirement for respiratory support; time to recovery; hospitalisation (requirement and duration); time to return to normal activities; virological outcomes (viral shedding and viral load); post-COVID-19 symptoms; adverse effects of treatments; and health-related quality of life (HRQoL). All model outcomes, except virological outcomes

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were assessed; these were excluded as these would be of more relevance to decision problems that included transmission and due to the prioritisation of other endpoints given the limited time available.

The cost-effectiveness of the eight treatments was expressed in terms of incremental cost-effectiveness ratios (ICERs) which were reported in terms of cost per QALY gained. A patient lifetime horizon was used to take differential mortality between treatments into account.

Subgroups

Due to time constraints, the only subgrouping considered was related to whether oxygen was required upon admission to hospital entry. This was considered important as the licensed indication and the clinical outcomes for some of the appraised interventions depend on the level of oxygen support required. The EAG is aware that other possible criteria for selecting subgroups include but are not limited to: age; immune system competence; comorbidities; seroprevalence; vaccination status; and the predominant SARS-CoV-2 variant but did not have the time to explore the impact of these characteristics.

Amendments to the initial EAG report

In November 2022, NICE released an appraisal consultation document (ACD) related to Therapeutics for people with COVID-19.¹⁰ Many comments were received by NICE in response to the ACD, some of which have direct implications to the population of the EAG's model and therefore the results generated. Based on these responses and the publication of relevant papers the EAG made seven changes to the modelling which are detailed below. The results presented in this report include these changes and the text in this report has been amended to reflect these changes:

- Change 1: A more recent data set from COVID-network meta-analyses (NMA)^{11,12} has been used.
- Change 2: Efficacy measures have been capped such that no treatment is estimated to cause harm to a patient.
- Change 3: Amending the percentage of high-risk patients with COVID-19 who are hospitalised to reflect more recent data in Patel *et al.*¹³
- Change 4: The cost of hospitalisation in ordinal scales 4 or 5 has been increased to consider multiple finished consultant episodes per admission.
- Change 5: The average duration of long COVID has been increased to use more recent data. 14
- Change 6: The annual cost of long COVID has been increased as a more appropriate source was identified.¹⁵
- Change 7: An error in the implementation of clinical improvement was corrected, although this had only a minor impact.

Additionally, two further scenario analyses have been conducted which incorporated data not contained in the COVID-NMA summaries. This was the inclusion of data from Solidarity¹⁶ for remdesivir and additional data for tixagevimab/cilgavimab when treatment was provided within 5 days of infection.

Chapter 2 Clinical effectiveness

Methods for the rapid evidence review

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Given the timelines of the project, the EAG could not follow best practice for systematically reviewing the clinical evidence relevant to the decision problem. Following discussions with NICE, a pragmatic, alternative approach was undertaken relying on the use of data extracted by third parties which are referred to as 'living systematic reviews'. This is in line with the best practice recommendations for the assessment of diagnostics and therapeutics for COVID-19 published by HORIZON 2020.³ The methods used, assumptions taken and the summarised results are provided in this chapter.

Rationale for using living systematic reviews

COVID-19 clinical research has accelerated dramatically worldwide, with over 5000 registered trials investigating therapeutic interventions for COVID-19.¹⁷ The need for rapid information on COVID-19 has resulted in a paradigm shift, especially in the communication of scientific results. Traditional systematic reviews can date quickly but 'living' systematic reviews search for evidence much more regularly than standard reviews and incorporate relevant new evidence as it becomes available. This is important in the context of COVID-19, in which the evidence-base is rapidly changing as new data emerge. The ability of a 'living' systematic review and NMA to regularly update and incorporate relevant new evidence as it becomes available makes it the best type of evidence synthesis, in the opinion of the EAG, to inform this pragmatic rapid evaluation. This approach has been recommended by best practice recommendations³ which stated that 'HTA agencies should consider the use of existing "living" clinical evidence reviews and meta-analyses to inform their clinical effectiveness decisions' as 'Using these sources will reduce duplication of work and may allow for quicker assessments'.

The EAG did not have the time to attempt to untangle the impact of differences between studies in terms of aspects such as the dominant SARS-CoV-2 variant, SoC, vaccination status, outcome definition and age of participants and caution that the results may not be directly comparable between interventions. The EAG also did not have time to: validate the data within the living systematic reviews; to quality assess the component studies; or to remove studies that were not using the appropriate doses. To recognise this uncertainty the EAG has run 'mean', 'high' and 'low' efficacy scenarios in the cost-effectiveness analyses (see *Analyses undertaken*) to allow decision-makers an indication of how cost-effectiveness changes with different efficacy assumptions.

Selection criteria for the living systematic reviews

Several living systematic reviews that incorporate emerging trial data and allow for analysis of comparative effectiveness of multiple COVID-19 treatments have been robustly developed and published.^{12,17-19} Two sources were selected as they provided detailed relevant outcome data from individual studies and up-to-date evidence synthesis to inform the model.

The first source is the COVID-NMA initiative, ^{11,12} supported by the World Health Organization (WHO) and Cochrane which is a living systematic review of registered randomised trials, in which all available evidence related to COVID-19 is regularly collected, critically appraised and synthesised using pairwise comparisons and NMA methods. These analyses are updated every 2 weeks and results can be accessed via a web interface (https://covid-nma.com/).

The second source is the metaEvidence initiative, ¹⁸ supported by the University Hospital of Lyon and the University of Lyon which is also a living meta-analysis and evidence synthesis of therapies for COVID-19 and is an emerging online resource that provides direct access to the efficacy and safety results reported in the studies for potential drugs for the treatment of COVID-19. The risk of bias, synthesised by

meta-analysis, is also reported. The analyses are updated within a target time of < 24 hours with results accessed through a web interface (www.metaevidence.org/COVID19.aspx).

Other sources of evidence, which primarily informed living guidelines,^{17,19} did not report the extracted outcome data from individual studies. As such, they precluded further synthesis and evaluation.

Assumption of transportability of relative treatment effects

A consequence of the need to use data from the living systematic reviews was that there was reduced scope for the EAG to undertake nuanced analyses with a key limitation being that the EAG had to assume that all relative treatment effects were generalisable to different settings. This meant that for each intervention, the same treatment effects, either hazard ratios (HRs) or relative risks (RRs), were assumed to be applicable regardless of study characteristics which include: the age, perceived severity, vaccination status and history of SARS-CoV-2 infection of patients; the SoC at that time; the geographical location; and the dosage of the intervention used. The EAG acknowledges that this assumption may be incorrect, which adds additional uncertainty to the clinical- and cost-effectiveness results.

Inclusion criteria and data extraction

Selected data were extracted for the interventions contained in *Tables 1–3*. Key model outcomes such as time to death, clinical improvement at day 28 or day 60 (defined as a hospital discharge or improvement on the scale used by trialists to evaluate clinical progression and recovery) and incidence of serious adverse events (SAEs) were initially extracted from the COVID-NMA living systematic review. Where relevant outcome data were not available, these data were extracted from the metaEvidence living systematic review. All data extractions (undertaken between 16 March and 18 May, updated between 25 and 31 May 2022 and updated again on 6 September 2022 and 19 December 2022) were undertaken by one reviewer (AS) and checked by a second reviewer (AP), with any discrepancies resolved by a third reviewer (SR). All data and evidence synthesis analyses were extracted from forest plots, tables and text generated by the COVID-NMA and metaEvidence web interface; checking of the extracted data by the EAG against the original RCT publications for accuracy could not be undertaken within the timescales of the project.

Adjustments made for changing SoC, SARS-CoV-2 variant, vaccination status and prior infection

The conditions under which each study was conducted were heterogeneous. Across time SoC has changed markedly, most particularly with reference to the widespread use of corticosteroids such as dexamethasone and change in SARS-CoV-2 variants. The vaccine roll-out in England has provided protection that was not available to patients recruited to early studies, similarly, there is likely to be an increased level of protection associated with prior infection. Ideally there would be attempts to establish the impact of different circumstances on the observed clinical effectiveness of interventions in studies, although this was not possible within the timescales of the project. As such, the EAG had to make a simplistic assumption that none of the changes were treatment effect modifiers, and that given this, the relative benefits observed in the studies were generalisable and could be applied to the estimated outcomes for patients with COVID-19 in England in Summer 2022. The EAG notes that this assumption is very unlikely to hold but believed that this approach was preferable to provide no estimates of effectiveness. The EAG further warns that comparing treatments, either in terms of clinical- or cost-effectiveness could be very misleading.

One notable comment is that there is a belief raised by stakeholders and confirmed by the clinical authors of this report that casirivimab/imdevimab does not work for the Omicron variant of SARS-CoV-2. Further guidance from the US Food and Drug Administration that 'sotrovimab is not authorized in any US state or territory at this time' (5 April 2022) as it is unlikely to be effective against the Omicron BA.2 subvariant.²⁰ Additionally, less than a fortnight before the report was completed, the WHO offered strong recommendations against the use of casirivimab/imdevimab in patients with COVID-19 and

against the use of sotrovimab in patients with non-severe COVID-19.²¹ As such, it is likely that the 'low' efficacy scenario described in *Analyses undertaken* may be the most appropriate scenario for casirivimab/imdevimab and for sotrovimab in patients with non-severe COVID-19, with the results from the 'mean' and 'high' efficacy scenarios reserved for consideration if there is a change in the SARS-CoV-2 variant. The robustness of any estimate of efficacy is uncertain.

Another stakeholder comment was the belief that monoclonal antibodies may have better effectiveness than antivirals in reducing supplemental oxygen use in patients treated in the community that are subsequently hospitalised. Clinical opinion provided to the EAG suggests that the effect of antivirals is uncertain. The EAG believes that the sensitivity analyses undertaken in conjunction with an incremental net monetary benefit approach, shortened to net monetary benefit (NMB) approach (see *Analyses undertaken* for further details) would allow the committee to consider alternative assumptions.

Results of the rapid evidence review

This section reports key results from the analyses described in *Methods for the rapid evidence review*. A brief description of each included RCT, reproduced from the COVID-NMA Initiative, ¹² is presented in *Appendix 1 Table 22*. *Appendix 2 Table 23* also presents a summary of the extracted data for each intervention and relevant outcomes from the living systematic reviews. The assumed clinical effectiveness for each intervention in hospitalised patients is detailed in *Table 4*, and in *Table 5* for patients at high risk of hospitalisation treated in the community. The interventions are listed in order of current marketing authorisation and alphabetical order. The values reported in *Tables 4* and 5 are used to inform the economic evaluation. All measures of treatment effect, such as RRs and HRs and 95% confidence intervals (CIs) were taken directly from the living systematic reviews unless specified. The individual studies informing *Tables 4* and 5 are detailed in *Appendix 1 Table 22*. Where data were not

 TABLE 4 Summarised clinical effectiveness data in patients hospitalised due to COVID-19

Intervention	Estimated efficacy (95% CI)	Mean value from the log-normal distribution	Source of evidence (number of studies informing the estimate)			
Time to death HR	Time to death HR					
Casirivimab/imdevimab	0.69 (0.50 to 0.93)	0.70	COVID-NMA ¹² (1 study)			
Tocilizumab	0.76 (0.64 to 0.90)	0.76	COVID-NMA ¹² (9 studies)			
Remdesivir	0.77 (0.57 to 1.04)	0.78	COVID-NMA ¹² (3 studies)			
Baricitinib	0.61 (0.47 to 0.78)	0.62	COVID-NMA ¹² (2 studies)			
Baricitinib/remdesivir	0.65 (0.39 to 1.09)	0.67	COVID-NMA ¹² (1 study)			
RR for clinical improvement	at 28 days					
Casirivimab/imdevimab	1.03 (0.98 to 1.09)	1.03	COVID-NMA ¹² (2 studies)			
Tocilizumab	1.05 (1.00 to 1.11)	1.05	COVID-NMA ¹² (15 studies)			
Remdesivir	1.04 (0.99 to 1.10)	1.04	COVID-NMA ¹² (4 studies)			
Baricitinib	1.02 (1.00 to 1.05)	1.02	COVID-NMA ¹² (3 studies)			
Baricitinib/remdesivir	1.08 (1.00 to 1.17)	1.08	COVID-NMA ¹² (1 study)			
Time to discharge HR						
Casirivimab/imdevimab	1.24 (1.05 to 1.47)	1.24	metaEvidence ¹⁸ (2 studies)			
Tocilizumab	1.05 (0.88 to 1.25)	1.05	metaEvidence ¹⁸ (2 studies)			

TABLE 5 Summarised clinical effectiveness data for patients at high risk of hospitalisation due to COVID-19

Intervention	Estimated efficacy (95% CI)	Mean value from the log-normal distribution	Source of evidence (number of studies informing the estimate)
Hospitalisation or death RR			
Casirivimab/imdevimab	0.28 (0.18 to 0.44)	0.29	COVID-NMA ¹² (3 studies)
Molnupiravir	0.80 (0.56 to 1.15)	0.81	COVID-NMA ¹² (5 studies)
Nirmatrelvir/ritonavir	0.13 (0.07 to 0.27)	0.14	COVID-NMA ¹² (1 study)
Remdesivir	0.28 (0.10 to 0.74)	0.32	COVID-NMA ¹² (1 study)
Sotrovimab	0.20 (0.08 to 0.48)	0.22	COVID-NMA ¹² (1 study)
Tixagevimab/cilgavimab	0.50 (0.29 to 0.86) ^a	0.52	metaEvidence ¹⁸ (1 study)
All-cause mortality RR at 28 days			
Casirivimab/imdevimab	0.51 (0.09 to 2.95)	0.76	COVID-NMA ¹² (4 studies)
Molnupiravir	0.27 (0.09 to 0.82)	0.32	COVID-NMA ¹² (7 studies)
Nirmatrelvir/ritonavir	0.04 (0.00 to 0.63)	0.15	COVID-NMA ¹² (1 study)
Remdesivir	1.00 (0.02 to 50.23) ^b	7.36°	COVID-NMA ¹² (1 study)
Sotrovimab	0.20 (0.01 to 4.16)	0.65	COVID-NMA ¹² (1 study)
Tixagevimab/cilgavimab	1.00 (0.32 to 3.06)	1.18°	COVID-NMA ¹² (1 study)

a An odds ratio was provided in the source and the authors calculated the RR.

available for clinical improvement or time to discharge a value of 1.0 was used as the model results were not sensitive to these values within the observed range associated with other interventions.

To aid interpretation of the clinical efficacy data for interventions used to treat patients in hospital, plots of (1) the HR for death at 28 days, (2) the RR for clinical improvement at 28 days and (3) the HR associated with time to discharge are presented in *Appendix 3* (see *Figures 22–24*).

The EAG simulated 5000 sets of draws for each intervention assuming that all distributions are independent (and not capped) and recorded the order of treatments from most efficacious to least efficacious. For each treatment, the proportion of simulations in which an intervention is in each rank position is shown in *Appendix 3* (see *Figure 25*). There is considerable uncertainty in the results; for example, baricitinib is the intervention with the greatest estimated probability of being ranked first, yet has similar probabilities of being ranked second, or of being third, fourth and fifth combined. To add additional uncertainty, the assumption that the efficacy estimate is generalisable to different settings is likely to be incorrect due to differences in factors such as SoC, predominant SARS-CoV-2 variant and vaccination status.

To aid interpretation of the clinical efficacy data for interventions used to treat patients in the community, plots of the RR for avoiding hospitalisation or death at 28 days, and of the RR for avoiding death at 28 days, are shown in *Appendix 3* (see *Figures 26* and 27). The EAG simulated 5000 sets of draws for each intervention assuming that all distributions are independent and recording the order of treatments from most efficacious to least efficacious. For each treatment, the proportion of simulations in which an intervention is in each rank position is shown in *Appendix 3* (see *Figure 28*). There is considerable uncertainty in the results; for example, while nirmatrelvir/ritonavir has a large,

b There were no deaths reported in either arm. This estimate is calculated assuming a continuity factor of 0.5 deaths and 1 extra observation was added to each arm.

c A value of 1.00 was used in the modelling.

estimated probability (> 65%) of being ranked first, it has a 15% chance of being ranked third or lower. To add additional uncertainty, the assumption that the efficacy estimate is generalisable to conditions in October 2022 is likely to be incorrect.

The interventions should be reviewed for activity against future variants. If it is shown that these confer more or less protection than against the predominant variant in the key clinical studies, then decision-makers may choose to select the 'high' or 'low' efficacy results to guide estimates of cost-effectiveness.

Chapter 3 Methods for the cost-effectiveness analysis

A provisional working plan was available in the published NICE final scope.⁵ The model framework for assessing the cost-effectiveness of treatments for people hospitalised due to COVID-19 is an adaptation of the approach taken by Rafia *et al.*²² This decision was made for two principal reasons. Firstly, there is an overlap in the authors for both the Rafia *et al.* paper and this report, meaning that the model was available to the team reducing model construction time. Secondly, this model structure was used in a preliminary appraisal of remdesivir that was undertaken by a NICE panel meeting;²³ while no formal documents related to this meeting have been released, an author of this report (MS) who was on the panel believes that no significant issues were raised relating to the model structure.

For non-hospitalised patients, the model structure was based on that outlined in an unpublished report by the NICE Decision Support Unit which provided an early economic evaluation of neutralising monoclonal antibodies and oral antivirals for treating COVID-19 prior to hospitalisation.²⁴ This consisted of a decision-tree approach where patients who ultimately required hospital admission were evaluated in the hospital-based structure, whereas those that didn't, remained in the community.

This section initially describes the model structures briefly, with later sections providing detail on the population of the parameter values used to generate the results within this report. Cost data were expressed in Great British pounds, reflecting prices for the year 2022. Costs were estimated from an NHS and Personal Social Services perspective. The costs and consequences of each strategy were estimated for a lifetime horizon with an annual discount rate of 3.5% being applied for costs and benefits expressed in QALYs.

Due to the timescales of the project no systematic review was undertaken for inputs such as costs and utility values. The default values were taken from a mixture of Rafia *et al.*,²² data sourced from papers known to the authors, pragmatic, non-systematic searches and from suggestions made by stakeholders at consultation and following the publication of the ACD by NICE.

Model structures

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General model structure for hospitalised patients

The economic model was developed in Microsoft Excel® (Microsoft Corporation, Redmond, WA, USA) and uses a partitioned survival approach (often referred to as area under the curve approach) with three mutually exclusive health states; (1) discharged from hospital and alive, (2) hospitalised with or without COVID-19 and (3) death from any cause (COVID-19 or due to other causes).

Movements between health states were not explicitly modelled. Instead, the partitioned model estimates health state occupancy at each time interval. *Figure 1* shows a simplified schematic of the model structure. A daily cycle length is used until the end of parametric extrapolation, at day 70, after which a weekly cycle length is used. An initial daily cycle length was chosen to allow changes in treatment and/or hospitalisation and oxygen requirements that happen early in a patient's stay to be modelled at a granular level. A cohort partitioned survival approach was used due to the limited time, the absence of individual patient-level data (IPD) that may allow a more complex model structure and the need to not explicitly model transitions between health states as would be required by a state transition model. A limitation of the partitioned survival approach is that it is not possible to track individual patients in the model which may have allowed a better representation of the patient experience.

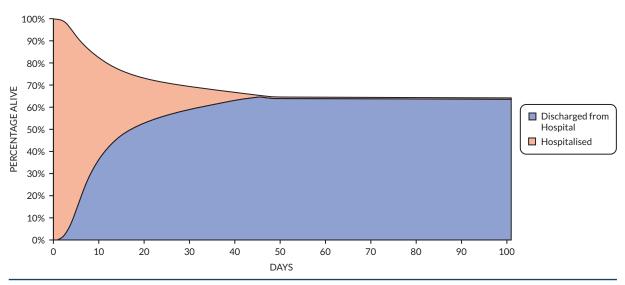


FIGURE 1 Simplified schematic of model structure (values are for illustration only).

While in hospital, the 8-point ordinal scale of clinical status (an inverted version of the scale originally developed for severe influenza requiring hospitalisation as recommended by the WHO) used in the Adaptive COVID-19 Treatment Trial (ACTT-1) RCT,²⁵ and in the Remdesivir Effectiveness Evaluation Study²⁶ is used. This ordinal scale is described in *Table 6* and is used in the model to (1) define the population at baseline in terms of oxygen requirements at the start of treatment, and (2) estimate changes in hospital/oxygen requirements during the hospital stay.

When evaluating the interventions, patients enter the hospital model based on the marketing authorisation, where this has been granted, or in relation to the population in the key studies. *Table 7* provides information of the ordinal scales within which the interventions can be used, in line with their marketing authorisation (or anticipated marketing authorisation) of each intervention as illustrated in *Tables 1–3*. Scale scales 1 and 2 describe patients with COVID-19 in the community while ordinal scales 3 or higher describe patients in hospital, although ordinal scale 3 does not require ongoing medical care. Only ordinal scales 3 or higher are relevant for the hospital model.

Movements (improvement or worsening) between the different hospitalisation/oxygen requirements over time are modelled with each scale being associated with cost and HRQoL implications. During

TABLE 6 Eight-point ordinal scale of clinical status used in ACTT-1²⁵

	Clinical status
1	Not hospitalised and no limitations of activities
2	Not hospitalised, with limitation of activities, home oxygen requirement, or both
3	Hospitalised, not requiring supplemental oxygen and no longer requiring ongoing medical care (used if hospitalisation was extended for infection-control or other non-medical reasons)
4	Hospitalised, not requiring supplemental oxygen but requiring ongoing medical care (related to COVID-19 or to other medical conditions)
5	Hospitalised, requiring any supplemental oxygen such as low-flow oxygen (LFO)
6	Hospitalised, requiring non-invasive ventilation (NIV) or use of high-flow oxygen (HFO) devices
7	Hospitalised, receiving invasive mechanical ventilation (IMV) or extracorporeal membrane oxygenation (ECMO)
8	Death

TABLE 7 The ordinal scale points at which treatments can be provided according to marketing authorisation or anticipated marketing authorisation

				Ordinal scale			
Intervention	1	2	3	4	5	6	7
Cas and imd							
Molnupiravir	Δ	Δ	Δ				
Tocilizumab					+	†	+
Nirm and rit	Δ	Δ	Δ				
Remdesivir			_				
Sotrovimab	Δ	Δ	Δ				
Tix and cilg	Δ	Δ	Δ				
Baricitinib							
Bari and rem							

Cas and imd, casirivimab/imdevimab; Nirm and rit, nirmatrelvir/ritonavir; Tix and cilg, tixagevimab/cilgavimab; Bari and rem, baricitinib and remdesivir.

Δ, with one risk factor for developing severe illness; †, when receiving corticosteroids; ¬, in patients with pneumonia.

Note

Interventions are permitted for use in cells shaded green and not permitted in cells shaded peach.

their hospital stay, patients are distributed according to their hospital/oxygen requirement derived from the placebo arm of the ACTT-1 study and additional assumptions where necessary. *Figure 2* provides an illustration of movement between ordinal scales for patients who needed supplemental oxygen on hospital entry and when treated with SoC. The area above Ordinal Scale 7 denotes patients who have died; the area below Ordinal Scale 3 signifies patients discharged from hospital.

Following Rafia et al.²² the model assumes that all patients are discharged at 70 days. This may underestimate the costs and QALY losses associated with hospital care for the most efficacious drugs,

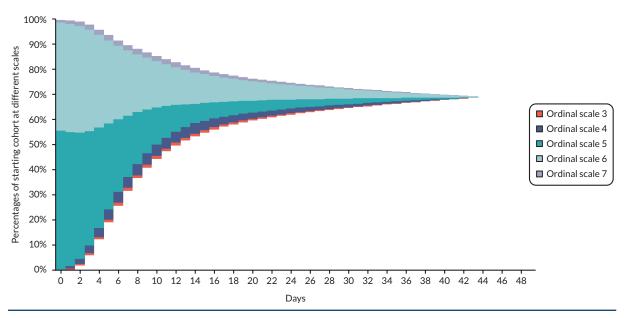


FIGURE 2 Illustration of ordinal scale occupancy during hospital stay of a cohort admitted to hospital requiring supplemental oxygen and receiving SoC treatment.

although this is not expected to be a large limitation as the proportions of patients estimated to be in hospital at day 70 is very small. For example, in the mean efficacy scenario this proportion was zero for all interventions.

Pivotal clinical trials/studies for treatments for COVID-19 used in this economic evaluation tend to follow patients and typically collect key clinical outcomes after 28 days of follow-up. It is, therefore, necessary to extrapolate beyond the duration of studies to capture the life expectancy and HRQoL following hospital discharge from COVID-19. Following discharge, patients who were hospitalised with COVID-19 are at an elevated risk of death;²⁷ emerging evidence suggests that some patients discharged continue to experience symptoms and have a reduced quality of life,²⁸⁻³⁷ may require readmission due to COVID-19,^{25,38-42} and are at an elevated risk to experience multiorgan dysfunctions²⁷ (such as respiratory diseases, diabetes, cardiovascular, liver and kidney diseases) and may require long-term management/monitoring.⁴³ Within the model, HRQoL reductions and additional costs associated with COVID-19 have been included; for brevity this has been termed 'long COVID'. In addition, the possibility of patients having an increased risk of death following COVID-19 has been modelled using a standardised mortality rate (SMR) applied to the mortality rates for an age- and sex-matched population.

Consequently, a seven-step approach is employed:

- Step 1: Use of a parametric function (hazard spline model with three knots) fitted to the relevant outcomes (time to death and time to discharge) for all patients on the SoC arm in Randomised Evaluation of COVid-19 theRapY (RECOVERY) study⁴⁴ for the first 28 days, as used in Rafia et al.²²
- Step 2: This parametric function is adjusted to reflect the outcomes at day 28 as reported in the literature to reflect the benefit of using corticosteroids, which represent the current SoC for patients in need of supplemental oxygen.⁴³ The model was calibrated as detailed in *Time to hospital death in patients initiating SoC* (with or without corticosteroids).
- Step 3: Treatment effect in the form of HRs or RRs for the interventions were applied to the SoC curves. Data were missing for some interventions with respect to the HR for discharge and the HR for clinical improvement (see *Results of the rapid evidence review*). The EAG noted that these HRs were not large drivers of the cost-effectiveness results, and that there was no clear relationship between the two HRs and other results, such that an estimation could be made. As no values for interventions with data were markedly different from unity when compared with SOC, the EAG decided to use the values for SoC where data were missing, with a sensitivity analysis undertaken using a HR of 1.0 for all interventions which is likely to be favourable to casirivimab/imdevimab in relation to time of discharge and baricitinib/remdesivir in relation to clinical improvement.
- Step 4: As shown in Figure 2, ordinal scale occupancy in hospital is assumed to last until the
 distribution for overall survival (OS) and the distribution for time to discharge intersect. It was
 assumed in the model that none of the hospitalised cohorts would remain in hospital after 70 days.
- Step 5: Parametric extrapolation is employed to estimate the rates of death from day 28 until day 70 in the base case.
- Step 6: Use of mortality rates from the general population, adjusted by an SMR for the assumed mean duration of long COVID to reflect the elevated risk of death in patients with COVID-19 discharged from hospital.
- Step 7: Use of unadjusted mortality rate from the general population after the assumed mean duration of long COVID.

General model structure for non-hospitalised patients

The model structure used for assessing interventions for patients with COVID-19 and at high risk of hospitalisation is depicted in *Figure 3*. This is comprised of a decision tree which simulates whether hospitalisation is required, and for those patients who are hospitalised, whether supplemental oxygen is required on admission. Patients who are hospitalised were assumed to enter a partitioned survival model as described in *General model structure for hospitalised patients*.

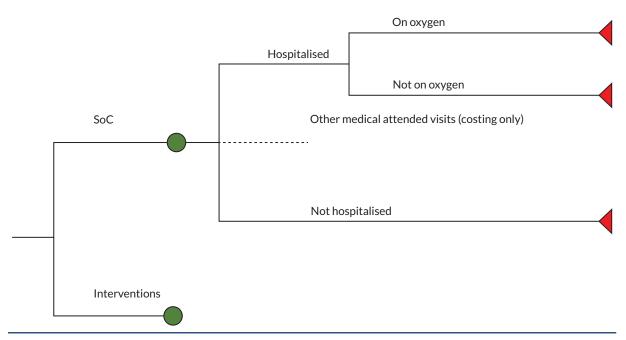


FIGURE 3 Structure of the decision tree used for the non-hospitalised cohort.

The EAG's central estimate of the probability of patients at high risk of being hospitalised was taken from Patel *et al.*¹³ which was a retrospective cohort study of non-hospitalised patients who received early treatment for, or were diagnosed with COVID-19 or had a positive polymerase chain reaction test between 1 December 2021 and 31 May 2022 using the Discover dataset in North-West London. Four thousand forty-four untreated patients did not receive treatment with a monoclonal antibody or an antiviral. The untreated cohort had a median age of 52 years and 86% had received two or more vaccinations. One hundred fourteen patients were hospitalised with a primary diagnosis of COVID-19 within 28 days of COVID-19 diagnosis equating to 2.82%. This value has been used in the base case. The EAG notes that this value aligns with the definition of high-risk detailed in a report⁴⁵ produced for the Department of Health and Social Care, but believes that this, along with the sensitivity analyses conducted will be informative for decision-making.

Three additional sources for hospitalisation for high-risk patients in the community were also considered. These were: Hippisley-Cox et al.,46 the PANORAMIC study47 and Shields et al.48

Data from Hippisley-Cox *et al.*⁴⁶ indicated an average risk of hospitalisation following a SARS-CoV-2 positive test was 1.45% based on approximately 1.3 million people in England, although the EAG notes that it would expect the value based on a positive SARS-CoV-2 test to be lower than based on having COVID-19 (which is people with SARS-CoV-2 who are symptomatic). The risk of hospitalisation was markedly increased in patients with Down syndrome, patients with kidney transplant, chemotherapy grade B or C and rare neurological conditions with midpoint HRs > 4. Many conditions were associated with increased risks of hospital admission, although vaccination and prior SARS-CoV-2 infection were associated with lower risks.

Data from the PANORAMIC study⁴⁷ indicated a lower proportion of high-risk people were hospitalised with 96 of 12,525 (0.77%) untreated patients requiring hospitalisation. Stakeholders, however, stated that high-risk patients may not have been recruited to PANORAMIC and were instead treated by COVID Medicines Delivery Units (CMDU) and that the proportion of hospitalised patients would be underestimated.

Data reported by Shields *et al.*⁴⁸ indicated that the risk of hospitalisation for immunodeficient individuals who did not receive treatment was 15.9%.

In sensitivity analyses (see Analyses undertaken) the hospitalisation rate is changed from 2.82% to 1%, 5%, 10% and 20% to provide a comprehensive range for Committee discussion. These ranges would allow decision-makers to explore the cost-effectiveness of treatments in subgroups that are of greater, or lower, risk of hospitalisation.

The proportion of hospitalised patients requiring supplemental oxygen was estimated from an International Severe Acute Respiratory and Emerging Infection Consortium report⁴⁹ where the requiring oxygen of any level on admission was calculated at 81% (55% HFO 16% non-invasive ventilation and 10% invasive ventilation). These proportions were assumed to be independent of treatment (intervention or SoC) due to lack of data, and it is plausible that if a person requires hospitalisation, then the intervention has not worked. The EAG ran a sensitivity analysis assuming that the proportion requiring supplemental oxygen was reduced to 75% [with 60% on HFO 10% NIV non-invasive ventilation and 5% invasive ventilation] for patients who have received an intervention.

The model applies an RR to account for other medical attended visits (MAVs) (i.e. visits other than hospital admission) compared to admissions. This RR was estimated from data in Nyberg *et al.*⁵⁰ and was equal to 1.37 (1.23% MAV rate divided by 0.9% hospitalisation rate). Only costs were considered for MAVs and incorporated a visit to an accident and emergency department.

Two key clinical outcomes were extracted from the living systematic reviews: RRs for hospitalisation or death, and RRs for day 28 all-cause mortality, which are shown in *Figures 26* and *27*, respectively. The RR for hospitalisation or death was assumed to apply for hospitalisations only due to the relatively low mortality rate compared to the admission rate. A separate RR was calculated for each intervention for deaths within hospital such that the overall RR for death at 28 days was consistent with the published estimate reported in *Tables 4* and *5*. This methodology assumes that there were no deaths among non-hospitalised patients in the first 28 days of the model. The EAG believes that this limitation would have a negligible impact on the ICER.

The EAG assumed that there would be no further active treatment in hospital for patients treated in the community, and thus patients receive SoC only. This decision was based on the following factors: the RRs for mortality for some of the interventions used in the community were substantially lower than the HRs for those treatments used in hospital. For example, the RR for death for nirmatrelvir/ritonavir was 0.04 while the median HR for death for baricitinib was 0.61, indicating that the residual effect of nirmatrelvir/ritonavir was larger than the impact of baricitinib, which had the most efficacious median value. Furthermore, there is no evidence for the synergistic effects (or not) of using multiple interventions.

In line with NICE's final scope the model does not consider the impact of treatment on the transmission of SARS-CoV-2.⁷ The community model may also slightly overestimate the costs associated with people in hospital at the time of catching COVID-19 as hospitalisation costs may be double-counted, although the EAG believes this will be of limited importance.

The modelling did not assess the logistical aspects of treatment in the community, but the EAG notes that this could be a large factor in deciding which treatments could be preferred, as oral treatments could be more acceptable to patients and healthcare systems than treatments that are given intravenously or subcutaneously.

Clinical parameters and inputs used un this rapid assessment

Baseline characteristics after discharge

The economic model uses age and gender distributions to estimate both the rate of mortality beyond the duration of clinical evidence and to estimate HRQoL values for patients discharged from hospital

and patients at high risk remaining in the community. The baseline mean age for the modelled hospitalised cohort was calculated from weekly Office for National Statistics (ONS) data⁵¹ reported in the middle of May 2022. For patients with COVID-19, these data included rates of hospital admissions per 100,000 people and number of deaths, by age bands. These values were multiplied by population data obtained from the ONS⁵² to estimate the absolute number of admissions and deaths by age band. The estimated number of discharged patients was calculated by subtracting the number of deaths from the number of admissions. *Table 8* presents the estimated numbers and percentages calculated for admission, death and discharge conditional on age band.

If the midpoint of each age band represented the entire band, mean ages for admission, death and discharge are estimated at 70.6, 82.8 and 68.7 years, respectively. Without data to accurately estimate the age for people with COVID-19 at high risk of hospitalisation who do not get hospitalised, the EAG assumed that this equalled the age of patients who had not been hospitalised in order to maintain the average starting age for all comparators, which was 55 years in the base case.

The distribution between sexes was taken from an Intensive Care National Audit and Research Centre report⁵³ which reported that 38.3% of patients admitted to hospital from May 2021, in a critically ill state due to confirmed COVID-19, were female.

Time to hospital death in patients initiating SoC (with or without corticosteroids)

The EAG used the following steps to estimate the survival of patients admitted to hospital due to COVID-19 and receiving SoC.

The Kaplan–Meier (KM) estimate for OS was taken from the control arm of the RECOVERY study,⁴⁴ and was digitised which allowed pseudo-IPD to be reconstructed based on the algorithm developed by Guyot *et al.*⁵⁴ A spline model (hazard scale) with 3 knots was subsequently fitted to the pseudo-IPD using the R package flexsurv and employing a natural cubic spline function. This model was selected over standard parametric functions (such as the exponential, Weibull, Gompertz, Log-Normal, Log-Logistic, Gamma and Generalised Gamma) to increase the accuracy in the estimate and because parametric extrapolation beyond the observed period of the trial was limited to a maximum of 70 days. This distribution was then calibrated to the current data such that 73.5% of patients were alive for the population in need of oxygen and 86.0% of patients were alive for the population admitted with no need of supplemental oxygen at 28 days. These values were taken from a NICE rapid guideline¹⁹ assuming that the outcomes for patients without corticosteroid use were generalisable to patients requiring

TABLE 8 Hospital admission and death weekly numbers and percentages by age band compared to the whole population (mid May 2022)

Age band (years)	Hospital admission, n (%)	Death, n (%)	Discharge, n (%)
0-14	196 (3.9)	2 (0.3)	194 (4.4)
15-24	126 (2.5)	0 (0.0)	126 (2.9)
25-44	478 (9.4)	7 (1.0)	471 (10.7)
45-54	237 (4.7)	6 (0.9)	231 (5.3)
55-64	545 (10.8)	29 (4.3)	516 (11.8)
65-74	761 (15.0)	97 (14.4)	664 (15.1)
75-84	983 (19.4)	209 (31.0)	774 (17.6)
85+	1737 (34.3)	324 (48.1)	1413 (32.2)
Overall	5062 (100)	674 (100)	4388 (100)

supplemental oxygen and the outcomes for those patients with corticosteroids were generalisable to patients not requiring supplemental oxygen. This decision was made as corticosteroids were only seen to be efficacious in patients not requiring supplemental oxygen. For illustration, *Figure 4* shows the OS curves used in the model for SoC and remdesivir by oxygen requirement at hospital admission; the remdesivir data was calculated by applying the HR shown in *Table 4*.

Time to discharge for patients initiating SoC

The methodology for calculating time to discharge for patients receiving SoC was similar to that for time to death [see *Time to hospital death in patients initiating SoC* (with or without corticosteroids)] with the following changes. The KM estimate for time to discharge was taken from the control arm of the RECOVERY study,⁴⁴ and a spline model (hazard scale) with three knots selected. This distribution was then calibrated to the current data such that 64.0% of patients for the population in need of supplemental oxygen and 80.4% of patients with no need of supplemental oxygen were discharged at 28 days. These values were taken from a NICE rapid guideline¹⁹ assuming that the outcomes for patients without corticosteroid use were generalisable to patients requiring supplemental oxygen and the outcomes for patients using corticosteroids were generalisable to patients not requiring supplemental oxygen. For illustration, *Figure 5* shows the time to discharge curves used in the model for SoC and casirivimab/imdevimab by oxygen requirement at hospital admission; the data was calculated applying the HR shown in *Table 4*.

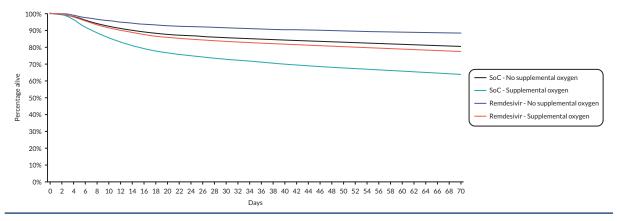


FIGURE 4 Illustration of OS curves used for the hospitalised cohort for SoC and remdesivir by oxygen requirement at entry.

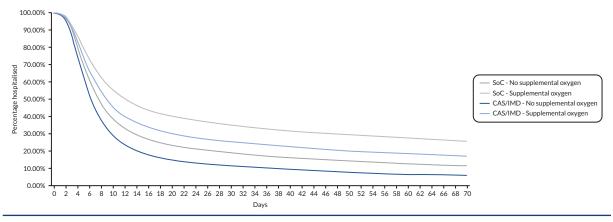


FIGURE 5 Illustration of time to discharge curves used for the hospitalised cohort for SoC and casirivimab/imdevimab by oxygen requirement at entry.

Redistribution of patients according to supplemental oxygen/hospitalisation requirements

In order to estimate costs and QALYs during an average hospital stay, it was necessary to model how patients move between the 8-point ordinal scale as each scale has different consequences in terms of the costs of treatment and the HRQoL of the patient. Hospitalised patients with COVID-19 may receive supplemental oxygen, defined as LFO, HFO and mechanical ventilation. However, during their hospital stay, patients may require more or less intensive management. Hospitalised patients are divided into five states, which correspond to ordinal scales 3 to 7.

Assumed distribution of patients on the 8-point ordinal scale on hospital entry

By definition, all patients admitted to hospital due to COVID-19 without the need for supplemental oxygen are in ordinal stage 4. For patients requiring supplemental oxygen, data from ACTT-1²⁵ which reported the distribution of ordinal score by treatment for placebo on admission to hospital were used. These data however do not reflect the distribution of current admissions as the percentage requiring invasive mechanical ventilation (IMV) or extracorporeal membrane oxygenation (ECMO) (ordinal stage 7) was 46%, however, a recent value suggests that this was only 1%.⁵³ The distribution from ACTT-1 was adjusted such that only 1% of patients resided in ordinal stage 7 with those patients reallocated from ordinal stage 7 being redistributed between ordinal stages 5 and 6, according to their relative weight in the ACTT-1 study. *Table* 9 shows the proportions of patients across the ordinal health stages at baseline for those requiring supplemental oxygen and those not requiring supplemental oxygen, respectively. The EAG is aware that remdesivir should not be used at ordinal scale 7 but considers this to be a minor limitation given the small proportion of patients in this scale.

Distribution of hospitalised patients between the ordinal stages on SoC at day 14

Beigel *et al.*²⁵ report data from the ACTT-1 study for the placebo arm which detailed the ordinal stage distribution at baseline and 14 days later. Because of small numbers, which would have meant that movement between some stages was impossible, a continuity correction was added for all possible transitions, splitting one new observation at day 14 equally over the five ordinal scales.

However, ACTT-1 was an early study and there have been many changes such as the vaccination programme, increased use of corticosteroids and changes in SARS-CoV-2 variants. These changes have meant that the results from this study are no longer generalisable to the UK, particularly in terms of the proportion of patients who reach ordinal scale 7 and require IMV or ECMO. In ACTT-1, the EAG calculated that the percentage of patients' time spent in ordinal scale 7 was 48%; contrastingly, this value has been reported in May 2022 to be only 4.12%. The ACTT-1 data was calibrated so that the percentage of time in ordinal stage 7 was equal to 4.12%, with the patients no longer allocated to ordinal scale 7 being allocated to ordinal stage 6 instead. The decision to allocate to ordinal stage 6 was to avoid a situation where the predicted outcomes for patients at stage 7 on hospital entry were

TABLE 9 The distribution of hospitalised patients on entry to hospital and at day 14

	Not requiring supplement	ntal oxygen	Requiring supplemental oxygen		
Ordinal health scale	Assumed proportion on entry to hospital (day 0), %	Assumed proportion of patients alive at day 14, %	Assumed proportion on entry to hospital (day 0), %	Assumed proportion of patients alive at day 14, %	
3	0	21	0	4	
4	100	36	0	15	
5	0	26	56	28	
6	0	14	43	46	
7	0	3	1	7	

better than those for patients admitted at ordinal stage 6. The estimated proportions of patients in hospital across the ordinal health stages at day 14 are shown in *Table 9* divided by patients not requiring supplemental oxygen and those requiring supplemental oxygen.

Movement between ordinal scales between day 0 and day 14

We assumed that for patients in hospital, the distribution of patients changes linearly from the proportion in each ordinal health scale at baseline to the proportions in each ordinal scale assumed at day 14. For simplicity, these proportions were assumed to remain constant after day 14 until the end of hospitalisation (day 70). *Figure 29* in *Appendix 3* provides the assumed distribution between ordinal scales over a 28-day period for patients in hospital who required supplemental oxygen at baseline.

Treatment effects for interventions compared with SoC

The treatment effects for interventions are summarised in *Tables 4* and *5*. Where data were not available for clinical improvement or time to discharge a value of 1.0 was used as the model results were not sensitive to these values within the observed range associated with other interventions. A value of 1.0 indicates that the level of clinical improvement and time to discharge are the same for an intervention and for SoC. The RRs for clinical improvement were only applied for improvements of two ordinal scales or more as per the outcome definition in the early trials.⁵⁶

Duration of treatment/number of doses

The dosage information data were taken from the NICE COVID-19 rapid guideline.¹⁹ Where either the dosage or the duration of treatment was not available, this information was taken from alternative sources. *Table* 10 summarises the dosage information used in the model.

Mortality rate assumed posthospitalisation and for those people who did not require hospital admission

The unadjusted rate of mortality for the general population is taken from the England and Wales life table 2018–20.⁵⁸ After discharge, patients hospitalised with COVID-19 were assumed to be at an elevated risk of death while they have long COVID. An SMR of 7.7 (7.2–8.3) was applied based on the RR reported by Ayoubkhani *et al.*²⁷ which was estimated from 47,780 patients treated for COVID-19 in NHS hospitals and discharged alive, using matched-controls and which had a median follow-up of

TABLE 10 Dosing information of the interventions included in the model

Intervention	Dosing	Source
Casirivimab/imdevimab	600 mg of both drugs administered together once	Marketing Authorisation
Molnupiravir	800 mg twice daily for 5 days	NICE guideline ¹⁹ and Marketing Authorisation
Tocilizumab	Single dose of $8\mathrm{mg/kg}$ with a maximum of $800\mathrm{mg}$. Assumed 50% will receive the maximum dose with the rest getting $600\mathrm{mg}$	NICE guideline, ¹⁹ Marketing Authorisation and an assumption
Nirmatrelvir/ritonavir	300 mg of nirmatrelvir and 100 mg of ritonavir twice daily for 5 days	NICE guideline ¹⁹ and Conditional Marketing Authorisation
Remdesivir	100 mg once daily for 5 days for the hospital setting, and 3 days for the community setting. A 200 mg loading dose on day 1 was used for both	NICE guideline ¹⁹
Sotrovimab	500 mg single infusion	Conditional Marketing Authorisation
Tixagevimab/cilgavimab	600 mg of both drugs administered together once	Montgomery et al. 2022 ⁵⁷
Baricitinib	4 mg once daily for 14 days or discharge whichever earlier	Recommended dose and COVID-NMA Initiative ¹²

140 days. This SMR was also applied to patients at high risk in the community for the period in which they were simulated to have long COVID.

Serious adverse events

While the living systematic reviews allowed the RRs related to SAEs to be extracted, on inspection the ERG identified that these were not events related to the unwanted impacts of the interventions but were conditions related to severe COVID-19. As such, many interventions were associated with less SAEs than SoC, which is generally atypical for efficacious pharmacological treatments. As the model was explicitly tracking the severity of patients using the 8-point ordinal scale the EAG decided to omit SAEs from the model. The degree to which this is favourable, or unfavourable to specific treatments is unknown.

Long COVID

To facilitate modelling, the authors have not strictly adhered to previously defined definitions of long COVID but have taken a simplistic approach with sensitivity analyses undertaken to assess the uncertainty of the impact of long COVID in the base case.

The prevalence of long COVID within the wider community has been taken from an ONS report dated 6 May 2022,⁵⁹ which in supplementary tables reports adjusted model estimates for long COVID of any severity and at any point since the last vaccine of: 8.7% of double-vaccinated patients and 8.0% of triple-vaccinated patients, who had the Omicron BA 1 variant; and 15.9% of double-vaccinated patients and 8.6% of triple-vaccinated patients, who had the Delta variant. Having noted the relatively wide Cls for the ONS estimates, the difference depending on vaccination status (with no data reported for unvaccinated patients) and the method it proposes to use for estimating the duration of long COVID (described below), the EAG assumed that 10% of patients in the community who were at high risk of severe COVID-19 but did not need hospitalisation would experience long COVID. The EAG was not aware of any evidence on the impact of community treatment on the incidence of long COVID and thus assumed that long COVID was independent of treatment. The degree to which this is favourable, or unfavourable to specific treatments is unknown. More recent data has been released (with a date of July 2022,⁶⁰ although this did not influence the decision made by the EAG).

The ONS released an updated report in December 2022 on the prevalence of ongoing symptoms following COVID-19 in the UK.¹⁴ This stated that of people with self-reported long COVID, defined as 'symptoms continuing for more than four weeks after the first suspected coronavirus (COVID-19) infection that were not explained by something else' 87% of people had been first infected by COVID-19 (or suspected they had) at least 12 weeks earlier, 55% were infected at least 1 year previously, and 27% at least 2 years previously.

The EAG fitted simple parametric distributions to the three reported estimates of at least 12 weeks duration (87% with long COVID at 12 weeks, 55% at 1 year and 27% at 2 years). A Gamma distribution (shape = 74.373, scale 1.089), a Weibull distribution (shape = 1.065, scale 82.049) and a log-normal distribution [mean = 3.998, standard deviation 1.212 (both on the log scale)] were observed to fit the data well. The mean survival times from these distributions were 81.0 weeks (Gamma), 80.1 weeks (Weibull) and 113.6 weeks (log-normal).

The plot of the log-normal and the Weibull parametric fits, which have the highest and lowest mean times of the distributions that fitted the data well are shown in *Figure 6*, with the log-normal used in the base-case. For the log-normal distribution, approximately 30% of people still have symptoms at 2 years, 10% at 5 years and 3% at 10 years.

For its base case, the EAG assumed the log-normal distribution was most appropriate as data may be administratively censored in that patients who had COVID-19 only 6 months ago could not report having symptoms at 2 years, and the EAG noted that the proportions of people reporting long COVID

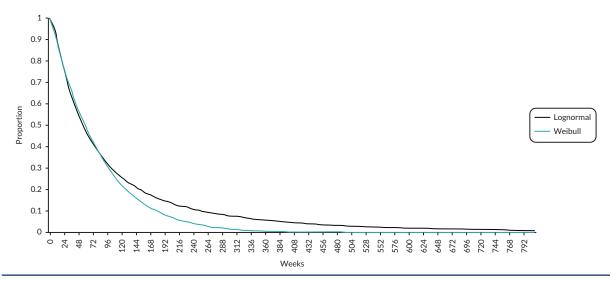


FIGURE 6 Assumed duration of long COVID.

symptoms for at least 2 years had increased from 19% in a June report⁶¹ to 27% in the December report. The EAG undertook sensitivity analyses halving and doubling the mean duration, the range of which includes the mean from the Gamma distribution. The EAG notes that its analyses are simplistic as formal survival analysis methods were not used, and that it does not assume that all patients must have long COVID for at least 4 weeks, as used in some definitions but believes that the analyses undertaken are informative for decision-making despite this limitation.

From Evans *et al.*⁶² it is estimated that at approximately 6 months, 51.7% of patients with non-missing data (n = 830) reported that they had not recovered from COVID-19; this value increases to 71.2% when patients stating they were not sure if they had recovered were included. The patients included in the study were hospitalised early in the pandemic (between March and November 2020) and it is unclear how generalisable this result is to patients hospitalised in 2022. The best-fitting log-normal and Weibull distributions shown in *Figure 6* estimate the proportions of patients not recovered from long COVID to be 72.9% and 74.5% at 26 weeks which is similar to the value reported in Evans *et al.*⁶² when those not sure if they have recovered are included. Given the uncertainty in patients who stated they were not sure if they had recovered, a simplistic assumption was made that all patients hospitalised due to COVID-19 would suffer long COVID. The EAG was not aware of any evidence on the impact of hospital treatment on the incidence of long COVID and thus it was assumed that this is independent of treatment. The degree to which this is favourable, or unfavourable to specific treatments is unknown.

While the simplistic approach used does not capture any potential differential severities of long-term effects based on initial severity of COVID-19,63 the impact of vaccination status, or the consequences of any organ damage caused by long COVID the authors believe that this method is still informative for decision-making.

Costs and health-related quality of life

Drug acquisition costs

While the EAG acknowledges that some stock may have already been acquired before this appraisal, recommendations are to inform future commissioning decisions and so the list price is used in this report. Drug acquisition costs, both list prices and prices with Patient Access Scheme (PAS) discounts applied were provided to the EAG by NICE. All analyses in this report have used list prices, with analyses using the PAS for baricitinib, sotrovimab and tocilizumab included in a confidential appendix. *Table 11* summarises the list prices used in the model. Three drugs had list prices which were not publicly

TABLE 11 List prices of interventions used in this report

Intervention	List price	Notes
Tocilizumab	£512.00 £256.00	Price for 1 vial of 400 mg tocilizumab Price for 1 vial of 200 mg tocilizumab
Nirmatrelvir/ritonavir	£829.00	Price for 20 nirmatrelvir tablets and 10 ritonavir tablets
Remdesivir	£340.00	Price for 1 vial of 100 mg remdesivir
Sotrovimab	£2209.00	Price for 1 vial of 500 mg sotrovimab
Baricitinib	£805.56	Price for a pack of 28 tablets, each contains 4 mg baricitinib
Baricitinib and remdesivir	As component interventions	As component interventions

available: casirivimab/imdevimab, molnupiravir and tixagevimab/cilgavimab. No cost-effectiveness results are presented for these interventions in this report but will be contained in a confidential appendix; however, results related to QALYs gained through the use of these treatments will be presented. For corticosteroids, daily costs were assumed to be negligible compared to the in-hospital day cost and were not included for simplicity.

Administration costs

The EAG assumed that the costs associated with treatment administration while in hospital would be incorporated in the unit costs associated with hospitalisation (see *Unit costs associated with hospitalisation*). NICE provided the EAG with information from the CMDU relating to how indicative local tariffs were calculated. The costs included elements for: staffing, administrative support, dispensing, clinical consumables, couriering medicines, travel, stationery and hiring rooms, but excluded medical review to assess drug interactions and any changing in permanent staffing structures.

The costs associated with providing oral antivirals were estimated to be £410 per person, whereas the costs associated with intravenous (i.v.) infusions were estimated to be £820 per person. For simplicity, the costs associated with administering injections were assumed to be the same as oral antivirals. Within the analyses it has been assumed that there is likely to be a delay in patients receiving intravenous casirivimab/imdevimab and that a subcutaneous version would be used instead.

Stakeholders commented that due to drug interactions, additional time related to medication reviews would be required for some interventions and that these costs should be incorporated in the model. The need for additional time and the costs associated with this time are both uncertain so they have not been included in the model. However, the EAG comments that due to the NMB approach taken, any determined costs associated with additional medication review could be subtracted from the NMB values, allowing the NICE appraisal committee, and other stakeholders, to determine the relative cost-effectiveness of interventions.

Unit costs associated with hospitalisation

Following stakeholder comments some sources for costs have been updated and the latest version of the National Schedule of NHS costs (2020–21) has been used.⁶⁴ A stakeholder suggested alternative sources for the costs associated with ordinal scales 3, 4 and 5 which were as follows: for ordinal scale 3, a weighted average of currency codes DZ11R to DZ11V (Lobar, Atypical or Viral Pneumonia, without Interventions); for ordinal scale 4, a weighted average of currency codes DZ11N to DZ11Q (Lobar, Atypical or Viral Pneumonia, with Single Interventions); and for ordinal scale 5 a weighted average of DZ11K to DZ11M (Lobar, Atypical or Viral Pneumonia, with Multiple Interventions). These appeared plausible and the EAG estimated the cost per bed-day by dividing the average costs per currency code by the average length of stay per currency code taken from the 2017/2018 National Schedule of

NHS cost⁶⁵ as no later data on length of stay existed. However, the results lacked face validity as the estimated average cost per bed-day was less in ordinal scale 5 than in ordinal scales 3 and 4.

The EAG used an alternative approach which generated plausibly valid costs per bed-day for the ordinal scales. These costs were larger than those in the report sent out for stakeholder consultation, apart from ordinal scale 3 which is lower. In response to the consultation on the ACD a stakeholder indicated that there was a better way to calculate the costs of a bed day in hospital in ordinal scales 4 or 5 as the cost per finished cost episode (FCE) was used to approximate the cost per bed day and there can be multiple FCEs per admission. The EAG has reviewed these approaches and agrees that these are an improvement and preferred the approach where the costs of being in ordinal scale 5 were greater than in ordinal scale 4. The EAG calculated values using this approach (described below) and produced slightly higher cost values than the consultee; the higher costs were used in the model. The NHS currency codes used to estimate the costs for ordinal scales 4, 6 and 7 are detailed in *Table 12*.

The mean length of stay associated with COVID-19 was estimated from NHS Digital, Hospital Episode Statistics for England. Admitted Patient Care statistics, 2020–21⁶⁸ using primary diagnosis codes U07.1 and U07.2 which suggested a weighted average of 10.6 days. From the same source, the weighted mean number of FCEs per admission for U07.1 and U07.2 was 2.29. The cost per FCE for ordinal scale 4 was calculated using the National Schedule of NHS costs⁶⁶ as the weighted average of HRG codes DZ11R, DZ11T, DZ11U and DZ11V (lobar, atypical or viral pneumonia, without interventions) for non-elective long stay which was a value of £3524. Using the same source, the cost per FCE for ordinal scale 5 was calculated as the weighted average of HRG codes DZ11N, DZ11P and DZ11Q (lobar, atypical or viral pneumonia, with single intervention) for non-elective long stay which was £5411. The use of DZ11 has previously been used as a proxy for COVID-19 costs in a published paper.⁷⁰

The costs for ordinal scale 4 and 5 were calculated as the average cost per FCE (£3524 and £5411, respectively), multiplied by the mean number of FCEs per admission (2.29) and divided by the mean length of stay (10.6 days); this results in a cost per day of £759.28 in ordinal scale 4 and £1165.70 in ordinal scale 5.

Costs associated with COVID-19 for outpatients or following discharge

Monitoring costs

For simplicity, monitoring/follow-up was assumed to occur in the first year only. Following discharge, patients were assumed to undergo two chest X-rays and 6 GP e-consultations on average related to their COVID-19 as in Rafia $et\ al.^{22}$ A one-off cost of £384 was applied to all patients assuming the cost of a chest X-ray was £44 (taken from Stroke $et\ al.^{71}$ and inflated to 2019/2020 prices using the NHS Cost Inflation Index (NHSCII) pay and prices indices⁷²) and the cost associated with a GP e-consultation was £49.

Costs associated with long COVID

During the ACD consultation period, a stakeholder highlighted a report relating to the costs associated with chronic fatigue syndrome/myalgic encephalomyelitis, ¹⁵ that could be a better source for the costs of long COVID than that used in the initial report provided to NICE (Vos-Vromans *et al.*⁷³). Having reviewed this document, the EAG believes that this is preferable and has now adopted this source. Table 2.4 of Vos-Vromans *et al.* reports an annual cost of £2095 (in 2014/15 prices) for total health care cost. The ERG has inflated this value to 2020/2021 prices using Jones and Burns⁷² to assume a cost of £2267 per annum for those with long COVID.

Health-related quality of life

NICE's preferred measurement of HRQoL is the EQ-5D⁷⁴ which asks participants to value five domains of health (mobility, self-care, usual activities, pain/discomfort and anxiety/depression) on either a three-level scoring system [EuroQol-5 Dimensions, three-level version (EQ-5D-3L)] or a five-level scoring system [EuroQol-5 Dimensions, three-level version (EQ-5D-5L)]. A value of 1.00 generated by this instrument indicates perfect health whereas a value of 0.00 indicates a state equivalent to death.

TABLE 12 The bed day costs and utility values/decrement in HRQoL used in the economic model by ordinal scale

Ordinal scale	Clinical status	Unit cost	Source	Utility decrement (unless stated)	Source
ო	Hospitalised, no longer requiring ongoing medical care	£248	National Schedule of NHS costs 2020–21 66 Using the weighted average of DZ11R to DZ11V (lobar, atypical or viral pneumonia, without interventions) for a regular day or night admission	0.36	Wilcox et al. (2017) ⁶⁷
4	Hospitalised, not requiring supplemental oxygen	£759	National Schedule of NHS costs 2020–2166 and NHS Digital, Hospital Episode Statistics for England. Admitted Patient Care statistics, 2020–2168 Using the weighted average cost of DZ19R – DZ19V (lobar, atypical or viral pneumonia, without interventions) for non-elective long stay multiplied by the mean number of FCEs and divided by the weighted mean length of stay associated with primary diagnosis codes UO7.1 and UO7.2.		
rv	Hospitalised, LFO	£1166	National Schedule of NHS costs 2020–2166 and NHS Digital, Hospital Episode Statistics for England. Admitted Patient Care statistics, 2020–2166 Using the weighted average cost of DZ19N – DZ19Q (lobar, atypical or viral pneumonia, with single intervention) for non-elective long stay multiplied by the mean number of FCEs and divided by the weighted mean length of stay associated with primary diagnosis codes UO7.1 and UO7.2.	0.58	Hollmann et al. (2013) ⁶⁹
9	Hospitalised, HFO or NIV	£1977	National Schedule of NHS costs 2020–21% Using XC07Z (Adult Critical Care, 0 organs supported)		
7	Hospitalised, receiving IVM or ECMO	£2393	National Schedule of NHS costs 2020–21% Using the weighted average of XC01Z, XC02Z, XC03Z, XC04Z, XC05Z and XC06Z (Adult Critical care, one or more organs supported)	Utility value of 0	Assumption

ECMO, extracorporeal membrane oxygenation; HFO, high-flow oxygen; IVM, invasive mechanical ventilation; LFO, low-flow oxygen; NIV, non-invasive ventilation.

Unadjusted baseline utility value by age

Baseline utility values (prior to any decrements/adjustments) are taken from Ara and Brazier based on the age-sex utility values (EQ-5D-3L) in the UK.⁷⁵

Health-related quality of life during the hospitalisation episode

Due to the nature of this rapid assessment, no formal systematic review of the literature was conducted to identify the most appropriate utility values. Hence, utility values (or decrements) were sourced from Rafia *et al.*²² which estimated the utility of patients not requiring supplemental oxygen using patients with clostridium difficile infection as proxies and estimated the utility of patients requiring supplemental oxygen using patients with influenza (H1N1) as proxies. A stakeholder highlighted some systematic reviews of utility in COVID-19 patients, but all had limitations. Both Nobari *et al.*⁷⁶ and Hay *et al.*⁷⁷ focussed on general populations rather than those admitted to hospital whereas Walle-Hansen *et al.*⁷⁸ reported changes in the EQ-5D-Visual Analogue Scale, and in the change in each domain of the EQ-5D between scores before COVID-19 infection and 6 months after hospitalisation.

Health-related quality of life for high-risk patients with COVID-19 in the community

People at high risk of requiring hospital care with COVID-19 but who remain in the community without long COVID were assumed to have the same utility as the general age- and sex-matched population as detailed in *Unadjusted baseline utility value by age*. This is a simplification but one that the authors of the report believe would have limited impact due to the short duration of the acute COVID episode.

Health-related quality of life related to long COVID

A paper by Evans *et al.*⁶² reported the impact on HRQoL following hospitalisation due to COVID-19. The EQ-5D-5L prior to hospitalisation was observed to be 0.84 but was 0.71 after hospitalisation, suggesting a utility impact of long COVID of 0.13. This value is not dissimilar to a reported utility loss in patients following severe sepsis.⁷⁹ It was assumed that this disutility would apply to all patients for their duration of long COVID. While the data in Evans *et al.*⁶² indicated that utility loss was correlated with WHO class, with more severe patients having more utility loss, the EAG's simplistic approach used the average value for all patients.

Analyses undertaken

Probabilistic sensitivity analysis (PSA) is the most appropriate method for providing the most accurate estimation of the ICER, however, this could not be undertaken within the timescales of the project. This was because there was a need to use the SOLVER function within Excel to calculate the proportion of patients treated in the community who are admitted to hospital, and die within this episode, as the model assumed that deaths due to COVID-19 only occurred in the hospital (see *General model structure for non-hospitalised patients*). This calculation added considerable computational time for each new parameter set precluding PSA, although to approximate the results from a PSA, the mean values for clinical effectiveness were used rather than median values in a 'mean efficacy' scenario.

The authors also stress that in this decision problem where there is considerable uncertainty in the efficacy of treatments it is anticipated that the difference in the ICERs from PSA compared to the point estimate would be small compared with the change in the ICER between the mean efficacy and the low efficacy scenarios, which reduces the benefit from a formal PSA and the lack of PSA was deemed a small limitation.

Three 'deterministic' analyses were run, which were (1) using the mean value for clinical effectiveness data, (2) using the most favourable limit of the 95% CI for clinical effectiveness data and (3) using the least favourable limit of the 95% CI for clinical effectiveness data. For each of the three, the median

(which is typically also the mean) value was used for all other parameters. For brevity, the analyses have been referred to as 'mean efficacy', 'high efficacy' and 'low efficacy', respectively.

For patients in hospital due to COVID-19, the EAG has amended the low efficacy scenario in order that the treatments evaluated do not, on balance, harm patients, that is, at the very worst, the treatments would produce identical QALYs to SoC. This means that in the low efficacy scenario, a HR of unity was used for time to death for remdesivir and for baricitinib/remdesivir and a RR of unity for clinical improvement for remdesivir. The mean values from the estimated distributions have been left unchanged. The EAG believed it plausible that other aspects such as time to discharge and clinical improvement could plausibly be worse for treatments as a by-product of preventing death, and only capped these values at unity if the treatment were shown to have no benefit on mortality. As such, the RR for clinical improvement at 28 days for remdesivir was set to unity.

For patients treated in the community at high risk of COVID-19, the EAG has set the RR for all-cause mortality at 28 days to be unity in the low efficacy scenario for casirivimab/imdevimab, remdesivir, sotrovimab and tixagevimab/cilgavimab. The RR for-all cause mortality in the mean efficacy scenario was set to unity for remdesivir and tixagevimab/cilgavimab. The EAG has capped the RR for hospitalisation or death for molnupiravir at unity in the low efficacy scenario as it was deemed implausible that molnupiravir would have a positive impact on mortality but would markedly increase the number of hospitalisations.

The mean efficacy would be the efficacy expected if the conditions were exactly the same as during the studies contained in COVID-NMA¹² and metaEvidence.¹⁸ However, the high and low efficacy scenarios were for reasons of transparency and not knowing the 'true' efficacy were set to the lower and upper 95% limits of the CIs of reported efficacy, respectively. The EAG has acknowledged that this approach is arbitrary, and that the CI is influenced by the number of observed events and the sample size, such that two identical treatments could have markedly different confident intervals purely due to the size of the pivotal study. The EAG does not have a preferred base case as the impact of changing variants, vaccination status, prior infection and SOC are likely to affect efficacy observed in RCTs.

These analyses were supplemented by sensitivity analyses and are believed to provide the NICE appraisal committee with pertinent information relating to the true uncertainty in the decision problem, which is believed by the authors to be much larger than any difference between the mean results from a PSA and from a deterministic analysis using the mean of the distribution. As the efficacy of treatments is assumed to be independent, then there is considerable uncertainty in the true treatment effect (see *Appendix 3*, *Figures 25* and *28*) and it is plausible that one intervention had its 'low efficacy' value while another had its 'high efficacy' value. In such scenarios the more cost-effective treatment can be ascertained by comparing the NMB for each intervention using the appropriate scenario.

Seven sensitivity analyses were performed, which explored the impact of changing: (1) the duration of long COVID (ranging from half to double that of the base case); (2) changing the rate of hospital admission in the community with people being at 'high risk' of hospitalisation from a value of 2.82% to 1.00%, 5.00%, 10.00% and 20.00%; (3) changing the average age of patients at high risk of hospitalisation in the community from 55 years to 50 and 60 years; (4) using a HR of unity for all interventions in relation to time to hospital discharge and time to clinical improvement; (5) changing the baseline distribution of supplemental oxygen requirements from that associated with SoC (19% no supplemental oxygen, 55% HFO 16% NIV and 10% invasive ventilation) to an arbitrarily less severe baseline distribution (25% no supplemental oxygen, 60% high-flow oxygen, 10% NIV and 5% invasive ventilation) for patients who have received an intervention in the community; (6) assuming a utility decrement of 0.02 per day for patients receiving i.v. treatment in the community; and (7) changing the SMR for people during the period of long COVID from 7.7 to 5.0 and 10.0.

Following comments from consultees, the EAG noted that the results from the WHO Solidarity study which reported the results of 8275 hospitalised patients randomly allocated to either remdesivir treatment or control were not included in COVID-NMA. The company supplied an exploratory meta-analysis on the efficacy of remdesivir on time to death including the results from Solidarity which the EAG used to run as a scenario for remdesivir in the hospital setting. This uses a HR for time to death of 0.85 (95% CI 0.76 to 0.95). The mean value used in the EAG analysis is 0.85 with the high and low efficacy scenarios using the 95% CI. This scenario was run twice dependent on the assumption made regarding time to discharge.

The first scenario followed the EAG's main analyses assuming a RR for clinical improvement of 1.04 in the mean efficacy scenario (1.00 in the low efficacy scenario and 1.10 in the high efficacy scenario) and a HR for time to discharge of 1.00 for all efficacy scenarios. In the second scenario, a time to discharge of 1.27 was used for the main efficacy scenario (1.10 in the low efficacy scenario and 1.46 in the high efficacy scenario) based on the RR for discharge or National Early Warning Score \leq 2 for 24 hours as reported in ACTT-1.²⁵ As these values incorporated clinical improvement but were assumed to apply to time to discharge only, a RR of unity was assumed for clinical improvement in all three efficacy scenarios to reduce the possibility of double counting.

Another scenario analysis was undertaken for tixagevimab/cilgavimab using efficacy data provided by the company for people treated within 5 days of symptom onset. Within their response to the consultation on the draft guidance, the company states that 'Evusheld is more clinically effective and cost-effective when used within 5 days from symptom onset' and that 'selecting 5 days as a treatment cut-off for Evusheld aligns with how clinicians would seek to use Evusheld in clinical practice'. The company provided an unpublished set of outcomes for this set of patients from TACKLE⁸⁰ which were an RR of hospitalisation or death of 0.31 (95% CI 0.15 to 0.64) with a calculated mean value of 0.33, and RR of all-cause mortality at 28 days of 0.33 (95% CI 0.03 to 3.15) with a calculated mean value of 0.67. Following the logic detailed earlier in this section, the mortality RR for the low efficacy scenario was capped at unity.

The results presented provide the ICER, measured in terms of cost per QALY gained, for each intervention compared to SoC and the efficiency frontier, which contains all interventions that are not dominated or extendedly dominated. For the efficiency frontier, the willingness to pay (WTP) at which the preferred treatment changes, presented in terms of cost per QALY thresholds, is provided. A full incremental analysis is an appropriate method for comparing interventions when all treatments would be considered for use in patients and where there is confidence that the relative treatment effects are comparable in terms of key factors (such as the same SoC, the same vaccination levels, and the same SARS-CoV-2 variant). In this report there are considerable differences between studies in key factors which could invalidate incremental analyses. As such, the results from incremental analyses should be treated with considerable caution.

To allow a broader view of the cost-effectiveness, the EAG has provided the ICER for each treatment compared with SoC and used an NMB approach. Within this framework, the largest NMB is associated with the most cost-effective strategy at the stated cost-per-QALY threshold, and multiple strategies can be compared simultaneously, as the absolute difference in strategies in terms of cost, and monetarised health differences, can be easily determined. The formula for calculating NMB is the increase in QALYs associated with an intervention multiplied by a stated cost per QALY threshold minus the additional costs associated with the intervention compared with the costs associated with SoC. If NMB is positive the intervention is cost-effective compared with SoC at the selected threshold; if the NMB is negative, then the intervention is not cost-effective compared with SoC at the selected threshold. When multiple interventions are considered, the intervention with the greatest NMB would be interpreted as the most cost-effective intervention. The advantage of the NMB approach is twofold. First, if an intervention is not appropriate for treating a group of patients, then this NMB can be ignored without affecting the other values. Second, interventions can be compared using different scenarios specific to an intervention, so for example, the NMBs could be compared between one intervention at high efficacy

and one intervention at low efficacy, were this desired. NMB values have been presented using a threshold of £20,000 per QALY gained and a threshold of £30,000 per QALY gained.

For the sensitivity analysis, only NMB values were presented in order that many results can be shown simultaneously. For the sensitivity analyses presented in this report, cost per QALY thresholds of £20,000 per QALY and £30,000 per QALY have been used.

One limitation associated with the omission of PSA is that value of information analyses could not be conducted to assess the monetary implications of recommending an intervention that was not the most cost-effective and to put a ceiling on the expenditure of research addressing knowledge gaps. This is an area for future research.

The use of severity modifiers

From 31 January 2022, NICE Appraisal committees would consider the severity of a condition, defined as the future health lost by people with a condition receiving standard care² and that a greater weight can be applied to QALYs if a condition is deemed to be severe. The guidance from NICE is that if there is an absolute discounted QALY shortfall of <12 and that the proportional shortfall in discounted QALYs is <85% then no severity modifier should be applied in the decision problem, and that the ICER remains unchanged.

For patients admitted to hospital, the mean age was assumed to be 70.6 years and with 38.3% being female. Using these characteristics, the EAG calculated that the discounted QALYs associated with the general population would be approximately 8.68. Based on the results presented in *Cost-effectiveness results*, SoC is associated with estimated discounted QALYs of 4.61 for patients who require supplemental oxygen on admission and 5.79 for patients who do not require supplemental oxygen on admission. For those requiring supplemental oxygen, the absolute shortfall was 4.44 discounted QALYs and the proportional shortfall was 49%; these numbers are lower for those who do not require supplemental oxygen. As such, no severity modifier is applied for patients who are hospitalised due to COVID-19.

For patients at high risk of hospitalisation in the community, the mean age in the base case was assumed to be 55 years. The 38.3% proportion of females used for hospitalised patients was assumed to be generalisable to patients at high risk in the community. Using these characteristics, the EAG calculated that the discounted QALYs associated with the general population would be approximately 13.93. Based on the results presented in *Cost-effectiveness results*, the absolute shortfall in discounted QALYs for patients at high risk of hospitalisation was <1, and the proportionate shortfall in discounted QALYs was <4%. Given these values, no severity modifier is applied for patients who are at high risk of hospitalisation due to COVID-19.

Model validation

The EAG validated its model by altering parameters and assumptions such that it replicated the model reported in Rafia *et al.*²² Similar results for remdesivir were achieved in terms of costs, QALYs and the ICER. During the stakeholder consultation period two implementation errors were identified. The larger related to the outpatient setting and was unfavourable to treatments; the second related to the implementation of clinical deterioration and had a small impact on the results. These errors have been corrected to produce the results in this report.

Chapter 4 Cost-effectiveness results

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The cost-effectiveness results have been divided into three subsections. The first provides the results for hospitalised patients who require supplemental oxygen on admission, the second provides the results for hospitalised patients who do not require supplemental oxygen on admission and the third provides the results for patients at high risk of hospitalisation in the community. Each of the three subsections is further divided to provide the results from the mean efficacy, high efficacy and low efficacy scenarios due to considerable uncertainty in the observed efficacy within pivotal studies and changes since the study relating to: the evolving nature of SoC; the impact of vaccination; the impact of previous SARS-CoV-2 infection; and the predominant SARS-CoV-2 variant.

The EAG stresses that this report only uses publicly available list prices. The PASs for tocilizumab, baricitinib and sotrovimab are not included which means that the results presented are not accurate representations of the true ICERs for these drugs. Furthermore, three drugs do not have publicly available list prices: casirivimab/imdevimab, molnupiravir and tixagevimab/cilgavimab. Results incorporating PASs and confidential list prices are contained in a confidential appendix that is seen by the NICE Appraisal Committee.

The results need to be interpreted with caution and in the context of external information. For example, in September 2022, the WHO offered strong recommendations against the use of casirivimab/ imdevimab in patients with COVID-19 and against the use of sotrovimab in patients with non-severe COVID-19. As such, the efficacy values associated with these two drugs are highly likely to be nearer the low efficacy values rather than the mean efficacy values, and there is considerable uncertainty in the efficacy of the remaining treatments.

Incremental analyses will be particularly uncertain but have been included for completeness. A NMB approach has been used to allow results to be compared when different assumptions are made for each intervention (e.g. in relation to efficacy) or where some interventions are omitted as they would not be appropriate for a particular patient. Pairwise ICERs for the mean, high and low efficacy scenarios have been presented for each intervention compared with SoC in the non-confidential base case for each of the three populations.

Results for hospitalised patients who need supplemental oxygen on admission

Mean efficacy results for patients requiring supplemental oxygen on admission to hospital

The results of the mean efficacy analysis for patients requiring supplemental oxygen on admission to hospital are shown in *Table 13*. All interventions were estimated to have a cost per QALY gained compared to SoC below £12,000.

High efficacy results for patients requiring supplemental oxygen on admission to hospital

The results of the high efficacy analysis for patients requiring supplemental oxygen on admission to hospital are shown in *Table 14*. All interventions were estimated to have a cost per QALY gained compared to SoC below £12,000. The costs associated with tocilizumab are lower than for other drugs due to the assumed higher rate of discharge of patients as the remaining interventions do not have data and assumed to have the same discharge rate as SoC.

TABLE 13 Mean efficacy results for people who require supplemental oxygen on admission to hospital

Intervention	Discounted costs (£)	Discounted QALYs	Cost per QALY compared with SoC (£)	NMB compared with SoC ^a (£)	NMB compared with SoC ^b (£)	Cost per QALY incremental analyses (£)
SoC	22,127	4.61	-	-	-	-
Tocilizumab	25,551	5.12	6728	6755	11,844	6728
Remdesivir	27,773	5.08	11,989	3773	8484	Dominated
Baricitinib	30,223	5.46	9519	8915	17,421	13,676
Baricitinib/ remdesivir	30,515	5.32	11,744	5897	13,040	Dominated

a Assuming a threshold of £20,000 per QALY gained.

Discounted QALYs for casirivimab/imdevimab are 5.27.

TABLE 14 High efficacy results for people who require supplemental oxygen on admission to hospital

Intervention	Discounted costs (£)	Discounted QALYs	Cost per QALY compared with SoC (£)	NMB compared with SoC ^a (£)	NMB compared with SoC ^b (£)	Cost per QALY incremental analyses (£)
SoC	22,127	4.61	-	-	-	-
Tocilizumab	23,452	5.41	1661	14,635	22,745	1661
Remdesivir	33,100	5.57	11,433	8223	17,727	Extendedly dominated (Ext Dom)
Baricitinib	34,364	5.82	10,116	11,957	24,141	Ext Dom
Baricitinib/ remdesivir	38,517	6.03	11,559	11,968	26,025	24,302

a Assuming a threshold of £20,000 per QALY gained.

Note

Discounted QALYs for casirivimab/imdevimab are 5.76.

Low efficacy results for patients requiring supplemental oxygen on admission to hospital

The results of the low efficacy analysis for patients requiring supplemental oxygen on admission to hospital are shown in *Table 15*. Remdesivir and baricitinib/remdesivir were dominated by SoC due to providing no additional QALYs at an increased price. The ICER for baricitinib was below £9000, that for tocilizumab was below £29,000.

Results for hospitalised patients who do not need supplemental oxygen on admission

Mean efficacy results for patients requiring no supplemental oxygen on admission to hospital

The results of the mean efficacy analysis for patients not requiring supplemental oxygen on admission to hospital are shown in *Table 16*. All interventions were estimated to have a cost per QALY gained compared to SoC below £12,000.

b Assuming a threshold of £30,000 per QALY gained.

b Assuming a threshold of £30,000 per QALY gained.

TABLE 15 Low efficacy results for people who require supplemental oxygen on admission to hospital

Intervention	Discounted costs (£)	Discounted QALYs	Cost per QALY compared with SoC (£)	NMB compared with SoC ^a (£)	NMB compared with SoC ^b (£)	Cost per QALY incremental analyses (£)
SoC	22,127	4.61	-	-	-	-
Remdesivir	24,077	4.61	Dominated	-2001	-2002	Dominated
Baricitinib/ remdesivir	24,339	4.61	Dominated	-2102	-2102	Dominated
Baricitinib	26,099	5.08	8470	5513	10,203	8470
Tocilizumab	28,009	4.81	28,806	-1687	354	Dominated

a Assuming a threshold of £20,000 per QALY gained.

Discounted QALYs for casirivimab/imdevimab are 4.76.

TABLE 16 Mean efficacy results for people who do not require supplemental oxygen on admission to hospital

Intervention	Discounted costs (£)	Discounted QALYs	Cost per QALY compared with SoC (£)	NMB compared with SoC ^a (£)	NMB compared with SoC ^b (£)	Cost per QALY incremental analyses (£)
SoC	13,316	5.79	-	-	-	-
Baricitinib	16,073	6.29	5499	7271	12,284	5499
Remdesivir	16,487	6.07	11,214	2485	5313	Dominated
Baricitinib/ remdesivir	17,509	6.21	9895	4282	8519	Dominated

a Assuming a threshold of £20,000 per QALY gained.

Note

Discounted QALYs for casirivimab/imdevimab are 6.18.

High efficacy results for patients requiring no supplemental oxygen on admission to hospital

The results of the high efficacy analysis for patients not requiring supplemental oxygen on admission to hospital are shown in *Table 17*. All interventions were estimated to have a cost per QALY gained compared to SoC below £9000.

Low efficacy results for patients requiring no supplemental oxygen on admission to hospital

The results of the low efficacy analysis for patients not requiring supplemental oxygen on admission to hospital are shown in *Table 18*. Remdesivir and baricitinib/remdesivir were estimated to be dominated by SoC due to producing no additional QALYs at an additional cost. Baricitinib had a cost per QALY below £6000.

b Assuming a threshold of £30,000 per QALY gained.

b Assuming a threshold of £30,000 per QALY gained.

TABLE 17 High efficacy results for people who do not require supplemental oxygen on admission to hospital

Intervention	Discounted costs (£)	Discounted QALYs	Cost per QALY compared with SoC (£)	NMB compared with SoC ^a (£)	NMB compared with SoC ^b (£)	Cost per QALY incremental analyses (£)
SoC	13,316	5.79	_	-	-	-
Baricitinib	17,534	6.49	6019	9799	16,808	6019
Remdesivir	18,182	6.35	8648	6389	12,017	Dominated
Baricitinib/ remdesivir	20,308	6.60	8595	9278	17,413	24,628

a Assuming a threshold of £20,000 per QALY gained.

Discounted QALYs for casirivimab/imdevimab are 6.45.

TABLE 18 Low efficacy results for people who do not require supplemental oxygen on admission to hospital

Intervention	Discounted costs (£)	Discounted QALYs	Cost per QALY compared with SoC (£)	NMB compared with SoC ^a (£)	NMB compared with SoC ^b (£)	Cost per QALY incremental analyses (£)
SoC	13,316	5.79	-	-	-	-
Baricitinib	14,797	6.07	5259	4279	7466	5259
Remdesivir	15,239	5.79	Dominated	-1924	-1924	Dominated
Baricitinib/ remdesivir	15,477	5.79	Dominated	-2037	-2037	Dominated

a Assuming a threshold of £20,000 per QALY gained.

Note

Discounted QALYs for casirivimab/imdevimab are 5.88.

Results for patients at high risk of hospitalisation treated in the community

Mean efficacy results for patients at high risk of hospitalisation

The results of the mean efficacy analysis for patients at high risk of hospitalisation are shown in *Table 19*. Nirmatrelvir/ritonavir was estimated to have a cost per QALY compared to SOC of below £7000 with the remaining interventions having an ICER above £30,000.

High efficacy results for patients at high risk of hospitalisation

The results of the high efficacy analysis for patients at high risk of hospitalisation are shown in *Table 20*. Nirmatrelvir/ritonavir was estimated to have a cost per QALY compared to SOC of below £6000, sotrovimab was estimated to have a cost per QALY compared to SOC of below £19,000 and remdesivir was estimated to have a cost per QALY compared to SOC of below £25,000.

Low efficacy results for patients at high risk of hospitalisation

The results of the low efficacy analysis for patients at high risk of hospitalisation are shown in *Table 21*. Nirmatrelvir/ritonavir was estimated to have a cost per QALY compared to SOC of below £12,000 while remdesivir and sotrovimab both had ICERs of over £100,000 compared with SoC.

b Assuming a threshold of £30,000 per QALY gained.

b Assuming a threshold of £30,000 per QALY gained.

TABLE 19 Mean efficacy results for people at high risk of hospitalisation

Intervention	Discounted costs (£)	Discounted QALYs	Cost per QALY compared with SoC (£)	NMB compared with SoC ^a (£)	NMB compared with SoC ^b (£)	Cost per QALY incremental analyses (£)
SoC	1053	13.41	-	-	-	-
Nirmatrelvir/ ritonavir	1805	13.53	6168	1687	2907	6168
Sotrovimab	3580	13.48	34,999	-1083	-361	Dominated
Remdesivir	4390	13.45	90,850	-2602	-2235	Dominated

a Assuming a threshold of £20,000 per QALY gained.

Discounted QALYs for casirivimab/imdevimab, molnupiravir and tixagevimab/cilgavimab are 13.47, 13.50 and 13.43, respectively.

TABLE 20 High efficacy results for people at high risk of hospitalisation

Intervention	Discounted costs (£)	Discounted QALYs	Cost per QALY compared with SoC (£)	NMB compared with SoC ^a (£)	NMB compared with SoC ^b (£)	Cost per QALY incremental analyses (£)
SoC	1053	13.41	-	-	-	-
Nirmatrelvir/ ritonavir	1817	13.55	5420	2055	3464	5420
Sotrovimab	3613	13.55	18,336	232	1628	Dominated
Remdesivir	4421	13.55	24,431	-611	768	Dominated

a Assuming a threshold of £20,000 per QALY gained.

Note

Discounted QALYs for casirivimab/imdevimab, molnupiravir and tixagevimab/cilgavimab are 13.54, 13.53 and 13.51, respectively.

TABLE 21 Low efficacy results for people at high risk of hospitalisation

Intervention	Discounted costs (£)	Discounted QALYs	Cost per QALY compared with SoC (£)	NMB compared with SoC ^a (£)	NMB compared with SoC ^b (£)	Cost per QALY incremental analyses (£)
SoC	1053	13.41	-	-	-	-
Nirmatrelvir/ ritonavir	1817	13.48	11,009	623	1317	11,009
Sotrovimab	3686	13.44	116,505	-1673	-1447	Dominated
Remdesivir	4651	13.42	373,256	-3405	-3309	Dominated

a Assuming a threshold of £20,000 per QALY gained.

Note

Discounted QALYs for casirivimab/imdevimab, molnupiravir and tixagevimab/cilgavimab are 13.44, 13.43 and 13.42, respectively.

b Assuming a threshold of £30,000 per QALY gained.

b Assuming a threshold of £30,000 per QALY gained.

b Assuming a threshold of £30,000 per QALY gained.

Sensitivity analysis results

The eight sets of sensitivity analyses described in *Analyses undertaken* were run. For reference, the NMBs of each intervention, using a WTP of £20,000 per QALY gained are shown in *Figures 7-9* for patients who are hospitalised and require supplemental oxygen, patients who are hospitalised but do not require supplemental oxygen, and patients with COVID-19 in the community who are at high risk of hospitalisation respectively. To comply with regulations on the number of tables and figures in HTA monographs, corresponding figures when using a WTP of £30,000 are shown in *Appendix 4* (see *Figures 32-34*, respectively). The patterns of NMB are the same at both the £20,000 and £30,000 WTP values with few changes in the sign associated with the NMB. The sign of the NMB changed for:

- Tocilizumab at low efficacy in patients admitted to hospital who require supplemental oxygen which had a negative NMB at a WTP of £20,000 but a positive NMB at a WTP of £30,000.
- Remdesivir at high efficacy in patients at high risk in the community which had a negative NMB at a WTP of £20,000 but a positive NMB at a WTP of £30,000.

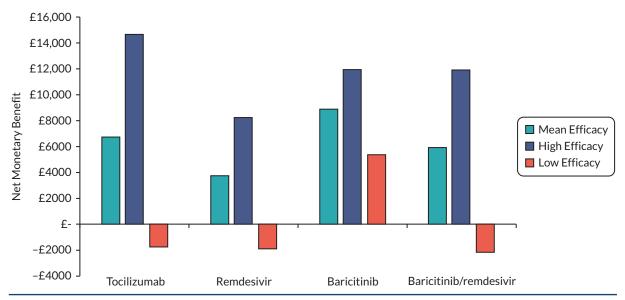


FIGURE 7 Base case net monetary benefits for patients admitted to hospital who require supplemental oxygen assuming a threshold of £20,000 per QALY gained.

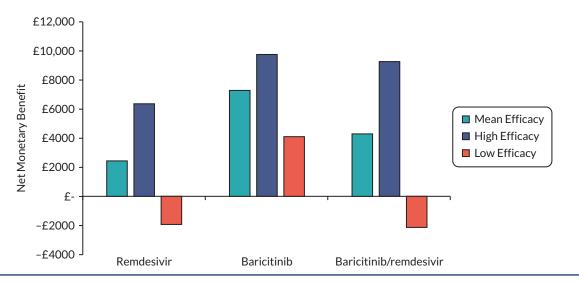


FIGURE 8 Base case net monetary benefits for patients admitted to hospital who do not require supplemental oxygen assuming a threshold of £20,000 per QALY gained.

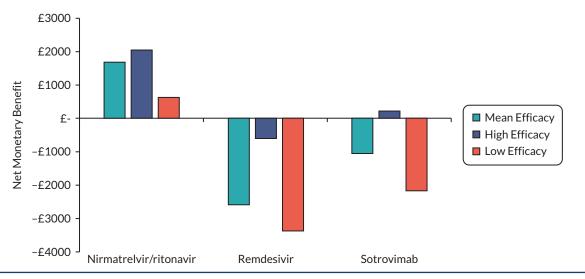


FIGURE 9 Base case net monetary benefits for patients with COVID-19 in the community and high risk of hospitalisation assuming a threshold of £20,000 per QALY gained.

Amending the duration of long COVID

The NMB results when the duration of long COVID is doubled (to 227.6 weeks) and halved (to 56.8 weeks) are shown in *Figures 10–12* for people admitted to hospital requiring supplemental oxygen, those admitted to hospital with no need for supplemental oxygen and those treated in the community at high risk of hospitalisation, respectively, using a WTP of £20,000 per QALY. Corresponding data using a WTP of £30,000 per QALY are shown in *Appendix 4* (see *Figures 35–37*).

For patients in hospital, longer durations of COVID reduced NMBs, as there were more survivors with long COVID when treatment was beneficial. In contrast, NMBs were increased in patients at high risk in the community as treatments stopped patients being hospitalised and therefore reduced the numbers

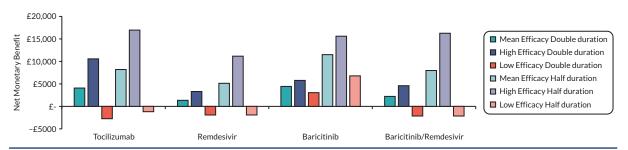


FIGURE 10 The NMB results for patients admitted to hospital who require supplemental oxygen when the duration of long COVID is halved and doubled. Assuming a WTP of £20,000.

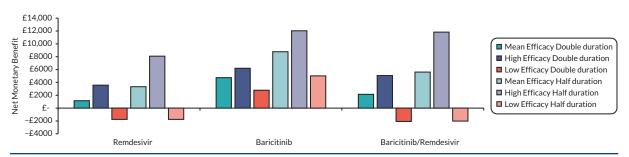


FIGURE 11 The NMB results for patients admitted to hospital who do not require supplemental oxygen when the duration of long COVID is halved and doubled. Assuming a WTP of £20,000.

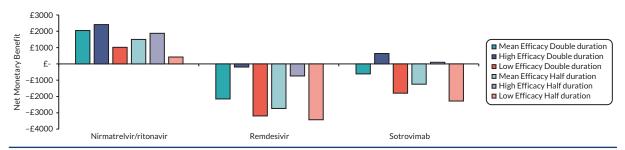


FIGURE 12 The NMB results for patients in the community with COVID-19 who are at high risk of hospitalisation when the duration of long COVID is halved and doubled. Assuming a WTP of £20,000.

assumed to have long COVID. There were one instances where the NMB had a different sign compared with the base case when the duration of COVID was changed which was for sotrovimab in the mean efficacy scenario when the duration of long COVID was doubled. There was a moderate impact on the ICERs generated for hospitalised patients in the mean scenario typically changing between +/- £2000 per QALY. The impact was greater for remdesivir when used in the community although in this instance the initial ICERs were large.

Amending the hospital admission percentage for people with COVID-19 in the community at high risk of hospitalisation treated with SoC

The NMB results when the hospitalisation admission percentage for people with COVID-19 in the community at high risk of hospitalisation treated with SoC was changed from 2.82% to 1%, 5%, 10% and 20% are shown in *Figure 13* assuming a WTP of £20,000 per QALY and *Appendix 4* (see *Figure 38*) assuming a WTP of £30,000 per QALY. The proportion of patients with COVID-19 at high risk of being hospitalised being admitted to hospital makes a large difference to the NMB with values increasing as the admission proportion increases. All interventions had a positive NMB when the proportion of patients hospitalised was increased to 10.00% and the mean efficacy scenario was used independent of the WTP assumed. Although remdesivir and sotrovimab had negative NMBs when the low efficacy scenario was used even when the admission percentage was increased to 20%. The ICERs versus SoC changed considerably based on the proportion of high-risk patients hospitalised. The ICERs when assuming 1%, 10% and 20% and the mean efficacy were: nirmatrelvir/ritonavir (£24,647, dominant and dominant), remdesivir (£280,819, £16,170 and £1512) and sotrovimab (£111,318, £4870 and dominant).

Amending the age of people with COVID-19 in the community at high risk of hospitalisation treated with SoC

The NMB results when the age assumed for people with COVID-19 in the community at high risk of hospitalisation treated with SoC was changed from 55 years to 50 and 60 years are shown in

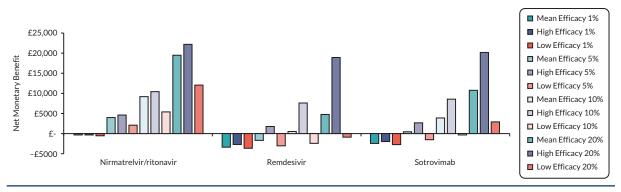


FIGURE 13 The NMB results for patients in the community with COVID-19 who are at high risk of hospitalisation when the hospital admission percentage was changed. Assuming a WTP of £20,000.

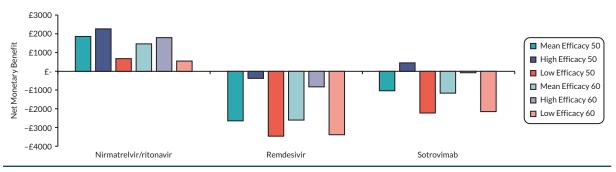


FIGURE 14 The NMB results for patients in the community with COVID-19 who are at high risk of hospitalisation when the age was changed from 55 years to 50 and 60 years. Assuming a WTP of £20,000 per QALY.

Figure 14, assuming a WTP of £20,000 per QALY, Appendix 4 (see Figure 39) shows results using a WTP of £30,000 per QALY. Where the RR of day 28 mortality is lower than one the NMBs decrease as the age of the patients increases because less QALYs are gained when a death is prevented. However, the EAG notes that there is no explicit link between risks of poor outcomes and age, and it is likely that all other things being equal, older patients are at a higher risk and that the results could be misleading. However, there was only a moderate impact on the ICERs generated for hospitalised patients in the mean scenario typically changing between +/- £2000 per QALY.

Using a HR of unity for all interventions in relation to time to hospital discharge and time to clinical improvement

The NMB results when all interventions and SoC had the same impact on time to hospital discharge and time to clinical improvement are shown in *Figure 15* for patients requiring supplemental oxygen and in *Figure 16* for patients not requiring supplemental oxygen, assuming a WTP of £20,000 per QALY. *Figures 40* and *41* in *Appendix 4* use a WTP of £30,000 per QALY. This sensitivity analysis did not change the patterns or the sign of the NMBs. These parameters were not large drivers of the ICER. The only noticeable change in the ICER was that for tocilizumab which increased by about £3000 compared with SoC.

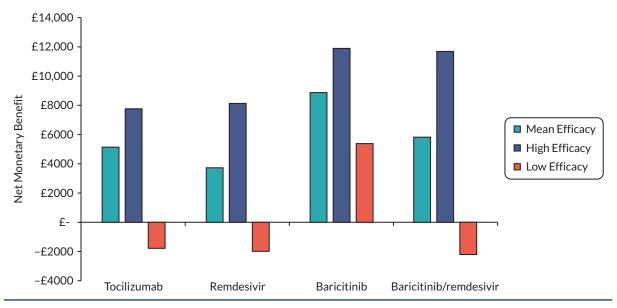


FIGURE 15 The NMB when a HR of unity was used for all interventions in relation to time to hospital discharge and time to clinical improvement for patients requiring supplemental oxygen. Assuming a WTP of £20,000 per QALY.

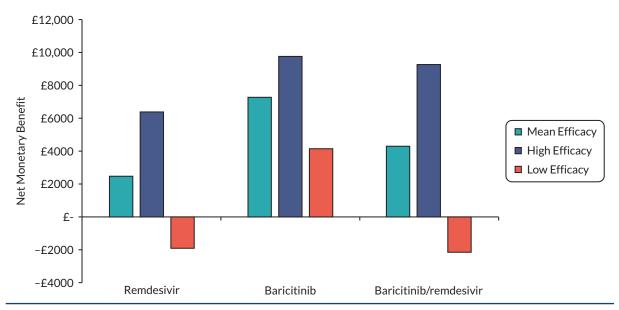


FIGURE 16 The NMB when a HR of unity was used for all interventions in relation to time to hospital discharge and time to clinical improvement for patients not requiring supplemental oxygen. Assuming a WTP of £20,000 per QALY.

Changing the baseline distribution of supplemental oxygen requirements for people with COVID-19 in the community upon hospitalisation

The NMB results when the interventions were assumed to have a less severe distribution following treatment in the community are shown in *Figure 17* assuming a WTP of £20,000 per QALY. *Figure 42* in *Appendix 4* provides NMBs assuming a WTP of £30,000 per QALY. This sensitivity analysis had a minor impact on the ICERs and did not change whether any NMBs were positive and negative.

Applying a utility decrement of 0.02 per day for people in the community receiving i.v. treatment

The NMB results when a disutility of 0.02 per day for those receiving i.v. treatment in the community are shown in *Figure 18* assuming a WTP of £20,000 per QALY and in *Appendix 4* (see *Figure 43*) assuming a WTP of £30,000. This sensitivity analysis made no discernible change to the NMBs or ICERs.

Changing the SMR for people with long COVID

The NMB results when the SMR associated with long COVID is changed from 7.7 to 5.0 and 10.0 are shown in *Figures 19–21* assuming a WTP of £20,000 per QALY. *Figures 44–46* in *Appendix 4* provide these data assuming a WTP of £30,000 per QALY. The change in the SMR for people with long COVID had little impact on the ICERs for hospital treatments. There was a greater impact for treatments in the community, but this did not change whether a NMBs was positive or negative.

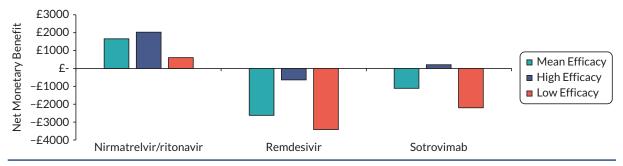


FIGURE 17 The NMB results when treatment in the community for high-risk patients was associated with less supplemental oxygen on admission to hospital. Assuming a WTP of £20,000 per QALY.

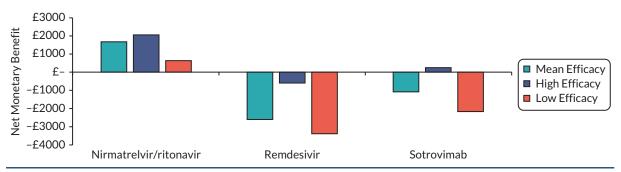


FIGURE 18 The NMB results when a disutility of 0.02 per day is assumed for patients receiving intravenous (i.v.) treatment in the community. Assuming a WTP of £20,000 per QALY.

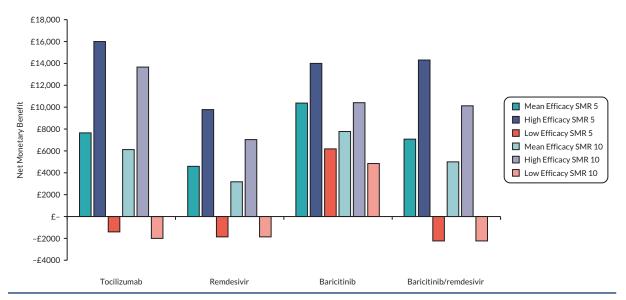


FIGURE 19 The NMB results for patients admitted to hospital who require supplemental oxygen when the SMR associated with long COVID is changed. Assuming a WTP of £20,000 per QALY.

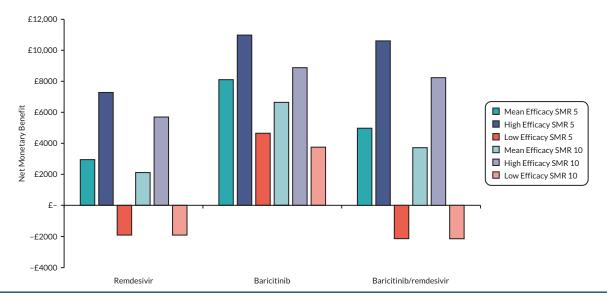


FIGURE 20 The NMB results for patients admitted to hospital who do not require supplemental oxygen when the SMR associated with long COVID is changed. Assuming a WTP of £20,000 per QALY.

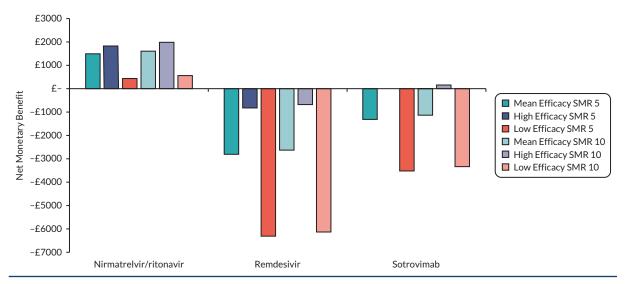


FIGURE 21 The NMB results for high-risk patients in the community when the SMR associated with long COVID is changed. Assuming a WTP of £20,000 per QALY.

Scenario analyses results

The NMB results when HR of time to death estimated from meta-analysis include data from Solidarity with and without RR of time to discharge from ACTT-1 are shown in *Figure 20* for those who require supplemental oxygen and in *Figure 21* for those that do not require supplemental oxygen assuming a WTP of £20,000 per QALY. *Figures 47* and 48 in *Appendix 4* provide these data assuming a WTP of £30,000 per QALY. At the mean and high efficacy scenario, when data from Solidarity were used remdesivir had a positive NMB regardless of the WTP and oxygen status assumed. In the low efficacy scenario, remdesivir had a positive NMB regardless of the WTP and oxygen status assumed if Solidarity data and the HR for time to discharge from ACTT-1 were used. For patients requiring supplemental oxygen the ICER was £25,903 in the low efficacy scenario when only Solidarity data were used; the corresponding ICER was £34,550 for those not requiring supplementary oxygen.

The use of 5-day outcome measures for tixagevimab/cilgavimab increased total discounted QALYs from: 13.42 to 13.43 in the low efficacy scenario; from 13.43 to 13.47 in the mean efficacy scenario; and from 13.51 to 13.55 in the high efficacy scenario.

Summary of cost-effectiveness analyses

The results provided in this report provide an indication of plausible ICERs for each intervention although the results for casirivimab/imdevimab, molnupiravir and tixagevimab/cilgavimab could not be presented due to confidential list prices, and the PAS prices for baricitinib, sotrovimab and tocilizumab could not be incorporated in this report. There were two key drivers of the ICERs: these were the efficacy of intervention and the proportion of high-risk patients in the community that needed hospitalisation. Other variables impacted on the ICERs to much lesser degrees.

The ICERs were more favourable to treatments when efficacy was assumed to be high, with ICERs routinely below £12,000 in interventions used in hospital, however, ICERs were much higher where efficacy was assumed to be low, with some interventions dominated due to providing no additional QALYs. In the community, a similar pattern was seen, with all interventions having ICERs below £25,000 assuming high efficacy, but with remdesivir and sotrovimab having ICERs above £100,000 at low efficacy. The EAG stresses the considerable uncertainty in the efficacy of each intervention due to changes in factors such as the SARS-CoV-2 variant, changed SoC and vaccination status.

This is demonstrated by sotrovimab having favourable median and mean efficacies in preventing hospitalisation, but this drug is not authorised in the USA, as it is unlikely to be effective against the Omicron BA.2 subvariant. Further the WHO has made strong recommendations against the use of sotrovimab. Given potential further changes in the variant, the results presented in this report, and within the confidential appendix, should be treated with caution.

The EAG provided the committee with three efficacy scenarios for each treatment: mean efficacy, high efficacy and low efficacy. The mean efficacy would be the efficacy expected if the conditions were exactly the same as during the studies contained in COVID-NMA¹² and metaEvidence.¹⁸ However, the high and low efficacy scenarios were, for reasons of transparency and not knowing the 'true' efficacy, set to the lower and upper 95% limits of the CIs of reported efficacy, respectively. The EAG has acknowledged a limitation that the CI is influenced by the number of observed events and the sample size, such that two identical treatments could have markedly different confident intervals purely due to the size of the pivotal study. The EAG does not have a preferred base case as the impact of changing variants, vaccination status, prior infection and SOC are likely to affect the efficacy observed in RCTs.

For interventions used in the community, the proportion of high-risk patients in the community that needed hospitalisation greatly changed the ICER with large differences between those generated using a 1% proportion and those generated using 20%. These were: nirmatrelvir/ritonavir (£24,647 and dominant), remdesivir (£280,819 and £1512) and sotrovimab (£111,318 and dominant). The estimate reported by Patel *et al.*,¹³ 2.82%, was assumed to be the base case value in this report but the EAG acknowledges that there will be identifiable subgroups with higher risks than this and has provided analyses at different values for the information of the Appraisal Committee. It is possible that some interventions that are not believed to be cost-effective by the Appraisal Committee using a value of 2.82% would be deemed cost-effective at higher hospitalisation rates.

Chapter 5 Discussion and conclusions

Summary of clinical-effectiveness data

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For time reasons, the EAG used data from two living systematic reviews and had to assume that the reported efficacy of treatments was generalisable to other settings. This assumption may not be correct due to: the evolving nature of SoC; the impact of vaccination; the impact of previous SARS-CoV-2 infection; and the predominant SARS-CoV-2 variant. In addition, patient age, ethnicity, sex and immune system competence may be treatment effect modifiers. This point is proven in the case of sotrovimab which had beneficial mean efficacy values but where guidance from the US Food and Drug Administration that 'sotrovimab is not authorized in any US state or territory at this time' (5 April 2022) as it is unlikely to be effective against the Omicron BA.2 subvariant.²⁰

All treatments were associated with a midpoint beneficial effect on preventing mortality, except for remdesivir for patients at high risk in the community where there were no deaths in either arm. Noting the caveats associated with assuming transportability of treatment effects and the relatively wide CIs associated with preventing mortality, the EAG did not feel confident that it could robustly identify a treatment that was more efficacious than others or, potentially, SoC.

The interventions should be reviewed for activity against current and future variants. If it is shown that these confer more or less protection than against the predominant variant in the key clinical studies, then decision-makers may choose to select the 'high' or 'low' efficacy results to guide estimates of cost-effectiveness.

Summary of cost-effectiveness analyses

For patients who have been hospitalised due to COVID-19, all treatments had scenarios where the ICER was below £20,000 compared with SoC, however, in the low efficacy scenario only baricitinib and tocilizumab had ICERs under £30,000 compared with SoC. For patients with COVID-19 in the community at high risk of hospitalisation, nirmatrelvir/ritonavir was estimated to have an ICER below £8000 compared with SoC, with sotrovimab and remdesivir having ICERs above £30,000. The EAG stresses that, for all interventions in all settings, if the drug does not work well against current or future variants the ICER could be markedly higher than that estimated in the low efficacy scenario.

The analyses in this report are more favourable to remdesivir treatment in hospital than previous estimates reported by Rafia *et al.*²² The primary reasons for this are differing assumptions in the models. In Rafia *et al.*²² remdesivir was associated with an odds ratio for clinical improvement that indicated that remdesivir was harmful, compared with SoC. to a patient who did not die in hospital and the proportion of patients in ordinal scale 7 receiving SoC was large (22% at day 14). In our analyses, remdesivir is now associated with improved outcomes for patients who do not die in hospital but also the proportion of patients in ordinal scale 7 who receive SoC was significantly reduced (9% at day 14). These changes result in a considerable saving in hospital costs, which results in a lower ICER in our work.

The analyses did not look at the logistical aspects of providing treatment. For patients in hospital this is unlikely to be a significant issue, however, it could be for patients in the community. Local decision-makers would need to ascertain whether i.v. treatment for patients with COVID-19, if that were the patient's preference, is possible. The analysis did also not consider the impact of patient preference of route of administration on utility.

Strengths of the economic analysis include

- The use of effectiveness data from living systematic reviews.
- An attempt by the EAG to align the results of SoC produced by the model with data observed in mid-2022.
- Uncertainty in the model inputs and assumptions has been explored in sensitivity analyses.
- The modelling attempts to capture movement between the 8-point ordinal scale to consider the costs and consequences of patient improvement and patient decline.
- The modelling explicitly attempts to take the impact of the longer-term implications of COVID-19 into consideration.
- The development of the model allows for a relatively quick evaluation of the treatments should more contemporary data become available.

Limitations of the analysis include

- The characteristics of the decision problem may have changed considerably since the pivotal trials
 for each intervention was conducted. Such changes include the emergence of new SARS-CoV-2
 variants, the introduction of a vaccination programme, proportion of people with a history of prior
 SARS-CoV-2 infection and the widespread use of corticosteroids in SoC. The EAG assumed that none
 of these were treatment effect modifiers and that the treatment effects were generalisable which is
 likely to be incorrect for a proportion of interventions.
- No recent studies were identified using the Omicron BA5 most prevalent in England in the Summer of 2022.
- No head-to-head studies of interventions were identified that could be used in the modelling and the uncertainty regarding the most efficacious treatment is large.
- List prices are used for all interventions; results including PASs could not be provided in a publicly available document.
- For some interventions list prices were not publicly available. As such, no ICERs have been presented for these drugs.
- Uncertainty remains in the underlying rates of hospitalisation in patients with COVID-19 at high risk of hospitalisation under SoC.
- Uncertainty remains in the underlying rates of death in patients hospitalised due to COVID-19 who
 receive SoC.
- All deaths associated with people at high risk in the community are assumed to occur in hospital.
- SoC only was assumed to be provided to patients in hospital if they had been treated with an intervention in the community as the residual effects of some treatments used in the hospital were larger than treatments used in hospital.
- Treatments used in hospital were not assumed to affect the proportion of discharged people with long COVID and treatments used in the community were not assumed to affect the proportion of people not admitted to hospital with long COVID.
- All patients were assumed to be discharged from hospital at day 70, which could favour the more
 efficacious treatments in reducing hospital costs.
- No prior beliefs were incorporated relating to the clinical efficacy of the interventions. It may be clinically implausible that treatments that have a statistically significant beneficial HR relating to hospitalisation or death would be associated with increased RR of death at 28 days.
- The model did not consider secondary infections, which is likely to be unfavourable to the interventions.
- The model did not consider reinfections. It is unknown if this is favourable or unfavourable to the interventions.
- The model did not consider enablement benefits such as maintaining the capacity for operations or in avoiding delays in patients' treatment that could arise due to either a reduced number of patients in hospital with COVID-19, or reduced staff absence due to COVID-19.

- No value of information analysis was conducted. This would allow funders to estimate the relative benefits of investing in future research.
- No analysis was conducted on whether it is logistically possible to treat patients in the community with COVID-19 and a high risk of hospitalisation with i.v. drugs.

Areas of future research

There is considerable uncertainty related to many aspects of this evaluation which hinders forming an accurate estimate of the ICER. A key uncertainty is the clinical effectiveness of interventions in conditions that do not replicate those in the pivotal studies. Contemporary research assessing the relative clinical effectiveness of interventions (and SoC) within head-to-head studies at current levels of vaccination, against the current predominant SARS-CoV-2 variant would be beneficial if the results could be obtained in a timely manner. Further data related to the probability of hospital admission and death for patients at high risk in the community would also improve the precision of the estimated ICERs as would ascertaining the average age of this population. If possible, analysing efficacy data by previously specified risk groups, such as age band, and underlying risk category, may allow more granular results to be obtained. The impacts of long COVID in terms of morbidity and mortality are currently uncertain and further research is required in this area. Value of information analyses could be undertaken to efficiently direct future research although it is clear that the efficacy of the interventions will be a key driver of any cost-effectiveness results.

Given current knowledge the EAG is happy that the results produced using relatively simplistic techniques supported with sensitivity analyses are informative to decision-makers. If data become available that show that the sum of the consequences for a cohort of homogenous people is not equal to the sum from a same-sized cohort of heterogeneous people then more complex modelling techniques, such as individual patient models may be required. More complex modelling could explore the benefits associated with the possibility of secondary infection and reinfection, and with wider aspects such as enablement benefit.

The use of patient and public involvement

There was no patient and public involvement in producing this report. This was not considered possible within the timescales of the project. However, the EAG is aware that at the NICE Technology Appraisal Committee that will discuss this topic, there will be patient and public involvement and representation, and this may result in the EAG changing model parameters and generating revised results.

Equality, diversity and inclusion

As this report is secondary research, no patient participation was involved and the EAG did not need to consider the equality, diversity and inclusion of participants. The primary research team was part of the ScHARR Technology Assessment Group contracted by the Department of Health, and this team is a diverse group representing a wide range of protected characteristics, consisting of seniority, ages, ethnicity and religious beliefs, and including both males and females. The clinical team represents experts within their field who have successfully worked with the ScHARR Technology Assessment Group on previous projects. The lead author is not the most senior member of the team.

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All authors commented on the final monograph.

Data-sharing statement

All data requests should be submitted to the corresponding author for consideration. Access to anonymised data may be granted following review.

Ethics statement

No ethical approval was needed as all included data were from secondary published sources.

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Appendices

Appendix 1 Summary of clinical studies used to inform the economic model

TABLE 22 Summary of study and patient characteristics of included studies with relevant outcomes to inform the economic model (all data extracted from https://covid-nma.com/, 12 unless specified otherwise)

Author, year	Design	Population	Severity	Sample size (n)	Intervention	Comparator	Follow- up	Funding	Overall risk of bias
Baricitinib									
Marconi <i>et al.</i> 2021 ⁸¹ (status: published) COV-BARRIER (NCT04421027)	RCT, single blind	Patients with confirmed COVID-19 admitted to 101 centres in Argentina, Brazil, Germany, India, Italy, Japan, Mexico, Russia, South Korea, Spain, UK and the USA (including Puerto Rico)	Mild to severe Mean age: NR but includes adults aged ≥ 18 years	1525	Baricitinib, 4 mg/day (n = 764) (delivered orally)	Placebo (<i>n</i> = 761)	60 days	Private	Some
Horby et al. 2022 ⁸² (status: published) RECOVERY (NCT04381936)	RCT, unblinded	Patients with suspected or confirmed COVID-19 admitted to 159 centres in the UK	Mild to critical Mean age: NR but includes adults aged ≥ 2 years	8156	Baricitinib, 4 mg/day (n = 4148) (delivered orally)	Standard care (n = 4008)	28 days	Public/ non-profit	Some
Ely et al. 2022 ⁸³ (status: published) COV-BARRIER (NCTO4421027)	RCT, double blind	Patients with confirmed COVID-19 admitted to 18 centres in Argentina, Brazil, Mexico and the USA	Critical Mean age: NR but includes adults aged ≥ 18 years	101	Baricitinib, 4 mg/day (n = 51) (delivered by nasogastric tube or orally)	Placebo (n = 50)	60 days	Private	Low RoB
Baricitinib/remdesivir									
Kalil <i>et al.</i> 2020 ⁸⁴ (status: published) ACTT-2 (NCT04401579)	RCT, double blind	Patients with confirmed COVID-19 admitted to 67 centres in Denmark, Japan, Mexico, Singapore, South Korea, Spain, UK and the USA	Mild to critical Mean age: NR but includes adults aged ≥ 18 years	1033	Baricitinib, 4 mg/day plus remdesivir, 100 mg/day ^a (n = 515) (baricitinib delivered by nasogastric tube or orally; remdesivir delivered intravenously)	Placebo plus remdesivir, 100 mg/day² (n = 518) (remdesivir delivered intravenously)	29 days	Public/ non-profit	Low RoB

TABLE 22 Summary of study and patient characteristics of included studies with relevant outcomes to inform the economic model (all data extracted from https://covid-nma.com/, 12 unless specified otherwise) (continued)

Author, year	Design	Population	Severity	Sample size (n)	Intervention	Comparator	Follow- up	Funding	Overall risk of bias
Casirivimab/imdevimab									
Horby <i>et al.</i> 2022 ⁸⁵ (status: published) RECOVERY-REGEN (NCT04381936)	RCT, unblinded	Hospitalised patients with suspected or confirmed COVID-19 at 127 centres in the UK	Mild to critical Mean age: NR but includes patients ≥ 12 years	9785	REGN-COV2, 8g (n = 4839) (casirivimab, 4g and imdevimab 4g delivered intravenously)	Standard care (n = 4946)	28 days	Mixed (Public/ private)	Some
Somersan-Karakaya et al., 2022% (status: published) (NCT04426695)	RCT, double blind	Hospitalised patients with confirmed COVID-19 at 103 centres across USA, Brazil, Chile, Mexico, Moldova and Romania	Mild to moderate Mean age: NR but includes adults aged ≥ 18 years	1364 (multiarm trial)	REGN-COV2, 2.4g (n = 457) (casirivimab, 1.2g and indevimab 1.2g delivered intravenously) REGN-COV2, 8g (n = 455) (casirivimab, 4g and imdevimab 4g deliv- ered intravenously)	Placebo (<i>n</i> = 452)	56 days	Mixed (Public/ private)	Some
Portal-Celhay <i>et al.</i> 2022 ⁸⁷ (status: published)	RCT, double blind	Outpatients with confirmed COVID-19 (asymptomatic-mild) treated at 47 centres in the USA	Mild outpatients Mean age: NR but includes adults aged ≥ 18 years	413 (multiarm trial)	REGN-COV2, 2.4g (n = 166) (casirivimab, 1.2g and imdevimab 1.2g delivered intravenously) REGN-COV2, 1.2g (n = 165) (casirivimab, 0.6g and imdevimab 0.6g delivered intravenously)	Placebo (<i>n</i> = 82)	169 days	Private	Low RoB
O'Brien et al. 2022 ⁸⁸ (status: published) (NCT04452318)	RCT, double blind	Outpatients with confirmed COVID-19 (asymptomatic) treated at 112 centres in Moldova, Romania and the USA	Mild outpatients Mean age: NR but includes adults aged ≥ 18 years and adolescents aged ≥ 12 to < 18 years	314	REGN-COV2, 1200 mg (n = 156) (delivered subcuta- neously once-off)	Placebo (n = 158)	226 days	Mixed (Public/ private)	Some
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TABLE 22 Summary of study and patient characteristics of included studies with relevant outcomes to inform the economic model (all data extracted from https://covid-nma.com/, 12 unless specified otherwise) (continued)

Author, year	Design	Population	Severity	Sample size (n)	Intervention	Comparator	Follow- up	Funding	Overall risk of bias
Weinreich <i>et al.</i> 2021 ⁶⁹ (status: published) (NCT04425629)	RCT, double blind	Outpatients with COVID- 19 (mild) treated at 82 centres in Mexico and the USA	Mild outpatients Mean age: NR but includes adults aged ≥ 18 years	1678 (Amended phase 3 portion only of trial)	REGN-COV2, 1200 mg (n = 838) (delivered intrave- nously once-off)	Placebo (n = 840)	28 days	Mixed (Public/ private)	Some
				3029 (original and amended phase 3 portion of trial)	REGN-COV2, 2400 mg (n = 1529) (delivered intravenously once-off)	Placebo $(n = 1500)$			
Molnupiravir									
Butler et al. 2022% (status: preprint) PANORAMIC (ISRCTN 30448031)	RCT, unblinded	Outpatients with confirmed COVID-19 (mild-ambulatory) treated by multiple centres in the UK	Mild outpatients Mean age: NR but includes adults aged ≥ 50 years or ≥ 18 years with comorbidities	25,783	Molnupiravir, 1600 mg/day $(n = 12.821)$ (delivered orally)	Standard care (n = 12,962)	28 days	Public/ non-profit	High RoB
Caraco et al. 2021 ⁹¹ (status: published) MOVe-OUT (NCT04575597)	RCT, double blind	Outpatients with confirmed COVID-19 (asymptomatic, mild) treated by 82 centres in 14 countries	Mild outpatients Mean age: NR (no further details provided)	302 (4 arm trial)	Molnupiravir, 1600 mg/day (n = 76) (delivery method NR)	Placebo (n = 74)	210 days	Private	Low RoB
Fischer et al. 2021 ⁹² (status: published) (NCT04405570)	RCT, double blind	Outpatients with confirmed COVID-19 (mild) treated by 10 centres in the USA	Mild outpatients Mean age: NR but includes adults aged ≥ 18 years	202 (4 arm trial)	Molnupiravir, 1600 mg/day (n = 55) (delivered orally)	Placebo (n = 62)	28 days	Mixed (Public/ Private)	High RoB
Jayk Bernal <i>et al.</i> 2021 ⁹³ (status: published)	RCT, double blind	Outpatients with confirmed COVID-19 (mild-moderate) treated by 107 sites in 20 countries	Mild-moderate outpatients Mean age: NR (no further details provided)	1433	Molnupiravir, 1600 mg/day (n = 716) (delivered orally)	Placebo (<i>n</i> = 717)	28 days	Private	Low RoB
Khoo et al. 2022 ⁹⁴ (status: preprint) AGILE CST-2 (NCT04746183)	RCT, double blind	Outpatients with confirmed COVID-19 (mild) treated by 5 centres in the UK	Mild outpatients Mean age: NR but includes adults aged ≥ 18 years	180	Molnupiravir, 1600 mg/day (n = 90) (delivered orally)	Placebo (n = 90)	28 days	Mixed (Public/ private)	Some

TABLE 22 Summary of study and patient characteristics of included studies with relevant outcomes to inform the economic model (all data extracted from https://covid-nma.com/, 12 unless specified otherwise) (continued)

Author, year	Design	Population	Severity	Sample size (n)	Intervention	Comparator	Follow- up	Funding	Overall risk of bias
Tippabhotla <i>et al.</i> 2022% (status: preprint) (CTRI/2021/07/034588)	RCT, unblinded	Outpatients with confirmed COVID-19 (mild) treated at 16 centres in India	Mild outpatients Mean age: NR but includes adults aged ≥ 18 years and ≤ 60 years	1220	Molnupiravir, 1600 mg/day ($n = 610$) (delivered orally)	Standard care $(n = 610)$	28 days	Private	Some concerns
Zou et al. 2022% (status: published) (ChiCTR 2200056817)	RCT, blinding NR	Patients with confirmed COVID-19 (mild) isolated and treated by a single centre in China	Mild outpatients Mean age: NR but includes adults aged ≥ 18 years and ≤ 80 years	116	Molnupiravir, 1600 mg/day ($n = 80$) (delivered orally)	Standard care (n = 36)	21 days	Mixed (Public/ private)	Some
Nirmatrelvir/ritonavir									
Hammond <i>et al.</i> 2022% (status: published) EPIC-HR (NCT04960202)	RCT, double blind	Outpatients with confirmed COVID-19 (mild) treated by 343 centres in 21 countries	Mild outpatients Mean age: NR but includes adults aged ≥ 18 years	2246	Nirmatrelvir, 600 mg/day plus ritonavir, 200 mg/day day $(n = 1120)$ (delivered orally)	Placebo (<i>n</i> = 1126)	34 days	Private	Some
Remdesivir									
Ader et al. 2022% (status: published) DisCoVeRy (NCT04315948)	RCT, unblinded	Patients with confirmed COVID-19 admitted to 48 centres in France, Belgium, Portugal, Austria and Luxembourg	Mild to critical Mean age: NR but includes adults aged ≥ 18 years	857	Remdesivir 100 mg/day² (n = 429) (delivered intravenously)	Standard care (n = 428)	90 days	Public/ non-profit	Some
Biegel <i>et al.</i> 2020 ²⁵ (status: published) (NCT04280705)	RCT, double blind	Patients with confirmed COVID-19 admitted to 60 centres in 10 countries	Mild to critical Mean age: NR (no further details provided)	1062	Remdesivir 100 mg/ day² (n = 541) (delivered intravenously)	Placebo $(n = 521)$	28 days	Public/ on-profit	Some
Mahajan <i>et al.</i> 2021% (status: published) (NR)	RCT, unblinded	Patients with confirmed COVID-19 admitted to a single centre in India	Moderate to severe Mean age: NR but includes adults aged between 18 and 60 years	85	Remdesivir 100 mg/day² (n = 41) (delivered intravenously)	Standard care $(n = 41)$	24 days	None	High RoB
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TABLE 22 Summary of study and patient characteristics of included studies with relevant outcomes to inform the economic model (all data extracted from https://covid-nma.com/, 12 unless specified otherwise) (continued)

Author, year	Design	Population	Severity	Sample size (n)	Intervention	Comparator	Follow- up	Funding	Overall risk of bias
Spinner <i>et al.</i> 2020 ¹⁰⁰ (status: published) (NCT04292730)	RCT, unblinded	Patients with COVID-19 admitted to 105 centres in the USA, Europe and Asia	Mild to severe Mean age: NR but includes patients ≥ 12 years	596	Remdesivir 100 mg/day² (5 and 10 arms days merged) (n = 396) (delivered intravenously)	Standard care (n = 200)	28 days	Private	Some
Wang <i>et al.</i> 2020 ¹⁰¹ (status: published) (NCT04257656)	RCT, double blind	Patients with confirmed COVID-19 admitted to 10 centres in China	Severe Mean age: NR but includes adults aged ≥ 18 years	237	Remdesivir $100 \mathrm{mg/day}^{\mathrm{a}}$ ($n=158$) (delivered intravenously)	Placebo (n = 79)	28 days	Mixed (Public/ Private)	Some
Gottlieb et al. 2021 ¹⁰² (status: published) PINETREE (NCT04501952)	RCT, double blind	Outpatients with confirmed COVID-19 (mild) treated at 64 centres in Denmark, Spain, UK and USA.	Mild outpatients Mean age: NR but includes patients ≥ 12 years	584	Remdesivir 100 mg/ day a (n = 292) (delivered intravenously)	Placebo (<i>n</i> = 292)	28 days	Private	Some concerns
Gupta et al. 2022 ¹⁰³ (status: published) COMET-ICE (NCT04545060)	RCT, double blind	Outpatients with confirmed COVID-19 (mild) and at high risk for Covid-19 progression, treated at 57 centres in the USA, Canada, Brazil, Spain and Peru	Mild outpatients Mean age: NR but includes adults aged ≥ 18 years	1057	Sotrovimab, 500 mg once-off (n = 528) (delivered intravenously)	Placebo (n = 529)	168 days	Private	Some
Tixagevimab/cilgavimab									
Montgomery et al. 2022 (status: published) ⁵⁷ TACKLE (NCT04723394)	RCT, triple blind	Outpatients with confirmed COVID-19 (mild) treated at 95 centres in Argentina, Brazil, Czech Republic, Germany, Italy, Japan, Mexico, Poland, Spain, Russian Federation, the UK, Ukraine and the USA	Mild to moderate Mean age: NR but includes adults aged ≥ 18 years	910	Tixagevimab, 300 mg plus cilgavimab, 300 mg intramuscu- lar injection (n = 456)	Placebo (<i>n</i> = 454)	28 days	Private	Some

TABLE 22 Summary of study and patient characteristics of included studies with relevant outcomes to inform the economic model (all data extracted from https://covid-nma.com/, 12 unless specified otherwise) (continued)

Author, year	Design	Population	Severity	Sample size (n)	Intervention	Comparator	Follow- up	Funding	Overall risk of bias
Tocilizumab									
ARCHITECTS, 2021 ¹⁰⁴ (status: unpublished) (NCT04412772)	RCT, double blind	Patients with confirmed COVID-19 admitted to a single centre in the USA	Critical Mean age: NR (no further details provided)	21	Tocilizumab 8 mg/kg once-off $(n = 10)$ (delivered intravenously)	Placebo $(n = 11)$	90 days	Public/ non-profit	Low RoB
Broman et al. 2022 ¹⁰⁵ (status: published) COVIDSTORM (NCT04577534)	RCT, unblinded	Patients with confirmed COVID-19 admitted to a single centre in Finland	Moderate to-severe Mean age: NR but includes adults aged ≥ 18 years	88	Tocilizumab 400 to 800 mg once-off, depending on weight (n = 59) (delivered intravenously)	Standard care $(n = 29)$	90 days	No specific funding	Some
COVIDOSE-2, 2021 (status: unpublished) (NCT04479358)	RCT, unblinded	Patients with confirmed COVID-19 admitted to multiple centres in the USA	Moderate to severe Mean age: NR but includes adults aged ≥ 18 years	28	Tocilizumab 40 mg or 120 mg once-off (n = 20) (delivery method NR)	Standard care $(n = 8)$	28 days	Public/ non-profit	Low RoB
Declercq et al. 2021 ¹⁰⁸ (status: published) COV-AID, 2021 (NCT04330638)	RCT, unblinded	Patients with suspected or confirmed COVID-19 admitted to 16 centres in Belgium	Moderate to critical Mean age: NR but includes adults aged > 18 years	342 (multiarm trial)	Tocilizumab 8 mg/kg once-off (n = 82) (delivered intravenously)	Standard care (n = 72)	90 days	Public/ non-profit	Some concerns
Derde et al. 2021 ¹⁰⁷ (status: preprint) REMAP-CAP (NCT02735707)	RCT, unblinded	Patients with suspected or confirmed COVID-19 admitted to 133 centres in 9 countries (UK, Netherlands, Ireland, Australia, New Zealand, Canada, Finland, Italy and Saudi Arabia)	Severe to critical Mean age: NR but includes adults aged > 18 years	2253 (multiarm trial)	Tocilizumab, 8 mg/kg once-off (n = 972) (delivered intravenously)	Standard care (n = 418)	90 days	Mixed	Some
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TABLE 22 Summary of study and patient characteristics of included studies with relevant outcomes to inform the economic model (all data extracted from https://covid-nma.com/, 12 unless specified otherwise) (continued)

Author, year	Design	Population	Severity	Sample size (n)	Intervention	Comparator	Follow- up	Funding	Overall risk of bias
Hermine et al. 2020 ¹⁰⁸ (status: published) CORIMUNO-TOCI 1 (NCT04331808)	RCT, unblinded	Patients with COVID-19 admitted to 9 centres in France	Moderate to severe Mean age: NR (no further details provided)	131	Tocilizumab 8 mg/kg (n = 64) (delivered intravenously)	Standard care (n = 67)	60 days	Public/ non-profit	Some
Hermine et al. 2022 ¹⁰⁹ (status: published) CORIMUNO-TOCI-2 (NCT04331808)	RCT, unblinded	Patients with suspected or confirmed COVID-19 admitted to 12 centres in France	Severe to critical Mean age: NR (no further details provided)	76	Tocilizumab 8 mg/kg once-off (n = 51) (delivery method NR)	Standard care (n = 46)	90 days	Public/ non-profit	Some
HMO-0224-20, 2021 (status: unpublished)	RCT, unblinded	Patients with confirmed COVID-19 admitted to multiple centres in Israel	Severe-critical Mean age: NR but includes adults aged ≥ 18 years	54	Tocilizumab 8 mg/kg once-off (n = 37) (delivered intravenously)	Placebo (n = 17)	90 days	Public/ non-profit	High RoB
Horby et al. 2021 ¹¹⁰ (status: published) RECOVERY (TCZ) (NCT04381936)	RCT, unblinded	Patients with suspected or confirmed COVID-19 admitted to 131 centres in the UK	Moderate to critical Mean age: NR (no further details provided)	4116	Tocilizumab 400 to 800mg, depending on weight (n = 2022) (delivered intravenously)	Standard care (n = 2094)	28 days	Public/ non-profit	Some concerns
IMMCOVA, 2021 (status: unpublished) (NCT04412291)	RCT, unblinded	Patients with confirmed COVID-19 admitted to multiple centres in Sweden	Moderate to severe Mean age: NR but includes adults aged ≥ 18 years	49	Tocilizumab, 8 mg/kg once-off (n = 22) (delivered intravenously)	Standard care (n = 27)	28 days	Public/ non-profit	Low RoB
Rosas et al. 2022 ¹¹¹ (status: published) COVACTA (NCT04320615)	RCT, double blind	Patients with confirmed COVID-19 admitted to multiple centres across 9 countries (Canada, Denmark, France, Germany, Italy, Netherlands, Spain, the UK and USA)	Mild to critical Mean age: NR but includes adults aged ≥ 18 years	452	Tocilizumab, 8 mg/kg (n = 301) (delivered intravenously)	Placebo (<i>n</i> = 151)	60 days	Mixed	Some concerns
Rosas et al. 2021 ¹¹² (status: published) REMDACTA (NCT04409262) ^b	RCT, double blind	Patients with confirmed COVID-19 admitted to multiple centres in Spain, USA, Brazil and Russia	Severe to critical Mean age: NR (no further details provided)	649	Tocilizumab 8 mg/kg once-off or twice (n = 434) (delivery method NR)	Placebo (<i>n</i> = 215)	60 days	Private	Some

TABLE 22 Summary of study and patient characteristics of included studies with relevant outcomes to inform the economic model (all data extracted from https://covid-nma.com/, 12 unless specified otherwise) (continued)

Author, year	Design	Population	Severity	Sample size (n)	Intervention	Comparator	Follow- up	Funding	Overall risk of bias
Rutgers <i>et al.</i> 2021 ¹¹³ (status: published) (Trial NL8504)	RCT, unblinded	Patients with confirmed COVID-19 admitted to 11 centres in the Netherlands	Moderate to critical Mean age: NR but includes adults aged ≥ 18 years	354	Tocilizumab, 8 mg/kg once-off (n = 174) (delivered intravenously)	Standard care (n = 180)	90 days	Mixed	Some
Salama <i>et al.</i> 2020 ¹¹⁴ (status: published) EMPACTA (NCT04372186)	RCT, double blind	Patients with confirmed COVID-19 admitted to 65 centres in Brazil, Kenya, Mexico, Peru, South Africa and the USA	Mild to severe Mean age: NR but includes adults aged ≥ 18 years	388	Tocilizumab, 8 mg/kg (n = 259) (delivered intravenously)	Placebo (<i>n</i> = 129)	60 days Private	Private	Some
Salvarani <i>et al.</i> 2020 ¹¹⁴ (status: published) (NCT04346355)	RCT, unblinded	Patients with confirmed COVID-19 admitted to 24 centres in Italy	Severe Mean age: NR but includes adults aged ≥ 18 years	126	Tocilizumab, 8 mg/kg (n = 60) (delivered intravenously)	Standard care $(n = 66)$	30 days	Mixed	Some
Stone <i>et al.</i> 2020 ¹¹⁶ (status: published) (NCT04356937)	RCT, double blind	Patients with COVID-19 admitted to 7 centres in the USA	Mild to severe Mean age: NR but includes adults aged 19 to 85 years	243	Tocilizumab, 8 mg/kg once-off (n = 161) (delivered intravenously)	Placebo (n = 82)	28 days Private	Private	Low RoB
Talaschian <i>et al.</i> 2021 ¹¹⁷ (status: preprint) IRCT200810 27001411N4	RCT, double blind	Patients with confirmed COVID-19 admitted to a single centre in Iran	Moderate to severe Mean age: NR (no further details provided)	40	Tocilizumab, 8 mg/kg (n = 20) (delivered intravenously)	Standard care $(n = 20)$	28 days	Public/ non-profit	High RoB
Veiga et al. 2021 ¹¹⁸ (status: published) TOCIBRAS (NCT04403685)	RCT, unblinded	Patients with confirmed COVID-19 admitted to 9 centres in Brazil	Moderate to critical Mean age: NR but includes adults aged ≥ 18 years	129	Tocilizumab, 8 mg/kg once off (n = 65) (delivered intravenously)	Standard care $(n = 64)$	29 days	Mixed	Some

Different remdesivir loading dose. Data extracted from http://www.metaevidence.org/covid19.aspx. $^{18}\,$

Appendix 2 Summary of evidence from clinical studies and pooled effects used to inform the economic model

TABLE 23 SUMMARY of data extracted from individual studies for each intervention and outcome and pooled effects estimates to inform the economic model (all data extracted from https://covid-nma.com/, ¹² unless specified otherwise)

a) Time-to-event (survival) outcomes in patients hospitalised due to COVID-19

2	Authorizon		Commission	9	05% CHower limit	05% Clumballimit	Doolod offeet (05% CI)
						amm radda ra ovaz	
Time to	Baricitinib (2 studies)						
neall	Marconi <i>et al.</i> 2021 ⁸¹	Baricitinib 4 mg/day	Placebo	0.62	0.47	0.82	HR 0.61 (0.47 to 0.78)
	Ely et al. 2022 ⁸³	Baricitinib 4 mg/day	Placebo	0.56	0.33	96.0	
	Baricitinib/remdesivir (1 study)						
	Kalil et al. 2020™	Baricitinib (4 mg/d)/remdesivir (100 mg/dª)	Placebo/remde- sivir (100 mg/dayª)	0.65	0.39	1.09	HR 0.65 (0.39 to 1.09)
	Casirivimab/imdevimab (1 study))					
	Somersan-Karakaya <i>et al.</i> 2022 ⁸⁶	Casirivimab/imdevimab (REGN-COV2) (2 arms merged: 2.4/8 g)	Placebo	0.69	0.50	0.93	HR 0.69 (0.50 to 0.93)
	Remdesivir (3 studies)						
	Spinner <i>et al.</i> 2020 ¹⁰⁰	Remdesivir 100 mg $^{\text{a}}$ (2 arms: 5 and 10 days merged)	Standard care	0.64	0.21	1.98	HR 0.77 (0.57 to 1.04)
	Biegel <i>et al.</i> 2020 ²⁵	Remdesivir 100 mg³	Placebo	0.73	0.52	1.03	
	Wang et al. 2020 ¹⁰¹	Remdesivir 100 mgª	Placebo	1.11	0.52	2.34	
	Tocilizumab (9 studies)						
	Stone <i>et al.</i> 2020 ¹¹⁶	Tocilizumab 8mg/kg	Placebo	1.52	0.41	5.61	HR 0.76 (0.64 to 0.90)
	Broman et al. 2022 ¹⁰⁵	Tocilizumab 400–800 mg	Standard care	0.46	0.03	7.41	
	Talaschian et al. 2021^{117}	Tocilizumab 8mg/kg	Standard care	1.25	0.25	4.21	
	Hermine <i>et al.</i> 2020 ¹⁰⁸	Tocilizumab 8mg/kg	Standard care	0.65	0.25	1.67	
	Rosas et al. 2021 ¹¹²	Tocilizumab 8mg/kg	Placebo	0.97	0.65	1.45	
	Declercq <i>et al.</i> 2021 ¹⁰⁶	Tocilizumab 8mg/kg	Standard care	0.99	0.40	2.43	
	Rutgers <i>et al.</i> 2022 ¹¹³	Tocilizumab 8mg/kg	Standard care	0.62	0.39	0.98	
	Hermine <i>et al.</i> 2022 ¹⁰⁹	Tocilizumab 8mg/kg	Standard care	0.67	0.30	1.49	
	Derde <i>et al</i> . 2021 ¹⁰⁷	Tocilizumab 8mg/kg	Standard care	0.72	0.57	0.90	

TABLE 23 SUMMARY of data extracted from individual studies for each intervention and outcome and pooled effects estimates to inform the economic model (all data extracted from https://covid-nma.com/, 12 unless specified otherwise) (continued)

Outcomes	Outcomes Author, year	Intervention	Comparator	뚴	95% CI lower limit	95% CI upper limit	HR 95% CI lower limit 95% CI upper limit Pooled effect (95% CI)
Time to	Casirivimab/imdevimab (2 studies)	ies)					
discharge	Horby et al. 2022 ⁸⁵	Casirivimab/imdevimab (REGN-COV2) 8 g	Placebo	1.19	1.08	1.30	HR 1.24 (1.05 to 1.47)
	Somersan-Karakaya <i>et al.</i> 2022 ⁸⁶	Casirivimab/imdevimab (REGN-COV2) (2 arms merged: 2.4/8 g)	Placebo	1.48	1.05	2.09	
	Tocilizumab (2 studies)						
	Salama <i>et al.</i> 2020 ¹¹⁴	Tocilizumab 8 mg/kg	Placebo	1.16 0.90	0.90	1.48	HR 1.05 (0.88 to 1.25)
	Rosas <i>et al.</i> 2021 ¹¹²	Tocilizumab 8 mg/kg	Placebo	0.97 0.78	0.78	1.19	
a Different	a Different remdesivir loading dose.						

Data extracted from http://www.metaevidence.org/covid19.aspx.19

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b) Dichotomous outcomes in patients hospitalised due to COVID-19

Outcomes	Author, year	Intervention	Comparator r1 n1 r2 n2	덛	덛	2	n2	RR	95% CI Iower limit	95% CI upper limit	95% CI Pooled effect upper limit (95% CI)
Clinical	Baricitinib (3 studies)										
improvement at 28 days	Marconi <i>et al.</i> 2021 ⁸¹	Baricitinib 4 mg/day Placebo	Placebo	593	764 592		761 1	1	0.95	1.05	ı
	Horby <i>et al.</i> 2022 ⁸²	Baricitinib 4 mg/day Standard care 3338	Standard care	3338	4148 3136	3136	4008	1.03	1.01	1.05	ı
	Ely et al. 2022 ⁸³	Baricitinib 4 mg/day Placebo	Placebo	23	51	15	50 1.5	1.5	0.89	2.53	ı
	Totals			3954	3954 4963 3743 4819	3743	4819				RR 1.02 (1.00 to 1.05)
											continued

TABLE 23 SUMMARY of data extracted from individual studies for each intervention and outcome and pooled effects estimates to inform the economic model (all data extracted from https://covid-nma.com/, ¹² unless specified otherwise) (continued)

Outcomes	Author, year	Intervention	Comparator	덛	17	2	n2	RR	95% CI Iower limit	95% CI upper limit	Pooled effect (95% CI)
	Baricitinib/remdesivir (1 study)										
	Kalil et al. 2020 ⁸⁴	Baricitinib (4 mg/day)/remdesivir (100 mg/d³)	Placebo/ remdesivir (100 mg/day³)	373	515	347	518	1.08	1.00	1.17	ı
	Totals			373	515	347	518				RR 1.08 (1.00 to 1.17)
	Casirivimab/imdevimab (2 studies)										
	Somersan-Karakaya <i>et al.</i> 2022 ⁸⁶	Casirivimab/ imdevimab (REGN- COV2) (2 arms merged: 2.4/8g)	Placebo	714	912	330	452	1.07	1.00	1.15	ı
	Horby et al. 202285	Casirivimab/ imdevimab (REGN- COV2) 8 g	Standard care	3389	4839	3420	4946	1.01	0.99	1.04	ı
	Totals			4103	5751	3750	5398				RR 1.03 (0.98 to 1.09)
	Remdesivir (4 studies)										
	Spinner <i>et al.</i> 2020 ¹⁰⁰	Remdesivir 100 mg ^a (2 arms: 5 and 10 days merged)	Standard care	345	396	166	200	1.05	0.98	1.13	ı
	Mahajan <i>et al</i> . 202 <i>1</i> %	Remdesivir 100 mg/ dayª	Standard care	7	41	ო	41	0.67	0.12	3.78	1
	Ader et al. 2022%	Remdesivir 100 mg/ dayª	Standard care	325	429	316	428	1.03	0.95	1.11	1
	Wang <i>et al.</i> 2020 ¹⁰¹	Remdesivir 100 mgª	Placebo	103	158	45	79	1.14	0.92	1.43	ı
	Totals			775	1024	530	748				RR 1.04 (0.99 to 1.10)

continued

TABLE 23 SUMMARY of data extracted from individual studies for each intervention and outcome and pooled effects estimates to inform the economic model (all data extracted from https://covid-nma.com/, 12 unless specified otherwise) (continued)

									95% CI	95% CI	Pooled effect
Outcomes	Author, year	Intervention	Comparator	덛	n1	r2	n2	RR	lower limit	upper limit	(95% CI)
	Tocilizumab (15 studies)										
	Salama <i>et al.</i> 2020 ¹¹⁴	Tocilizumab 8 mg/kg	Placebo	218	259	107	129	1.01	0.92	1.12	ı
	Stone <i>et al.</i> 2020 ¹¹⁵	Tocilizumab 8 mg/kg	Placebo	147	161	72	82	1.04	0.95	1.14	ı
	IMMCOVA, 2021 (unpublished)	Tocilizumab 8 mg/kg	Standard care	18	22	22	27	1	0.77	1.31	1
	Broman <i>et al.</i> 2022 ¹⁰⁵	Tocilizumab 400-800 mg	Standard care	53	59	25	29	1.04	0.88	1.23	1
	COVIDOSE-2, 2021 (unpublished)	Tocilizumab 40 mg or 120 mg	Standard care	19	20	9	∞	1.27	0.84	1.91	1
	Talaschian et al. 2021 116	Tocilizumab 8 mg/kg	Standard care	12	20	15	20	0.8	0.52	1.24	1
	Hermine <i>et al.</i> 2020 ¹⁰⁸	Tocilizumab 8 mg/kg	Standard care	52	64	49	4	1.11	0.92	1.34	1
	Rosas <i>et al.</i> 2022 ¹¹¹	Tocilizumab 8 mg/kg	Placebo	103	301	41	151	1.26	0.93	1.71	ı
	Declercq et al. 2021 ¹⁰⁶ (COV-AID)	Tocilizumab 8 mg/kg	Standard care	99	82	53	72	0.93	0.76	1.14	1
	Horby et al. 2021 ¹¹⁰	Tocilizumab maximum 800 mg	Standard care	1150	2022	1044	2094	1.14	1.08	1.21	1
	Veiga et al. 2021 ¹¹⁷	Tocilizumab 8 mg/kg	Standard care	42	9	48	64	0.86	0.69	1.08	ı
	Salvarani et al. 2020 ¹¹⁸	Tocilizumab 8 mg/kg	Standard care	54	09	28	99	1.02	0.91	1.16	1
	HMO-0224-20, 2021 (unpublished)	Tocilizumab 8 mg/kg	Placebo	11	37	2	17	1.01	0.42	2.46	1
	Hermine <i>et al.</i> 2022 ¹⁰⁹	Tocilizumab 8 mg/kg	Standard care	29	51	21	46	1.25	0.84	1.85	1
	ARCHITECTS, 2021 ¹⁰⁴ (unpublished)	Tocilizumab 8 mg/kg	Placebo	7	10	9	11	1.28	0.65	2.52	1
	Totals			1971	3233	1572	2883				RR 1.05 (1.00 to 1.11)
a Different re	a Different remdesivir loading dose.										

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TABLE 23 SUMMARY of data extracted from individual studies for each intervention and outcome and pooled effects estimates to inform the economic model (all data extracted from https://covid-nma.com/, ¹² unless specified otherwise) (continued)

c) Dichotomous outcomes in patients at high risk of hospitalisation due to COVID-19

	•	:		,	,	((á	95% CI	95% CI	Pooled effect
Outcomes	Author, year	Intervention	Comparator	런	n1	27	n2	KK	lower limit	upper limit	(95% CI)
Hospitalisation	Casirivimab/imdevimab (3 studies)										
or death	O'Brien <i>et al.</i> 2022 ⁸⁸	Casirivimab/imdevimab (REGN-COV2) 1200 mg/day	Placebo	0	156	ო	158	0.14	0.01	2.78	1
	Weinreich <i>et al.</i> 2021 ⁸⁹	Casirivimab/imdevimab (REGN-COV2) 1200 mg once-off	Placebo	^	838	24	840	0.29	0.13	0.67	ı
	Weinreich $\it et al. 2021^{\it 89}$	Casirivimab/imdevimab (REGN-COV2) 2400 mg once-off	Placebo	18	1529	62	1500	0.28	0.17	0.48	1
	Totals			25	2523	88	2498				RR 0.28 (0.18 to 0.44)
	Molnupiravir (5 studies)										
	Butler <i>et al.</i> 2022%	Molnupiravir 1600 mg/day	Standard care	103	12,821	96	12,962	1.08	0.82	1.43	
	Khoo et al. 2022%	Molnupiravir 1600 mg/day	Placebo	0	96	4	06	0.11	0.01	2.03	
	Tippabhotla <i>et al.</i> 2022 ⁹⁵	Molnupiravir 1600 mg/day	Standard care	7	610	13	610	0.54	0.22	1.34	1
	Caraco et al. 2021 ⁹¹	Molnupiravir 1600 mg/day	Placebo	ო	76	4	74	0.73	0.17	3.15	ı
	Jayk Bernal <i>et al.</i> 2021%	Molnupiravir 1600 mg/day	Placebo	48	716	89	717	0.71	0.50	1.01	ı
	Totals			161	14,313	185	14,453				RR 0.80 (0.56 to 1.15)

TABLE 23 SUMMARY of data extracted from individual studies for each intervention and outcome and pooled effects estimates to inform the economic model (all data extracted from https://covid-nma.com/, 12 unless specified otherwise) (continued)

									95% CI	95% CI	Pooled offert
Outcomes	Author, year	Intervention	Comparator	덛	뒫	2	n2	RR	lower limit	upper limit	(95% CI)
	Nirmatrelvir/ritonavir (1 study)										
	Hammond <i>et al.</i> 2022%	Nirmatrelvir/ritonavir 600/200 mg/day	Placebo	6	1120	89	1126	0.13	0.07	0.27	1
	Totals										RR 0.13 (0.07 to 0.27)
	Remdesivir (1 study)										
	Gottlieb et al. 2021 ¹⁰²	Remdesivir 100 mg/dayª	Placebo	2	292	18	292	0.28	0.10	0.74	ı
	Totals										RR 0.28 (0.10 to 0.74)
	Sotrovimab (1 study)										
	Gupta <i>et al.</i> 2022 ¹⁰³	Sotrovimab 500 mg once-off	Placebo	9	528	30	529	0.20	0.08	0.48	1
	Totals										RR 0.20 (0.08 to 0.48)
	Tixagevimab/cilgavimab (1 study) $^{\mathtt{b}}$										
	Montgomery et al. 2022 ⁵⁷	Tixagevimab 300 mg/ cilgavimab 300 mg once-off	Placebo	18	407	37	415	0.50 ^b	0.29	0.86	
	Totals										RR 0.50 (0.29 to 0.86)°
All-cause	Casirivimab/imdevimab (4 studies)										
mortality at 28 days	Portal-Celhay et al. 2022 ⁸⁷	Casirivimab/imdevimab (REGN-COV2) (2 arms merged: 1200/2400 mg)	Placebo	0	331	0	82	Unable	Unable to estimate – no events	io events	
	O'Brien <i>et al.</i> 2022 ⁸⁸	Casirivimab/imdevimab (REGN-COV2) 1200 mg	Placebo	0	156	0	158	Unable	Unable to estimate – no events	io events	1
	Weinreich <i>et al.</i> 2021 ⁸⁹	Casirivimab/imdevimab (REGN-COV2) 1200 mg	Placebo	1	838	1	840	1.00	90.0	16.00	1
	Weinreich <i>et al.</i> 2021 ⁸⁹	Casirivimab/imdevimab (REGN-COV2) 2400 mg	Placebo	1	1529	ო	1500	0.33	0.03	3.14	1
	Totals			2	2367	4	2340				RR 0.51 (0.09 to 2.95)
											continued

TABLE 23 SUMMARY of data extracted from individual studies for each intervention and outcome and pooled effects estimates to inform the economic model (all data extracted from https://covid-nma.com/, ¹² unless specified otherwise) (continued)

Outcomes	Author, year	Intervention	Comparator	덛	덛	2	겉	RR	95% CI lower limit	95% CI upper limit	Pooled effect (95% CI)
	Molnupiravir (7 studies)										
	Butler et al. 2022 ⁹⁰	Molnupiravir 1600 mg/day	Standard care	2	12,821	22	12,962	0.40	0.08	2.08	
	Zou et al. 2022%	Molnupiravir 1600 mg/day	Standard care	0	80	0	36	Unable	Unable to estimate – no events	no events	
	Khoo et al. 2022%	Molnupiravir 1600 mg/day	Placebo	0	06	0	96	Unable	Unable to estimate – no events	no events	
	Tippabhotla <i>et al.</i> 2022%	Molnupiravir 1600 mg/day	Standard care	0	610	0	610	Unable	Unable to estimate – no events	no events	1
	Caraco <i>et al.</i> 2021 ⁹¹	Molnupiravir 1600 mg/day	Placebo	0	76	1	74	0.32	0.01	7.84	ı
	Jayk Bernal <i>et al.</i> 2021 ⁹³	Molnupiravir 1600 mg/day	Placebo	1	716	6	717	0.11	0.01	0.88	ı
	Fischer <i>et al.</i> 2021 ⁹²	Molnupiravir 1600 mg/day	Placebo	0	55	1	62	0.38	0.02	9.03	
	Totals			ო	14,448	16	14,551				RR 0.27 (0.09 to 0.82)
	Nirmatrelvir/ritonavir (1 study)										
	Hammond <i>et al.</i> 2022 ⁹⁷	Nirmatrelvir/ritonavir 600/200 mg/day	Placebo	0	1120	13	1126	0.04	0.00	0.63	1
	Totals										RR 0.04 (0.00 to 0.63)
	Remdesivir (1 study)										
	Gottlieb <i>et al.</i> 2021 ¹⁰¹	Remdesivir 100 mg/dayª	Placebo	0	292	0	292	Unable	Unable to estimate – no events	no events	1
	Totals										Unable to estimate – no events

TABLE 23 SUMMARY of data extracted from individual studies for each intervention and outcome and pooled effects estimates to inform the economic model (all data extracted from https://covid-nma.com/, 12 unless specified otherwise) (continued)

Outcomes	Author, year	Intervention	Comparator r1 n1 r2 n2	덛	딛	72	n2	RR	RR lower limit upper limit (95% CI)	upper limit	(95% CI)
	Sotrovimab (1 study)										
	Gupta et al. 2022 ¹⁰³	Sotrovimab 500 mg once-off Placebo	Placebo	0	528	2	529	0.20	0.01	4.16	ı
	Totals										RR 0.20 (0.01 to 4.16)
	Tixagevimab/cilgavimab (1 study)										
	Montgomery et al. 2022 ⁵⁷	Tixagevimab 300 mg/ cilgavimab 300 mg once-off	Placebo	9	456	9	454	1.00	0.32	3.06	1
	Totals										RR 1.00 (0.32 to 3.06)
a Different rei b Data extract c An odds rati	a Different remdesivir loading dose. b Data extracted from http://www.metaevidence.org/covid19.aspx. ¹⁹ c An odds ratio was provided in the source and the authors calculated the RR.	org/covid19.aspx. ¹⁹ e authors calculated the RR.									

Appendix 3 Graphical representation of the clinical effectiveness results

As seen in *Figure 22*, all treatments have a beneficial mean estimate for the HR associated with death. The CIs of each treatment overlap showing that there is considerable uncertainty in the ranked order of clinical effectiveness. A similar conclusion related to the ranking of interventions for clinical improvement can be drawn from *Figure 23*, and for the ranking of treatments in relation to time to discharge from *Figure 24*, although only two interventions reported data on this measure. *Figures 22–24* consist of two horizontal lines for each intervention which sit on a vertical line. The vertical line shows the lower and upper 95% CIs while the lower horizontal line provides the median value, and the upper horizontal line provides the mean value from the distribution. When the mean and the median values are close these become indistinguishable in the figures.

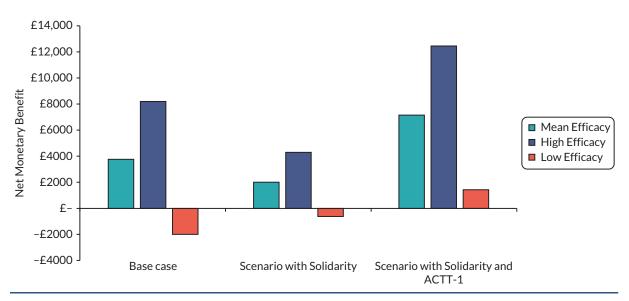


FIGURE 22 The NMB for patients admitted to hospital who require supplemental oxygen when Solidarity data on time to death is used assuming a WTP of £20,000 per QALY.

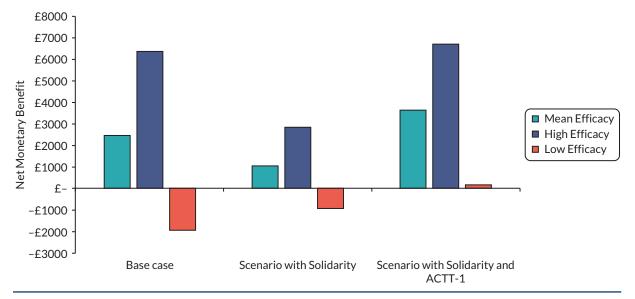


FIGURE 23 The NMB for patients admitted to hospital who do not require supplemental oxygen when Solidarity data on time to death is used assuming a WTP of £20,000 per QALY.

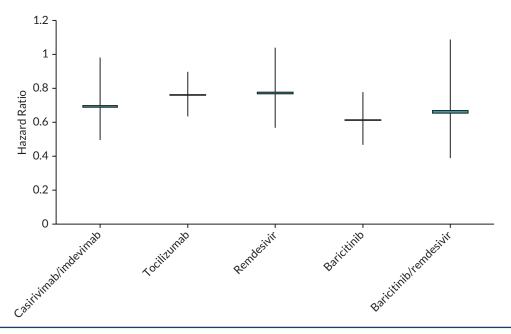


FIGURE 24 The hazard ratio of death for interventions used to treat patients in hospital.

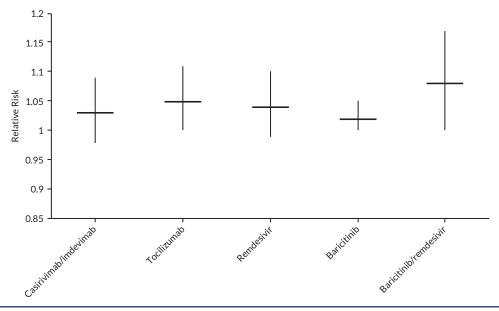


FIGURE 25 The relative risk of clinical improvement at 28 days for interventions used to treat patients in hospital.

Figure 26 shows that no CI crosses unity, although the widths of the CIs differ, with that of nirmatrelvir/ritonavir having most precision, although the CI associated with this intervention overlaps with that of casirivimab/imdevimab, remdesivir and sotrovimab indicating considerable uncertainty in the most clinically effective intervention even if the assumption of generalisable efficacy holds. Figures 26 and 27 consist of two horizontal lines for each intervention which sit on a vertical line. The vertical line shows the lower and upper 95% CIs while the lower horizontal line provides the median value, and the upper horizontal line provides the mean value from the distribution. When the mean and the median values are close these become indistinguishable in the figures.

For the risk of death at 28 days, *Figure 27* shows wide CIs for all treatments excluding molnupiravir and nirmatrelvir/ritonavir, in which the upper confidence limits do not exceed 1.0. The wide CIs are primarily related to the sample size and the small number of observed events in each arm.

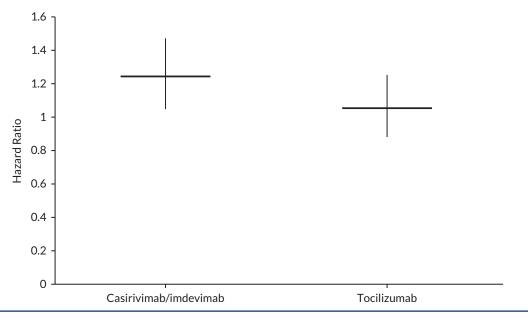


FIGURE 26 The hazard ratio of discharge for interventions used to treat patients in hospital.

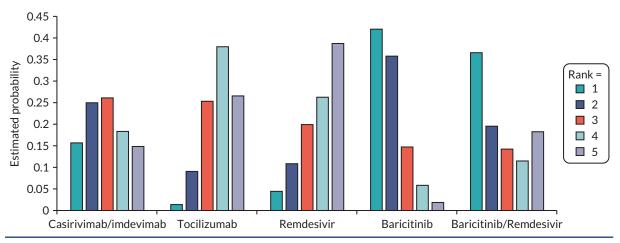


FIGURE 27 The estimated probability that each intervention is ranked first through to fifth for hazard ratio for mortality.

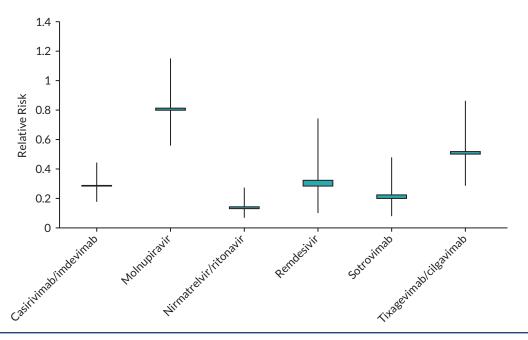


FIGURE 28 The relative risk of hospitalisation or death at 28 days for interventions used to treat patients in the community.

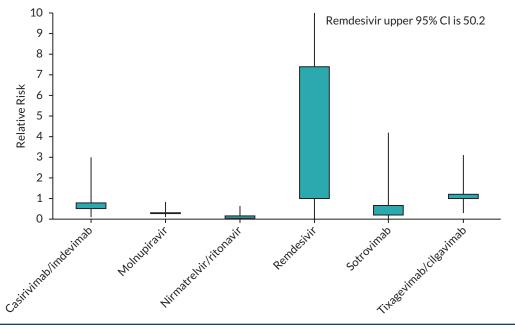


FIGURE 29 The relative risk of death at 28 days for interventions used to treat patients in the community.

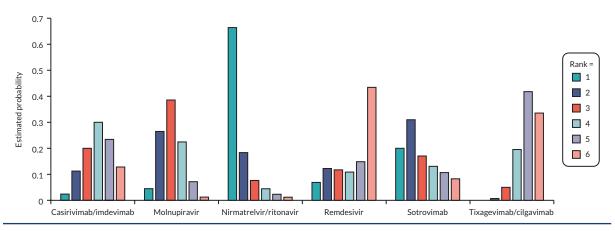


FIGURE 30 The estimated probability that each intervention is ranked first through to sixth for preventing mortality at 28 days when treating high-risk patients in the community.

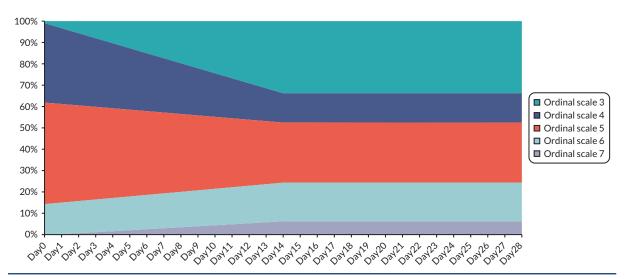


FIGURE 31 Linear assumptions for distribution across the five ordinal scales during hospital stay.

Appendix 4 Additional analyses

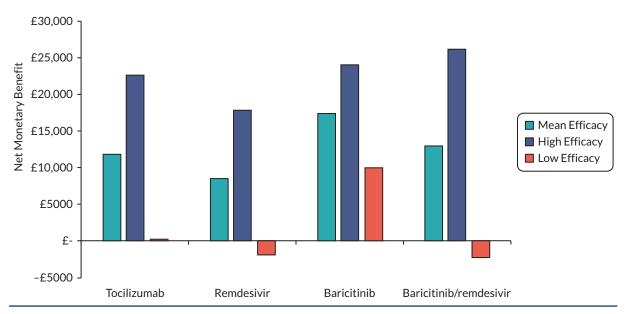


FIGURE 32 Base case net monetary benefits for patients admitted to hospital who require supplemental oxygen assuming a threshold of £30,000 per QALY gained.

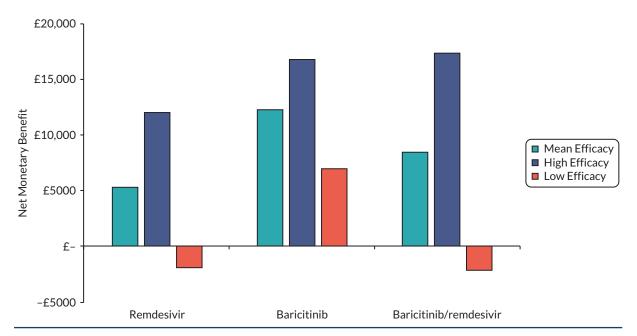


FIGURE 33 Base case net monetary benefits for patients admitted to hospital who do not require supplemental oxygen assuming a threshold of £30,000 per QALY gained.

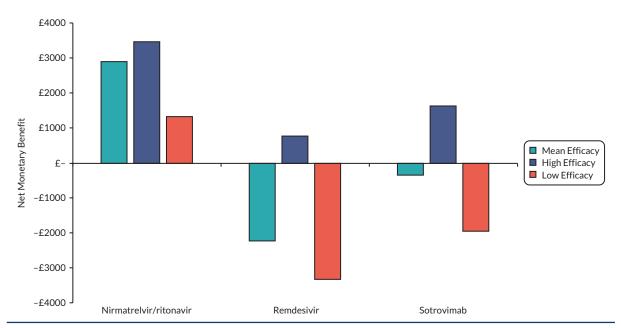


FIGURE 34 Base case net monetary benefits for patients with COVID-19 in the community and high risk of hospitalisation assuming a threshold of £30,000 per QALY gained.

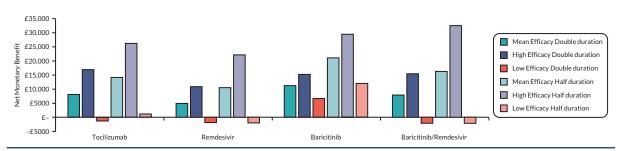


FIGURE 35 The NMB results for patients admitted to hospital who require supplemental oxygen when the duration of long COVID is halved and doubled. Assuming a WTP of £30,000.

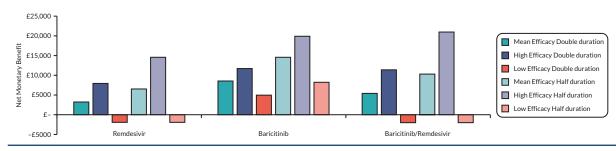


FIGURE 36 The NMB results for patients admitted to hospital who do not require supplemental oxygen when the duration of long COVID is halved and doubled. Assuming a WTP of £30,000.

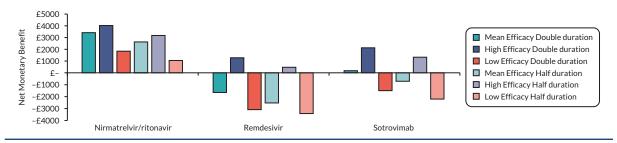


FIGURE 37 The NMB results for patients in the community with COVID-19 who are at high risk of hospitalisation when the duration of long COVID is halved and doubled. Assuming a WTP of £30,000.

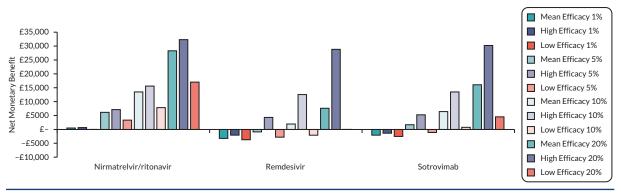


FIGURE 38 The NMB results for patients in the community with COVID-19 who are at high risk of hospitalisation when the hospital admission percentage was changed. Assuming a WTP of £30,000.

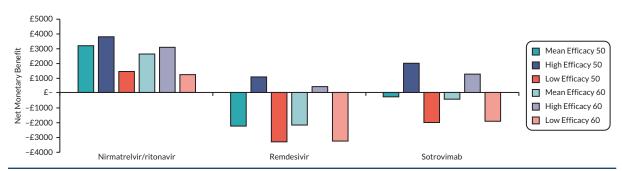


FIGURE 39 The NMB results for patients in the community with COVID-19 who are at high risk of hospitalisation when the age was changed from 55 years to 50 and 60 years. Assuming a WTP of £30,000 per QALY.

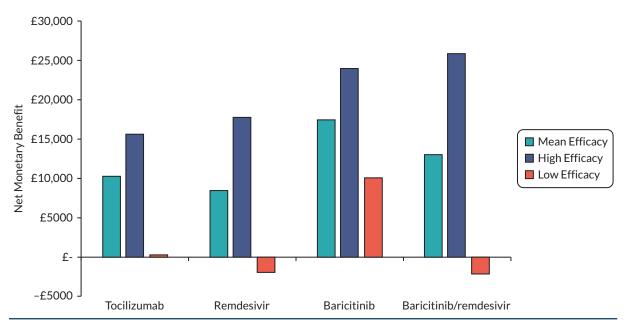


FIGURE 40 The NMB when a HR of unity was used for all interventions in relation to time to hospital discharge and time to clinical improvement for patients requiring supplemental oxygen. Assuming a WTP of £30,000 per QALY.

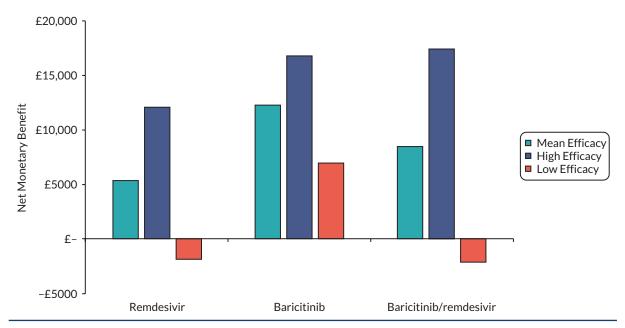


FIGURE 41 The NMB when a HR of unity was used for all interventions in relation to time to hospital discharge and time to clinical improvement for patients not requiring supplemental oxygen. Assuming a WTP of £30,000 per QALY.

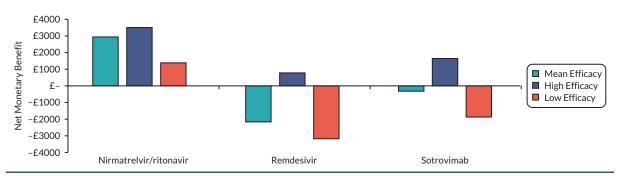


FIGURE 42 The NMB results when treatment in the community for high-risk patients was associated with less supplemental oxygen on admission to hospital. Assuming a WTP of £30,000 per QALY.

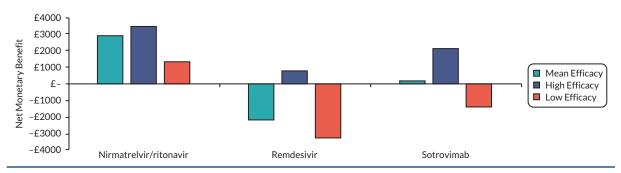


FIGURE 43 The NMB results when a disutility of 0.02 per day is assumed for patients receiving intravenous (i.v.) treatment in the community. Assuming a WTP of £30,000 per QALY.

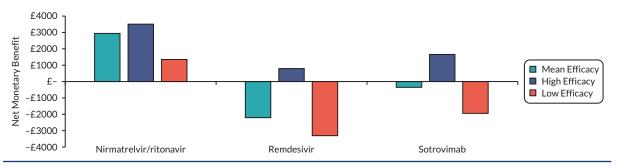


FIGURE 44 The NMB results for patients admitted to hospital who require supplemental oxygen when the SMR associated with long COVID is changed. Assuming a WTP of £30,000 per QALY.

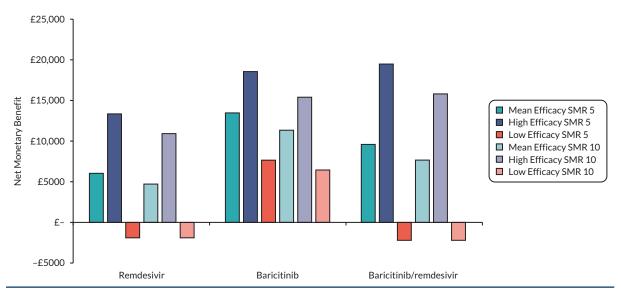


FIGURE 45 The NMB results for patients admitted to hospital who do not require supplemental oxygen when the SMR associated with long COVID is changed. Assuming a WTP of £30,000 per QALY.

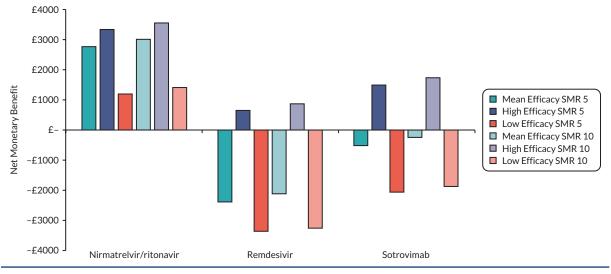


FIGURE 46 The NMB results for high-risk patients in the community when the SMR associated with long COVID is changed. Assuming a WTP of £30,000 per QALY.

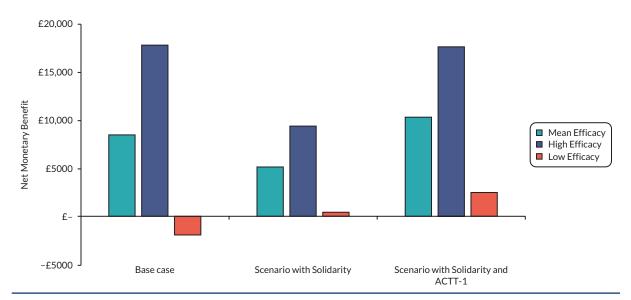


FIGURE 47 The NMB for patients admitted to hospital who require supplemental oxygen when Solidarity data on time to death is used assuming a WTP of £30,000 per QALY.

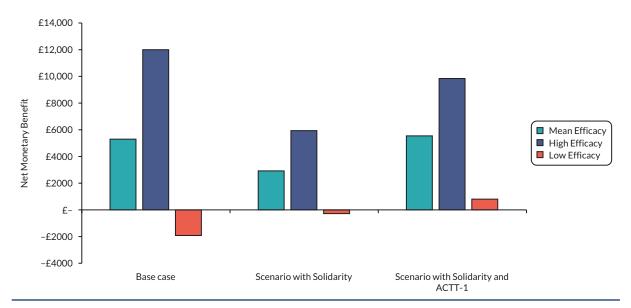


FIGURE 48 The NMB for patients admitted to hospital who do not require supplemental oxygen when Solidarity data on time to death is used assuming a WTP of £30,000 per QALY.

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