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# Relationship between staff and quality of care in care homes: StaRQ mixed methods study

*Karen Spilsbury, Andy Charlwood, Carl Thompson, Kirsty Haunch, Danat Valizade, Reena Devi, Cornell Jackson, David Phillip Alldred, Antony Arthur, Lucy Brown, Paul Edwards, Will Fenton, Heather Gage, Matthew Glover, Barbara Hanratty, Julienne Meyer and Aileen Waton*





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Karen Spilsbury<sup>1\*</sup>, Andy Charlwood<sup>2</sup>, Carl Thompson<sup>1</sup>,  
Kirsty Haunch<sup>1</sup>, Danat Valizade<sup>2</sup>, Reena Devi<sup>1</sup>,  
Cornell Jackson<sup>1</sup>, David Phillip Aldred<sup>1</sup>, Antony Arthur<sup>3</sup>,  
Lucy Brown<sup>4</sup>, Paul Edwards<sup>5</sup>, Will Fenton<sup>6</sup>,  
Heather Gage<sup>7</sup>, Matthew Glover<sup>7</sup>, Barbara Hanratty<sup>8</sup>,  
Julienne Meyer<sup>9</sup> and Aileen Waton<sup>10</sup>

<sup>1</sup>School of Healthcare, University of Leeds, Leeds, UK

<sup>2</sup>Leeds University Business School, University of Leeds, Leeds, UK

<sup>3</sup>School of Health Sciences, University of East Anglia, Norwich, UK

<sup>4</sup>The Florence Nightingale Foundation, London, UK

<sup>5</sup>Dementia UK, London, UK

<sup>6</sup>Skills for Care, Leeds, UK

<sup>7</sup>School of Biosciences and Medicine, University of Surrey, Surrey, UK

<sup>8</sup>Population Health Sciences Institute, Newcastle University, Newcastle, UK

<sup>9</sup>School of Health Sciences, City University of London, London, UK

<sup>10</sup>Bupa UK, Leeds, UK

\*Corresponding author

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# Abstract

## Relationship between staff and quality of care in care homes: StaRQ mixed methods study

Karen Spilsbury<sup>1\*</sup>, Andy Charlwood<sup>2</sup>, Carl Thompson<sup>1</sup>,  
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Julienne Meyer<sup>9</sup> and Aileen Waton<sup>10</sup>

<sup>1</sup>School of Healthcare, University of Leeds, Leeds, UK

<sup>2</sup>Leeds University Business School, University of Leeds, Leeds, UK

<sup>3</sup>School of Health Sciences, University of East Anglia, Norwich, UK

<sup>4</sup>The Florence Nightingale Foundation, London, UK

<sup>5</sup>Dementia UK, London, UK

<sup>6</sup>Skills for Care, Leeds, UK

<sup>7</sup>School of Biosciences and Medicine, University of Surrey, Surrey, UK

<sup>8</sup>Population Health Sciences Institute, Newcastle University, Newcastle, UK

<sup>9</sup>School of Health Sciences, City University of London, London, UK

<sup>10</sup>Bupa UK, Leeds, UK

\*Corresponding author [k.spilsbury@leeds.ac.uk](mailto:k.spilsbury@leeds.ac.uk)

**Background:** Quality of life and care varies between and within the care homes in which almost half a million older people live and over half a million direct care staff (registered nurses and care assistants) work. The reasons are complex, understudied and sometimes oversimplified, but staff and their work are a significant influence.

**Objective(s):** To explore variations in the care home nursing and support workforce; how resident and relatives' needs in care homes are linked to care home staffing; how different staffing models impact on care quality, outcomes and costs; how workforce numbers, skill mix and stability meet residents' needs; the contributions of the care home workforce to enhancing quality of care; staff relationships as a platform for implementation by providers.

**Design:** Mixed-method (QUAL-QUANT) parallel design with five work packages. WP1 – two evidence syntheses (one realist); WP2 – cross-sectional survey of routine staffing and rated quality from care home regulator; WP3 – analysis of longitudinal data from a corporate provider of staffing characteristics and quality indicators, including safety; WP4 – secondary analysis of care home regulator reports; WP5 – social network analysis of networks likely to influence quality innovation. We expressed our synthesised findings as a logic model.

**Setting:** English care homes, with and without nursing, with various ownership structures, size and location, with varying quality ratings.

**Participants:** Managers, residents, families and care home staff.

**Findings:** Staffing's contribution to quality and personalised care requires: managerial and staff stability and consistency; sufficient staff to develop 'familial' relationships between staff and residents, and staff-staff reciprocity, 'knowing' residents, and skills and competence training beyond induction; supported, well-led staff seeing modelled behaviours from supervisors; autonomy to act.

Outcome measures that capture the relationship between staffing and quality include: the extent to which resident needs and preferences are met and culturally appropriate; resident and family satisfaction; extent of residents living with purpose; safe care (including clinical outcomes); staff well-being and job satisfaction were important, but underacknowledged.

**Limitations:** Many of our findings stem from self-reported and routine data with known biases – such as under reporting of adverse incidents; our analysis may reflect these biases. COVID-19 required adapting our original protocol to make it feasible. Consequently, the effects of the pandemic are reflected in our research methods and findings. Our findings are based on data from a single care home operator and so may not be generalised to the wider population of care homes.

**Conclusions:** Innovative and multiple methods and theory can successfully highlight the nuanced relationship between staffing and quality in care homes. Modifiable characteristics such as visible philosophies of care and high-quality training, reinforced by behavioural and relational role modelling by leaders can make the difference when sufficient amounts of consistent staff are employed. Greater staffing capacity alone is unlikely to enhance quality in a cost-effective manner. Social network analysis can help identify the right people to aid adoption and spread of quality and innovation. Future research should focus on richer, iterative, evaluative testing and development of our logic model using theoretically and empirically defensible – rather than available – inputs and outcomes.

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# Glossary

**Capabilities, opportunities, motivation – behaviour model** The capabilities, opportunities, motivation – behaviour model proposes that there are three components to any behaviour (B): Capability (C), Opportunity (O) and Motivation (M).

**Care Quality Commission** The national health and social care regulator in England.

**Context–mechanism–outcome configurations** The unit of analysis (in realist reviews) used to synthesise across studies to build and refine programme theory. [*Programme Theory*: describes how the intervention is expected to generate effects and under what conditions (usually expressed as context–mechanism–outcome configurations). *Context*: the conditions constituting the setting for the intervention. Context influences the way resources are perceived to generate outcomes. *Mechanism*: the resource the intervention provides and the impact it has on the reasoning of staff. *Outcome*: the expected or unexpected result.]

**National Minimum Data Set for Social Care** An online workforce data collection system for the social care sector. It is the leading source of robust workforce intelligence for adult social care. National Minimum Data Set for Social Care was replaced by the Adult Social Care Workforce Data Set in August 2019.

**Skills for Care** The strategic workforce development and planning body for adult social care in England.



## List of abbreviations

ASC-WDS	Adult Social Care Workforce Data Set	NoMAD	Normalisation MeASURE Development questionnaire
CA	care assistant	NPT	normalisation process theory
COM-B	capabilities, opportunities, motivation – behaviour	OLS	ordinary least squares
CQC	Care Quality Commission	RN	registered nurse
ICC	intraclass correlation	SNA	social network analysis
KLOE	key lines of enquiry	StaRQ	Staffing Relationship to Quality
LPA	latent profile analysis	UTI	urinary tract infection
NMDS-SC	National Minimum Data Set for Social Care	WP	work package



## Plain language summary

**T**his study was about the relationship between staffing and quality in care homes.

Almost half a million older people live in care homes in England. Why quality of care and quality of life for residents vary so much between and within homes is unknown, but staff and the ways they work are likely to be important. Researching staffing and quality is difficult: quality means different things to different people and a lot of things shape how quality feels to residents, families and staff. In the past, researchers have oversimplified the problem to study it and may have missed important influences.

We took a more complex view. In five interlinked work packages, we collected and analysed: (1) research journal articles; (2) national data from different care homes; (3) data from a large care organisation to look at what it is about staffing that influences quality; (4) reports and ratings of homes from the Care Quality Commission; and (5) we looked at the networks between staff in homes that shape how quality improvement techniques might spread. We used theories about how our findings might be linked to plan for this data collection and analysis. The results were combined into something called a 'logic model' – a diagram and explanation that make it easier for managers, researchers and people interested in care homes to see how staffing influences quality.

Staffing considerations that might improve quality include: not swapping managers too much; having sufficient and consistent staff for family-like relationships in homes and putting residents' needs first; supporting staff and giving them freedom to act; and key staff leading by example. Research examining care home quality should capture those aspects that mean the most to residents, their families and staff.





# Scientific summary

## Background

An estimated 425,000 older people in England live in 18,000 care homes: with nursing, without nursing, or dual registered homes. They are some of the oldest and the most vulnerable people in society. Resident dependency levels and care needs are often similar in homes with and without nursing – but their workforces differ significantly.

In homes with nursing care, registered nurses (RNs) are employed to provide clinical care and supervise care delivery, mainly from a large workforce of non-registered care assistants. Care homes without nursing comprise only social care staff or care assistants. The NHS provides health care – including nursing care – as required; for example, supporting specialist care for residents at the end of life. Staffing profiles and establishments vary between providers and so studying care homes and their workforce is complex.

Conceptually, quality is similarly complex; it is contested, contingent, contextualised, dynamic and often deeply personal. Two dimensions of quality require consideration in care homes: quality of care and quality of life.

While care home staff and their work are likely determinants of quality, research into the staffing–quality relationship is comparatively scant. Measuring quality often focuses on clinical outcomes, such as pressure ulcer prevalence, falls or medication errors. Many studies are in North American long-term care and the few English studies' primary focus has been on staff turnover and quality and working conditions and quality.

Our mixed-methods study addresses some of the theoretical gaps and methodological challenges associated with understanding staffing's relationship to quality. Using established theory we focused on the structures, processes and outcomes of quality. Our aim of investigating workforce models of nursing and care support in care homes that effectively benefit residents, relatives and staff was addressed through six objectives, which were the focus of five linked work packages (WP).

## Objectives

1. Describe variations in the characteristics of the care home nursing and support workforce (WP1).
2. Identify the dependency and needs of residents and relatives in care homes and their association with care home staffing (WP2, WP3).
3. Examine how different care home staffing models (including new roles) impact on quality of care, resident outcomes and NHS resources (WP1, WP2, WP3).
4. Explain how care home workforce (numbers, skill mix and stability) might meet the dependency and needs of residents (WP1, WP2, WP3, WP4).
5. Explore and understand the contributions of the nursing and support workforce (including innovations in nursing and support roles) in care homes to enhance quality of care (WP1, WP4).
6. Translate methods used for modelling the relationships between staffing and quality to provide a platform for sector-wide implementation (WP5).

## Methods

A mixed-method (QUAL-QUANT) parallel design built around Donabedian's theoretical framework of structures, processes and outcomes was the basis for our exploration of the relationship between care home staffing and quality. The coronavirus disease 2019 (COVID-19) pandemic meant some deviation from our original protocol was necessary.

Work package 1 (WP1) was two evidence reviews: a systematic review synthesising 36 studies of care home staff perceptions of their roles and responsibilities in promoting quality; a realist review ( $n = 66$  studies) then developed evidence and theory-based explanations of *how* care home staff behaviours promote quality of care and quality of life, *why* and in *what* circumstances.

Work packages 2 and 3 used routinely collected measures of staffing and examined their relationship to quality. WP2 was a cross-sectional observational study, modelling the relationship between care quality – as measured in Care Quality Commission (CQC) inspection reports – and care home workforce characteristics from the National Minimum Data Set for Social Care (NMDS-SC). WP3 analysed routinely collected longitudinal data measures of workforce, nurse-sensitive indicators of care quality, resident characteristics and home characteristics from a large corporate care home provider over 42 months. A cost analysis from a provider perspective was also undertaken.

Work package 4 used documentary analysis of 30 purposively sampled, publicly available, inspection reports from the English national quality regulator (CQC) from homes rated as outstanding or inadequate to examine (1) how staffing structures influenced quality and (2) the care processes that explain the relationship between staffing and quality.

In WP5, care homes ( $n = 11$ ) were purposively sampled and social network analysis (SNA) using questionnaires and roster name generation was used to map the self-reported advice and influence relationships present in care homes. To assess homes' readiness for innovation and work-related barriers to adoption of our (translated) findings, eight managers completed an adapted version of the Normalisation MeASURE Development questionnaire (NoMAD) questionnaire – an operationalised instrument of Normalisation Process Theory.

## Public and stakeholder involvement and engagement

We worked closely with the public and stakeholders throughout, from question formulation through to synthesis. Two advisory groups were formed: (1) a resident and relative group and (2) a care home manager group. The study steering committee (SSC) contained key stakeholders – including relatives – to provide oversight and guidance. These mechanisms ensured perspectives other than the research team informed and improved research design and implementation and prompted wider conversations and learning that benefited the research.

## Ethics approval

Work package 2 and WP3 were approved (2 August 2017) by the Social Care Research Ethics Committee (17/WM/0232). WP5 was approved (21 June 2019) by the University of Leeds, Faculty of Medicine and Health, Ethics and Governance Committee (HREC 18-028).

## Findings

The five linked WP findings were synthesised using a logic model to explain what is likely to work, why and how, and the interactions between structures, processes and outcomes important for the staffing-quality relationship.

Managerial stability was important: care homes with a manager in-post in the 12 months prior to a CQC inspection were more likely to be rated as good or outstanding (WP2). Managers made those workforce decisions necessary for meeting residents' care and safety needs (WP4). Managers of care homes rated good or outstanding had *authority* and *flexibility* to secure the workforce they judged necessary (WP4). Cohesive working relationships between managers and their corporate senior management team or owner helped managers enact their decisions (WP4).

Higher staff-to-bed ratios were associated with a greater chance of a good or outstanding CQC inspection score (WP2). More care from RNs was associated with fewer falls with fractures, urinary tract infections (UTIs) and medication errors (WP3). Use of agency nurses to cover for staff sickness or unfilled vacancies was not associated with more falls, infections or pressure ulcers, but was associated with more medication errors (WP3). Simply increasing nursing input is unlikely to be a cost-effective way of reducing adverse incidents in care homes (WP3). WP4 (and WP1ii) identified the importance of having 'sufficient' staff to meet residents' needs and preferences and improve outcomes. But detail of *how* staffing levels were determined by managers and consistent use of tools to support professional judgement about staffing (WP4) was lacking.

Staff stability and minimising agency staff use were perceived as necessary conditions for quality (WP4). Having experienced care staff, that is, staff in post for 5 years, was likely to improve quality, as measured by ratings (WP2). A stable workforce was also associated with skills and competence (WP1i, WP1ii, WP4). Opportunities for staff induction, training and continuing professional development, alongside staff supervision, were extensive in care homes rated as outstanding (WP4). High staff turnover reduced opportunities for developing broader staff skills and competence, narrowing it to staff induction and mandatory training (WP4).

Staffing consistency was important for organising care and work (WP1i, WP1ii, WP4). Larger homes were less likely to be rated positively (WP2). Other WPs highlighted the importance of team size (not home size) as a lever for promoting quality (WP1i, WP1ii, WP4). Small groups of linked residents and staff (5–15 residents per staff member based on level of resident dependency) promoted familiarity, communication and a family-like environment for cultivating relationships (WP1ii). Establishing these family-like relationships and 'knowing' residents promoted personalisation of resident care (WP1i), encouraging staff to go beyond purely assisting residents with physical tasks, towards addressing wider social and emotional needs (WP1ii). The reviews (WP1i, WP1ii) highlight where the requisite roles and responsibilities of the workforce might help achieve this.

Developing relationships based on consultation – with families, professionals outside the home and residents – to support residents was a feature of homes rated as outstanding (WP1i, WP1ii, WP4). These relationships informed care planning and personalisation of care (WP1i). Relationships between staff and families also legitimised family involvement in care to support quality (WP1ii). Unit-level supervisors that role modelled relationship building were important levers for realising team ambitions of relationship-based quality (WP1ii, WP4).

Staffing consistency was important for teamworking. In care homes rated outstanding, staff reported working together and supporting each other towards a collective vision of care and support (WP4). Staff that felt supported, valued and – with (managerial) 'permission' – able to prioritise residents' needs, adapted and adopted behaviours promoting residents' expressing preferences for care (WP1ii, WP4).

More autonomy in day-to-day work, with associated accountability, led to greater staff engagement and satisfaction (WP1ii, WP4).

Team reciprocity was linked to open communication, information exchange, advice and influence (WP1ii, WP5). Reciprocity encouraged teams to draw on each other's knowledge and skills to promote individualised care and enhance quality (WP1i, WP1ii, WP4). Combining written and verbal staff communication was a feature in homes rated as outstanding and linked to better resident care (WP4). Visible unit-level supervisors – not always managers – fostered teamworking. They also minimised conflicts, enabling team reciprocity and relationships (WP1ii). Social networks can promote or hinder the behavioural mechanisms influencing quality (WP5). Networks that were interconnected, dense or cohesive, built around strong advice and influence relationships, had higher chances of implementing change associated with innovation around quality (WP5). The care home manager – as opinion leader (i.e. providing most advice and influence *and* receiving most advice and influence) – was pivotal in implementing innovation-related change (WP5).

Leadership and management behaviours promoted resident-centred approaches; ensured effective communication; promoted staff confidence; offered practical and emotional support and recognition to staff; and encouraged diversity (WP1ii). Staff feeling valued was linked to greater staff commitment and contribution to quality (WP4). A managerially endorsed philosophy of care (valuing residents *and* staff) encouraged the staff behaviours needed for individualised resident care (WP1ii, WP4).

Based on our analysis, measuring the following resident outcomes would provide a more meaningful picture of the relationship between staffing and quality: the extent to which resident needs and preferences are met (and culturally appropriate) (WP1i, WP1ii, WP4); resident and family satisfaction (WP1i, WP1ii, WP4); residents living with purpose to promote their quality of life and well-being (WP1i, WP1ii, WP4); and safe care for residents (including clinical outcomes) (WP1i, WP1ii, WP2, WP3, WP4). Staff well-being and job satisfaction were important outcomes which influenced quality as experienced by residents.

## Conclusions

Our study makes a novel and important contribution to understanding the importance of the relationship between staff, their work and behaviours and quality in care homes. We have attempted to shift the debate away from a reductionist picture of numbers of staff and their relationship to clinical indicators, towards a more nuanced recognition of the ways in which staff in the right amounts and with the right behaviours can meet resident's needs and preferences. Staffing needs to be stable, skilled and competent to realise the benefits of person-focused organisation of care, and enhanced teamworking. Leadership, reward and recognition of staff and a shared philosophy of care provide needed context for the relationships required to improve quality as experienced by residents. Our findings will be useful for people and organisations making policy and delivering services that want to work towards the best ways to deploy and support quality in care homes using their most valuable resource: their staff.

## Implications for social care

- Understanding that numbers of staff alone are a necessary but not sufficient condition for care home quality.
- Quality improves in homes when more care is provided by RNs.
- Simply introducing 'more' staff (particularly RNs) is unlikely to be a cost-effective way of reducing adverse incidents in care homes.
- Quality relies on the who, what and how of staffing arrangements and organisation of work.

- Leadership is key, influencing how organisational resources are used to promote the environments and cultures needed for quality-promoting relationships to flourish.
- Realising and supporting the potential of the staffing resource (clinical, care, social and cultural skills and competence) are essential for quality. Opportunities for learning and development demonstrate an organisation values staff and may support staff retention.
- A focus on the structures that support staffing consistency (stability, skill and competence) is important for influencing processes (the organisation of care and teamworking) and outcomes for residents and staff.
- Developing transparent approaches that enable care home managers to effectively judge and make decisions about staffing levels is crucial for safe and appropriate care for residents.
- Reciprocal relationships, beyond the immediate care team and including residents, their families and health and social care professionals promote quality.
- Leadership and management behaviours influence staff commitment and thus their contribution to quality.
- A 'visible' unit supervisor and staff who 'connect' and influence the team are essential for quality and innovation in care homes.

## Implications for research

Future research should:

- Unpack the contribution of direct care support workforce (including care assistants, senior care assistants and nursing associates) working at different levels of skills and competence to care home quality.
- Explore how training for care assistants, senior care assistants and nursing associates contributes to improving quality.
- Consider differences for temporary (i.e. step-up or step-down care) versus permanent (i.e. long-term placement) care home residents.
- Explore how resident population levels of dependency are related to quality.
- Use innovative methods to capture quality in ways that recognise individual stakeholder views, values, expectations and preferences and address both quality of care and quality of life.
- Develop robust social network interventions to change network structures to enhance reciprocity and advice and influence relationships to embed innovations for enhancing quality.
- Consider machine learning methods for analysis of routine data because these methods are better able to identify non-linear relationships between staffing and care quality indicators than traditional regression analysis in order to better identify minimum adequate staffing levels.
- Use methods to promote more accurate modelling of the staffing–quality relationship through data linkage.
- Further test and develop our logic model.

## Study registration

This study is registered as PROSPERO CRD42021241066 and Research Registry registration: 1062.

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# Chapter 1 Introduction

## Background and rationale

In England and Wales, an estimated 425,000 older people live in circa 18,000 care homes.<sup>1</sup> The care home population represents the oldest and most vulnerable groups in society. Older people are entering care homes later, approximately 70% are living with cognitive impairment<sup>2</sup> and 76% requiring assistance with mobility.<sup>3</sup> People now living in residential homes (care homes without nursing) would likely have been in nursing homes (care homes with nursing) 5–10 years ago. Nursing homes today provide care once delivered in acute hospitals.<sup>4–7</sup> This is due to increase in chronic progressive conditions that require more intensive care and resources, changes in the role of care homes to manage acute patients following a hospital admission (step-down care) and to prevent an admission to hospital (step-up care).<sup>8</sup> Care homes deliver end-of-life care for many.<sup>9,10</sup> This complex mix of residents shapes the type and level of care and services required. Change will continue as the social care system responds to financial constraints and reduced healthcare support to care homes.

Staffing is the largest operating cost for care homes<sup>11</sup> and the quality of care provided within care homes is contingent on the nursing and direct care support workforce – a resource that homes struggle to recruit and retain.<sup>12,13</sup> The coronavirus disease 2019 (COVID-19) pandemic has exacerbated the pre-existing effects of the variation in staffing between and within homes.<sup>14</sup> This study was commissioned in part due to the lack of understanding about factors influencing variations in direct care staffing and turnover, and the impact on residents and relatives, staff and healthcare resources. Previous studies commissioned by the National Institute for Health and Care Research (NIHR) focused on the interface between care homes and the healthcare inputs needed for equitable and optimum care.<sup>15</sup> Our study is unique in that its focus is on direct care staff employed within the care home and the ways in which deploying this workforce and its skill mix impact on quality. This study was commissioned at the same time as a study on the relationship between workforce employment conditions and training, Care Quality Commission (CQC) quality ratings and the health- and care-related quality of life of care home residents.<sup>16</sup>

At the time of reporting – 2 years after the first cases of COVID-19 were detected in the UK – there is increasing recognition of the pivotal role of care homes in supporting older people and meeting their long-term needs in ways that reflect their preferences for care and support.<sup>17</sup> Understanding how best to provide care and support for residents through effective use of human resources in homes is societally and politically important. Ensuring quality for care home residents is the subject of ongoing international debate involving the public, policy-makers, commissioners, providers, clinicians and researchers.<sup>4,18</sup> The government recognises the role of social care staff and the need to recognise, reward and invest in development of this workforce.<sup>19</sup>

We consider below the care home context and its workforce, the concept of quality for this setting and previous studies of the staffing–quality relationship.

## Care homes and the direct care workforce

Care homes are not part of the NHS; they are independent organisations, including for-profit chains, not-for-profit third-sector organisations and privately owned homes or companies with only a small number of homes.<sup>20</sup> Care in this sector is funded through a mix of self-funding, means-tested support from local authorities and continuous healthcare funding from the NHS. Over one-third of people living in care homes pay (in full or in part) for their own care; others are supported by public funding (local authority, NHS continuing care or through some combination of local authority, charity and NHS support).<sup>21</sup> Self-funding residents are reported to pay higher fees compared to those funded by local



authorities and this price differential is perceived by many as unfair and predicted as unsustainable for future care provision.<sup>20,22</sup>

Care homes in England (the context for this study) include homes with nursing (or nursing homes), without nursing (or residential homes), or both (dual registered homes). There is considerable overlap in dependency levels and care needs among residents in care homes with and without nursing.<sup>5</sup> However, important differences exist in the workforce in different types of care homes.

In homes with nursing care, registered nurses (RNs) are employed around the clock to supervise care delivery which is mainly provided by a large workforce of non-registered care staff, also known as care support staff or care assistants (CAs). RNs in these homes will provide clinical care and support and liaise with other healthcare professionals on behalf of residents. In care homes without nursing, the workforce comprises only social care staff. The NHS provides healthcare input (including nursing care) on an 'as required' basis. Registered NHS nurses may be involved in supporting specialist care for residents in both types of care homes (e.g. palliative care). Care staff in either of these settings (with and without nursing or dual registered) are employed at different levels (e.g. as CA, senior CA or nursing assistant). While not registered with any professional body (e.g. the Nursing and Midwifery Council), many of these social care staff possess vocational qualifications or have completed the Care Certificate.<sup>14</sup> In recent years (from 2019), the nursing associate role has been introduced into the sector.<sup>23</sup> Nursing Associates work alongside RNs, taking on some clinical skills previously undertaken solely by RNs.

The most recent Skills for Care report provides a detailed profile of the care home workforce (2020/21):<sup>14</sup>

- there are 470,000 direct care staff in care homes with and without nursing;
- there are 31,000 RNs in care homes with nursing;
- there has been a significant decrease (33%) in number of RNs in the sector since 2012–3;
- there are high turnover rates of RNs and care support workers;
- vacancy rates are high in the sector with the highest vacancy rates for registered managers;
- the majority of the workforce identify as female (82%) and were more likely to work in direct care roles (83%) than in managerial roles (79%);
- over one-quarter (27%) of workers are aged 55 years and over;
- the social care workforce is more diverse (21% ethnic minorities) than the general population (14%).

Staffing profiles and establishments vary across provider organisations due to funding arrangements and geographical location. This variation means studying care homes and those who work in them is complex.

### Quality in care homes

Quality – as a concept – is similarly complex: it is contested and dynamic. Several formulations are both possible and legitimate and individual stakeholder perspectives shape its definition. In the care home context, these perspectives include residents, relatives, care home staff, NHS staff, provider or commissioning organisation, regulatory bodies and policy-makers. The ways in which quality is measured, monitored and reported in care homes is a topic debated internationally and difficulties arise because of the diverse range of views, values, expectations and preferences held by these different key stakeholders.

In England, care home quality is regulated by the CQC. CQC conduct inspections and award publicly available ratings of care homes. Quality ratings are based on inspectors' assessment of evidence gathered using five key lines of enquiry (KLOEs): 'safe', 'effective', 'caring', 'responsive' and 'well led'



(see [Appendix 1](#)). Inspectors use four sources of information: (1) CQC's ongoing relationship with the provider; (2) ongoing local feedback and concerns; (3) pre-inspection planning and evidence-gathering; and (4) the inspection visit. An overall rating is aggregated from ratings for each of the KLOEs, with ratings awarded on a four-point scale: 'outstanding', 'good', 'requires improvement' or 'inadequate'.<sup>24</sup> In 2021, 85% of residential homes and 78% of nursing homes were rated as good or outstanding.<sup>22</sup> The frequency of CQC inspection visits varies depending on a care home's rating, but care homes may be inspected at any time.<sup>24</sup> Local authorities and commissioners ensure that care homes they work with are fulfilling their statutory and contractual responsibilities, but this information is not publicly available.

## Understanding the staffing–quality relationship in care homes

Two dimensions of quality need to be considered in this context: quality of care and quality of life. While the nature and characteristics of the care home workforce, and their approaches to care, are likely major determinants of quality, research into the staffing–quality relationship is comparatively scarce – when compared to acute health care. There is some evidence that care home staff have an impact on satisfaction.<sup>25,26</sup> The measurement of quality in homes (with an emphasis on staffing) has predominantly focused on clinical outcomes: pressure ulcer prevalence, falls or medication errors. Evidence, mainly from North America, suggests 'inadequate' staffing levels in care homes reduce quality and that the numbers – rather than skills – of workers improve quality.<sup>17,27</sup> These findings must be treated cautiously as they are drawn mainly from cross-sectional studies, are inconsistent, involve non-contemporaneous data sets and assume staffing and quality are linearly related. Most extant longitudinal studies which have attempted to address these limitations have been conducted in North America.<sup>27,28</sup> There are no previous studies on the relationship between nurse staffing and quality in English care homes. Previous analyses of care homes in England found quality was positively correlated with staff retention and a significant negative relationship with job vacancies;<sup>29</sup> and that a deficiency in staffing could lead to care home closure.<sup>30</sup> More recently, Towers *et al.*<sup>16</sup> identified that improving working conditions (such as wages and training) and reducing staff turnover are associated with increased quality and outcomes for care home residents.

Our mixed-method (QUAL-QUANT) parallel design study builds on existing work and addresses some of the methodological challenges associated with understanding the staffing–quality relationship, using a theoretical framework<sup>31</sup> to understand quality through structures, processes and outcomes.



## Chapter 2 Study aim and objectives

The aim of the Staffing Relationship to Quality in care homes (StaRQ) mixed-methods study was to investigate the most effective workforce models of nursing and care support in care homes for the sustained benefit of residents, relatives and staff.

Study objectives were to:

1. describe variations in the characteristics of the care home nursing and support workforce [work package (WP) 1];
2. identify the dependency and needs of residents and relatives in care homes and their association with care home staffing (WP2, WP3);
3. examine how different care home staffing models (including new roles) impact on quality of care, resident outcomes and NHS resources (WP1, WP2, WP3);
4. explain how care home workforce (numbers, skill mix and stability) might meet the dependency and needs of residents (WP1, WP2, WP3, WP4);
5. explore and understand the contributions of the nursing and support workforce (including innovations in nursing and support roles) in care homes to enhance quality of care (WP1, WP4);
6. translate methods used for modelling the relationships between staffing and quality to provide a platform for sector-wide implementation (WP5).



## Chapter 3 Methodology and methods

Donabedian's theoretical framework<sup>31</sup> of quality (focusing on structures, processes and outcomes) framed our understanding of the relationship between care homes' workforce and quality for residents. *Structure* is the (relatively) stable features of the organisation that affect its ability to deliver care and services. *Process* is the interactions between provider and consumer; what is done for and with residents by the provider. *Outcomes* are those end results attributable to antecedent care.

Quality is complex, contested and dynamic; several definitions are possible and legitimate. Individual perceptions, values, expectations and preferences in the care system all shape the concept. The care home system includes residents, relatives and care home staff, as well as external health and social care providers: NHS staff, commissioning organisations, regulatory bodies and policy-makers. Quality is further complicated as homes must address both quality of care and quality of life. Our mixed-method (QUAL-QUANT) parallel design study was designed to address the complex nature of quality; it was viewed broadly, and our five interlinked WPs – involving literature reviews, quantitative analysis, documentary analysis and qualitative fieldwork – sought to unpick structures, processes and outcomes from a variety of perspectives.

Work package 1 highlights the care home workforce context for quality by (1) reviewing descriptive research into the roles and responsibilities of RNs and CAs and (2) a realist review generating and outlining theories of how and why workforce is related to quality in care homes. In WP2 and WP3 we used routinely collected measures of staffing and examined (longitudinally) the relationship of these to measure of quality (outcomes). WP3 also examines the costs of quality – to care home providers the wider impacts of variable quality on the health and social care system. In WP4 we analysed CQC inspection reports of homes rated outstanding or inadequate, to develop understanding of how (1) care homes ensure a workforce to support people living in care homes and (2) the workforce enhances quality for residents. WP5 constitutes an important translational phase; we explore the advice and influence networks between home staff and 'readiness' for implementing innovations.

Our study was impacted by the COVID-19 pandemic. Accordingly, deviations from our original protocol were necessary (see [Appendix 2](#)). We used alternative methods wherever possible to address our original study objectives.

### Work package 1: determining the characteristics of the care home workforce and understanding quality

Two literature reviews were conducted.

#### *Work package 1i: roles and responsibilities of the care home workforce linked to quality*

A systematic review synthesised studies of care home staff (RNs and CAs) perceptions of their role. The protocol was registered with PROSPERO.<sup>32</sup>

#### Data sources

##### *Search strategy and information sources*

A search strategy was developed with an information specialist in February 2021 (see [Appendix 3](#)). Text words and subject headings (where available) were used. Limits applied to the search included a date limit (2010 onwards) and English language. This date restriction was applied to ensure the evidence reflected the current practice of staff in care homes. The following databases were searched: MEDLINE I ALL (Ovid), EMBASE (Ovid), APA PsycINFO® (Ovid), CINAHL (EBSCO), Web of Science (all databases, Clarivate) and Applied Social Science Index and Abstracts (ProQuest). The database search identified 3871 records.

**BOX 1** Eligibility criteria

**Inclusion criteria** – studies needed to meet all of these criteria to be eligible:

- staff employed by the care home (RNs and care staff)
- staff describing their roles and responsibilities related to general day-to-day care and life for residents to live well
- links established between roles and responsibilities and residents' quality of care or quality of life
- reporting original research
- published in full, and in English between 2010 and 2021

**Exclusion criteria** – the study focus was on:

- the care home manager, who has a broader role than direct care for residents
- staff employed in care homes but who do not provide direct care for residents (e.g. housekeeping or catering staff)
- healthcare professionals who are not employed by a care home but who may visit the care home to provide care for residents (e.g. RNs working for community nursing teams)
- temporary staff employed by agencies who intermittently work in a care home
- staff experiences and attitudes towards their work
- end-of-life care
- non-empirical (such as opinion or discussion articles) published prior to 2010

**Study selection**

Search results were imported into Rayyan (<https://rayyan.qcri.org/>). Two reviewers (RD, KH) independently screened all titles and abstracts, assessing against the inclusion/exclusion criteria ([Box 1](#)). This process ensured the criteria were consistently applied. Discrepancies were resolved through discussion (RD, KH) or by including a third reviewer (KS). The full articles of included papers ( $n = 109$ ) were retrieved, and two reviewers (RD, KH) confirmed study eligibility ( $n = 25$ ). The reference lists of included studies were also screened: 11 additional studies were included. The review includes a total of 36 studies (see [Appendix 4](#)).

**Data extraction**

Data on author, year, study location, study aim, study rationale, theoretical framework, research question, participant characteristics, study setting and data collection and analysis methods were extracted. The review question guided extracting data from the results and discussion sections of included studies. Results of interest were staff perceptions of their roles and responsibilities that contributed to quality: we were interested in both quality of care and quality of life because of the care context. Links between roles and responsibilities and qualities could be explicit or related to concepts indicating quality. For example, relationships or dignity were considered indicators of quality of life and identifying and recognising deterioration in residents were indicators of quality of care. Data were extracted and organised for results using three worksheets in Microsoft Excel to extract data for studies focused on (1) CAs, (2) RNs and (3) both CAs and RNs. Data were extracted by one reviewer (RD or KH) and checked by the other (RD, KH). Discrepancies were discussed with a third reviewer (KS). Included studies were those where authors made explicit links between staff responsibilities and quality of care and life, or made links to a concept or concepts.

**Quality assessment of studies**

Studies were quality assessed using the Mixed Methods Appraisal Tool (MMAT).<sup>33</sup> Two reviewers (RD and KH) independently screened and assessed methodological quality. Disagreements were resolved through discussion with a third reviewer (KS). We did not exclude studies based on quality assessment, but we were able to appraise the quality of evidence available to address our question. See [Appendix 5](#).

**Data analysis**

We used content analysis.<sup>34</sup> this approach supports analysis of large amounts of text data. There were four stages to our analysis: (1) familiarisation with the data; (2) organising data into meaning units; (3) coding data to higher level themes; and (4) refining higher level themes. One researcher (RD) iteratively

coded data relating to roles and responsibilities and quality of care and life. Coding was developed for different roles: RNs and CAs. Organising data in this way supported comparative analysis so that we could identify similarities, differences and patterns in roles and responsibilities. We ensured an audit trail of the review process to enhance transparency. A team of three researchers was used for analysis and interpretation.

A narrative synthesis of our analysis is presented in [Chapter 4](#).

### **Work package 1ii: care home staff behaviours for promoting quality of resident experience**

Our realist review developed evidence and theory-based explanations of how care home staff promote resident quality of care and quality of life, why and in what circumstances.<sup>35,36</sup> Theories were developed in three stages: (1) elicitation, (2) development and testing and (3) refinement. Consultation with residents, relatives, staff, providers, commissioners, regulators and policy-makers ensured sense-checking of our theories and improved our explanation and analysis.<sup>37,38</sup> See [Appendix 6](#) for review process.

The review protocol was registered with the Research Registry (registration number 1062: <https://tinyurl.com/mxt8s2h6>). RAMESES reporting standards guided our review processes.<sup>36</sup> Our methods have been published by Elsevier Ltd, Crown Copyright © 2021,<sup>39</sup> permission is granted by Elsevier for use in this report.

## **Stage 1: theory elicitation**

### **Defining the scope of the review: concept mining and initial theory development**

This stage provided the structure and framework for exploring and synthesising diverse research.<sup>40</sup> First, the most recent systematic review of the relationship between staffing and quality<sup>27</sup> was used to develop preliminary explanations by identifying key concepts and theories. Six 'If-Then' statements<sup>41</sup> derived from the included studies, were further mined to develop ideas and assumptions about how and why staffing influences quality (see [Appendix 7](#)). We used these statements to articulate programme theories containing possible social rules, values or sets of interrelationships<sup>38</sup> that might limit or trigger programme mechanisms and their linked outcomes.

In line with Pawson *et al.*,<sup>40</sup> our programme theories were iteratively scrutinised and agreed with stakeholders to refine review scope. We had two stakeholder groups: (1) care home residents and relatives ( $n = 5$ ) and (2) care home managers ( $n = 7$ ). Each group met three times during the review period. In the first meeting, residents and relatives directed us towards one area: how everyday human interactions that occur between staff and residents shape residents' experiences of care. In the words of stakeholders, 'how staff made residents *feel*'. Care home managers confirmed the importance of this link. Staff behaviours became a key concept (theory area) linked to 'quality'.

Mapping staff behaviours against research-reported staffing model characteristics and quality outcomes<sup>42-44</sup> confirmed the working hypothesis. By way of illustration, in one qualitative study, behaviours such as 'getting to know the resident' and 'treating residents like their mum or dad', generated resident 'joy' and 'satisfaction'.<sup>45</sup> These behaviours became the focus for our review and theory development.

To frame our review and help isolate key behaviours and associated triggers, we used Michie *et al.*'s COM-B theory.<sup>46</sup> COM-B suggests behaviour results from three interacting components in people or teams: capabilities (the psychological or physical abilities of people to enact behaviours); opportunities (the physical or social environment that enables behaviours); and motivations (reflective and automatic mechanisms that activate or inhibit behaviour). Using COM-B and bespoke data extraction forms we coded data from studies on staffing and quality as capabilities, opportunities, motivations or behaviours.

Demi-regularities, or patterns, then provided the basis for context–mechanism–outcome configuration development.<sup>35</sup> By the end of stage 1, our review questions had evolved to become:

- What staff behaviours influence care home residents' experience of quality?
- What influences the behaviour of care home staff?
- What impact does the interaction between staff behaviours and context have on care home residents' experience of quality?

We sense checked our review questions in stakeholder meetings where the importance of the multilayered relationships staff had with those they care for and work with and how these relationships influence staff behaviours and quality as experienced by residents was highlighted.

### **Stage 2: theory development and testing**

#### ***Search, appraisal, extraction and synthesis of evidence***

This stage involved systematically searching, appraising, extracting and narratively synthesising evidence to test and develop emergent programme theory from stage 1.<sup>40</sup>

#### ***Search strategy***

With an information scientist, we designed an inclusive search strategy to maximise data for extraction around three central concepts – long-term care facilities, staffing and quality – and searched a range of databases from inception to November 2019 (see [Appendix 8](#)). To minimise the risk of missing eligible studies we additionally: (1) consulted experts from the research team members' networks; (2) forward citation matched; and (3) scanned reference lists of identified papers.

#### ***Selection and appraisal of documents***

Search results were saved, managed and duplicates removed using EndNote. Titles and abstracts of the retrieved papers were screened for inclusion by the study team (KH, KS, CT, BH, AA, DV).

Studies were included if they:

- addressed the relationship between staffing models and quality (*quality of life and/or quality of care*);
- took place in a care home context;
- explicitly focused on quality or, implicitly, accounts of quality similar to our working model of quality based on 'how staff make people feel';
- addressed capabilities, opportunities, motivations and/or behaviours.

Studies were excluded if they:

- did not focus on staffing AND quality;
- were not research, that is unsystematic approach to inquiry;
- were not conducted in care homes;
- if they focused on external providers – this work has already been done.<sup>47</sup>

Study quality was assessed qualitatively for:

- relevance – degree of contribution to theory building and/or testing; and
- rigor – whether the method used to generate the data was credible and trustworthy.<sup>36</sup>

Studies were included if they contributed to the initial programme theory of stage 1. Full-text papers marked for inclusion were retrieved and read in full by (KH and KS). Any disagreements were resolved through discussion with members of the wider research team (CT, BH, AA, DV) and with reference to the review framework and emergent programme theory.<sup>40</sup> Sixty-six studies were included in this review.



### Data extraction

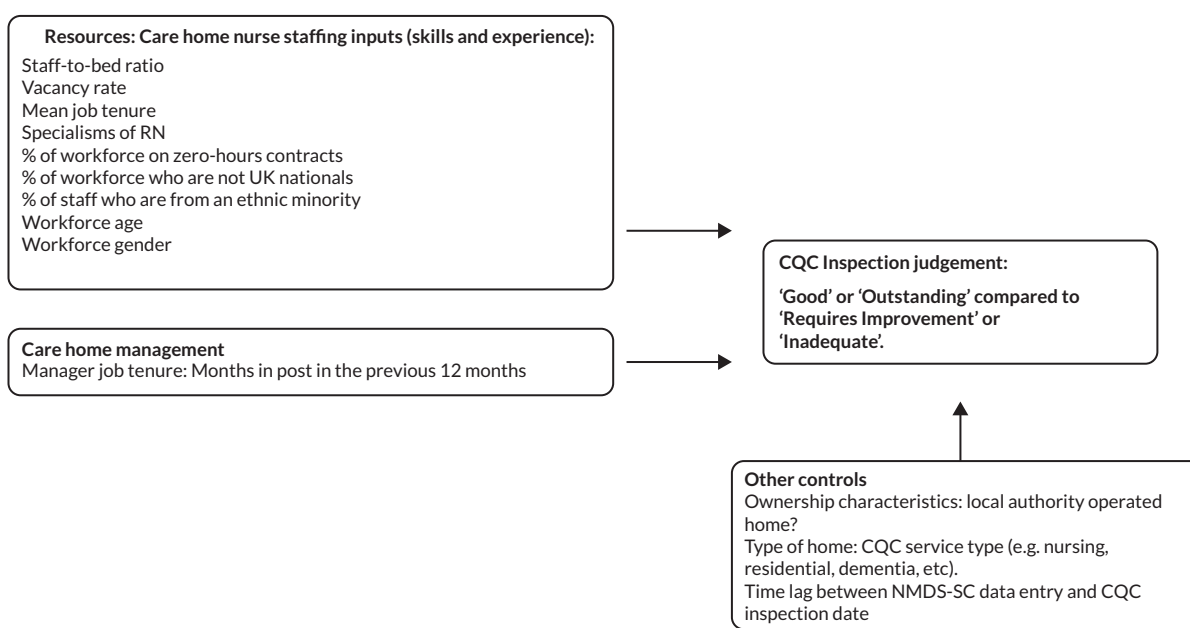
Data on staff behaviours and triggers (capability, opportunity, motivation) and their interaction in care home settings were extracted. KH and KS double-extracted data from over a third of the included papers ( $n = 25$ ; 38%). This was done in three stages: KH and KS both extracting from five papers then discussing, followed by two further rounds (with 10 papers in each round) with discussion. Piloting and double extraction from a sample of papers were used to promote consistent and comprehensive data extraction. KH extracted data for all included papers. Data from author explanations and discussions can help make explicit in what context, which mechanisms lead to which outcomes<sup>48</sup> and so were included.

### Stage 3: theory refinement

In this final stage, we refined context–mechanism–outcome configurations and examined supporting evidence in three researcher-led discussions during November to December 2019 with our stakeholder groups which included: residents and relatives (group 1) and care home managers (group 2), and our Study Steering Committee (SSC) members (including representatives from provider organisations, policy-makers, regulators, methodologists and members of the public). Stakeholders were invited to comment critically on the resonance, relevance and gaps in our theories. Revision of context–mechanism–outcome configurations after each discussion led to the final set of refined context–mechanism–outcome configurations (presented in [Chapter 4](#)).

## Work package 2: modelling relationships between staffing and quality at a national level

This was a cross-sectional observational study of a subpopulation of English care homes providing workforce data to Skills for Care for the National Minimum Data Set for Social Care (NMDS-SC) in the period September 2014–July 2017: the NMDS-SC was replaced by the Adult Social Care Workforce Data Set (ASC-WDS) in August 2019. CQC inspection judgements about care quality (see below) were modelled as functions of the staffing resources of the homes while accounting for organisational characteristics of the home operator ([Figure 1](#)).



**FIGURE 1** The relationship between workforce characteristics and care quality outcomes in the NMDS-SC.

### Measuring care quality

All care homes in England are subject to regular inspection by the CQC, with the precise timings of inspections dependent on a risk-based model developed by the CQC using data regularly reported to it by care homes. CQC inspectors make judgements about whether care homes (with and without nursing) are (1) safe, (2) effective, (3) caring, (4) responsive and (5) well-led (see [Appendix 1](#)). The results of their judgements are reported as being inadequate, requiring improvement, good or outstanding, with a judgement using this scale for each of the five categories and an overall judgement.<sup>49</sup> In practice, over 75% of inspection judgements are 'good', with around a fifth requiring improvement and much smaller numbers in the 'outstanding' and 'inadequate' categories.<sup>22</sup>

This inspection method assesses care quality through expert professional judgements informed by data analysis and relatively short audit visits to care homes. Whether this approach accurately conceptualises and measures care quality is debatable, but we took a pragmatic view that CQC inspection judgements tell us something useful and interesting about the care quality that homes provide. In particular, we are interested in relationships between the CQC measure of care quality and care homes' staffing establishments. Is there evidence of different approaches to staffing establishments and do different approaches lead to different outcomes? Our approach was novel because existing studies of relationships between staffing and care quality focus on clinical indicators. These may be sensitive to the quality of *nursing care*<sup>50,51</sup> but miss broader conceptions of care(r) quality.

### Data sources

The study draws on NMDS-SC data from September 2014 to July 2017. It includes records from 5028 individual care homes in England, in the CQC-regulated activities category of 'accommodation for persons requiring nursing or personal care' which reported that they provided services to older people. This is approximately 50% of care homes for older people regulated by the CQC: 36% of homes ( $n = 1785$ ) in the data set were care homes with nursing, the remainder ( $n = 3243$ ) without nursing (residential care). Data are collected through care home operators making voluntary returns, detailing aspects of their workforce and home characteristics, to Skills for Care. Substantially incomplete records, and/or records that contained obvious data entry errors, were excluded from our analysis.

Participation in the NMDS-SC is voluntary. While the data set covers a high proportion of English care homes, it may not be representative of the whole sector. Internal analysis from Skills for Care<sup>52</sup> suggests independent care home operators are less likely to participate than local authority-run homes (24% of homes in our data set are operated by local authorities). Homes in London and the South East are less likely to participate, while homes in the North East are more likely to participate. Larger multihome operators are more likely to participate than smaller operators. Care home operators who do not participate, or who participate but provide incorrect or substantially incomplete data may also differ from those included in our analysis in important but unobservable ways. However, it is worth highlighting that CQC inspection scores did not differ substantially between care homes that submitted data to the NMDS-SC and those that did not.

The data should be thought of as a population data set (where the population is all care homes that participate in NMDC-SC without significant amounts of missing data and date-entry errors) rather than a sample. Results will not necessarily generalise to care homes that do not participate in the study, but the analysis is still of value because of the large proportion of English care homes that participate. Skills for Care extracted data from the NMDS-SC data set that included measures of care home and workforce characteristics ([Box 2](#)).

Data on each home's latest CQC inspection scores along with the date of the inspection were added to this data set. CQC scores are reported in [Table 1](#). The time between data entry into the NMDS-SC and the date of the CQC inspection was calculated and included in the analysis to control for measurement error arising from changes to staffing between data entry and inspection (the median gap between data entry and inspection was 2 months with half of all inspections within 7 months of data entry). [Table 1](#) reports the distribution of CQC scores among homes in the sample.

**TABLE 1** Outcome measure: CQC inspection scores

	All (%)	Care homes without nursing (%)	Care homes with nursing (%)
Outstanding	1.9	2.0	1.8
Good	72.8	67.8	74.8
Requires improvement	23.5	27.6	21.9
Inadequate	1.8	2.6	1.5
Number of observations	5028	1785	3243

**BOX 2** National Minimum Data Set for Social Care data set**Workforce measures**

- Total staff (including non-care staff)
- Percentage of staff who are on permanent contracts (as opposed to staff provided by an employment agency or on temporary contracts)
- Percentage of staff on zero-hours contracts (i.e. where staff are not contracted to work a specific number of hours a week but are called into work when they are needed)
- Percentage of posts that are unfilled (vacancy rate)
- Average staff job tenure
- Percentage of staff who are full-time
- If a care home with nursing, the specialism of the RN working in the home (four categories: community nursing, older people, adults, mental health)
- Number of months that the registered manager had been in post in the year prior to the most recent inspection

**Care home characteristics measures**

- Number of resident beds (including occupied and unoccupied beds)
- Staff-to-bed ratio was computed from data on staff and bed numbers
- Whether the home was operated by a local authority or independent operator
- Whether the home provides specialist dementia care
- Whether the home provides nursing care
- Dates on which care homes provided data to the NMDS-SC

Note that 72.8% of homes were judged to be good, with just 1.9% judged outstanding, 23.5% requiring improvement and 1.8% inadequate. Residential care homes without nursing care were slightly more likely to be in both the outstanding and require improvement category than homes with nursing care. This lack of variation in our key outcome measure has implications for our analytical approach which we explain below. Descriptive statistics for all these measures are reported in [Table 2](#). The data set also contain data on CQC service type (e.g. dementia, learning difficulties, mental health) as some homes reported providing care to residents in more than one CQC category (i.e. not just to older people). These variables were not used in the analysis reported below (because preliminary analysis found no relationship between them and CQC scores) but they are reported for information.

[Table 2](#) provides some insight into between home variations in care home workforce. The average number of beds per home was 37, with homes that provided nursing care typically larger (mean beds = 48) than residential homes (mean beds = 33). The median number of staff employed was 36 (52 in homes with nursing; 33 in homes without nursing). Note that we focus on total staff employed as our main measure of staffing because in preliminary analysis including more detailed measures of staffing by job grade prevented our multilevel models from converging; in our judgement the total staff measure was the best way of balancing parsimony with model performance). The interquartile ranges for this measure were quite large: 34 for homes with nursing and 18 for homes without nursing, suggesting significant variation in numbers of staff employed in different homes. The mean staff-to-bed ratio was 1.23 (1.31 in homes with nursing and 1.18 in homes without nursing). On average, 2% of posts were

**TABLE 2** Descriptive statistics NMDS-SC

Variable	Nursing and residential homes				Care homes with nursing				Residential homes			
	Mean	SD	Median	IQR	Mean	SD	Median	IQR	Mean	SD	Median	IQR
CQC rating (good + outstanding)	0.747	0.435	-		0.698	0.459	-		0.766	0.423	-	
Number of beds	37.331	20.684			48.194	23.457			33.067	18.164		
Total number of staff (headcount)	-		36.000	31.000	-		52.000	34.000	-		24.000	24.
Staff-to-bed ratio	1.230	0.554	-		1.310	0.546	-		1.183	0.537	-	
Proportion of staff who are on permanent contracts	0.918	0.098			0.906	0.095			0.924	0.099		
Vacancy rate	0.021	0.085			0.021	0.08			0.021	0.086		
Staff tenure (years)	4.451	2.605			4.010	2.185			4.624	2.763		
Proportion of workforce who are employed full time	0.528	0.240			0.583	0.21			0.507	0.248		
Proportion of workforce on zero-hours contracts	-		0.00	0.078	-		0.023	0.1	-		0.00	0.067
Specialism of RN – older people (yes, proportion)	-		-		0.331	0.406	-		-		-	
Specialism of RN – adults					0.232	0.349						
Specialism of RN – learning difficulties					0.026	0.127						
Specialism of RN – mental health					0.060	0.171						
Specialism of RN – community care					0.003	0.028						
Specialism of RN – other					0.005	0.039						
Workforce age	43.643	4.544			43.339	3.998			43.747	4.757		
Proportion of workforce who are female	0.866	0.102			0.847	0.087			0.875	0.107		

TABLE 2 Descriptive statistics NMDS-SC (continued)

Variable	Nursing and residential homes				Care homes with nursing				Residential homes			
	Mean	SD	Median	IQR	Mean	SD	Median	IQR	Mean	SD	Median	IQR
Proportion of workforce with a disability	-		0.00	0.018	-		0.00	0.017	-		0.00	0.02
Proportion of workforce who are not UK nationals			0.026	0.088			0.045	0.11			0.016	0.073
Proportion of workforce who are ethnically white			0.925	0.21			0.629	0.135			0.944	0.174
Number of months that a manager was in post in the 12 months prior to inspection			12.000	0.00			12.000	1.0			12.000	0.0
Months between NMDS-SC data entry and CQC inspection			2.000	7.0			2.000	8.0			2.0	6.0
Proportion of homes operated by local authorities	0.235	0.403	-		0.221	0.347	-		0.254	0.413	-	
NMDS service flag (care homes with nursing, proportion)	0.355	0.478			1.000	0.000			-			
CQC service type: dementia (proportion)	0.653	0.476			0.674	0.469			0.648	0.477		
CQC service type: children 0-18 years of age	0.002	0.047			0.003	0.053			0.001	0.044		
CQC service type: learning disabilities	0.111	0.314			0.074	0.262			0.124	0.329		
CQC service type: mental health	0.175	0.38			0.183	0.387			0.170	0.376		

continued

**TABLE 2** Descriptive statistics NMDS-SC (continued)

Variable	Nursing and residential homes				Care homes with nursing				Residential homes			
	Mean	SD	Median	IQR	Mean	SD	Median	IQR	Mean	SD	Median	IQR
CQC service type: people who misuse drugs and alcohol	0.012	0.11			0.013	0.115			0.012	0.111		
CQC service type: people detained under MHA	0.01	0.101			0.016	0.115			0.009	0.097		
CQC service type: people with an eating disorder	0.009	0.095			0.011	0.105			0.009	0.096		
CQC service type: physical disabilities	0.362	0.481			0.481	0.5			0.313	0.464		
CQC service type: sensory impairment	0.184	0.388			0.192	0.394			0.180	0.384		
CQC service type: whole population	0.002	0.042			0.002	0.047			0.002	0.044		
CQC service type: younger adults	0.216	0.412			0.295	0.456			0.181	0.384		
CQC-regulated activities: accommodation for persons requiring nursing or personal care	1.0	0.017			1.000	0.0			1.000	0.019		
CQC-regulated activities: nursing care	0.001	0.034			0.003	0.058			-			
CQC-regulated activities: personal care	0.026	0.158			0.016	0.126			0.028	0.167		
CQC-regulated activities: assessment or medical treatments	0.349	0.476			0.898	0.302			0.116	0.321		
N observations (locations)	5028				1785				3243			

IQR, interquartile range; MHA, Mental Health Act; SD, standard deviation.

**Data source**

Staffing data – NMDS-SC, cross-section spanning a period between September 2014 and July 2017. Aggregated to the establishment level.

vacant, but with a relatively high standard deviation suggesting a significant proportion of homes with large numbers of vacancies. Mean staff tenure was 4.5 years. On average, 53% of staff were employed in full-time posts. Mean staff age was 44 years. Over 85% of the workforce were female. Around 8% were from ethnic minorities and 2.5% were not UK nationals.

The NMDS-SC has a number of strengths and weaknesses compared to the extant literature. The data cover a high proportion of care homes in England (although as discussed above, results cannot necessarily be generalised to the total population of care homes). It includes measures of aspects of staffing likely to be important for care quality that have not been present in many previous studies, specifically the extent to which a home uses temporary staff, the role-related experience of staff and the proportion of jobs unfilled and detailed measures of staffing by job grade. Key factors likely to have a causal impact on care quality, specifically the acuity of resident care needs and occupancy levels, and many characteristics of the home (e.g. whether it is run for profit, whether it is a purpose-built facility) are not captured by the data set. These limitations need to be kept in mind when considering the results of our analysis below.

## Data analysis

### Latent profile analysis

To examine whether it was possible to discern any patterns in variations in staffing between homes and whether different care home staffing models might be associated with care quality we first examined whether it was possible to detect distinct home/staffing models. Specifically, we attempted to see if it was possible to identify homes with similar workforce characteristics (e.g. similarities/differences in staff-to-bed ratios, patterns of staff experience or temporary staffing use). To do this, we used latent profile analysis (LPA) using the R package tidyLPA.<sup>53,54</sup> LPA is a type of modelling that uses Expected Maximisation algorithms to find maximum likelihood parameters of the statistical model, assuming that it is derived from unobserved latent variables.<sup>55</sup> LPA is a data-driven approach pertinent to a research design in which a number of clusters is not assumed in advance. However, this analysis did not provide any evidence of distinct care home staffing models.

Next, we used multilevel logistic regression to test for relationships between the workforce characteristics described in [Table 2](#) and CQC scores to examine whether differences in workforce characteristics were associated with differences in CQC assessments of quality.

### Multilevel logistic regression

We originally planned to treat CQC inspection scores as an ordinal measure of quality. However, 75% of CQC ratings were reported as 'good' (see [Table 1](#)). However, preliminary analyses suggested that ordered logit analysis was technically inappropriate because the proportional odds assumption was violated. Further confusion matrices derived from ordered logit models found that these models failed to correctly predict both inadequate and outstanding homes. Therefore, we split the CQC score variable into homes rated 'inadequate' or 'requires improvement' in one category and 'good' or 'outstanding' in the other and proceeded with logit analysis on this binary outcome.

Local authorities in England act as commissioners and funders of social care for residents and have statutory responsibilities to promote the efficient and effective operation of a market for care services in their locality and must foster workforce development and continuous improvements in service quality.<sup>56</sup> Further, around a fifth of homes in the data set were directly operated by local authorities. Therefore, to account for variations in approach taken by local authorities in managing these homes and in fulfilling their statutory duties, we took a multilevel approach. Where homes are clustered within local authorities, we fitted multilevel logistic regression models using R software environment for statistical programming and data visualisation. The main effects were estimated by multilevel (hierarchical) logistic regression. This is a nested model: care homes represent level one and local authorities with social care responsibilities level two.



Multilevel (hierarchical) regression was appropriate because CQC inspection ratings varied significantly by local authority – as evidenced by the intraclass correlation (ICC) score in regression outputs (ICC score captures the proportion of variation in CQC scores that is due to differences between local authorities). Conditional and marginal *R*-squared show the proportion of variance explained by fixed effects only and the entire model, respectively. We fitted three separate models. The first is for all homes for older people (nursing and residential), the second is for homes that provide residential care only, and the third is for homes that provide nursing care. This is because relationships between workforce characteristics and quality may differ in these different contexts.

### **Cost–benefit analysis**

Our initial study protocol outlined a planned cost analysis to estimate the additional staffing costs needed to bring about improvements in inspection scores. However, because the size of the relationship between additional staffing resources and increased chances to a good or outstanding inspection score were so small, the results of such an analysis would not be meaningful in any practical sense, as the additional staffing costs needed to bring about small improvements in quality evaluations would be so large that it would not represent a realistic or feasible intervention. We have therefore not included a cost–benefit analysis in WP2.

## **Work package 3: modelling relationships between staffing, quality, outcomes and resource use at an organisational level**

This study sought to answer two questions: Are adverse events for residents more likely when a lower proportion of care is provided by nurses; and is the lower level of nursing input the likely cause of greater risk of these adverse events for residents? To answer these questions, we need to understand why skill mix changes over time. We analysed routinely collected longitudinal data from a single care home provider over 42 months. The data were more fine-grained: staffing, planned and actual hours worked by CAs and RNs, and data on resident and home characteristics. We utilised nurse-sensitive indicators of care quality as our outcome measures (see [Data sources](#)).

### **Study setting**

The setting was a care home owner operator with 134 homes with and without nursing in England, a total of 7,624 resident beds, and an average occupancy rate of 86.5% (interquartile range = 13.75). The average share of residents with nursing needs was 66.1% (interquartile range = 42.4). Around 20% of residents were in dedicated dementia care units. Around a fifth of residents paid for their care, with funding from local authorities or the NHS via clinical commissioning groups constituting the remainder.

The study period was December 2014–May 2018 (42 months). The unit of analysis of the study is the care home month, so there were 5628 (134 × 42) care home month observations in the study. Because we used routinely collected administrative data, essential for business, there were no missing values.

### **Care home staffing arrangements and skill mix: implications for our study**

This care home provider's target nurse staffing levels were (relatively) fixed: one or two nurses per shift depending on the number of available nursing beds in the home. Home occupancy rarely drops to radically reduced nurse staffing levels. However, carer shifts may reduce as occupancy rates decline – lower occupancy rates increase skill mix. As occupancy rates, particularly low occupancy, may be the result of confounders (including care quality) that impact risk of adverse events. To counter this, we controlled statistically for occupancy.

Skill mix falls if there are shortages of nurses and rises when shortages of carers occur because of staff illness or unfilled vacancies. The provider tried to avoid being short of nurses by using (temporary) agency staff – but this was not always possible. We included measures of nurse and carer shortages in the analysis to identify any increased risk to residents that results from short-term staffing shortages as opposed to increased risk due to inadequate staffing establishments.



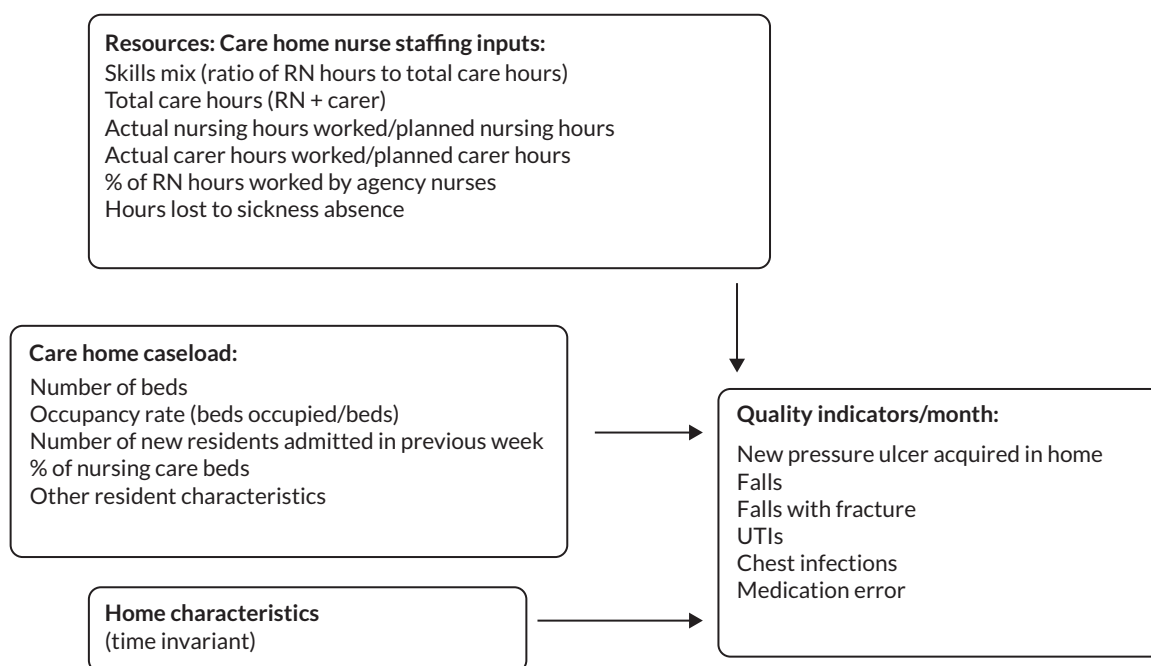
For a given level of skill mix, processes of care may change if demands on staff time increase or staff must adjust to a shift in care context. For example, in care homes with nursing, new resident admissions increase demands on nurses because they require nurses to assess residents' needs, then develop and monitor the effectiveness of care plans until residents become settled into the home. The use of agency nurses as a result of unfilled vacancies or staff illness will substitute nursing staff who know residents and their care needs with nurses without home-specific experience, risking a change in care quality. To test whether these factors affected our measures of care quality, we included a measure of the proportion of care hours provided by agency nurses in a given home/month and the average number of weekly admissions as a proportion of the total beds in the home.

Finally, skill mix will change as resident care needs change. Skill mix falls as resident care needs increase – residents need more personal care and carer hours increase but nursing hours remain constant. Increased resident care needs may increase the risk of resident adverse events because greater care needs are likely associated with poorer health and more frailty. In interpreting our analysis, a lower skill mix and greater risk of adverse events *could* be caused by inadequate nurse staffing but *could also be caused* by unobserved changes to resident-specific risks influencing skill mix. We used the econometric method of growth mixture modelling (explained below) to control for medium-term unobserved changes to resident care needs influencing trajectories of nurse-sensitive indicators of care quality over time and skill mix. We could not control for short-run changes in resident care needs resulting in month-to-month fluctuations in care workers' hours and therefore skill mix. See [Figure 2](#) for our theoretical reasoning.

## Data sources

### Measures of quality

Quality outcomes were operationalised using nurse-sensitive indicators of care quality. Nurse-sensitive indicators of care quality investigated were: pressure ulcers developed in the care home; falls; falls that result in a fracture; urinary tract infections (UTIs); and chest infections. We also examined reported medication error rates as a broad measure of care quality. These measures all represent adverse incidents within the care home. All outcome measures were transformed to a 'rate per occupied bed per care-home month'. See [Table 3](#) for statistical description of measures. All these indicators constituted relatively rare events. The most common falls occurred at a rate of ~one per five occupied beds a month.



**FIGURE 2** The relationship between staffing and care quality outcomes at the care home/month level.

**TABLE 3** Descriptive statistics care provider organisation

Mean	SD	Median		IQR
<b>Outcomes (rate per occupied bed per month)</b>				
Pressure ulcers	0.01	0.021	0	0.009
Falls	0.197	0.181	0.151	0.201
Falls with fracture	0.003	0.009	0	0
UTIs	0.069	0.082	0.044	0.103
CI	0.051	0.07	0.029	0.072
Medication errors	0.016	0.05	0	0.018
<b>Staffing characteristics</b>				
Total monthly care hours per occupied bed per month (RN + carer)	124.52	31.10	122.482	35.481
Skill mix: proportion of monthly care hours provided by RNs	0.203	0.093	0.225	0.101
Agency nurses (proportion of monthly care hours provided by agency nurses)	0.047	0.07	0.019	0.067
Proportion of planned RN hours per month actually worked	0.982	0.116	0.973	0.123
Proportion of planned carer hours per month actually worked	1.001	0.134	0.99	0.136
Total care hours (RN + carer) lost to sickness absence per month	0.051	0.036	0.043	0.046
<b>Control variables</b>				
Total number of beds	56.611	25.838	52	29
Occupied beds (average per week)	48.377	22.137	44.25	25.275
Occupancy rate (average per week)	0.865	0.122	0.9	0.138
Admissions as a proportion of total beds (average per week)	0.024	0.024	0.02	0.022
<b>Resident characteristics (measures at a single point in time, April 2018, only)</b>				
Proportion of residents with nursing needs	0.661	0.323	0.714	0.424
Proportion of residents in dedicated dementia units	0.198	0.254	0.053	0.344
Proportion of residents in dedicated dementia units who also exhibited challenging behaviour	0.005	0.014	0	0
Proportion of young disabled residents	0.049	0.147	0	0.022
Proportion of residents with learning difficulties	0.002	0.007	0	0
Proportion of residents with Parkinson's disease	0.007	0.017	0	0
Proportion of residents with Huntington's disease	0.002	0.018	0	0
Proportion of residents receiving end-of-life care	0.055	0.076	0.031	0.076
Proportion of residents with other specific care needs	0.045	0.088	0.013	0.048
IQR, interquartile range.				

Falls resulting in a fracture were much less common: ~1 per 335 occupied beds per month. Chest infections occurred at rate of ~1 per 20 occupied beds per month, UTIs 1 per 14 occupied beds per month, pressure ulcers 1 per 100 occupied beds per month and medication errors 1 per 62 occupied beds per month. We discuss the limitations of these data sets in [Chapter 5](#).

### Measures of workforce

We calculated total care hours (nurses and carers), carer hours and nurse hours per occupied bed per month and a skill mix variable – the proportion of care hours provided by RNs per occupied bed/month. The median number of total care hours per occupied bed per month was 122.5 (interquartile range = 35.5). The median percentage of these hours provided by RNs (skill mix) is 22.5% (interquartile range = 10%). If nurses are off sick or there are unfilled RN vacancies, the care home provider would seek to cover shifts using RN provided by agencies. The median percentage of care hours provided by agency nurses per month was 1.9% (interquartile range = 6.7%). We also have measures of whether nurse and carer hours were at or below their planned levels. We used this to calculate the proportion of planned hours worked each month, providing a combined measure of staff absence due to uncovered shifts arising from sickness and absence. The median percentage of planned hours worked for RN hours worked is 97.3%, although an interquartile range for this variable of 12.3% indicates that shifts where nurse staffing was below target were not uncommon. For carer hours worked as a proportion of planned carer hours worked, the median is higher, 99%, although the interquartile range is slightly larger at 13.4%. See [Table 3](#).

### Control variables

Other variables included in the analysis measure aspects of time-varying, home case load, that is changes to demand for care that could therefore affect the processes of care, specifically (see [Table 3](#)): (1) ratio of average weekly new residents admitted to available beds (median = 0.02, interquartile range = 0.022); (2) number of occupied beds (median = 44.3, interquartile range = 25.3) and the total number of beds (occupied and unoccupied, median = 52, interquartile range = 29).

We computed the proportion of beds occupied per month (median = 0.9, interquartile range = 0.138) and included this in the regression modelling instead of separate measures of number of beds occupied and total beds. The care home provider shared data constituting proxy measures of potential need: the proportion of residents who were elderly, receiving specialist dementia care and exhibiting challenging behaviours, younger residents with disabilities, receiving specialist care for Parkinson's or Huntington's disease and residents receiving specialist end-of-life care. The data were from a single time point (April 2018) and included to examine whether their inclusion affected results.

### Data analysis

We estimated a number of different regression models with the indicators of care quality as dependent variables. First, we used simple pooled, cross-sectional ordinary least squares (OLS) models as a more easily interpretable benchmark to assess the results of more complex models against. Next, we fitted models with care home fixed effects to control for time-invariant omitted variables (i.e. home specific structures of care). These models also included time effects to control for variables that are constant across care homes but tend to vary over time, for example gradual changes to home caseload.

Finally, we specified multilevel growth models (growth mixture modelling with a random intercept) that account for different trajectories of outcomes between care homes. For example, unobserved processes of care changed over time due to (unobserved) changes in home caseload. The ICC was used to illustrate the proportion of total variation in nurse-sensitive outcomes of care quality due to differences in home-specific trajectories over time (except the models with falls with fracture where the ICC score was low). The difference between conditional (variance explained by fixed effects only) and marginal (variance explained by the entire model)  $R^2$  shows – our preferred – mixed effects models outperform models with separate fixed and time effects. Marginal effects were calculated from the results of the growth mixture models to use as an input into our cost-benefit analysis of changing skill mix.

We used models with lagged and lead measures of key variables to test whether staffing in previous months might explain nurse-sensitive indicators of care quality in future months – a form of sensitivity analysis. Results were not statistically significant. Exploration of non-linear relationships between the outcome variables, total staffing and skill mix using squared terms for skill mix and other workforce measures, also yielded small and statistically non-significant results and these analyses are not reported. Although note that regression analysis is typically only able to detect non-linear relationships if the non-linear relationship follows a very specific functional form, there may therefore be non-linear relationships we are unable to detect with these methods.<sup>57</sup>

We shared results of our preliminary analyses with quality and operational managers from the care home provider who provided the data in order to sense check our results against their experiences. This did not result in any significant changes to the analysis.

### Cost–benefit analysis

The cost perspective taken in the analysis was, as far as possible, that of the NHS (with costs presented in 2019–20 prices). This is where most notable healthcare services for outcomes associated with staffing are likely to take place, although not exclusively. The NHS will also bear costs of nursing time, although these costs are shared by multiple stakeholders. The financing of nursing hours in care homes is complex including NHS, local authority and private funding, as is the provision of healthcare services to this population.<sup>58–61</sup> Regardless of this, the aim was to present indicative estimates of NHS cost savings that would arise from positive changes to workforce attributes. Unit costs are summarised in [Table 4](#).

In the absence of any care home-specific nursing unit costs, data from Personal Social Services Research Unit (PSSRU) Unit Costs of Health and Social Care were used to determine costs of nursing hours.<sup>62</sup> These estimates were derived from Agenda for Change pay scales and other indirect costs, including overheads and were assumed to be broadly indicative of appropriate unit costs. This gave an hourly cost for a Band 5 community-based nurse of £39.23, equating to a cost of £23,460 per month or £281,520 per year for an average home.

We next needed to estimate treatment cost savings for falls with fractures, UTIs and medication errors. To do this, a series of pragmatic literature reviews were conducted to identify unit costs. Literature was consulted rather than immediately piecing together assumed resource use and nationally available unit cost sources for two reasons: either they were not directly measurable healthcare costs, but rather an impact of some causative events (medication errors, fall with fractures), or to attempt to gather costs that reflected the average severity and resource use of these events over an appropriate time horizon (ideally to resolution) in an appropriate population (UK care home residents).

### Data sources and analysis

Searches were performed in December 2020 using PubMed, supplemented by Google Scholar and citation snowballing, date restricted to 10 years or 2010 to present (as of December 2020), with search

**TABLE 4** Summary of unit costs

Cost variable	Unit cost (£)	Unit	Source
Nursing time (skill mix)	39.23	Per hour	Curtis and Amanda <sup>62</sup>
Medication errors	3.07	Per error	Elliott <i>et al.</i> <sup>70</sup>
Falls with fractures	4247.00	Per event	Franklin and Hunter <sup>71</sup> inflated using indices provided by Curtis and Amanda <sup>62</sup>
UTI	337.00	Per event	Derived from NHS Reference Costs, Hospital Episodes Statistics and ONS population estimates <sup>85–87</sup>

terms: Cost of medication errors in care home UK and Cost of medication errors in the UK. For other searches, 'medication errors' was replaced with the appropriate outcome of interest: 'falls' and 'UTIs'.

Sources were chosen to inform the cost calculations on the basis of a series of suitability criteria. Data were preferred if they were UK specific, relevant to a care home population, in appropriate units to match the outcomes as defined in the analysis, and contemporaneous. In the event that competing sources were identified, consideration was given to factors such as the nature of the evidence, including sample size and study design. Only sources that were considered as potentially suitable are referred to in the summary provided here. While it is recognised that these methods do not guarantee that all the potentially relevant literature will have been identified, it is expected that sources of most relevant cost data will have been encountered.

### **Cost of medication errors**

The search identified a relatively small literature relating to the costs of medication errors.<sup>63-70</sup> Of these, only one estimated the prevalence and burden (in terms of healthcare resource use and deaths) in care home settings.<sup>70</sup> This study utilised several other studies to produce aggregate-level estimates of the Cost of medication errors to the NHS. In the base case, the authors estimated that 237,287,788 'definitely avoidable' adverse drug events occurred annually, at a cost of £98,462,582 (mean of £0.41 per error). Including 'probably avoidable' adverse drug events increased this to £728,462,837 (£3.07 per error). While these estimates were not without limitations, they came close to fitting the requirements of this study (UK, contemporary, most comparable population, able to derive a 'per error' cost). The price year for which costs were presented was not clear in the publication and so no inflation indices were applied.

### **Cost of falls resulting in fractures**

Six studies of interventions or trials designed to reduce falls in older people that included cost-benefit analysis were identified.<sup>71-76</sup> Only one of these studies, which was in non-care home setting, included UK-specific cost estimates of a fall<sup>74</sup> while another presented costs in British Pound (GBP) but was based on Australian resource use estimates.<sup>71</sup> Franklin and Hunter<sup>71</sup> presented age-group specific cost estimates for minor (£427.84 for 75- to 89-year-olds) and major falls (£4014.52) in the UK (2016-17 GBP), the major distinction being the requirement for hospital admission. While it might be assumed that this correlates with fractures, the study did not specifically distinguish between falls resulting in fracture. Two other studies also considered a UK setting but presented mean costs of fractures for each arm or associated costs, but not mean cost per fall resulting in a fracture.<sup>75,76</sup> Two further studies<sup>77,78</sup> estimated the costs of managing falls in older adults living in the community but it was difficult to ascertain how costs cited related to falls specifically. Guidelines produced by the National and Institute for Health and Care Excellence in the UK were identified which costed falls based on PSSRU unit cost data.<sup>79,80</sup> However, the care home data did not distinguish between underlying cause of fracture, or site of fracture, so it is unclear how suitable these data were.

Therefore, none of the sources offered costs that were both reflective of the institutional setting or country (UK specific). The study by Franklin and Hunter<sup>71</sup> did (at least) present estimates that were broadly consistent with the characterisation required (fall with fractures vs. major falls) and stratified for an older population (75-89 years old). It was assumed that a fall resulting in a fracture would likely lead to a hospital admission in an older frail population. These costs were inflated to 2019-20 prices (£4247) using NHS cost of inflation estimates.<sup>62</sup>

### **Costs of urinary tract infections**

Searches for sources of costs of UTIs did not yield many publications. Of studies identified three referenced costs, however it was not possible to isolate the cost per UTI from them.<sup>81-83</sup> A study by Pickard and colleagues<sup>82</sup> suggested an increased cost of £547.63 for patients undergoing catheterisation who experienced a UTI. One study considered an economic perspective of UTIs and measured direct costs to the Italian health service in women with cystitis and a history of UTIs (mean annual cost of

€229 per woman). A quality improvement project aimed at reducing UTI related to dehydration in care homes was identified.<sup>84</sup> The authors suggest that the project was effective and state that every avoided hospital admission would lead to a cost saving of £1300, but the study did not directly collect resource use/cost data.

In the absence of a suitable source, a cost was estimated based on the proportion of clinically significant UTIs that lead to hospitalisation. Secondary care costs are likely to significantly outweigh any costs associated with antibiotic treatment. Further pragmatic searches were performed but did not yield usable data. An estimate was computed (Table 5) based on UK population estimates (2020) and estimates of the incidence of clinically significant UTI in adults aged 70 years and over in the UK to derive a denominator and hospital episode statistics (2019–20) to derive a numerator.<sup>85–87</sup> It was estimated that in 2019–20, approximately 21% of clinically significant UTIs led to hospitalisation in those aged 70 years and above. A unit cost derived from NHS Reference Costs (2018–9) was weighted using 21% to derive a mean cost per UTI (Table 6),<sup>88</sup> equating to an average treatment cost of £337.

**TABLE 5** Proportion of clinically significant UTIs leading to hospitalisation

	Population	UTI rate/100 person years		UTI (men)	UTI (women)	Admission (men)	Admission (women)	% UTI w/admission
		Men	Women					
70–74	3,363,906	3.05	10.96	50,696	186,512	10,632	15,337	11
75–79	2,403,759	6.13	14.34	72,808	174,379	13,947	20,117	14
80–84	1,726,223	6.13	14.34	52,286	125,227	18,755	27,053	26
85–89	1,049,866	10.54	19.8	54,677	105,160	19,005	27,414	29
90 and over	609,503	10.54	19.8	31,743	61,051	16,331	23,558	43
				262,208	652,330	78,670	113,479	21

**TABLE 6** Urinary tract infection weighted unit cost and cost per UTI

HRG code	Description	Activity	Unit cost (£)	Weighted cost (£)
LA04H	Kidney or UTI, with Interventions, with CC Score 12+	2145	6014	49
LA04J	Kidney or UTI, with Interventions, with CC Score 9–11	3042	4668	54
LA04K	Kidney or UTI, with Interventions, with CC Score 6–8	4411	3836	65
LA04L	Kidney or UTI, with Interventions, with CC Score 3–5	4105	3000	47
LA04M	Kidney or UTI, with Interventions, with CC Score 0–2	2261	2475	21
LA04N	Kidney or UTI, without Interventions, with CC Score 13+	8560	3051	100
LA04P	Kidney or UTI, without Interventions, with CC Score 8–12	45,706	2210	386
LA04Q	Kidney or UTI, without Interventions, with CC Score 4–7	89,469	1536	526
LA04R	Kidney or UTI, without Interventions, with CC Score 2–3	51,153	1078	211
LA04S	Kidney or UTI, without Interventions, with CC Score 0–1	50,630	738	143
<b>Total activity</b>		261,482	–	–
<b>Weighted unit cost</b>				<b>1602<sup>a</sup></b>
<b>Cost per UTI</b>				<b>337<sup>b</sup></b>

CC, critical care; HRG, Healthcare Resource Group.

a HRG weighted cost = (unit cost × activity)/sum of activity.

b Cost per UTI = (weighted unit costs × % UTI with admission) = 1602 × 21%.



## Work package 4: understanding the contributions of the care home workforce to enhance quality

This was a documentary analysis of CQC inspection reports – one mechanism used in the sector to assess quality. We aimed to explore:

1. how staffing structures and/or workforce models (numbers, skill mix and stability) influenced quality; and
2. care processes involving care home staff associated with quality and explain the relationship between staffing and quality.

We used document analysis<sup>89</sup> to elicit meaning, gain understanding and develop empirical knowledge.<sup>90</sup> This is the first published systematic analysis and synthesis of regulatory reports to explore the relationship between staffing and quality. It represents a novel approach for understanding and explaining quality in this context by synthesising data usually viewed and reported for single homes in isolation.

### Data sources

Publicly available CQC inspection reports<sup>91</sup> were the data. Our two-stage sampling approach started with CQC reports ( $n = 125$ ) for our care provider partner from WP3. We included reports from homes rated outstanding ( $n = 8$ ) or inadequate ( $n = 2$ ) (Table 7). We piloted our data extraction methods on these 10 care home reports and then (in stage 2) extended the sample to homes from other providers rated as outstanding or inadequate.

Of the 1066 care homes in England rated as outstanding and 277 rated as inadequate on the CQC website in January 2021 ([www.cqc.org.uk/search/services/care-homes](http://www.cqc.org.uk/search/services/care-homes)), we purposively (Box 3) sampled 20 CQC reports (10 rated as outstanding and 10 as inadequate). Purposive sampling criteria were chosen as ownership, care home size, geographical location influence home structures (numbers/mix of staff, pay, occupancy, resident mix) and organisational processes – impacting on quality and resident experience. Table 8 describes our final 20 care homes in stage 2 and Appendix 9 details our criteria for purposive sampling.

### Data extraction and analysis

Data on home characteristics and the five key CQC domains of quality (safe, effective, caring, responsive and well-led) were extracted from the CQC reports by a single researcher (KH). A second team member (KS, RD) checked the data extraction. Data were organised into matrices using spreadsheets with each home on a row and characteristics in columns.

Using content analysis<sup>34</sup> we focused on three units of analysis: organisational structures, unit-level processes and individual staff actions. There were four stages to our analysis: (1) familiarisation with the data; (2) organising data into meaning units; (3) coding data to higher-level themes; and (4) refining higher-level themes. We used findings from the realist review to guide our analysis in six

#### BOX 3 Purposive sampling strategy to represent care home characteristics

- **Care home ownership:** Care home services are mostly supplied by independent care providers, made up of a mix of both for-profit and not-for-profit businesses, but with some local authority provision.
- **Size of the provider organisation:** Care home provider organisations vary in size. The vast majority are small providers with around 4000 owning just one home. There are six large care organisations each owning over 100 homes in their portfolio. On a national basis, these six providers have a combined share of 11% of all care homes.
- **Geographical location:** There are regional, as well as urban and rural, variations in the CQC reports of quality in care homes.<sup>22</sup>
- **Individual care home size:** Small care homes (1–10) beds are more often rated as ‘good’ or ‘outstanding’ than larger care homes (50+ beds).<sup>22</sup>

TABLE 7 Stage 1 care home sample

Care home ID	Type	Location	Size	Resident mix	CQC rating
Care Home 1	Dual registered	London	42 beds	Treatment of disease, disorder or injury, caring for adults over 65 years	Outstanding
Care Home 2	Dual registered	East Midlands	55 beds	Accommodation for persons who require nursing or personal care, physical disabilities, treatment of disease, disorder or injury, caring for adults over 65 years	Outstanding
Care Home 3	Dual registered	South East	49 beds	Accommodation for persons who require nursing or personal care, dementia, treatment of disease, disorder or injury, caring for adults over 65 years	Outstanding
Care Home 4	Dual registered	South West	56 beds	Accommodation for persons who require nursing or personal care, dementia, treatment of disease, disorder or injury, caring for adults over 65 years	Outstanding
Care Home 5	Dual registered	South West	49 beds	Accommodation for persons who require nursing or personal care, treatment of disease, disorder or injury, caring for adults over 65 years	Outstanding
Care Home 6	Dual registered	North East	59 beds	Accommodation for persons who require nursing or personal care, dementia, physical disabilities, treatment of disease, disorder or injury, caring for adults over 65 years	Outstanding
Care Home 7	Dual registered	East of England	40 beds	Accommodation for persons who require nursing or personal care, physical disabilities, treatment of disease, disorder or injury, caring for adults over 65 years	Outstanding
Care Home 8	Dual registered	London	52 beds	Accommodation for persons who require nursing or personal care, treatment of disease, disorder or injury, caring for adults over 65 years	Outstanding
Care Home 9	Residential care	East	35 beds	Dementia, caring for adults over 65 years	Inadequate
Care Home 10	Dual registered	North West	78 beds	Accommodation for persons who require nursing or personal care, dementia, treatment of disease, disorder or injury, caring for adults over 65 years	Inadequate



TABLE 8 Stage 2 care home purposive sample

Care home ID	Type	Size of provider organisation	Ownership	Location	No of beds	Resident mix	CQC rating
Care Home 11	Dual registered	Large	For-profit	Northeast	43	Accommodation for persons who require nursing or personal care, dementia, treatment of disease, disorder or injury, caring for adults over 65 years	Outstanding
Care Home 12	Dual registered	Large	For-profit	Northeast	29	Accommodation for persons who require nursing or personal care, dementia, caring for adults over 65 years	Outstanding
Care Home 13	Residential care	Large	Not-for-profit	Hull, Yorkshire and Humber	87	Accommodation for persons who require personal care, dementia, caring for adults over 65 years	Outstanding
Care Home 14	Dual registered	Large	Not-for-profit	Southwest	71	Accommodation for persons who require nursing or personal care, dementia, caring for adults over 65 years	Outstanding
Care Home 15	Dual registered	Large	Not-for-profit	Hull, Yorkshire and Humber	34	Accommodation for persons who require nursing or personal care, caring for adults over 65 years	Outstanding
Care Home 16	Residential care	Medium	Not-for-profit	Southeast	22	Accommodation for persons who require personal care, dementia, caring for adults over 65 years	Outstanding
Care Home 17	Dual registered	Medium	For-profit	Southeast	71	Accommodation for persons who require nursing or personal care, dementia, physical disabilities, treatment of disease, disorder or injury, caring for adults over 65 years	Outstanding
Care Home 18	Dual registered	Small	For-profit	Northwest	64	Accommodation for persons who require nursing or personal care, physical disabilities, treatment of disease, disorder or injury, caring for adults over 65 years	Outstanding
Care Home 19	Residential care	Small	For-profit	West Midlands	24	Accommodation for persons who require personal care, dementia, caring for adults over 65 years	Outstanding
Care Home 20	Residential care	Local authority	Local authority	Northwest	40	Accommodation for persons who require personal care, dementia, caring for adults over 65 years	Outstanding
Care Home 21	Residential care	Local authority	Local authority	East	32	Accommodation for persons who require personal care, dementia, physical disabilities, caring for adults over 65 years	Outstanding
Care Home 22	Dual registered	Large	For-profit	East	55	Accommodation for persons who require nursing or personal care, caring for adults over 65 years	Inadequate

continued

**TABLE 8** Stage 2 care home purposive sample (continued)

Care home ID	Type	Size of provider organisation	Ownership	Location	No of beds	Resident mix	CQC rating
Care Home 23	Dual registered	Large	For-profit	London	146	Accommodation for persons who require nursing or personal care, people living with dementia	Inadequate
Care Home 24	Dual registered	Medium	For-profit	East Midlands	50	Accommodation for persons who require nursing or personal care, dementia	Inadequate
Care Home 25	Residential care	Medium	For-profit	East Midlands	33	Accommodation for persons who require personal care, dementia	Inadequate
Care Home 26	Residential care	Medium	Not-for-profit	Southeast	25	Accommodation for persons who require personal care, people, dementia	Inadequate
Care Home 27	Residential care	Medium	Not-for-profit	Southeast	50	Accommodation for persons who require personal care, dementia	Inadequate
Care Home 28	Residential care	Small	Not-for-profit	Northwest	39	Accommodation for persons who require personal care, dementia	Inadequate
Care Home 29	Residential care	Small	For-profit	Hull, Yorkshire and Humber	15	Accommodation for persons who require personal care, caring for adults over 65 years	Inadequate
Care Home 30	Residential care	Small	For-profit	Southwest	13	Accommodation for persons who require personal care, caring for adults over 65 years	Inadequate

areas: resident-focused care, information sharing, teamworking, organisation of care, leadership and composition of staff.

To enhance trustworthiness,<sup>92</sup> we recorded the process and decision made during the study as an audit trail. Three researchers (KH, RD, KS) undertook coding, analysis and interpretation with iterative questioning (of data and each other) and probing for detail and debriefing after each coding stage and keeping a reflective commentary.

A narrative synthesis of our analysis is presented in [Chapter 4](#).

## Work package 5: a platform for sector-wide implementation

This was a mixed-methods parallel case study:<sup>93</sup> with each care home constituting a case. Methods used involved social network analysis (SNA) based on self-report questionnaires, and manager-completed (on behalf of the home) questionnaire-based survey using an adapted version of the NoMAD tool.<sup>94</sup>

Due to homes' varied characteristics (differing ownership, organisational and home size and geographical locations), we purposively sampled for diversity. Eleven care homes were recruited through contact with Leeds Care Association, the care provider in WP3 and support from NIHR EnRICH Yorkshire and Humber and West Midlands. Recruitment was in two stages. First, letters were sent to the care home managers or senior executive team to establish potential interest in participating. After home-level consent, staff were provided with information about the study and made an individual decision to participate.

### Data sources

#### Social network analysis

The SNA was focused on the advice and influence relationships within the care homes. A roster name generation method<sup>95</sup> was used with the care home staff (including managers) in each case site. A blank name slot was added to allow respondents to mention people not included in the roster. The care home managers from the corporate provider were also asked to consider other managers from within the wider corporate network in their responses. All employees were listed, and respondents chose staff in response to three questions asked: (1) Who do you seek advice from on quality of care? (2) Who do you influence on quality of care? (3) Who influences you on quality of care?

This method has the benefit of being efficient; essential in a time-poor environment with competing demands for staff attention. On average, it took staff approximately 10 minutes to answer the survey. Managers took longer (average 39 minutes) to complete the survey as they also completed the NoMaD survey tool (see below).

Staff completed the questionnaire at the care home with the researcher or online. In two homes surveys were left for staff to self-complete and returned to the research team. Most homes had unreliable internet access and so paper-based questionnaires were provided with an optional link to the online questionnaire.

#### NoMAD

We used the NoMAD survey tool created by Finch *et al.*;<sup>94</sup> this is based on normalisation process theory (NPT).<sup>96</sup> NoMAD is a 23-item instrument for measuring implementation processes from the perspective of social actors directly involved in the work of implementing an innovation.<sup>97</sup> The manager in each home ( $n = 11$ ) completed the NoMAD survey. They were asked to imagine (their) 'ideal' website bringing together staffing and quality. Care home managers were asked to complete the survey because

they would most likely instigate and lead the management of the implementation of any translational technology arising from our study.

### ***Pilot study***

The pilot study site was a medium-sized care home from a six-home group. It was chosen because no other homes in this group were used in the main study. Two key points arose from the pilot. First, the effectiveness of the three questions was confirmed. Second, multiple visits would be needed to try to get a sufficient response from the staff. The visit to the pilot care home lasted several hours as care duties significantly reduced the number of staff members available to participate.

### ***Data analysis***

#### **Social network analysis**

The SNA was used to determine the central players for the flow of advice and influence in home networks. We focused on incoming influence: these responses were more trustworthy than the outgoing influence responses due to the weakness Rogers<sup>98</sup> identified in the self-designation method of identifying opinion leaders. We focused on Roger's sociometric measure of identifying opinion leaders.<sup>98</sup> First, on individuals who have the most connections in the advice network and the influence network: degree centrality. Second, on individuals who serve most often as a bridge in the network: betweenness centrality in SNA. This identifies who serves as connectors between different parts of the network. All respondents were asked about length of service they had in the care home and in the sector, as well as their gender, race, shifts worked and home role.

The responses were processed using UCINET, a SNA software package.<sup>99</sup> The software was used to generate network diagrams and network statistics.

#### **NoMAD**

The NoMAD tool has 23 questions to determine readiness for innovation based on four constructs: coherence (the sense-making work that people do individually and collectively when faced with operationalising a set of practices); cognitive participation (the relational work that people do to build and sustain a community of practice around an innovation); collective action (the operational work that people do to enact a set of practices associated with the innovation); and reflexive monitoring (the appraisal work that people do to assess and understand the ways that an innovation and set of practices affect them and others around them).<sup>96</sup>

After three general questions on readiness with responses ranging from 1 to 10, 20 Likert scale questions measure the four constructs. Data were analysed descriptively.

### ***Public and stakeholder involvement and engagement***

We have worked closely with the public and stakeholders throughout the research, from question formulation through to synthesis, and we consider this a strength of our research to conduct research with and for the sector. We formed two advisory groups: (1) a resident and relative group and (2) a care home manager group. The SSC also had representation of key stakeholders including relatives to guide our work. These mechanisms ensured that alternative perspectives (beyond the research team) fed into and improved the design and implementation, as well as promoted conversations and learning to benefit the research.

### ***Ethics approval***

Ethics approval was required for the empirical studies undertaken in WP2, WP3 and WP5: WP1 and WP4 comprised evidence reviews and documentary analysis. WP2 and WP3 were reviewed and approved (2 August 2017) by the Social Care Research Ethics Committee (17/WM/0232). WP5 was reviewed and approved (21 June 2019) by the University of Leeds, Faculty of Medicine and Health, Ethics and Governance Committee (HREC 18-028). Data-sharing agreements were established between the University of Leeds and Skills for Care (WP2) and the care provider organisation (WP3).

## Chapter 4 Findings

### Work package 1: determining the characteristics of the care home workforce and understanding quality

#### *Work package 1i: roles and responsibilities of the care home workforce linked to quality*

Thirty-six studies were included in the review. Representing international studies: North America ( $n = 13$ );<sup>100-112</sup> Europe ( $n = 12$ ),<sup>113-124</sup> Asia ( $n = 6$ ),<sup>125-130</sup> Australia ( $n = 4$ )<sup>131-134</sup> and one comparative (Canada and Sweden) study ( $n = 1$ )<sup>135</sup> (Table 9). Most studies used qualitative methods ( $n = 32$ ); three studies used survey methods and one used mixed methods (Table 9).

Most studies ( $n = 31$ ) were assessed as good quality against the MMAT.<sup>100-102,104-110,112-121,123,125-131,133-135</sup> Five studies were of lower quality, due to difficulty in assessing some MMAT criteria<sup>103,111,122,124,132</sup> (see Appendix 5).

Five themes represent the literature: (1) ensuring personalisation of care; (2) assessing, supporting and monitoring resident health and well-being; (3) promoting safety; (4) leading and co-ordinating care; and (5) supporting residents to live with purpose. Cross-cutting themes included leadership, relationships and quality assurance (Figure 3).

#### **Ensuring personalisation of care**

Personalisation refers to the focus on the older person's specific needs, wishes and preferences by care home staff (including RNs and CAs) and using this knowledge and understanding for planning and providing individualised, personally appropriate and respectful care.

Registered nurses and CAs described the importance of establishing close, 'family-like' relationships with residents to enhance their knowledge and understanding of the individual.<sup>101,112,125,128,131,135</sup> 'Getting to know' the resident required investment of time by RNs and CAs.<sup>104,108,112,122</sup> Work undertaken during and outside of contracted hours; for example, spending time with residents after a shift or on days off.<sup>109,112</sup> Not all CAs prioritised relationship building, focusing instead on task-orientated care.<sup>120,138</sup> Relationships, and 'knowing' an individual, were perceived to help staff be responsive in the support and care provided for residents.<sup>101,104,112,122,126,133</sup> RNs reported it supported efficient decision-making to address health and social care needs of residents, whereas infrequent interactions or lack of familiarity with residents negatively impacted on care.<sup>133</sup> CAs perceived personal relationships ensured a 'human touch'<sup>101</sup> and helped them carry out their work,<sup>104</sup> for example, recognising signs of pain for a resident and then ensuring adequate pain relief.<sup>128</sup> It also provided strong motivation to provide a level of care that they would for their own family members.<sup>101,103</sup>

Staff described using a range of communication methods to build trusting relationships with residents and enhance quality of care and quality of life: greeting a person by name, complimenting a resident, engaging in conversation on topics of resident interest, accepting how a resident is feeling, using humour, or sharing information about hobbies or family as appropriate with residents.<sup>101,104,108,129</sup> While humour was considered an important strategy for building relationships, care home staff emphasised the importance of determining a resident's reaction or response to humour and adjusting the content and/or tone of this form of communication.<sup>129</sup> Similarly, staff disclosure of information about themselves to a resident needed to be appropriate and acceptable for the resident.<sup>129</sup> Non-verbal communication strategies used included displaying affection, gentle touch or hugging, smiling, being present, not rushing and small gestures aimed at demonstrating understanding of what matters for the resident.<sup>100,101,104,135</sup>

TABLE 9 Studies included in WP1i review

Author, year and country	Study aim	Study design, data collection method and analysis	Number of care homes represented (terminology used in paper to refer to care homes)	Number of participants (terminology used in paper to refer to staff group)	Participant characteristics
Abrahamson, 2020, USA <sup>100</sup>	To examine nursing assistant perspective of their role in the nursing home resident experience	Qualitative, semistructured interviews. Interpretive approach to identify codes and themes	17 organisations (including assisted-living clinics, skilled nursing facilities and community colleges)	25 nursing assistants	Gender: 100% female Age: not reported Years in position: average 2.6 years (SD = 3.58)
Andersen, 2016, Canada <sup>108</sup>	To explore the complexities of care; working environments; and knowledge, skills and efforts of care aides who work in nursing homes	Qualitative, interviews Inductive interpretive analysis	5 nursing homes	22 care aides	Gender: 91% female Age: 20-30 - 14% 31-50 - 72% 51-60 - 14% Years of experience: 1 - 9% 2-5 - 14% 6-10 - 5% 11-15 - 18% 16-20 - 9% 21-25 - 36% 26-30 - 4% > 30 - 4%
Backhaus, 2018, the Netherlands <sup>117</sup>	To understand how nursing homes employ BRNs and how they view the unique contributions of baccalaureate-educated RNs to staff and residents in their organisations	Qualitative, semistructured individual and group interviews. Content analysis	6 nursing home organisations	Board members and directors ( <i>n</i> = 8), ward/nursing home manager ( <i>n</i> = 12), vocationally trained RNs ( <i>n</i> = 3), certified nurse assistants ( <i>n</i> = 6), nurse assistants ( <i>n</i> = 5), baccalaureate-educated RNs ( <i>n</i> = 6)	Description for vocationally trained RNs, CNAs and nurse assistants ( <i>n</i> = 14): Gender: 100% female Age (mean/range): 41 (25-62) years Years in position (mean/range): 13 (0-31) years Description for baccalaureate-educated RNs ( <i>n</i> = 6): Gender: 100% female Age (mean/range): 39 (30-49) years. Years in position (mean/range): 3 (2-7) years

TABLE 9 Studies included in WP1(i) review (continued)

Author, year and country <sup>109</sup>	Study aim	Study design, data collection method and analysis	Number of care homes represented (terminology used in paper to refer to care homes)	Number of participants (terminology used in paper to refer to staff group)	Participant characteristics
Banerjee, 2015, Canada <sup>109</sup>	To explore the experience of care workers, who we understand as labouring on the 'fault line' between the human needs of the residents they care for and institutional processes	Qualitative. Open-ended survey questions and focus groups Inductive approach	Open-ended survey: 71 residential care facilities Focus groups: number of care homes represented not reported	Survey participants included 415 care workers, 139 licenced practical nurses and 141 RNs Focus groups (n = 9) comprised between 3 and 8 frontline care workers	Open-ended survey questions: Gender: 95% Age: not reported Years of experience: almost two-thirds worked in residential care for a decade or longer Focus group: Gender: primarily female (number not reported) Age: not reported Years of experience: not reported
Bedin, 2013, Switzerland <sup>122</sup>	To explore the daily experience of RNs in nursing homes and the way this role is implemented through the interactions with all the other professional caregivers of the institution	Qualitative Observations and focus groups Content analysis	9 nursing homes	16 RNs and other participants included community health assistants, auxiliary nurses, as well as community social workers, members of administrative services, technical/logistical staff members and food service employees	Description of RNs Gender: not reported Age: not reported Years of experience in gerontological care: ranged from 3 to 27 years
Cho, 2020, Korea <sup>125</sup>	To describe RNs' perceptions of nursing services as important and necessary for nursing home residents, facilitators and challenges in taking care of these residents, and their needs to improve the quality of care in the nursing home setting	Qualitative Semistructured interviews Thematic analysis	6 nursing homes	19 RNs (7 of which were department directors or unit managers, and 12 were staff RNs)	Gender: 100% female Age (average and range): 48.5 (32-59) Employment duration: 9 months - 18 years (including former working experience)
Chung 2010, USA <sup>101</sup>	To examine beliefs and assumptions held by nursing assistants working in nursing homes about their roles in caring for residents	Qualitative Semistructured interviews	Study participants were recruited through a long-term care workers' union affiliated with 24 skilled nursing facilities	21 nursing assistants	Gender: 71% female Age: average age 42 years (range 22-58 years) Average time working as a nursing assistant: 11 years (range 1-30 years)

continued

TABLE 9 Studies included in WP1(i) review (continued)

Author, year and country <sup>133</sup>	Study aim	Study design, data collection method and analysis	Number of care homes represented (terminology used in paper to refer to care homes)	Number of participants (terminology used in paper to refer to staff group)	Participant characteristics
Craftman, 2016, Sweden <sup>113</sup>	To describe RNs' experience in the context of delegating the administration of medication to unlicensed personnel in residential care homes	Qualitative Semistructured interviews Manifest content analysis	11 residential care homes	18 RNs	Gender: 94% female Age: range 38–66 years Average number of years of work experience as RN: 15 years (range 2–25)
Daly, 2012, Canada and Sweden <sup>135</sup>	To analyse the everyday work life of long-term care facility workers in Canada and Sweden	Qualitative Open-ended survey questions Thematic content analysis	Residential care (number of homes not reported)	345 assistant nurses (licensed or registered practical nurses) 504 care aides (personal support workers)	Gender: not reported Age: not reported Experience: two-thirds of the workers in Canada and slightly more of them in Sweden have worked in this capacity for a decade or more
Ellis, 2012, Canada <sup>110</sup>	To explore medication management as described by licenced nurses working in long-term care	Qualitative Focus groups Thematic analysis	2 long-term care facilities	10 RNs and 12 registered practical nurses	RNs: Gender: 100% female Average age: 42.5 years Years of work experience: 8.5 years Registered practical nurses: Gender: 100% female Average age: 39 years Years of work experience: 6.9 years
Ellis, 2015, Australia <sup>131</sup>	To explore nurses' and personal CAs' role in improving the relocation of older people into a nursing home	Qualitative Interviews Thematic analysis	4 nursing homes	7 RNs, 5 enrolled nurses and 8 personal CAs	Gender: majority female (figure not provided) Average age: 47 years Average length of employment: 4 years Average length of care experience: 17 years
Forss, 2018, Sweden <sup>114</sup>	To illuminate the experience of participating in nutritional care from the perspectives of older people and RNs	Qualitative Semistructured interviews Content analysis	6 nursing homes	8 RNs and 4 older people	Characteristics of RNs Gender: 75% female Average age: 44.1 (range 28–67) years Years of work experience ranged from 2 to 43 years



TABLE 9 Studies included in WP1(i) review (continued)

Author, year and country <sup>102</sup>	Study aim	Study design, data collection method and analysis	Number of care homes represented (terminology used in paper to refer to care homes)	Number of participants (terminology used in paper to refer to staff group)	Participant characteristics
Halifax, 2018, USA <sup>102</sup>	To describe how certified nursing assistants understood, recognised, interpreted and responded to residents' pain	Qualitative Semistructured interviews Constant comparative analysis	2 care home sites (nursing home and a memory care clinic)	16 certified nursing assistants	Gender: 81% female Average age: average 45.6 years (range 27–62, SD 9.47) Average length of time working as a certified nursing assistant – 15.4 years (range 4–33 years, SD 10.83) Average length of time working at current location – 11.8 years (range 1–31 years, SD 9.33)
Heath, 2010, UK <sup>119</sup>	To illuminate the distinct contributions made by RNs to outcomes for older people in UK (nursing) care homes and to identify the outcomes of their work	Qualitative Participants provided written feedback describing 'significant' work (phase 1), observations, semistructured interviews and relevant documentation (phase 2) Thematic analysis	Participants taking part in phase 1 were recruited from care homes around the UK (number not provided), and phase 2 conducted in 3 care homes	Phase 1: 16 RNs and 18 CAs Phase 2: 73 observations, interviews with 25 RNs (including care home managers), 24 CAs, 3 physiotherapists, 1 general practitioner, 1 clinical psychologist, 1 head of residential care, 4 relatives and 18 residents. Documents reviewed included care plans, medication charts, medical and therapy notes, tools used to measure pressure risk or resident dependency and audits	Gender: not reported Age: not reported Years in position: not reported
Hunter, 2010, Australia <sup>132</sup>	To provide a contemporary description of the practice of nurses caring for older people in long-term care	Mixed methods Questionnaire, reviewing relevant documentation and semistructured interviews Descriptive statistics, Wilcoxon t-test and content analysis	6 long-term aged care facilities	RNs working in a clinical capacity ( <i>n</i> = 48) and nurse managers whose role was administrative ( <i>n</i> = 16)	Characteristics of RNs Gender: 100% female Age: 0–35 years – 11% 36–40 years – 7% 41–45 years – 31% 46–50 years – 16% > 51 years – 35% Years working as a RN: 0–4 – 17% 5–10 – 23% 11–15 – 26% > 16 years – 34%

continued

TABLE 9 Studies included in WP1(i) review (continued)

Author, year and country <sup>104</sup>	Study aim	Study design, data collection method and analysis	Number of care homes represented (terminology used in paper to refer to care homes)	Number of participants (terminology used in paper to refer to staff group)	Participant characteristics
Johansson-Pajala, 2016, Sweden <sup>115</sup>	To explore RNs' experience of medication management in municipal care of the elderly in Sweden	Qualitative Focus groups Content analysis	5 long-term care organisations	21 RNs	Gender: 81% female Age: median age of 50 years (range 27–65) Years of nursing experience: 19 years (median), range 4–34
Kusmaul, 2017, USA <sup>103</sup>	To capture the certified nursing assistants' perspectives on what direct care behaviours make up quality care	Qualitative Semistructured interviews Content analysis	8 nursing homes	23 certified nursing assistants	Gender: 91% female Age: not reported Years of experience: < 5 years – 30% 5–10 years – 17% 11–15 years – 9% 16–20 years – 17% > 20 years – 26%
Knopp-Sihota, 2015, Canada <sup>111</sup>	To describe the nature and frequency of rushed or missed care by healthcare aides in western Canadian nursing homes	Quantitative Questionnaire Descriptive statistics	36 nursing homes	583 healthcare aides	Gender: 94% female Age: < 30 years – 13% 30–39 years – 22% 40–49 years – 32% 50–59 years – 24% > 60 years – 9% Years worked as a care aide: Average (SD): 11 (8.7) years ≤ 10 years: 58% > 10 years: 42%
Kuk, 2017, the Netherlands <sup>118</sup>	To examine the extent to which nursing staff in the Netherlands perceive that they encourage functional activity in nursing home residents	Quantitative Questionnaire Descriptive statistics	41 nursing homes	275 certified nurse assistants and 93 RNs	Gender: 94% female Age: ≤ 35 years – 33% > 35–≤ 50 years – 40% > 50 years – 27% Years of professional experience: ≤ 10 years – 38% > 10 years ≤ 20–30% > 20 years – 32%

TABLE 9 Studies included in WP1(i) review (continued)

Author, year and country	Study aim	Study design, data collection method and analysis	Number of care homes represented (terminology used in paper to refer to care homes)	Number of participants (terminology used in paper to refer to staff group)	Participant characteristics
Laging, 2018, Australia <sup>133</sup>	To explore the recognition and assessment of resident deterioration in the nursing home setting	Qualitative Observations and semistructured interviews Constant comparative analysis	2 nursing homes	Observation component involved 184 hours of observations of 66 participants (3 GPs, 10 RNs, 10 enrolled nurses, 8 personal CAs, 20 residents and 15 family members) took part in the observational component of the study 40 participants completed semistructured interviews (3 GPs; 10 RNs; 9 enrolled nurses; 8 personal CAs; 5 residents and 5 family members)	Gender: not reported Age: not reported Years in position: not reported
Liu, 2014; Hong Kong <sup>128</sup>	To explore nursing assistant's roles during the actual process of pain management for residents	Qualitative, semistructured interviews and focus groups Content analysis	12 nursing homes	49 nursing assistants	Gender: 96% female Age: < 18: 2.04% 18–25: 16.33% 26–35: 24.49% 36–45: 44.9% 46–55: 12.24% Years' experience working with cognitively impaired home residents: 6 months – 1 year: 2% 1–3 years: 14% 3–5 years: 29% 5–10 years: 24% > 10 years: 31%
Lung, 2016; Hong Kong <sup>129</sup>	To explore the perspectives of nursing home residents and nursing assistants on their daily interactions	Qualitative Unstructured interviews Content analysis	6 nursing homes	18 nursing assistants and 15 residents	Characteristics of nursing assistants: Gender: 100% female Average age (SD): 51 years (6.7) (range 37–62) Average length of employment: 7.4 years

continued

TABLE 9 Studies included in WP1(i) review (continued)

Author, year and country <sup>103</sup>	Study aim	Study design, data collection method and analysis	Number of care homes represented (terminology used in paper to refer to care homes)	Number of participants (terminology used in paper to refer to staff group)	Participant characteristics
Marshall, 2020, Canada <sup>112</sup>	To describe the perceptions of the roles and work of nurses and CAs in long-term care from interprofessional perspectives	Qualitative Focus groups, interviews Framework analysis	10 long-term care facilities	Focus group participants ( $n = 75$ ) comprised physicians, administrators, extended care paramedics, RNs, licenced practical nurses, continuing CAs, personal care workers and residents and/or family members (number of specific professional roles participating in focus groups not provided) Interview participants: regulated nurses ( $n = 18$ ); continuing CAs and personal care workers ( $n = 8$ ); nurse practitioner ( $n = 1$ ). Participants also included physicians ( $n = 1$ ), administrators ( $n = 3$ ), residents and/or family members ( $n = 10$ )	Gender: not reported Age: not reported Years in position: not reported
Mueller, 2012, USA <sup>105</sup>	To examine Licenced Practical Nurse perceptions about their role and responsibilities in nursing homes	Quantitative Questionnaire Descriptive statistics	Participants recruited via boards of nursing, (number of nursing homes represented not reported)	142 licenced practical nurses	Gender: 98.4% female Age: 47.8 (SD 12.5). Average number of years as a licenced practical nurse: 18.6 (SD - 12.2). Average number of years in current position: 7.5 (SD - 7.4)
Medvene, 2010, USA <sup>104</sup>	To identify the communication behaviours and strategies used by socially skilled geriatric nurse aides working with residents in long-term care facilities	Qualitative Semistructured interviews Structured content analysis	9 long-term care facilities (mix of nursing homes and assisted living facilities)	16 geriatric nurse aides	Gender: 94% female Average age: 42.2 (SD 12.23) years (range 22-63 years) Average number of years worked at the facility: 7 years (SD 6.71) (range 1-20 years)
Odberg, 2018, Norway <sup>123</sup>	To expand the knowledge of the nurses' role during medication administration in the context of nursing homes	Qualitative Observations, semistructured interviews Inductive content analysis	Two nursing homes	Interview participants - staff nurses ( $n = 8$ ), nurse assistants ( $n = 3$ ), nurse managers ( $n = 2$ ) and doctors ( $n = 2$ )	Gender: 80% female Age: not reported Years in position: not reported

TABLE 9 Studies included in WP1(i) review (continued)

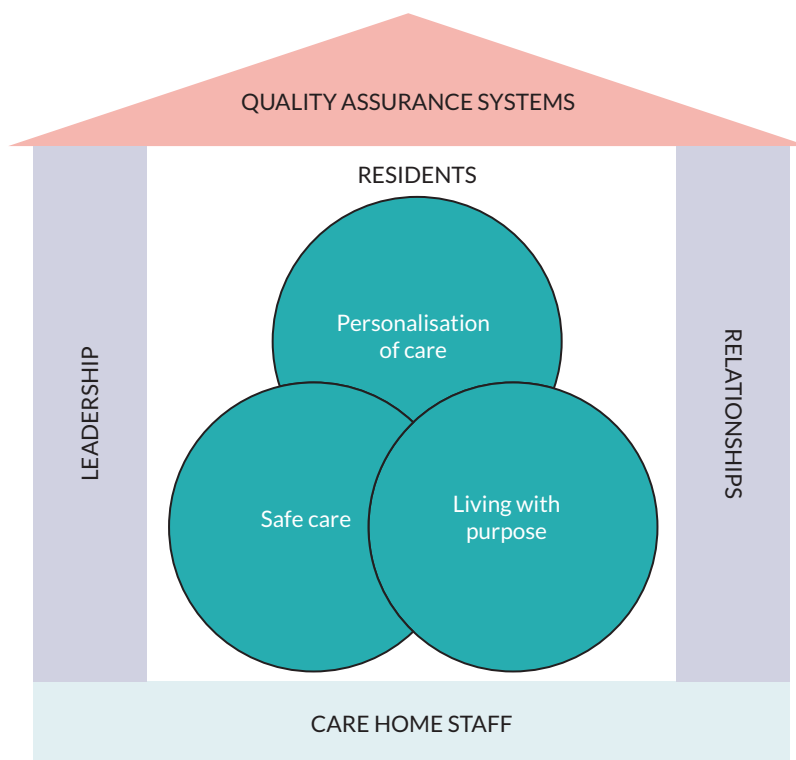
Author, year and country	Study aim	Study design, data collection method and analysis	Number of care homes represented (terminology used in paper to refer to care homes)	Number of participants (terminology used in paper to refer to staff group)	Participant characteristics
O'Doherty, 2013, Ireland <sup>124</sup>	To explore nurses' perceptions of their role in the rehabilitation of older people in long-term care residences	Qualitative Semistructured interviews Framework analysis	2 long-term care residences	10 nurses	Gender: 100% female Age: 26–60 years Experience in care of older people ranged from 1 to 30 years
Olsson, 2014, Sweden <sup>116</sup>	To describe RNs' perceptions of their profession concerning medication management in elderly care in nursing homes	Qualitative Interviews Content analysis	8 nursing homes	16 RNs	Gender: 94% female Age: not reported Years of working as RN: 20 years (median), 1–39 years (range) Duration working in current workplace: 5 years (median), few months – 18 years (range)
Ostaszkievicz 2016, Australia <sup>134</sup>	To examine, describe and explain how continence care was determined, delivered and communicated in Australian long-aged care facilities	Qualitative Interviews and observations Open coding, theoretical coding and selective coding	Interviews carried out in long-term aged care facilities across Australia (number not reported), and observations in 2 care homes	The interview sample included RNs ( $n = 6$ ), enrolled nurses ( $n = 6$ ), and personal care workers ( $n = 6$ )	Gender: not reported Age: range 18–69 years Years in current long-term care facility: range 1–15 years Years working in long-term care: range 1–20 years
Park, 2018, Korea <sup>126</sup>	To search for ways to invigorate and foster the remaining functions of this complex-disability group, based on practical nursing strategies in nursing homes	Qualitative Interviews Thematic analysis	11 nursing homes	29 nurses	Gender: 100% female Average age: 41.6 years (range 26–57 years) Average length of experience in nursing homes: 4 years and 3 months
Sun-Young, 2020, Korea <sup>127</sup>	To clarify and conceptualise the ways in which nurses manage the ego integrity of residents of nursing homes in their daily practice	Qualitative Interviews Specific analysis approach not reported	6 nursing homes	8 nursing home nurses	Gender: not reported Age: not reported Years in position: not reported

continued

TABLE 9 Studies included in WP1(i) review (continued)

Author, year and country <sup>120</sup>	Study aim	Study design, data collection method and analysis	Number of care homes represented (terminology used in paper to refer to care homes)	Number of participants (terminology used in paper to refer to staff group)	Participant characteristics
Talbot (2016), UK <sup>120</sup>	To provide an in-depth phenomenological understanding of the experience of staff caring for service users with dementia in long-term residential and nursing care environments	Qualitative Semistructured interviews Interpretive phenomenological analysis	Residential and nursing care homes (number of homes not reported)	8 CAs	Gender: 88% female Age range: 21–42 years Length of current employment: 18 months – 5 years (range)
Vandrevalla (2017), UK <sup>121</sup>	To explore nursing staff roles adopted while responding and managing sexual needs and expression of/for nursing home residents with dementia	Qualitative Semistructured interviews Interpretative phenomenological analysis	2 nursing homes	8 nursing staff (7 health CAs, and 1 unit manager)	Gender: 75% female Age: 20–30 – 37.5% 31–40 – 37.5% 41–50 – 25% Length of time working as a care worker: under 1 year – 25% 1–5 years – 62.5% 11–15 years – 12.5 %
Vogelmeirer, 2011, USA <sup>107</sup>	To describe medication reconciliation practices in nursing homes with a specific focus on nursing staff involvement in the process	Qualitative Interviews and observations Content analysis	8 nursing homes	Number of RN staff observed: 18 Number of RN observations: 27 Number of licenced practical nurse staff observed: 15 Number of licenced practical nurse observations: 19	Participant characteristics not reported
Vogelmeirer, 2014, USA <sup>107</sup>	To explore nursing home leader and staff nurse perceptions about the process of medication reconciliation, with a specific focus on identifying medication order discrepancies	Qualitative Interviews and focus groups Thematic analysis	8 nursing homes	13 RNs, 28 licenced practical nurses and 18 nursing home leaders (of which 15 were RNs)	Gender: not reported Age: not reported Years' experience at current nursing home: Staff nurses: 75% had less than 5 years of experience in their nursing home Leaders: 50% had 6 or more years of experience in their current nursing home
Yektatalab, 2012, Iran <sup>130</sup>	Explore Iranian caregiver's perceptions in elderly care homes which can improve the care and quality of the patient's life	Qualitative Focus groups and interviews Inductive content analysis	2 care homes	10 caregivers, and 4 head nurses and supervisors	Gender: 71% female Age: 25–35 years Average number of years working in care home: 30 years (range 1–11 years)

BRN, baccalaureate-educated registered nurses; SD, standard deviation.



**FIGURE 3** Roles and responsibilities of care home staff Based on *NHS England House of Care – a framework for long-term condition care*.<sup>137</sup>

Care staff perceived relationship building as important for residents as part of a comfortable and supportive living environment,<sup>104,112</sup> and ensuring resident perspectives and experiences were respected.<sup>103,104,129</sup> Building trust was important if residents were able to communicate their needs, such as their physical status or pain or discomfort experienced.<sup>126</sup> CAs described the importance of 'family-like' relationships for residents who did not have regular visits from family and friends: CAs described that they fulfilled this role for these residents.<sup>108</sup> RNs had an important role in supporting residents to establish and maintain meaningful relationships with staff, other residents, visiting family and friends.<sup>127</sup> This included assessing any communication difficulties that the resident may be experiencing, for example any difficulties with hearing which could be addressed to support relationship building.<sup>119</sup>

Care home staff reported their important role in preserving and promoting personal dignity for residents and involving them in care. RNs played key roles in assessing and planning care,<sup>119,122</sup> including finding solutions for, or new ways of addressing, care issues. For example, when a resident refused or resisted assistance with personal care then it was important to find respectful ways to support the resident.<sup>122</sup> RNs also had to clearly communicate any plans for care with CAs.<sup>100</sup> CAs had an important role in supporting residents with personal care to meet personal preferences for maintaining their physical appearance or to ensure their living space was maintained;<sup>103,134</sup> this included activities such as timely care to assist someone to maintain their hygiene when incontinent, minimising unpleasant odours by removing wet or soiled linen or clothes, or tidying personal belongings. CAs also perceived it important to provide this personal care with empathy<sup>103</sup> and to control non-verbal responses when providing intimate care to not offend an individual resident.<sup>100</sup>

Care home staff considered it important to maintain residents' rights to make choices and decisions about their care, alongside assessing individual capacity to consent.<sup>100,104,121</sup> this was promoted by listening to residents, gaining permission from residents, involving residents in decisions and offering information and choices.<sup>114</sup> CAs described that they had an important role in translating complex medical

information into lay language for residents,<sup>100</sup> and advocating for residents.<sup>100,103,135</sup> RNs described that involving residents in their care required knowledge, competence and effective communication skills, as well as time and opportunities to interact with residents.<sup>114</sup>

### Assessing, supporting and monitoring resident health and well-being

Care home staff (RNs and CAs) described the importance of their interactions with residents for timely assessment, support and monitoring of residents' health and well-being. Relationships and 'knowing' the resident have been described above. This section provides more depth of how care home staff gather intelligence through these relationships for the purpose of enhancing quality of care and quality of life for residents.

Staff recognised that residents were not always able to articulate when they felt unwell, or when their symptoms were worsening. Therefore, knowing a person helped staff to recognise subtle changes in a resident that may indicate a change in their health status or deterioration and that could promote timely care or interventions;<sup>126,128</sup> for example, identifying new or worsening pain for a resident.<sup>102</sup> Examples of observations used by staff for this purpose included changes in resident daily behaviour patterns (e.g. sleep or appetite patterns), body movements or non-verbal gestures (e.g. pointing at or rubbing an affected area), interpersonal interactions (e.g. agitated or not talking) and external appearance (e.g. a bed sore or rash).<sup>102,104,126,128</sup> CAs also described assessing verbal tone or expression of emotions<sup>104</sup> as indicators of potential change when a resident could not verbalise their health status. Daily assessment for all residents, and in particular for residents living with cognitive impairment, was considered an important role for all staff to enhance quality of care and quality of life.<sup>126,128</sup>

Being able to competently undertake these observations required consistent assignment of staff to build understanding of the person and recognise changes.<sup>133</sup> This could be particularly challenging for RNs who often delegated caring responsibilities to other staff and so had to rely on these staff to report resident changes back to them.<sup>133</sup> RNs perceived it important to direct the care team to ensure these observations were undertaken when providing day-to-day care for, and interacting with, residents.<sup>126</sup> RNs also recognised that particular resident groups (e.g. those being cared for in bed) required careful observation and monitoring.<sup>126</sup> CAs described themselves as '*proxy reporters*', '*middle person*', '*gate-keeper*' and '*bridging the gap between nurses and residents*'.<sup>128</sup> However, some studies reported that some CAs did not consider resident assessment as part of their role, nor their responsibility.<sup>128,133</sup> CAs were cautious and wanted to avoid being responsible for errors so focused on fundamental aspects of care rather than engaging in assessment activities.<sup>128</sup> A task-focused approach, for example CAs focusing on helping a resident to wash and dress but not looking at the condition of their skin, meant that health problems could go unnoticed and untreated, and negatively impact on a resident's quality of life.<sup>133</sup> Conversely, some CAs reported that when they recognised changes in a resident's health, for example level of pain being experienced by them, this assessment was not always acknowledged by RNs.<sup>119,128,133</sup> RNs have an important role in supervising and supporting CAs to monitor and report changes in resident status through constant dialogue and engaged teamworking.<sup>113</sup> CAs have not always been adequately trained to assess residents and so without this level of support and supervision by RNs, residents are at increased risk of deteriorating<sup>133</sup> or not having their condition or state (such as pain and whether medicines are relieving their pain) reassessed.<sup>128</sup> RNs also have a key responsibility to assess and liaise with other healthcare professionals to ensure the health and care needs of residents are appropriately reported, addressed and managed.<sup>122,133</sup> The importance of team relationships is considered further below (See [Leading and co-ordinating care](#)).

Registered nurses described taking actions to '*nip things in the bud*' and prevent further worsening of a health condition or to minimise deterioration of the resident's overall health and well-being.<sup>110,115,119,123</sup> RNs described their responsibility to use their knowledge and assessment skills to ensure appropriate care and support for residents, which included for example requesting review and reductions in medicines being administered or obtaining appropriate equipment for assisting residents to move and to prevent pressure area damage.<sup>119</sup> The physical presence of a RN ensured early identification, or



anticipation, of problems for residents and so had potential to prevent deterioration of resident health or well-being and also promptly manage acute situations.<sup>119,125</sup>

### Promoting safety

Registered nurses have an essential role in promoting safety for care home residents, including the delegation and supervision of care provided by CAs. Leading and co-ordinating care is an important aspect of safety and is also considered as a separate theme below (See [Leading and co-ordinating care](#)). RNs also interface with external healthcare professionals. Studies highlighted the ways in which RNs work with the range of internal and external staff to ensure appropriate and timely interventions and care by staff to promote quality and safety for residents, as well as to create safe environments.

Registered nurses coach the direct care team and their physical presence is reported to improve care delivery and support teams to reflect on what works well or may need to be improved.<sup>117</sup> The RN has an important role in co-ordinating care and role modelling best practice and professional standards of care.<sup>132</sup> Studies revealed that RNs adapted their ways of working to accommodate best use of the skills set of colleagues for the benefit of residents' care and to compensate for any perceived deficiencies in staff knowledge, skills and competence, or to accommodate organisational challenges such as staff shortages in the care home or access to other healthcare professionals.<sup>115,123</sup>

The RN anticipates care demands, planning work and being responsive and flexible in care delivery and their work to ensure resident safety. Studies highlighted how RNs filled gaps in care while fulfilling their own roles and responsibilities through 'workarounds' or adaptations.<sup>115,123</sup> Unintended consequences were identified when RNs were filling gaps in care over extended periods while fulfilling their own role and responsibilities: higher workloads for RNs were perceived to increase errors in care delivery.<sup>123</sup>

Record keeping was considered an important source of information about care 'done' or 'not done' by the care team; CAs recognised their role in supporting the maintenance of accurate care records.<sup>100</sup> RNs audit these care records and following up on any missed care or ensuring accurate records to reflect the care provided.<sup>116</sup> Deficiencies in care records were perceived by all staff (RNs and CAs) as neglectful and opening opportunities for criticism or blame cultures.<sup>100</sup> Learning from adverse incidents (such as medicine administration errors) was also used by RNs to support the care team and to develop a more open culture and climate that would benefit residents' care and promote safety.<sup>113</sup>

Knowledge of, and adherence to, policies and protocols were considered a prerequisite for achieving safety for residents, but RNs acknowledged that these did not always accommodate the challenges and realities of working in a care home environment.<sup>113</sup> This led staff to find workarounds to ensure safe care delivery, for example to ensure the administration of medicines when short-staffed.<sup>110,123</sup>

Registered nurses were considered essential for creating safe environments for resident care.<sup>119</sup> Examples of ways in which nurses contributed to safe environments included carrying out risk assessments, documenting and recording care, minimising potential harms/hazards, using protocols to help prevent falls, obtaining appropriate equipment for moving and handling of residents, and preventing pressure area damage,<sup>119</sup> and preventing medication errors.<sup>110,116,125</sup> Decisions related to creating safe environments had to be balanced with the RN's ambition to promote resident choice and freedom within the context of a shared residential environment meeting the needs of a varied resident population.<sup>122</sup>

### Leading and co-ordinating care

The importance of RNs leading and co-ordinating care has already been raised in the themes above. We develop understanding specific to leadership and co-ordination in this section. In particular, we consider the ways that RNs work collaboratively to promote good quality care, support planning activities and ensure safe delegation of care.

Studies described RNs working collaboratively with members of the care home team, relatives and external healthcare professionals. This collaboration was perceived to improve resident's health status and quality of life.<sup>119,125,132</sup> Collaboration required RNs to effectively listen to others and gather information about the resident and their needs and preferences from residents themselves, their relatives and the care team.<sup>107,110,114,115,125</sup> RNs translated this intelligence into a care plan that promoted personalisation of care (discussed above), and then played an important role in ensuring the right people were involved at the right time to support the resident.

A significant proportion of personal care and support is provided by CAs in care home settings. CAs had a pivotal role in monitoring residents and reporting changes in residents' health and well-being to RNs<sup>125</sup> and to initiate additional care or services, for example from the medical team.<sup>100</sup> RNs reinforced this perception: CAs were described as their '*eyes and ears*'<sup>115</sup> but it was the RN who led and co-ordinated care.

Registered nurses were described as having a key role in liaising with medical and allied health professionals. These services – medical care, physiotherapy, occupational therapy and dietetics – are often provided for care home residents by external services. RNs liaised with relevant professionals to ensure timely inputs to meet residents' health, care and support needs. This requires RNs knowledge of the resident and a comprehensive assessment to help inform decision-making about care and to guide these inputs.<sup>110,114,133</sup> Involving the resident and family with these services and care was also deemed the role of the RN.<sup>125</sup> Despite being pivotal for collaboration and co-ordination, it is important to highlight that RNs reported that they often worked alone in the care home setting:<sup>106,107,115,116</sup> they described themselves as a 'solitary worker'.<sup>116</sup> This highlights a distinction between RNs working in this context to, for example, in an acute care environment where there are often more RNs working at one time and access to medical staff.

The RN had a role in planning activities, which was closely linked with ensuring leadership and co-ordination of care for residents' benefit. Planning activities occurred at a number of levels; for example, to ensure adequate resourcing and staff rostering (facility level), to prioritise, plan and delegate daily work and activities for the team (team level) and to respond to residents changing needs (individual level).<sup>122,123,132</sup> Delegation of care activities by RNs to CAs required:<sup>105,113,115,116,119,125,132</sup>

- The RN to clearly communicate with CAs and to have understanding of the knowledge and skills of the care team for appropriate delegation.
- RN and CA relationships based on trust so that the RN had confidence that delegated care would be carried out appropriately and the CA would report if they did not feel capable to perform, or did not understand, the delegated care.
- The CA to report any concerns about the resident to the RN and the RN to follow up on delegated tasks with the CA, monitor residents and outcomes and any unintended consequences of delegation for residents or the care team.

As leaders and co-ordinators of care, the RNs required an understanding of the care team for safe delegation. When delegating, RNs had to ensure they maintained a level of engagement with residents and their care so that they could review and respond to any changes in care needs for the resident.<sup>133</sup> RNs also had to minimise task-based approaches to care when delegating: while carrying out delegated care tasks (e.g. bathing), CAs needed flexibility in their work (and the organisation of this work) to be able to respond to immediate needs of residents.<sup>109</sup> Task-based approaches or routines were perceived by care home staff to have a negative impact on residents and their experiences of care.<sup>109</sup>

### Supporting residents to live with purpose

In this final theme, we acknowledge that the roles and responsibilities of care home staff are carried out in the residents' home. Therefore, in addition to meeting the personal and healthcare needs of residents, staff have an important role in supporting residents to live with purpose and to promote their quality of life and well-being. In many ways, this theme overlaps with our consideration of the ways in which care home staff

ensure personalisation of care. However, we considered it important to also consider how care home staff support residents to 'live with purpose', alongside the tensions in their work that may inhibit this ambition.

Registered nurses described their role in helping residents with their personal well-being and quality of life.<sup>119,127</sup> This was perceived by care home staff as ensuring residents: felt safe and secure; established and maintained meaningful relationships (including intimate relationships); fulfilled their spiritual needs; had time to reminisce; had physical or emotional needs addressed; and maintained their functional and/or cognitive abilities for as long as possible.<sup>100-102,104,108,112,118-121,124,125,127,130,131,138</sup>

Importantly, care home staff helped create a 'home' environment. Recognising individual residents within a communal living arrangement was a key concern for care home staff.<sup>131</sup> Care home staff liaised with residents and their families and friends to promote a sense of home for the residents. This included surrounding the resident with familiar possessions,<sup>127</sup> or encouraging residents to maintain routines or do tasks they may have previously done.<sup>124</sup> Promoting residents' choice and control about how they spent their time was also highlighted by care home staff as important.<sup>119</sup> RNs identified their role in maintaining balance and harmony within the communal living environment: this included supporting residents in distress or behaving in ways that may upset or disrupt other residents.<sup>119,122</sup> A range of strategies and approaches used by care home staff to promote resident well-being were identified in the literature, and included: providing one-to-one company; engaging in activities of the resident's choice and promoting diverse activities, both social and recreational; and promoting a home-like environment with opportunities to engage in household tasks.<sup>103,104,112,118-120,122,124,125,130,131,135,138</sup> However, studies revealed the challenges for care home staff when supporting residents in the care home environment.

Staff shortages, alongside workload demands and pressures which included the administrative burden of care, limited available time for care home staff in these more supportive activities.<sup>111,120,131,135</sup> Physical care was often prioritised over psychosocial care<sup>130,134</sup> and the organisation of care, particularly task-based approaches, could limit the engagement of CAs with residents' social, spiritual and emotional care needs.<sup>109,120,135</sup> Cultural differences also impacted on whether CAs considered psychosocial care as within their roles and responsibilities.<sup>129</sup> Leadership played an important role in creating cultures that balanced the range of residents' needs to support both quality of care and quality of life.

#### Key findings WP1i

- Promoting personalisation of care and establishing 'family-like' relationships between residents and staff (RN and CA) enables staff to tailor care to residents' needs and preferences, to be responsive and to support efficient decision-making, as well as promoting feelings of comfort and safety for residents and maintaining their rights to make choices and decisions about their own care.
- *Knowing* a person helped staff to recognise subtle changes in a resident that may indicate a change in their health status or deterioration and that could promote timely care or interventions.
- Assessing, supporting and monitoring resident health and well-being was the responsibility of the RN – supported by the care team. RNs have an important role in supervising and supporting CAs and promoting teamwork.
- RNs have an essential role in promoting safety, including mechanisms for quality assurance, in homes. RNs work with a range of internal and external staff to ensure appropriate and timely interventions and care by staff to promote quality and safety for residents and in care environments.
- RNs have an important role in anticipating care demands, planning work and being responsive and flexible in care delivery and work designed to ensure resident safety.
- RNs collaborative work with members of the home team, relatives and external healthcare professionals to create intelligence-informed care plans, promoting personalisation of care for residents, followed by co-ordinating the right people to be involved at the right time to support residents.
- Staff have a key role in supporting residents to live with purpose and promote residents' quality of life and well-being.

#### Work package 1ii: care home staff behaviours for promoting quality of resident experience

The realist review offered six theoretical propositions (context–mechanism–outcome configurations) as necessary conditions to create systems for staff behaviour that influence quality as experienced by

long-term care facility residents (Figure 4). Evidence informing the development of these theoretical propositions is presented below. These results have been published.<sup>39</sup>

As Figure 5 illustrates, these propositions connect and impact on each other. One thread ran through all of them: effective leadership *behaviours* (at all levels) were necessary to trigger the effective use of *resources* (mechanism), that cultivated the *relationships* (mechanism response) required for staff to behave in ways that promoted *quality* (outcome).

### Philosophy of care that promotes staff–resident relationships

Philosophies of care promoting relationships between staff and residents support staff behaviours that foster individualised resident care.<sup>139–145</sup> Philosophies should include an explicit care-focused mission statement,<sup>139,142,146</sup> clearly articulated and enacted through the everyday behaviours of managers/supervisors.<sup>139,140,142,143,147</sup> Philosophies should go beyond assisting residents with physical tasks, and address residents' social and emotional needs through relationships.<sup>143,144</sup> To be effective, work needs to be organised around such philosophies.<sup>144,145,147</sup> For example, a core number of staff who are a 'good fit' with the philosophy of the care environment, who engage consistently with the same group of residents and with sufficient resources will better meet residents' needs and preferences.<sup>148–153</sup> Staff who are a 'good fit' with the philosophy of the care environment, were those that actively valued older people:<sup>45,144,154–161</sup> displaying or willing to learn empathy, compassion and kindness<sup>45,144,153,155,156,162–167</sup> and enacting these attributes through behaviours; performing duties beyond the bare minimum specified in contracts, helping others<sup>45,144,155,156</sup> and working well with coworkers.<sup>153</sup> Sufficient staff subscribing and enacting the philosophy meant it was reinforced, sustained and relationships developed.<sup>153,154,159</sup>

Cross-sectional<sup>50</sup> and longitudinal studies<sup>27,167</sup> were inconsistent and contradictory, but revealed no critical number of staff. Numbers varied from 5 to 15 residents per staff member.<sup>148,150–152</sup> Relative criteria were more useful: *sufficient* staff for timely care, such as, avoiding residents crying out for help with no care workers around to notice,<sup>140</sup> and *consistent* staff with regular contact with a group of residents and families.<sup>168</sup> Small groups of linked residents and staff promoted familiarity, communication and a familial environment for cultivating relationships<sup>111,150,152</sup> with more time for residents, families<sup>168</sup> and coworkers.<sup>111,149,152</sup>

Managerial behaviours encouraged relationship building:<sup>139,140,146</sup> clearly communicating role expectations and responsibilities;<sup>140,146,153,169,170</sup> reinforcing individual staff contribution to collective care;<sup>144,146,163</sup> physically helping out with resident needs and supporting staff;<sup>139,146,171–173</sup> actively listening to staff, resident and families' concerns;<sup>139,141,146</sup> and openly discussing challenges faced.<sup>139,141,143,147,171–174</sup> Staff that feel supported, valued and with (managerial) 'permission' to prioritise residents' needs adapt and adopt behaviours that foster expression of residents' preferences while providing care<sup>144,147,157</sup> and experimentation of novel ways of engaging residents.<sup>136,153,175</sup> A relationships-focus enables greater appropriateness in behaviours given resident preferences.<sup>45,136,139,144,155,176,177</sup> Strategies employed included associating residents' stories to their own experiences, stimulating empathy and taking more responsibility for putting 'learning' (about individual residents) into practice.<sup>45,156,177</sup> Unsupported staff provided less support to colleagues,<sup>147</sup> weakening the generative mechanisms behind quality.

Developing close bonds with residents is not without risks: relationships developed over time can increase the emotional burden of care,<sup>156,176,178</sup> feelings of helplessness and distress when unable to reduce suffering;<sup>144</sup> not always mitigated by caring experience.<sup>178</sup> Accordingly, some workplaces discouraged relationship-building with residents<sup>157,178</sup> to reduce the emotional burden for staff.<sup>147,176,178</sup>

### Expert families

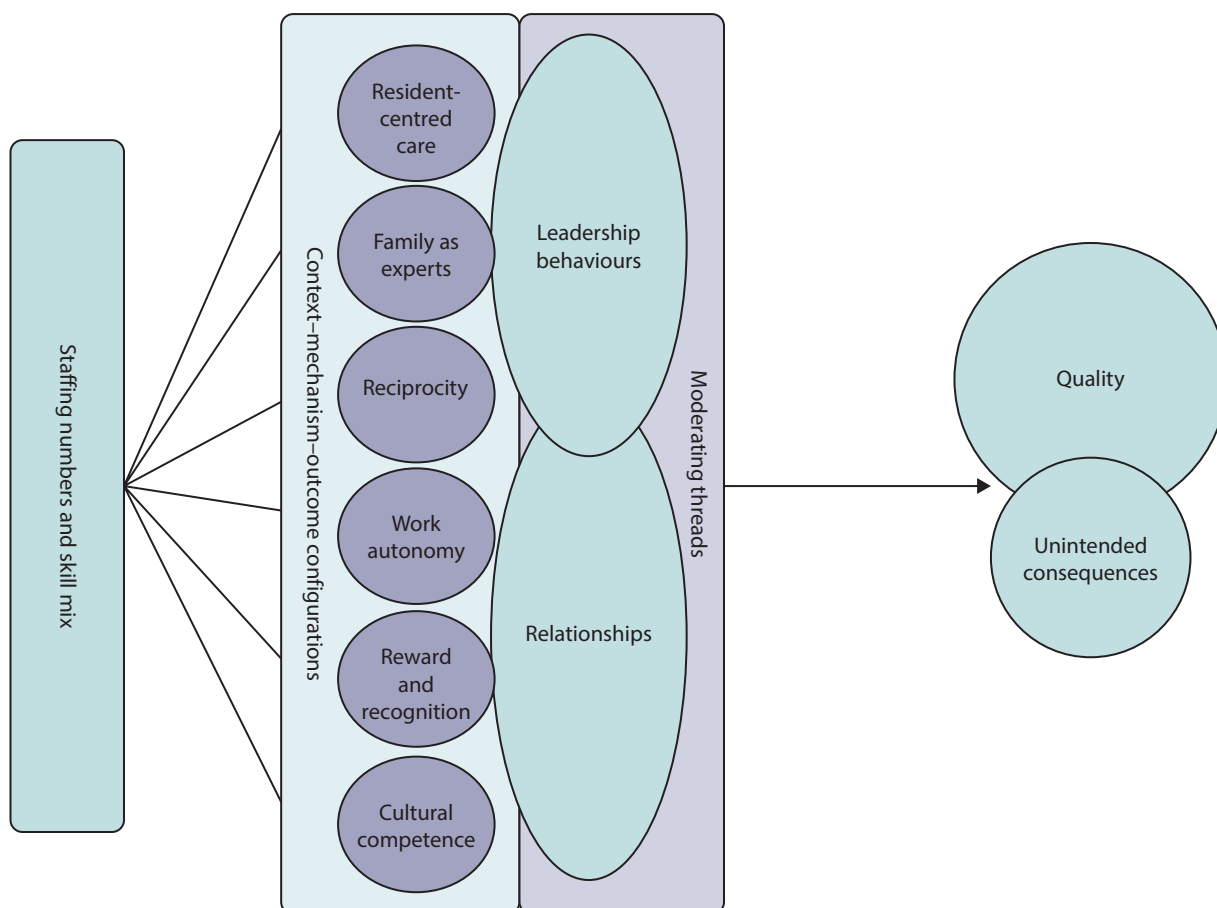
Family members are an important and valuable source of information and understanding for residents' needs and preferences.<sup>140,153,164,166,173,179–181</sup> Staff engagement with family members – if desired – leads to family acting as experts in their relative's care.<sup>166,172,179,180</sup> In a philosophically and behaviourally

<p><b>1. Philosophy of care that promotes staff-resident relationships</b></p> <p><i>A clear, managerially endorsed, philosophy putting residents at the centre I, enables work to be structured so that a core number of consistent staff have regular and ongoing contact with a group of residents and relatives, providing opportunities to spend time understanding and responding to their preferences and values (M-resource). This promotes meaningful reciprocal relationships between staff and residents (M-response), leading to development of empathy among staff and more individual needs and preferences of residents being met (O).</i></p>	<p><b>2. Expert families</b></p> <p><i>Legitimising family involvement in care using a formal mechanism in the long-term care facility that invites their involvement I, means smaller groups of staff of 'good fit' with the philosophy of the care environment, with regular and ongoing contact with a group of residents and relatives have a recognised role as the resident's advocate and expert (M-resource). This creates a sense of shared endeavour and mutual respect, promoting meaningful, reciprocal, relationships between staff, family and residents (M-response) and greater personalisation of care (O).</i></p>
<p><b>3. Team reciprocity</b></p> <p><i>Visible, unit-level supervisors who minimise conflict and role model behaviours promoting team relationships I, ensure open communication and information sharing between regular core groups of staff of an appropriate skill mix (care staff, senior care staff, Licensed Practical Nurses or Nursing Associates, and Registered Nurses) to meet residents' needs, working most shifts on the same unit (M-resource). Enhanced relationships create reciprocity within teams (M-response), with staff drawing on each other's knowledge and skills to promote individualised care for residents and better team working (O).</i></p>	<p><b>4. Autonomy in everyday work</b></p> <p><i>When staff are treated as expert partners in care with a recognised role as the resident's advocate I, then a core group of staff of 'good fit' (with the philosophy of the care environment) with regular and ongoing contact with a group of residents/relatives and other staff, acquire the skills, knowledge and experience of what is expected of them, (M-resource). This leads to greater sense of autonomy in role and confidence in their judgements, decision-making and problem-solving within the boundaries of their role (M-response). The result is care that is timely and individualised, enhanced job satisfaction, and efficient use of the capacities and capabilities of the wider team (O).</i></p>
<p><b>5. Reward and recognition</b></p> <p><i>Employer and manager recognition and reward of staff I creates the opportunity for personal and professional development (M-resource), enhancing the perceived capabilities of staff, promoting in-role satisfaction and motivation (M-resource), and increasing staff commitment and intention to stay in post, and care quality promoting behaviours (O).</i></p>	<p><b>6. Cultural competence</b></p> <p><i>Organisations endorsing and facilitating culturally appropriate interactions between staff and residents I, create opportunities for staff to adapt care to the needs of all residents (M-resource), creating a sense of shared mutual respect (M-response) and culturally appropriate resident care (O).</i></p>

C = context; (M) = mechanism; (O) = outcome

**FIGURE 4** Six theoretical propositions





**FIGURE 5** Summary of context-mechanism-outcome configurations.

supportive context, these roles positively influence staff behaviours and create opportunities for relationship-centred care<sup>140,164,182,183</sup> – especially for residents living with de5mentia.<sup>179</sup>

Family involvement is legitimised via formal mechanisms for involvement. This also encourages relationship building<sup>168,179,182,184</sup> built around ‘informing staff’ and ‘consulting with staff’ through to ‘co-deciding with staff’.<sup>179</sup> Mechanisms for meaningful participation include: invitations to care planning meetings,<sup>166,179,182,185</sup> support groups for family members,<sup>184</sup> formal introductions to staff members at the facility,<sup>179,182</sup> and regular family information meetings.<sup>182,185</sup>

Relationships between staff and family members should be reciprocal and act as a vehicle for sharing information about residents,<sup>144,164,168,172,179,181,182</sup> their preferences and other personal information for informed care<sup>164,179-181</sup> and care planning.<sup>179</sup> Practical manifestations can be seen in staff avoiding foods that a resident dislikes and using personal belongings to create homely environments.<sup>164,172</sup> Family may demonstrate successful behavioural strategies and interpretation with residents.<sup>144,179,184</sup> In turn, staff feel rewarded from positive relationships with families.<sup>144</sup> Establishing relationships with family members takes time.<sup>140,144,153,164,181,182</sup> Once established, communicating care plan changes,<sup>182</sup> health,<sup>144</sup> and participation in activities can be sustained,<sup>164</sup> generating a greater sense of shared caring responsibilities and mutual respect.<sup>144,164,172,173</sup>

Risks for staff associated with greater familial involvement include feelings of stress and anxiety arising from unrealistic demands and expectations on care provided<sup>140,144,178,179,183</sup> or an unwillingness from family to accept a resident’s deterioration<sup>178</sup> or challenging behaviours.<sup>144</sup> One consequence is negative feedback loops of poor staff experience and negative attitudes towards families, diminishing

recognition of continued importance of staff–family relationships,<sup>140,179,183</sup> and subsequent relationship breakdown.<sup>140,144,178,183</sup>

### Team reciprocity

Companionship is important in care work; being seen, needed and supported by reciprocating colleagues provides satisfaction and meaning in work.<sup>157,158</sup> Expressions of reciprocity included, ‘we depend on each other’,<sup>157,172</sup> ‘show respect for one another’,<sup>146,173</sup> ‘we take turns’,<sup>186</sup> and ‘we are a part of each other’s decision-making’.<sup>146</sup> Sometimes reciprocity was implicit in teamwork,<sup>143</sup> meaningful relationships with colleagues,<sup>144,171</sup> shared values,<sup>141,143,158,170,172</sup> mutual respect,<sup>141</sup> a mutual understanding of each other’s work,<sup>144,171</sup> strong group relations<sup>142</sup> and unified commitment.<sup>142,157,187</sup> Whether explicit or implicit, reciprocity was linked with information exchange and the ability to draw on each other’s knowledge and skills to promote individualised care and enhance quality.<sup>139,141–144,146,153,157,170–173,188,189</sup> Teams with high degrees of reciprocity were more open to advice seeking and collaborating.<sup>158,189</sup>

Leaders – at unit level – exhibited various behaviours designed to foster reciprocity:

- Clearly communicating expectations of staff, ways of working and their behaviours.<sup>139,146,153,170</sup>
- Promoting shared goals and mutual respect.<sup>141,170</sup>
- Helping out ‘on the floor’.<sup>139,146,172,173</sup>
- Holding regular meetings inclusive of all staff.<sup>139,146,170</sup>
- Openly discussing and resolving problems as a team.<sup>139,141,146</sup>
- Flexible working structures for staff.<sup>143,145,147,153,171,173</sup>
- Encouraging the sharing of ideas.<sup>139,141,143,146,171</sup>
- Bringing staff together as a close-knit group bound together by common interests and experiences.<sup>141,170,172</sup>
- Regular staff supervision.<sup>139,143,171</sup>

Role experience was a modifier of reciprocity-reinforcing behaviours. Experienced staff often used reciprocal behaviours to build confidence with less experienced/confident staff.<sup>147,153,155,158,159,190–194</sup> Such behaviours were nested in relationships built on open communication and respect for the less experienced.<sup>193,195</sup> Managerial support meant experienced staff shared greater knowledge and experiences,<sup>147,155,157,192,196</sup> especially among staff caring for people living with dementia.<sup>157,165,180,197</sup> Units that discouraged coworker relationships often lacked team reciprocity,<sup>178</sup> and were of poorer quality. Unit-level supervisors that minimise conflict and role model relationship-building behaviours provide the context in this context–mechanism–outcome configuration.

Role modelling and reciprocity do not always coexist. Negative outcomes include complacent staff generating and sustaining power imbalances or bullying – particularly in chronically short-staffed homes. Examples included ignoring or excluding team members or withholding information about resident care.<sup>198</sup> Understaffed care teams have higher workloads, less time available for interpersonal discussions and less time for defusing frustrations, leading to conflict.<sup>198</sup> Effective leadership and management are crucial for minimising such unintended outcomes.<sup>149,178,194,198</sup>

### Autonomy in everyday work

Greater perceived autonomy means greater staff engagement with work<sup>140,144,169,199</sup> or role empowerment.<sup>140,189,194,200</sup> Autonomy is a positive and necessary feature of delivering individualised resident care.<sup>140,144,166,199,200</sup> Flexibility in staff responses to needs is highly valued, leading to higher perceived quality among family and residents.<sup>142,180,199</sup> Increasing autonomy is easier in smaller teams of staff, working consistently with the same group of residents and colleagues.<sup>152</sup>

Autonomy, behavioural enactment and leadership coexist in a positive feedback loop. Collective agreement resulting from reciprocity strengthens collective knowledge and shared values/mission, which in turn gives staff greater confidence to act independently.<sup>158</sup> Shared values are vital to developing

professional values and integrity, refining staff skills, supporting further learning and development of skills and satisfaction with work.<sup>158</sup> These leadership elements constitute the context in this context-mechanism-outcome configuration. In such long-term care facilities, management practices foster staff with the skills, knowledge,<sup>140</sup> opportunity<sup>139</sup> and confidence to become autonomous workers.<sup>197</sup>

Staff exhibit active autonomy in resident care in various ways that promote quality of care: reporting they are involved in care planning,<sup>45,140,199,200</sup> asking for advice,<sup>45,140</sup> being encouraged to innovate with different ways of providing care or undertaking work,<sup>140,144,169,171</sup> meeting residents' needs flexibly<sup>157,171</sup> and being consulted for their views, ideas and opinions,<sup>140,150,156,189,200,201</sup> and feeling valued for such input.<sup>45,140,159,189</sup>

Staff who see themselves as equal partners in care experienced a sense of shared responsibility<sup>45</sup> and mutual respect.<sup>140</sup> Staff capacities and capabilities when recognised and used efficiently result in work geared to meeting individual resident needs, rather than institutional routines.<sup>45,140,156,159,171,199,200</sup> Autonomy allowed staff time to 'do the little extras'.<sup>158</sup> As a result, staff were more likely to be independent in their work,<sup>169</sup> considered themselves able to make decisions,<sup>189,200,201</sup> and shared work.<sup>140,159,169</sup> A high degree of flexibility in their work plans makes it easier for staff to collaborate and consult with each other in short informal meetings and, further, to support and help each other during the shift.<sup>158</sup>

### Reward and recognition

Rewarding and recognising staff influenced how staff felt about their work and shaped behaviours. Reward and recognition happen formally and informally. Formal endorsement arises from:

- the senior executive team (organisational level) and/or care home leaders;<sup>200</sup>
- the organisational mission statement (placing as much value on staff as residents),<sup>45,139,156</sup>
- training and education,<sup>45,140,142,145,160,169,196,200,202,203</sup>
- career advancement opportunities;<sup>43,45,145,160,200,202</sup>
- adequate pay;<sup>43,140</sup>
- coaching and mentoring;<sup>43,139,146,156,160,161</sup> and
- involvement in decision-making about resident care for the resident's they knew well.<sup>45,156,202</sup>

Surprisingly, little evidence exists regarding the influence of pay on perceptions of work and staff behaviours.

Informally, recognition can be:

- Managers addressing staff by first or preferred name and praising staff for their contribution.<sup>139,140,146,163,200</sup>
- Utilising the unique knowledge staff have about individual residents by asking them for their opinions on how best to support the resident population.<sup>140,146</sup>
- Managers 'pitching in' with the day-to-day work, such as making beds and assisting at mealtimes, to support staff;<sup>139,146</sup> and
- Providing emotional support for any anxieties staff experience as a result of providing care.<sup>147,148</sup>

Rewards are wide-ranging but included offering small gifts or arranging social gatherings to demonstrate appreciation for a job well done.<sup>139,170</sup> The investment in staff through rewards and recognition had a positive impact on how staff felt about their work, enhanced staff-manager relationships and led to behaviours that promoted quality in the long-term care facility and for the benefit of residents.<sup>45,139,142,148,156,159,163,200</sup>



## Cultural competence

Cultural competence, the ability to understand, communicate and effectively interact with people of different cultures, helps staff meet residents' needs and promote quality of care and life.<sup>140,147,184,204</sup>

Manifestations of cultural competence included:

- Employing staff from different backgrounds, which was identified as valuable for promoting cross-cultural relationships with residents, family and coworkers.<sup>140,147,162,177,184,193</sup>
- Respecting religious beliefs,<sup>147,177,193</sup> cultural norms,<sup>140,154,162,193,205</sup> and sexual orientation,<sup>204,206</sup> made a positive difference to daily lives of residents.<sup>140,147,154,162,193</sup>
- Knowing how to provide culturally appropriate personal care – such as meal preparation,<sup>162,205</sup> honouring rituals,<sup>140,147,162,169</sup> greeting residents using their first language,<sup>193</sup> being in tune with local dialects,<sup>207</sup> touching a resident in a culturally appropriate manner,<sup>140,193</sup> and/or using appropriate non-verbal communication.<sup>147,162,184,193</sup>

These factors all helped develop and maintain (cross-cultural) relationships between staff and residents.<sup>140,162,193</sup>

Quality-promoting relationships are hindered<sup>184,193</sup> when staff experience discriminatory behaviour from residents, for example, verbal abuse on the basis of skin colour,<sup>162</sup> accent,<sup>162</sup> sexual orientation<sup>204,206</sup> and language difficulties.<sup>162,180,184,189,193,206</sup> Management intervention is essential to repair relationships.<sup>147</sup>

Cultural competence is developed on the job<sup>147,180,193,204</sup> and reinforced through team reciprocity,<sup>162,193</sup> exhibited as respect and tolerance of each other's cultures, effective cross-cultural communication and learning,<sup>193,206</sup> and promotion of relationships between coworkers.<sup>162,180</sup>

### Key findings of WP1ii

The theoretical propositions capture the key findings of this review (see [Figure 4](#)).

## Work package 2: modelling relationships between staffing and quality at a national level

The overall aim of this WP was to understand whether and how variations in staffing between home explains variations in care quality as evaluated by the CQC. The dependent variable in our analysis is CQC inspection score (dichotomised into inadequate/requires improvement and good/outstanding) with independent variables measure of home characteristics that homes report to Skills for Care for inclusion in the NMDS-SC. To investigate the relationships, we estimated multilevel logistic regression models.

### A note on interpretation

Results are reported in [Table 10](#) as odds ratios – interpreted as the likelihood of a change in CQC inspection report score (from 'inadequate' or 'requires improvement' to 'good' or 'outstanding') associated with a one-unit change in each independent variable. An odds ratio below one indicates a home is less likely to be good or outstanding. For example, the odds ratio for total number of beds (0.994) suggests an increase in the number of beds is associated with a reduction in the likelihood of a home being rated good or outstanding. Conversely, an odds ratio above one signals an increased likelihood of being rated good or outstanding. If the odds ratio for total number of beds were 2 instead of 0.99, it would indicate that one extra bed would double a home's likelihood of being rated good or outstanding. Because odds ratios are not always straightforward to interpret, we discuss the percentage changes in probability of a home being rated good or outstanding (often described as marginal effects) for some of our key results below. We also report 95% confidence intervals (CIs) for each odds ratio.

**TABLE 10** Results of associations between care home staffing and CQC inspection ratings

Outcome: CQC good or outstanding rating	Nursing and residential homes		Nursing homes		Residential homes		
	Predictors	Odds ratios	CI	Odds ratios	CI	Odds ratios	CI
(Intercept)		2.772	0.146 to 52.689	0.942	0.001 to 1014.368	5.580	0.210 to 147.928
Number of beds		0.994	0.988 to 1.000	0.993	0.982 to 1.005	0.991*	0.983 to 1.000
Total number of staff		0.855	0.696 to 1.051	0.860	0.505 to 1.464	0.859	0.672 to 1.097
Staff-to-bed ratio		1.233**	1.080 to 1.409	1.898**	1.274 to 2.826	1.125	0.970 to 1.305
% of staff on permanent contracts		1.109	0.515 to 2.389	1.748	0.366 to 8.342	1.020	0.418 to 2.488
Vacancy rate		0.530	0.255 to 1.103	2.934	0.547 to 15.734	0.418*	0.182 to 0.956
Staff tenure (years)		1.040*	1.008 to 1.074	1.007	0.934 to 1.086	1.048*	1.011 to 1.086
% full-time employees		1.254	0.894 to 1.760	2.171*	1.024 to 4.604	1.012	0.694 to 1.477
% of workforce on zero hours		1.708*	1.046 to 2.789	1.261	0.610 to 2.606	1.710	0.966 to 3.027
Specialism of RN – older people				0.954	0.682 to 1.336		
Specialism of RN – adults				0.877	0.599 to 1.282		
Specialism of RN – mental health				0.665	0.346 to 1.280		
Specialism of RN – community care				0.716	0.011 to 47.216		
Specialism of RN – other				0.181	0.018 to 1.816		
Workforce age		0.936	0.448 to 1.955	0.902	0.161 to 5.059	0.866	0.383 to 1.959
% women in total workforce		1.239	0.425 to 3.615	0.527	0.029 to 9.415	1.073	0.336 to 3.427
% non-UK workers		1.222	0.516 to 2.892	1.975	0.403 to 9.685	0.863	0.322 to 2.315
% minority ethnic workers		0.939	0.487 to 1.812	0.856	0.284 to 2.580	1.225	0.573 to 2.622
Number of months that a manager was in post in the 12 months before inspection		1.104***	1.082 to 1.126	1.116***	1.075 to 1.158	1.099***	1.072 to 1.125
Months between NMDS-SC data entry and CQC inspection		0.973***	0.966 to 0.980	0.974**	0.959 to 0.990	0.971***	0.963 to 0.979
Home operated by local authority		1.148	0.944 to 1.397	1.021	0.679 to 1.536	1.231	0.982 to 1.543
CQC service type: dementia		0.801**	0.680 to 0.943	0.912	0.693 to 1.202	0.804*	0.659 to 0.981

**TABLE 10** Results of associations between care home staffing and CQC inspection ratings (*continued*)

Outcome: CQC good or outstanding rating	Nursing and residential homes		Nursing homes		Residential homes	
	Odds ratios	CI	Odds ratios	CI	Odds ratios	CI
Predictors						
CQC service type: elderly	0.805	0.632 to 1.025	0.885	0.512 to 1.530	0.734*	0.557 to 0.967
<b>Random effects</b>						
$\sigma^2$	3.29		3.29		3.29	
$\tau_{00}$ councils with social care responsibilities	0.34		0.20		0.36	
ICC	0.09		0.06		0.10	
N councils with social care responsibilities	151		141		151	
Observations	5028		1785		3243	
Marginal $R^2$ /conditional $R^2$	0.127/0.209		0.120/0.171		0.115/0.203	
* $p < 0.05$ , ** $p < 0.01$ , *** $p < 0.001$ .						

These indicate the range of odds ratios likely to be observed 95% of the time if different samples of homes were drawn at random from the same population.

### Results

Higher staff-to-bed ratio is associated with a greater chance of a good or outstanding CQC inspection score (odds ratio 1.233, 95% CI 1.080 to 1.409). This effect was greater in nursing homes (odds ratio 1.898, 95% CI 1.274 to 2.826), implying that increasing staff per bed from an average of 1.3 to 2.3 would almost double the likelihood that a home would be rated good or outstanding.

Having more experienced staff (i.e. with higher mean job tenure at the home) was associated with a slight increase in chance of a good or outstanding inspection rating (odds ratio 1.04, 95% CI 1.008 to 1.074): a result mainly driven by nursing homes. Each month that a manager was in post in the 12 months prior to the inspection increased the likelihood of a good or outstanding inspection rating (odds ratio 1.104, 95% CI 1.082 to 1.126). This implies homes without managers in post in the 12 months prior to the inspection were less likely to be rated as good or outstanding, with the chances of being rated good or outstanding lower the longer the period without a manager.

Homes that had a greater proportion of their staff on zero-hours contracts were more likely to be rated positively (odds ratio 1.708, 95% CI 1.046 to 2.789), with the odds ratio higher in residential care homes compared to nursing homes. Although there is no obvious causal mechanism to explain this result, it is conceivable that more flexible staffing arrangements may allow homes to better ensure adequate staffing that meets residents' needs in the context of resource constraints. Residential homes with more unfilled vacancies were less likely to be rated good or outstanding (odds ratio 0.418, 95% CI 0.182 to 0.956). Residential homes were more likely to be rated positively when they had more full-time (as opposed to part-time) staff, although the mechanism through which this might cause a better inspection score is not clear. Larger residential homes were less likely to be rated positively (although there was no clear relationship between home size and quality ratings in nursing homes).

In interpreting these results, it is important to keep in mind that we are observing associations between measures of quality and staffing at a single point in time. These associations do not necessarily represent causal relationships. For example, higher-quality homes may find it easier to retain staff and managers so part of the association may be explained by quality causing more experienced staff and managers rather than more experienced staff and managers causing higher quality.

### Sensitivity analyses

To test whether results were sensitive to choices made when organising and preparing data for analysis, we carried out sensitivity analyses. We used raw, numeric CQC scores as outcome variables and applied a linear random intercept model. Sensitivity analysis results were similar to the main results in terms of statistical significance and effect size ([Table 11](#)). We examined how sensitive main results were to the addition and withdrawal of individual variables from the models. Results were broadly stable. We performed cross-validation to ensure our models retained accuracy in out-of-sample predictions, with no material consequences for their predictive accuracy. We manipulated some of our independent variables to check whether results are sensitive to measurement scales. Specifically, we dichotomised the 'manager in post' variable; results did not alter.

Cross-sectional analyses of relationships between care quality and care home staffing are likely to be biased because of omitted variables and measurement error.<sup>50</sup> To estimate omitted variable bias in this study, we estimated comparable models looking at relationships between jobs-to-beds ratios and CQC judgements in the NMDS-SC and separately for homes operated by the care home operator who provided us with additional, non-NMDS-SC data, for WP3. Therefore, we were interested in whether the key relationships between the staff-to-bed measures and CQC inspection score were broadly similar in both studies. If the relationship in NMDS-SC was greater than the relationship in the care home provider data, this would imply omitted variable bias. (See [Chapter 5](#).)

TABLE 11 Sensitivity analysis results

	Model 1: NMDS-SC nursing and residential homes with controls hierarchical logit model			Model 2: Care home provider: bivariate logit model			Model 3: Care home provider: logit model with controls		
	Odds ratio	95% CI	p-value	Odds ratio	CI	p-value	Odds ratio	95% CI	p-value
Staff-to-bed ratio	1.23	1.082 to 1.41	<0.05	1.04	1.01 to 1.07	<0.001	1.173	1.06 to 1.29	<0.001
Pseudo R-squared	–			0.01			0.01		

**Notes**

1. Covariates for model one as per [Table 10](#). 2. Control variables for care home provider data: occupancy rate, share of residents with nursing needs; dementia; disabilities; learning disabilities; end-of-life care; other specific needs. 3. Note that staff-to-bed ratio includes nursing and care staff only for the care home provider but all staff, including non-care staff in the NMDS-SC.

**Summary**

In summary, our results suggest that having more staff with greater experience in role is associated with more positive evaluations of quality in care homes by the CQC. However, effect sizes are small with only a small proportion of the variance in outcomes explained by our model.

Marginal effects more clearly quantify the size of key relationships. Taking the baseline probability of being rated as good or outstanding for an average home as 74.7%, increasing average staff experience in role by 5 years or doubling the number of staff would both improve the home's chances of being rated positively by nearly three percentage points (i.e. from 74.7% to 77.2%). Numerical staffing measures have only a limited impact on CQC inspectors' evaluations of care quality.

We originally planned to make estimates of the costs (in terms of higher costs) and benefits (in terms of fewer homes rated negatively by the CQC) of different staffing models. We explained in [Chapter 3](#) why this analysis was not undertaken.

**Key findings of WP2**

- Having more experienced staff is likely to improve care quality for residents.
- Care homes with a manager in post in the 12 months prior to the inspection were more likely to be rated as good or outstanding.
- Very large staffing increases would be needed to create small improvements in quality. However, imprecise measurements of staffing and quality may cause the size of the staffing–quality relationship to be underestimated.
- Our analysis of NMDS-SC has not identified distinct patterns or models of home staffing characteristics so there is no evidence that different models may result in different quality outcomes. Whether this is because there is limited variation in care home staffing models (e.g. because funding and resource constraints mean that most homes operate with similar staffing models) or our data were too limited is uncertain.

**Work package 3: modelling relationships between staffing, quality, outcomes and resource use at an organisational level**

The overall aim of this WP was to explain how the care home workforce (numbers, skill mix and stability) might meet the dependency and needs of residents through analysing routinely collected longitudinal data from a single care home provider organisation. In WP3, we sought to overcome some of the shortcomings of the previous study (WP2) and to develop estimates of care quality–staffing relationships, using nurse-sensitive indicators of care quality (including falls, falls with fracture, UTIs, chest infections and pressure ulcers) and a broader measure of quality, medication errors.

## Results

### Falls

The pooled OLS model suggests a higher skill mix is associated with a reduced rate of falls. However, this result was not statistically significant in fixed effects and our preferred multilevel growth model. The results of this model also suggested that falls were higher in homes with more residents in specialist dementia units, although none of the workforce measures were associated with statistically significant changes in the rate of falls ([Table 12](#)).

### Falls with fractures

A higher skill mix was associated with a lower risk of falls with fractures, with the size of the relationship stable across different model specifications (a coefficient of  $-0.008$ ). However, the effect size itself was small and the models were only able to explain a very small proportion of the variation in the incidence of falls. No other workforce characteristics were associated with rates of falls with fractures, although once again there was an association between more residents in dementia units and a higher rate of falls ([Table 13](#)).

Marginal effects analysis suggests that for an average care home with 48 occupied beds, if the proportion of care provided by RNs increased from a mean of 0.2 to 0.3 (one standard deviation above the mean) – equivalent to an increase in full-time nursing posts of around 3.5, from 7 to 10.5 – the increase might lead to a reduction in the number of 0.5 falls per year for that home 1.7 (95% CI 1.54 to 1.87) to 1.2 (95% CI 0.89 to 1.5).

### Urinary tract infections

A higher skill mix was associated with lower rates of UTIs in all three models, although the size of the association was smaller in the fixed effects and multilevel growth models. Marginal effects suggest that a one standard deviation increase in skill mix equivalent to 3.5 extra full-time equivalent nursing posts in an average home with 48 occupied beds, would be associated with a fall in UTIs from 41 a year (95% CI 35.3 to 46.7) to 32.1 a year (95% CI 24 to 40.3). The rate of UTIs was higher when the proportion of planned nursing hours worked was higher and lower when the proportion of planned carer hours worked was higher ([Table 14](#)).

### Chest infections

There was no statistically significant relationship between skill mix and the rate of chest infections in our preferred multilevel growth model. Once again, the rate of chest infections was higher the greater the proportion of planned nursing hours worked and lower the greater the proportion of carer hours worked ([Table 15](#)).

### Pressure ulcers

The only relationship between staffing measures and pressure ulcers in our (preferred) multilevel growth model was that more hours worked (RN plus carer) was associated with a greater risk of pressure ulcers. However, the size of this relationship was small, and only a low proportion of the variance in incidence of pressure ulcers was explained. Which is not surprising given the rare occurrence of pressure ulcers in our data. Risk of pressure ulcers increases as the number of care hours provided increases. This could reflect more care hours being provided in homes where residents have more acute care needs which reflect frailty, ill-health and co-morbidities that put residents at increased risk of developing pressure ulcers. ([Table 16](#)).

### Medication errors

We observe a number of statistically significant relationships between medication errors and staffing measures. A higher skill mix was associated with a lower rate of medication errors, with the coefficients stable across all three models. Medication errors were also more likely when a greater proportion of care hours were provided by agency nurses. We also see the same pattern of results that we observed with

**TABLE 12** Determinants of resident falls per occupied bed per month

Predictors	Pooled OLS			Fixed effects			Mixture (multilevel growth) model		
	Regression coefficient	95% CI	p-value	Regression coefficient	95% CI	p-value	Regression coefficient	95% CI	p-value
Skill mix (proportion of total care hours provided by RNs)	-0.262	-0.373 to -0.151	<0.001	-0.103	-0.340 to 0.133	0.39	-0.178	-0.380 to 0.024	0.084
Proportion of care provided by agency nurses	0.07	-0.020 to 0.160	0.127	-0.006	-0.100 to 0.088	0.897	0.002	-0.090 to 0.094	0.961
Total care hours (RN + carer)	-0.001	-0.025 to 0.023	0.926	-0.013	-0.035 to 0.010	0.269	-0.014	-0.036 to 0.009	0.234
Proportion of planned nursing hours actually worked	0.211	0.075 to 0.348	<b>0.002</b>	0.058	-0.109 to 0.225	0.495	0.11	-0.046 to 0.265	0.166
Proportion of planned carer hours actually worked	-0.177	-0.289 to -0.066	<b>0.002</b>	-0.069	-0.216 to 0.077	0.353	-0.103	-0.238 to 0.032	0.135
Admissions as a proportion of total beds (average per week)	0.268	0.036 to 0.500	<b>0.024</b>	0.143	-0.149 to 0.435	0.338	-0.041	-0.284 to 0.203	0.744
Occupancy rate (average per week)	0.158	0.107 to 0.208	<0.001	-0.124	-0.226 to -0.023	<b>0.016</b>	0	-0.070 to 0.069	0.99
Proportion of residents with nursing needs	-0.035	-0.068 to -0.002	<b>0.038</b>	-0.049	-0.127 to 0.029	0.219	-0.049	-0.127 to 0.029	0.219
Proportion of residents in dedicated dementia units	0.209	0.186 to 0.232	<0.001	-0.155	-0.310 to -0.000	<b>0.05</b>	0.147	0.081 to 0.213	<0.001
Proportion of residents in dementia units who exhibit challenging behaviour	-0.54	-0.946 to -0.133	<b>0.009</b>	-0.706	-4.460 to 3.049	0.713	-0.725	-2.007 to 0.557	0.268
Proportion of young disabled residents	-0.151	-0.190 to -0.111	<0.001	-0.366	-1.088 to 0.356	0.321	-0.161	-0.287 to -0.036	<b>0.012</b>
Proportion of residents with learning disabilities	-3.47	-4.247 to -2.694	<0.001	6.181	-1.897 to 14.259	0.134	-2.499	-4.990 to -0.008	<b>0.049</b>
Proportion of residents with Parkinson's disease	0.962	0.633 to 1.291	<0.001	-0.35	-2.361 to 1.661	0.733	0.471	-0.464 to 1.405	0.324
Proportion of residents with Huntington's disease	-0.232	-0.534 to 0.071	0.134	0.967	-4.721 to 6.655	0.739	-0.129	-1.144 to 0.886	0.803
Proportion of residents receiving end-of-life care	0.008	-0.070 to 0.086	0.834	-0.581	-1.242 to 0.080	0.085	-0.062	-0.302 to 0.179	0.615
Proportion of residents with other specific care needs	-0.088	-0.149 to -0.026	<b>0.005</b>	0.327	-0.366 to 1.021	0.355	-0.043	-0.241 to 0.155	0.67
R <sup>2</sup> adjusted	0.217			0.004			-		
Marginal/conditional R-squared	-						0.161/0.466		
ICC 1							0.36		

**TABLE 13** Determinants of resident falls with fractures per occupied bed per month

Predictors	Pooled OLS			Fixed effects			Mixture (multilevel growth) model		
	Regression coefficient	95% CI	p-value	Regression coefficient	95% CI	p-value	Regression coefficient	95% CI	p-value
Skill mix (proportion of total care hours provided by RNs)	-0.008	-0.012 to -0.004	<0.001	-0.008	-0.012 to -0.004	<0.001	-0.008	-0.012 to -0.004	<0.001
Proportion of care provided by agency nurses	-0.002	-0.007 to 0.003	0.418	-0.003	-0.010 to 0.003	0.305	-0.002	-0.007 to 0.003	0.377
Total care hours (RN + carer)	0	-0.001 to 0.002	0.678	0.001	-0.001 to 0.002	0.435	0	-0.001 to 0.002	0.656
Proportion of planned nursing hours actually worked	-0.005	-0.013 to 0.002	0.162	0.002	-0.009 to 0.013	0.679	-0.005	-0.013 to 0.003	0.215
Proportion of planned carer hours actually worked	0.003	-0.003 to 0.009	0.339	-0.002	-0.012 to 0.008	0.678	0.003	-0.004 to 0.009	0.391
Admissions as a proportion of total beds (average per week)	0.001	-0.012 to 0.014	0.877	-0.009	-0.028 to 0.011	0.384	0	-0.013 to 0.013	0.996
Occupancy rate (average per week)	-0.003	-0.006 to -0.000	<b>0.04</b>	0.002	-0.004 to 0.009	0.478	-0.003	-0.006 to 0.000	0.056
Proportion of residents with nursing needs	-0.001	-0.003 to 0.001	0.174	-0.001	-0.003 to 0.001	0.222	-0.001	-0.003 to 0.001	0.222
Proportion of residents in dedicated dementia units	0.002	0.000 to 0.003	<b>0.008</b>	-0.005	-0.016 to 0.005	0.312	0.002	0.000 to 0.003	<b>0.017</b>
Proportion of residents in dementia units who exhibit challenging behaviour	0	-0.022 to 0.022	0.982	-0.294	-0.544 to -0.044	<b>0.021</b>	-0.002	-0.026 to 0.023	0.904
Proportion of young disabled residents	-0.003	-0.005 to -0.000	<b>0.019</b>	-0.008	-0.056 to 0.040	0.732	-0.003	-0.005 to -0.000	<b>0.034</b>
Proportion of residents with learning disabilities	-0.028	-0.070 to 0.015	0.201	0.534	-0.004 to 1.071	0.052	-0.027	-0.075 to 0.021	0.267
Proportion of residents with Parkinson's disease	0.005	-0.013 to 0.023	0.615	0.024	-0.110 to 0.158	0.725	0.005	-0.015 to 0.025	0.654
Proportion of residents with Huntington's disease	0.002	-0.015 to 0.018	0.824	0.115	-0.263 to 0.494	0.55	0.002	-0.017 to 0.020	0.842
Proportion of residents receiving end-of-life care	0.005	0.000 to 0.009	<b>0.031</b>	0.054	0.010 to 0.098	<b>0.016</b>	0.005	-0.000 to 0.010	0.051
Proportion of residents with other specific care needs	0	-0.003 to 0.004	0.863	0.035	-0.011 to 0.081	0.134	0	-0.003 to 0.004	0.853
R <sup>2</sup> adjusted	0.012			0.007			-		
Marginal/conditional R-squared	-						0.017/0.026		
ICC 1							0.01		



TABLE 14 Determinants of resident UTIs per occupied bed per month

Predictors	Pooled OLS			Fixed effects			Mixture (multilevel growth) model		
	Regression coefficient	95% CI	p-value	Regression coefficient	95% CI	p-value	Regression coefficient	95% CI	p-value
Skill mix (proportion of total care hours provided by RNs)	-0.233	-0.288 to -0.177	<0.001	-0.142	-0.262 to -0.022	0.02	-0.153	-0.259 to -0.048	0.004
Proportion of care provided by agency nurses	0.047	0.002 to 0.092	0.04	0.029	-0.019 to 0.077	0.233	0.027	-0.020 to 0.074	0.257
Total care hours (RN + carer)	0.01	-0.002 to 0.022	0.117	-0.004	-0.015 to 0.008	0.544	0	-0.011 to 0.012	0.981
Proportion of planned nursing hours actually worked	0.156	0.088 to 0.224	<0.001	0.13	0.045 to 0.214	0.003	0.144	0.064 to 0.224	<0.001
Proportion of planned carer hours actually worked	-0.106	-0.162 to -0.050	<0.001	-0.072	-0.146 to 0.002	0.057	-0.088	-0.158 to -0.018	0.013
Admissions as a proportion of total beds (average per week)	0.092	-0.024 to 0.208	0.119	-0.13	-0.278 to 0.018	0.086	-0.006	-0.132 to 0.120	0.926
Occupancy rate (average per week)	-0.029	-0.054 to -0.004	0.024	0.009	-0.042 to 0.060	0.733	-0.02	-0.057 to 0.016	0.279
Proportion of residents with nursing needs	0.019	0.002 to 0.035	0.024	0.03	-0.013 to 0.072	0.175	0.03	-0.013 to 0.072	0.175
Proportion of residents in dedicated dementia units	-0.04	-0.051 to -0.028	<0.001	0.074	-0.004 to 0.153	0.064	0.007	-0.030 to 0.043	0.717
Proportion of residents in dementia units who exhibit challenging behaviour	-0.197	-0.400 to 0.005	0.056	-0.656	-2.561 to 1.249	0.5	-0.392	-1.108 to 0.324	0.283
Proportion of young disabled residents	-0.022	-0.042 to -0.002	0.028	-0.12	-0.486 to 0.247	0.522	-0.029	-0.099 to 0.042	0.43
Proportion of residents with learning disabilities	-0.187	-0.573 to 0.200	0.344	2.091	-2.007 to 6.190	0.317	-0.165	-1.560 to 1.230	0.817
Proportion of residents with Parkinson's disease	0.851	0.687 to 1.015	<0.001	1.433	0.413 to 2.453	0.006	0.913	0.397 to 1.428	0.001
Proportion of residents with Huntington's disease	0.106	-0.044 to 0.257	0.166	-2.319	-5.205 to 0.567	0.115	0.032	-0.541 to 0.605	0.913
Proportion of residents receiving end-of-life care	0.029	-0.010 to 0.068	0.145	0.143	-0.192 to 0.479	0.402	-0.009	-0.143 to 0.125	0.898
Proportion of residents with other specific care needs	-0.015	-0.046 to 0.016	0.343	-0.411	-0.763 to -0.059	0.022	-0.063	-0.174 to 0.048	0.266
R <sup>2</sup> adjusted	0.065			0.013			-		
Marginal/conditional R-squared	-						0.044/0.442		
ICC 1							0.42		

TABLE 15 Determinants of resident chest infections per occupied bed per month

Predictors	Pooled OLS			Fixed effects			Mixture (multilevel growth) model		
	Regression coefficient	95% CI	p-value	Regression coefficient	95% CI	p-value	Regression coefficient	95% CI	p-value
Skill mix (proportion of total care hours provided by RNs)	-0.174	-0.221 to -0.126	< 0.001	-0.05	-0.153 to 0.052	0.338	-0.058	-0.154 to 0.039	0.241
Proportion of care provided by agency nurses	0.037	-0.002 to 0.075	0.06	0.02	-0.021 to 0.061	0.344	0.019	-0.022 to 0.060	0.362
Total care hours (RN + carer)	0.007	-0.003 to 0.018	0.158	0.001	-0.009 to 0.010	0.92	0.003	-0.007 to 0.013	0.553
Proportion of planned nursing hours actually worked	0.143	0.085 to 0.202	< 0.001	0.099	0.027 to 0.172	0.007	0.112	0.041 to 0.182	0.002
Proportion of planned carer hours actually worked	-0.095	-0.143 to -0.048	< 0.001	-0.061	-0.125 to 0.002	0.058	-0.071	-0.133 to -0.010	0.023
Admissions as a proportion of total beds (average per week)	0.195	0.096 to 0.294	< 0.001	-0.089	-0.216 to 0.038	0.169	0.01	-0.105 to 0.124	0.869
Occupancy rate (average per week)	-0.001	-0.023 to 0.020	0.91	0.008	-0.036 to 0.052	0.71	-0.024	-0.059 to 0.010	0.164
Proportion of residents with nursing needs	0.013	-0.001 to 0.027	0.075	0.021	-0.028 to 0.070	0.395	0.021	-0.028 to 0.070	0.395
Proportion of residents in dedicated dementia units	-0.03	-0.040 to -0.021	< 0.001	0.031	-0.036 to 0.098	0.367	0.025	-0.016 to 0.066	0.224
Proportion of residents in dementia units who exhibit challenging behaviour	-0.307	-0.480 to -0.133	0.001	-1.174	-2.803 to 0.455	0.158	-0.679	-1.519 to 0.162	0.113
Proportion of young disabled residents	-0.023	-0.040 to -0.006	0.007	-0.137	-0.450 to 0.177	0.393	-0.036	-0.124 to 0.053	0.427
Proportion of residents with learning disabilities	-0.18	-0.511 to 0.152	0.289	2.878	-0.626 to 6.383	0.108	0.035	-1.628 to 1.699	0.967
Proportion of residents with Parkinson's disease	0.537	0.397 to 0.678	< 0.001	1.044	0.171 to 1.916	0.019	0.484	-0.088 to 1.056	0.097
Proportion of residents with Huntington's disease	0.083	-0.046 to 0.212	0.208	-1.296	-3.764 to 1.172	0.303	-0.016	-0.732 to 0.700	0.965
Proportion of residents receiving end-of-life care	-0.001	-0.035 to 0.032	0.935	0.38	0.093 to 0.667	0.009	0.045	-0.109 to 0.200	0.565
Proportion of residents with other specific care needs	-0.002	-0.028 to 0.024	0.88	-0.223	-0.524 to 0.078	0.147	-0.062	-0.196 to 0.073	0.369
R <sup>2</sup> adjusted	0.054			0.011			-		
Marginal/conditional R-squared	-						0.031/0.635		
ICC 1							0.62		

TABLE 16 Determinants of resident pressure ulcers per occupied bed per month

Predictors	Pooled OLS			Fixed effects			Mixture (multilevel growth) model		
	Regression coefficient	95% CI	p-value	Regression coefficient	95% CI	p-value	Regression coefficient	95% CI	p-value
Skill mix (proportion of total care hours provided by RNs)	0	-0.015 to 0.015	0.973	-0.006	-0.021 to 0.009	0.405	0.001	-0.023 to 0.025	0.959
Proportion of care provided by agency nurses	0.016	0.004 to 0.028	<b>0.011</b>	0.020	0.008 to 0.032	<b>0.001</b>	0.005	-0.008 to 0.019	0.451
Total care hours (RN + carer)	0.001	-0.003 to 0.004	0.698	0.018	0.011 to 0.024	<b>&lt;0.001</b>	-0.003	-0.007 to 0.000	0.055
Proportion of planned nursing hours actually worked	-0.006	-0.024 to 0.012	0.5	-0.017	-0.036 to 0.001	0.071	-0.007	-0.028 to 0.015	0.536
Proportion of planned carer hours actually worked	0.002	-0.013 to 0.017	0.758	0.003	-0.012 to 0.018	0.698	0.007	-0.011 to 0.026	0.448
Admissions as a proportion of total beds (average per week)	0.037	0.006 to 0.068	<b>0.02</b>	0.027	-0.004 to 0.058	0.091	0.005	-0.029 to 0.039	0.772
Occupancy rate (average per week)	-0.004	-0.011 to 0.003	0.26	0.003	-0.004 to 0.011	0.35	-0.008	-0.017 to 0.001	0.07
Proportion of residents with nursing needs	0.005	0.000 to 0.009	<b>0.037</b>	0.001	-0.003 to 0.006	0.572	0.006	-0.002 to 0.013	0.139
Proportion of residents in dedicated dementia units	-0.002	-0.005 to 0.001	0.242	-0.004	-0.007 to -0.001	<b>0.02</b>	-0.004	-0.007 to -0.001	<b>0.02</b>
Proportion of residents in dementia units who exhibit challenging behaviour	0	-0.054 to 0.054	0.996	-0.001	-0.055 to 0.053	0.968	0.003	-0.105 to 0.110	0.962
Proportion of young disabled residents	-0.007	-0.013 to -0.002	<b>0.005</b>	-0.014	-0.020 to -0.009	<b>&lt;0.001</b>	-0.006	-0.016 to 0.004	0.235
Proportion of residents with learning disabilities	-0.06	-0.164 to 0.043	0.253	-0.057	-0.160 to 0.046	0.278	-0.08	-0.286 to 0.126	0.446
Proportion of residents with Parkinson's disease	-0.007	-0.051 to 0.037	0.765	-0.005	-0.048 to 0.039	0.831	0.02	-0.063 to 0.102	0.644
Proportion of residents with Huntington's disease	-0.025	-0.065 to 0.015	0.225	-0.037	-0.077 to 0.003	0.072	-0.025	-0.107 to 0.056	0.543
Proportion of residents receiving end-of-life care	0.003	-0.007 to 0.014	0.542	0.004	-0.006 to 0.015	0.405	0.002	-0.019 to 0.022	0.866
Proportion of residents with other specific care needs	0.007	-0.001 to 0.015	0.091	0.004	-0.005 to 0.012	0.397	0.008	-0.008 to 0.024	0.343
R <sup>2</sup> adjusted	0.015			0.016			-		
Marginal/conditional R-squared	-						0.016/0.123		
ICC 1							0.11		

UTIs and chest infections; medication errors are higher where a higher proportion of planned nursing hours are worked and lower where a higher proportion of carer hours are worked. The consistency of this result across all three measures lends credence to the idea that this may reflect how staffing affects the accuracy of record keeping ([Table 17](#)).

Examining marginal effects, an average home of 48 occupied beds, a one standard deviation increase in skill mix – equivalent to around 3.5 additional full-time equivalent nursing posts – would be associated with that home having an annual fall in medication errors of around 5, from 12.5 per year (95% CI 3 to 22) to 7.6 (95% CI –2.6 to 17.1).

### **Cost–benefit analysis**

We first estimated the additional nursing costs. We estimated treatment cost savings for falls with fractures, UTIs and medication errors. This was informed by a series of pragmatic literature reviews conducted to identify unit costs (presented in [Methods](#)).

#### **Additional nursing costs**

We reported above, that a one standard deviation increase in skill mix would result in the percentage of care being provided by RNs increasing from 20% to 30%. In an average care home with 48 occupied beds, this would equate to an increase in nursing hours of 598 hours per month. In the absence of any care home specific nursing unit costs, data from PSSRU Unit Costs of Health and Social Care were used to determine costs of nursing hours.<sup>208</sup> These estimates are derived from Agenda for Change pay scales and other indirect costs, including overheads and are assumed to be broadly indicative of appropriate unit costs. This gives an hourly cost for a Band 5 community-based nurse of £39.23, equating to a cost of £23,460 per month or £281,520 per year for an average home.

#### **Cost of falls resulting in fractures**

A one standard deviation increase in nursing hours would be associated with a reduction in falls with fractures of 0.5 per year in an average home. This suggested an annual treatment cost saving of £2123.50.

#### **Costs of urinary tract infections**

The results reported above suggested that a one standard deviation in skill mix would be associated with a reduction in UTIs of 41 per year in an average home, suggesting a treatment cost saving of £13,817.

#### **Cost of medication errors**

Our results suggested that increasing skill mix by one standard deviation would be associated with a reduction of five medication errors per year in an average care home. This equates to an annual saving of £15.35.

Our cost–benefit analysis reveals that an expensive increase in nursing care (a total cost of £281,520 per year for an average-sized home of 48 beds) would be associated with total treatment cost savings of around £35,058 that is a net additional cost of £246,462. There is of course a degree of uncertainty around both the costs of treatment and the estimates of reductions in falls with fractures, medication errors and UTIs. It would be possible to compute upper and lower bound estimates of the net additional cost but given the small size of the marginal effects of skill mix increases on the incidence of nurse-sensitive indicators of care quality, more nuanced estimates would not change the big picture: additional staff costs are likely to substantially outweigh reduced treatment costs.

### **Summary of cost–benefit analysis**

The costs of adverse outcomes are not purely financial: one in five UTIs is likely to require treatment in hospital. In an average home, this would mean around ten residents hospitalised with UTIs per year. These are experiences that are painful, uncomfortable and distressing for the residents and their families. Hospitals also come with a risk of iatrogenic harm themselves – and older people

**TABLE 17** Determinants of medication errors per occupied bed per month

Predictors	Pooled OLS			Fixed effects			Mixture (multilevel growth) model		
	Regression coefficient	95% CI	p-value	Regression coefficient	95% CI	p-value	Regression coefficient	95% CI	p-value
Skill mix (proportion of total care hours provided by RNs)	-0.085	-0.150 to -0.020	<b>0.01</b>	-0.085	-0.150 to -0.020	<b>0.01</b>	-0.086	-0.149 to -0.022	<b>0.008</b>
Proportion of care provided by agency nurses	0.059	0.033 to 0.086	<b>&lt;0.001</b>	0.033	0.007 to 0.059	<b>0.013</b>	0.032	0.006 to 0.058	<b>0.015</b>
Total care hours (RN + carer)	0.009	0.002 to 0.017	<b>0.011</b>	-0.002	-0.008 to 0.004	0.582	-0.001	-0.007 to 0.005	0.727
Proportion of planned nursing hours actually worked	0.04	-0.000 to 0.081	0.05	0.078	0.032 to 0.124	<b>0.001</b>	0.077	0.031 to 0.122	<b>0.001</b>
Proportion of planned carer hours actually worked	-0.029	-0.062 to 0.004	0.085	-0.058	-0.099 to -0.018	<b>0.004</b>	-0.059	-0.099 to -0.019	<b>0.004</b>
Admissions as a proportion of total beds (average per week)	0.518	0.449 to 0.587	<b>&lt;0.001</b>	0.049	-0.032 to 0.129	0.236	0.108	0.031 to 0.185	<b>0.006</b>
Occupancy rate (average per week)	-0.04	-0.055 to -0.025	<b>&lt;0.001</b>	0.043	0.015 to 0.071	<b>0.002</b>	0.017	-0.009 to 0.042	0.196
Proportion of residents with nursing needs	-0.001	-0.011 to 0.008	0.771	-0.004	-0.060 to 0.052	0.887	-0.004	-0.060 to 0.052	0.887
Proportion of residents in dedicated dementia units	-0.011	-0.018 to -0.005	<b>0.001</b>	0.183	0.141 to 0.226	<b>&lt;0.001</b>	0.117	0.081 to 0.152	<b>&lt;0.001</b>
Proportion of residents in dementia units who exhibit challenging behaviour	0.031	-0.089 to 0.152	0.61	0.287	-0.744 to 1.317	0.585	0.014	-0.782 to 0.811	0.972
Proportion of young disabled residents	0.001	-0.010 to 0.013	0.809	0.269	0.071 to 0.467	<b>0.008</b>	0.077	-0.025 to 0.180	0.139
Proportion of residents with learning disabilities	0.032	-0.198 to 0.262	0.784	-1.32	-3.538 to 0.897	0.243	-0.429	-2.068 to 1.209	0.608
Proportion of residents with Parkinson's disease	-0.009	-0.107 to 0.088	0.853	0.414	-0.138 to 0.966	0.142	0.327	-0.152 to 0.807	0.181
Proportion of residents with Huntington's disease	-0.071	-0.161 to 0.019	0.12	-0.25	-1.812 to 1.311	0.753	-0.171	-0.997 to 0.655	0.685
Proportion of residents receiving end-of-life care	-0.023	-0.046 to 0.001	0.056	-0.191	-0.372 to -0.009	<b>0.04</b>	-0.121	-0.264 to 0.022	0.096
Proportion of residents with other specific care needs	-0.022	-0.040 to -0.004	<b>0.019</b>	0.055	-0.135 to 0.245	0.571	0.009	-0.128 to 0.145	0.9
R <sup>2</sup> adjusted	0.088			0.034			-		
Marginal/conditional R-squared	-						0.114/0.893		
ICC 1							0.88		

are overrepresented in the population affected. Similarly, a rare fall with a fracture is likely to have significant negative consequences for the resident. These then are not events that should be reduced to treatment costs. However, and overall, our results indicate that simply increasing nursing inputs in this setting – and in the absence of other interventions – is unlikely to be a cost-effective way of reducing adverse incidents for care home residents.

#### Key findings of WP3

- Statistically significant but small relationships suggest a higher proportion of care being provided by RNs may result in lower incidence of falls with fractures, UTIs and medication errors. There were no such relationships for all other falls, chest infections or pressure ulcers.
- There was no evidence found for non-linear relationships between staffing and outcomes although this may be an artefact of methods used.<sup>57</sup>
- Using agency nurses to cover for nurse sickness or unfilled vacancies was not associated with increased risk of falls, infections, or pressure ulcers, but was associated with increased risk of medication errors.
- An expensive increase in nursing care would be associated with minimal total treatment cost savings and, therefore, an increased net additional cost for care home providers. Simply increasing nursing inputs in this setting is unlikely to be a cost-effective way of reducing adverse incidents for care home residents.

## Work package 4: understanding the contributions of the care home workforce to enhance quality

Our findings are presented in two sections: (1) ensuring a care home workforce to support people living in care homes and (2) understanding of the contributions of the care home workforce to enhance quality for care home residents. Key structural, process and outcome components of the relationship between care home staffing and quality as derived from regulatory reports are presented in [Figure 6](#).

### Ensuring a care home workforce to support people living in care homes

#### 'Enough' staff

Care Quality Commission reports did not provide details of staff numbers, skill mix or deployment within the care home. This omission applied to all care homes in our sample (which included care homes of differing size and ownership). However, our analyses offered *qualitative* insights into how staff numbers may influence 'quality' in the care home. All care homes rated outstanding were considered to have 'enough staff' or 'sufficient staff' with the skills, knowledge and experience to 'meet residents' needs', or 'keep people safe':

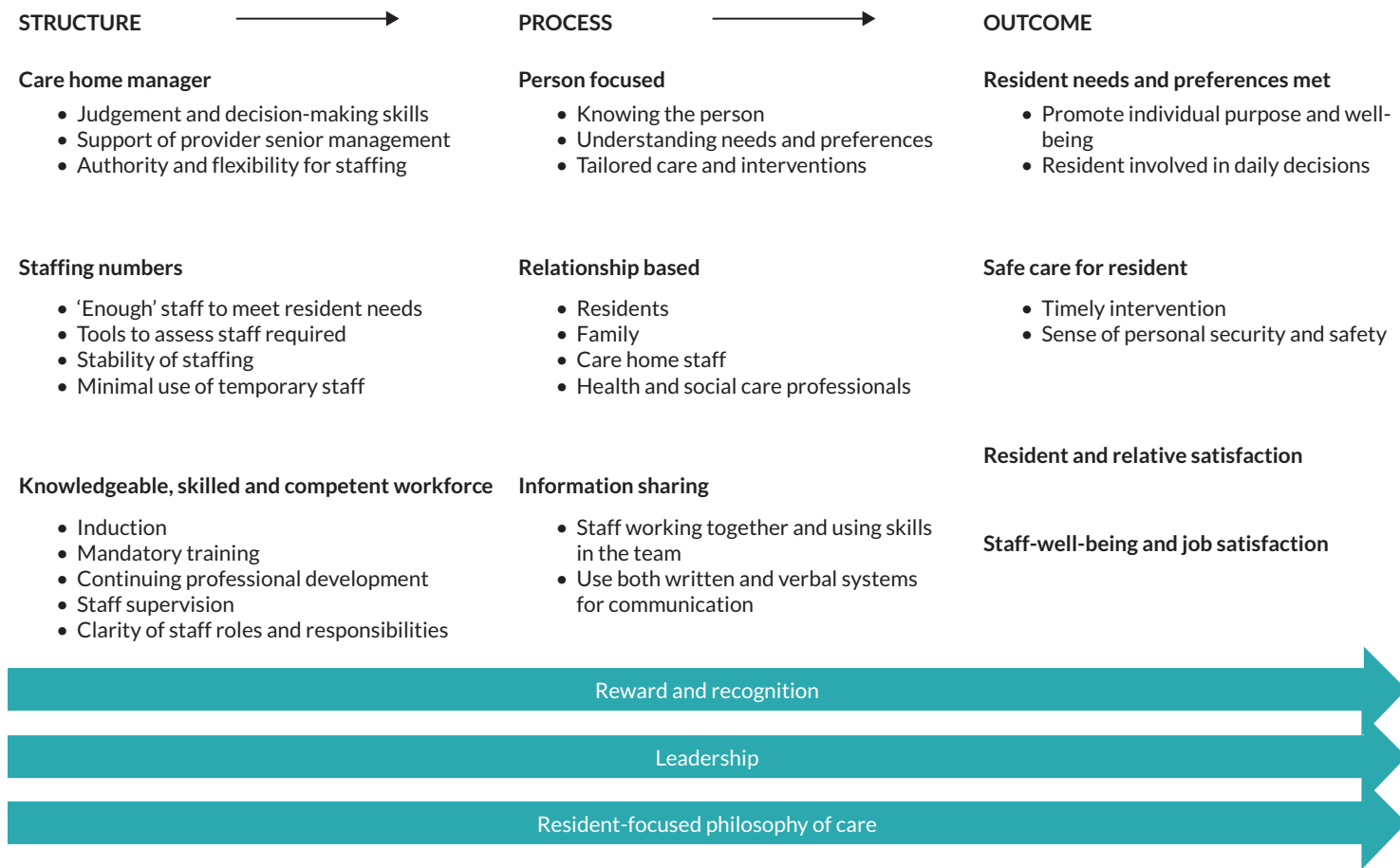
*All of the residents said there were enough staff available to them and they never had to wait for support.*  
Care Home 18

*Residents were supported by enough staff with the skills, experience and knowledge to meet their needs.*  
Care Home 14

Perceived adequate numbers of staff were positively appraised by residents and their relatives for providing individualised care in a timely manner, and by staff to feel supported and to be able to spend time with residents:

*A person we spoke with told us there were enough staff to support them if needed, they said, 'There is always someone<sup>151</sup> here. If I use the call bell they come quickly'.*  
Care Home 19

*We saw staff had enough time to sit and talk to people and ensure their emotional and social needs were also being met.*  
Care Home 21



**FIGURE 6** Key structural, process and outcome components of the relationship between care home staffing and quality as derived from regulatory reports.

*Staff felt there were enough staff to meet people's needs. One explained, 'If we have a resident who needs more care, [registered manager] will make sure there's enough staff to meet their needs.'*

*Care Home 2*

For care homes rated inadequate, staff numbers were often considered to be below the number required to meet residents' needs and to ensure care was safe and this had an impact on workload for staff, their ability to meet demands and staff well-being:

*Relatives we spoke with told us there were rarely enough staff. One relative said, 'There just never seemed to be enough staff there.' Staff we spoke with told us there weren't enough staff. One staff member said, 'Staffing is a bit dodgy, it's hit and miss if there are enough staff or not.' A different staff member said, 'There is a lot of staff sickness, it's because staff are so overworked.' Another staff member said, 'We are short staffed and it's a safety issue.'*

*Care Home 24*

Lower staffing levels were of particular concern at the weekend and at night. Staff sickness was higher in those care homes with lower staffing levels. The reports of care homes rated inadequate highlighted system deficiencies related to (1) calculating staffing levels and (2) effectively managing staffing in these care homes:

*Systems were either not in place or robust enough to demonstrate staffing levels were effectively managed. This placed people at risk of harm.*

*Care Home 25*

In care homes rated as outstanding, registered managers were reported to have the authority to secure the workforce that they judged necessary to meet demand and to ensure safety for residents.

### **Care home manager: judgement and authority for staffing levels**

When the care home was rated as outstanding, there were examples that highlighted the pivotal role of the care home manager for judging staffing requirements to meet residents' needs and promote safe care, coupled with the authority to enact these decisions within the care home. This was highlighted across the sample rated as outstanding and not specific to characteristics, such as ownership or size. These reports indicated that a degree of flexibility and judgement by the manager about staffing in these care homes was considered essential for promoting quality. Good working relationships between the care home manager and the provider senior management team in care homes rated as outstanding were reported to support the care home manager when determining staffing levels and structures:

*The registered manager told us that although the provider was a 'corporate brand', the provider worked with them and gave them flexibility to manage and run the home. For example, to vary staffing levels and arrange specific activities.*

*Care Home 11*

The manager was therefore afforded authority based on confidence and trust in their abilities to manage their care home. Some managers were given authority by the provider organisation or owner to consistently staff the service slightly above the 'required' levels to ensure that staff had more time to spend with residents. Staffing above required levels had additional benefits:

*We were advised the service was staffed 10% over the estimated required levels, in order to allow for annual leave, training and unplanned absence.*

*Care Home 15*

There was minimal detail in the reports as to how care home managers made judgements about staffing levels. In some homes rated as outstanding, it was reported that the manager used a dependency



tool to calculate staffing levels based on resident need, while others were considering the utility of a dependency tool for better predicting staffing levels. For many of these managers, they used professional judgement and understanding about the needs of residents.

The reports of care homes rated as inadequate did not refer to the use of any tools for calculating staffing levels, nor how managers determined these levels using their judgement:

*There was no evidence to demonstrate how staffing levels were calculated.*

Care Home 28

In addition, our analyses revealed that senior management teams in large and medium provider organisations were reported as largely 'absent' from the care home or involved with care home managers when deficiencies in care were identified. In some cases, provider senior management teams were ineffective: this created a ripple effect where inadequacies of senior teams were associated with poorer quality:

*We had concerns about the quality of the provider's response when issues were raised with them ... we found the response of the services senior management team was not robust.*

Care Home 23

*'At our last inspection the provider had failed to ensure there were sufficient numbers of care staff deployed to meet peoples assessed care and support need' ... 'At this inspection the provider had not made enough improvement and was still in breach of regulations'*

Care Home 25

Proactive and cohesive relationships between the manager of the care home and the provider senior management team (or owner) therefore appeared important to support the manager with making decisions about staffing and to empower them to staff as they determined most suitable for the people living in the care home and to ensure quality of service. For independently owned single-care home operators, where there was no access to a provider senior management team, then managers (and owners) sought external support from larger organisations (such as the local authority) or healthcare professionals.

Transparency, oversight and monitoring of decisions about staffing levels were identified as important for assessing, planning and maintaining the contribution of care home staff to quality. However, our analyses revealed that staffing numbers only partially explained the relationship between staffing and quality.

### **Quality is more than staff numbers**

We identified other factors related to care home staffing that had an influence on quality. Stability of staffing and low levels of use of agency or temporary staff, coupled with a skilled and competent care workforce, were clearly necessary for promoting quality:

*There was a stable staff team and people and relatives told us they knew staff well. The service had low levels of use of agency staff and had high levels of staff retention due to the positive and supportive culture. The registered manager told us they and the head of care would work a care shift rather than use agency staff. The service had the lowest staff turnover of the eight homes in the provider's local region.*

Care Home 5

Stability of the care home workforce was linked to appropriate induction for all staff, and enabled opportunities to address training to support staff and promote skill and competence. Stability of the workforce ensured that residents were supported by a consistent team of staff and staff were able to develop understanding of the needs and preferences of the people living in the care home to provide

personalised care. Stability was also reported to promote teamworking which had benefits for staff and their day-to-day work:

*The registered manager had a strong focus on developing a permanent staff group and teamwork. They valued their staff team and provided opportunities for continuous learning and development for staff. The registered manager told us how they had worked hard to employ permanent staff and reduce the number of hours that agency staff were used to cover shifts.*

Care Home 4

Staff working in care homes where there was stability within the team reported their job satisfaction and well-being at work. Staff at a care home rated as outstanding provided the following comments: 'It's a really nice place to work', 'I love my job' and 'I've worked here for 20 years, I must be happy' (Care Home 15). Care home managers had a key role in providing environments for these important factors associated with staffing and quality to flourish. However, the presence of the provider senior management team (or owner) was also important and to reinforce staff were valued for their role and contribution. Examples of how this was achieved were offered. Some organisations offered induction days for new staff to learn about the organisation and its values, as well as providing opportunity for staff to meet the senior executive team (such as the Director and Chairman) and the senior management team. A staff member reported:

*This really makes you feel you are part of [organisation name].*

Care Home 17

Another example was provider senior managers spending time at the care home so that they got to know staff, could offer opportunities for staff to promote quality in the care home, or to address barriers for promoting quality:

*The provider tried to engage with members of staff through planned 'surgeries' by the human resources department. This was so staff could talk through any concerns they had to drive progress. It was also so the provider could share any benefits staff got working for the company. This was to promote staff retention and provide consistency for the people living at the home.*

Care Home 16

Provider senior management involvement in care homes rated as inadequate was often lacking or, if present, ineffectual for creating staff stability, minimising use of agency staff, or ensuring the skills and competence of the care home workforce.

### **Realising and supporting the potential of the staffing resource**

Opportunities for the continuing professional development and training of staff were extensive in care homes rated as outstanding. This was linked to developing skilled and competent staff which impacted positively on quality for care home residents. The care home manager had a key role in supporting staff to develop and to help realise their potential to benefit residents. New staff were supported through induction and mandatory training that supported staff to obtain the nationally recognised Care Certificate, and some care homes offered a period of shadowing of a more experienced member of staff:

*In addition to completing the induction training, staff were provided with opportunities to shadow more experienced staff. This enabled them to get to know people and learn how they liked to be cared for as well as developing their knowledge and skills.*

Care Home 17

In care homes rated outstanding development opportunities included skills development to support role extension, bespoke training through an extensive library of courses, targeted development to

accelerate staff development for more senior roles, experiential learning to enhance understanding for delivering compassionate care, formal health and social care qualifications, and support for RNs for revalidation. In addition, there were opportunities for staff to become a champion for a particular aspect of care and enhance service delivery or to change roles within the care home to make better use of an individual staff member's skill set. In these care homes, mandatory training for staff was maintained and regularly updated. The records of staff in these care homes were up to date, with plans for their training and development identified. In addition, there was evidence of supervision and appraisals for staff:

*Supervision sessions enabled staff to discuss their personal development objectives and goals. We also saw records confirming that staff had received annual appraisals of their individual performance and had an opportunity to review their personal development and progress. A member of staff told us, 'I am always more confident after supervision'.*

Care Home 17

Encouragement by the manager for development and training was valued by staff and a motivating force for quality and excellence in the service:

*Staff told us, 'The manager has continued to encourage us to [strive for excellence] and is so enthusiastic. I think we are doing even more things with the residents than we did in the past. We haven't stopped. We want this place to be as good as it can be'.*

Care Home 20

While the importance of continuing professional development was recognised and actively promoted by managers of small independent care homes, there were less structured opportunities for staff and on occasion staff had to leave to pursue development opportunities:

*We always encourage staff to achieve their own potential. If that means they leave us to move forward, that's fine. We're happy that social care in general is benefitting from their development.*

(Care Home 19)

In care homes rated inadequate, opportunities for staff training and continuing professional development were limited (regardless of size or ownership), as well as limited supervision arrangements to ensure staff were supported in their roles:

*The management team were not routinely assessing the competency of all staff and responding to shortfalls in their knowledge in an effective and proactive way.*

Care Home 23

*Staff told us they had received training although the amount of training varied and we could not establish from the records we reviewed that staff had received training that would equip them with the skills and knowledge to carry out their role and responsibilities.*

Care Home 29

In these organisations, specific concerns were raised across the CQC reports about limited knowledge, skills and competence for staff in the following areas: safeguarding; infection prevention and control; falls prevention; oral health; end-of-life care; fire safety; management and administration of medicines; and moving and handling.

In addition to continuing professional development, training and supervision, other mechanisms to reward and recognise staff were considered important to ensure staff felt valued by the management

**BOX 4** Examples of reward and recognition

- Annual care awards.
- Staff loyalty schemes, including long service awards.
- Employee of the month award.
- 'Kindness in care' awards.
- Regular recognition of colleagues who 'go the extra mile' or 'above and beyond the call of duty' with a reward from the care home manager or provider organisation.
- Sharing positive feedback from people living in, or visiting, the care home.
- Inviting external speaker to cover a subject identified as important by care staff.
- Team building days.
- Financial rewards and providing a 'living wage' (not a minimum wage).
- Personal letters or cards to thank staff for their contribution to the work of the care home.
- Celebrating and supporting the social and cultural diversity, values and beliefs of staff.

team. Feeling valued was linked with enhancing staff commitment and supporting their potential contribution to quality:

*Staff felt constantly supported, valued and praised. They told us, 'There is no shortage of praise, and we get thanked for all we do', 'I feel valued by everyone I work with' and 'Teamwork is essential and we have no problems there.'*

*Care Home 14*

Reward and recognition varied in care homes of different sizes and ownership and relied on the available resources for the care home manager. Examples of the ways in which staff were rewarded and recognised are provided in [Box 4](#). Reward and recognition by smaller providers were often less structured and involved smaller gestures, such as thanking staff or listening to staff. For example, one care home invested in refurbishing a staff room based on staff input and feedback. This highlights that reward and recognition were not always financial, in terms of monetary rewards for staff, but involved other approaches to promote staff satisfaction and well-being, and to realise and support the potential of the staffing resource.

### ***Understanding of the contributions of the care home workforce to enhance quality for care home residents***

#### **Person (not system) focused**

In care homes rated as outstanding, the focus on the person living in the care home was evident. Our analyses highlighted the ways in which staff engaged positively with residents, offered choice, attended to diverse personal, social or cultural needs, promoted dignity, focused on abilities of the individual and promoted independence. By working in these ways, staff were described as being 'present' or 'visible' for residents, were able to develop relationships with residents, gained in-depth understanding of individual residents and their needs and preferences, and as a result were able to recognise and respond to changes in their presentation or condition. This had a positive impact on residents because it enabled tailored care and interventions, promoted individual purpose and well-being, ensured residents were involved in daily decisions, created a sense of personal security and safety and promoted resident and relative satisfaction:

*People told us they thought the staff were 'excellent'. Relatives told us how they thought the care and the management were 'excellent'. One relative told us, 'It [the care home], is fantastic.' They went on to say, 'It is not a home, it is my family member's home.' One relative had written a compliment thanking staff for the 'Love and passion they provided.' They went on to say, 'The work staff did was amazing.'*

*Care Home 21*

Developing relationships to support the person living in the care home was an important aspect of ways of working in care homes rated as outstanding. Residents and families were consulted to ensure that their views on personal support needed, as well as their preferences, were included in plans for care and ongoing reviews

of care. Some care homes had a rolling programme of 'resident of the day' where the resident and their family met with a range of staff from the care home to provide feedback on the service they received and to review their care plan to make sure it fully reflected their current needs and preferences:

*One person described their 'resident of the day' experience as 'An extra special day'.*

Care Home 18

Care home staff in these homes consulted with relevant health and social care professionals to ensure support for residents was sought in an appropriate and timely manner. Advice offered by external health and social care professionals was incorporated into care plans:

*'We do have people with some complex needs here so want to ensure all carers have knowledge of the issues and needs that people have, especially new care staff.' Relatives agreed, '[The family member] has better access here to health services than she did at home in the community'.*

Care Home 1

Care homes rated as inadequate reported staff working in ways which displayed some of these person-focused aspects. However, the reports also highlighted when these aspects were not fulfilled and where care was systems-focused:

*We found examples of institutionalised practices where staff had not considered people's feelings or if they were promoting their dignity. These practices were neglectful and could cause emotional harm.*

Care Home 23

*We found pre-admission assessments to make sure the service could meet people's care and support needs, lacked detail about people's physical, mental, social needs and preferences, with no information about identified risks.*

Care Home 26

A person-focused approach required effective mechanisms for staff to work together and share information for resident care and quality assurance.

### Working together

The combined action of staff to effectively and efficiently support and care for people living in a care home constituted teamwork. CQC inspectors described teamwork in care homes as outstanding when staff: 'worked together', 'were on the same page', 'had shared values' and 'valued each other'.

In care homes rated outstanding, working together and supporting each other in the collective endeavour of care was highlighted: 'It's really good. Everyone is supportive, friendly and professional.' (Care Home 13). In addition, there was acknowledgement that within the team there were individuals with different skills and that each team member should be able to make a contribution and flourish in their role:

*A staff member said: 'We all have different skills and can offer something different'.*

Care Home 11

Working together was often underpinned by a clear philosophy of care that staff were keen to deliver:

*Staff were driven by the philosophy that 'every individual at the care home should receive an outstanding service'.*

Care Home 2

Staff in care homes rated as outstanding displayed compassion, kindness and empathy towards each other. Teams were described as motivated, passionate and committed to improving residents' lives.

A shared philosophy of care and values led staff to share information with one another, ask their colleagues for advice and support, and to learn from each other. Leadership was key for promoting teamwork and staff reported that they valued teamworking, and enjoyed working in these environments and with their colleagues:

A staff member said: *'The manager works with us as a team, that's how it works, there is no them and us.'*  
Care Home 15

One staff member said, *'I absolutely love it here, I like working with older people and all the staff are very nice. It is like one big family.'*

Care Home 21

The care homes rated outstanding were also characterised by open and honest cultures that also supported learning from incidents and reflective practice:

The manager said: *'getting things wrong makes us learn and get better as a team. We should never be afraid to fail, it is what we learn from it that is so important.'*

Care Home 3

There was evidence of staff working as a team in some reports of care homes rated as inadequate: *'We have a good staff team and create a nice working and living environment for everyone. It really is a home'* (Care Home 29). However, staff at these care homes described their day-to-day work as disorganised, that there was poor communication between staff, that their workloads were burdensome and they did not feel supported by colleagues or the manager. Therefore, despite acknowledging being part of a team, teamworking (as described above) was not apparent.

Structure in teams was also an important feature of care homes rated as outstanding. The registered manager was responsible for the overall service but was supported by leaders working in clinical areas and support services (such as laundry, kitchen and maintenance). These 'unit level' leaders were essential for cascading information to staff, delegating work and supervising staff, and monitoring service delivery. In a number of care homes rated outstanding in our sample, unit leaders did regular checks to ensure quality practices were thoroughly embedded in the service, for example medicines management procedures, confidentiality processes, responding promptly to call bells and treating residents with care with dignity.

### **Information sharing to benefit residents**

Information sharing involved but was not limited to: giving and receiving details about the physical and psychosocial needs and preferences of individual residents; acting on information received; and sharing experiences, expertise and insights to benefit resident care. This required systems for comprehensive recording of individual residents and their circumstances and included written and verbal communication with the purpose of enhancing quality of service received by residents and their families.

Information sharing in care homes rated outstanding included staff in close consultation with residents, families and health and social care professionals. Systems for information sharing in these homes were reported as comprehensive and robust, and staff engaged in both written and verbal forms of communication. Written forms of communication provided staff with the knowledge, instruction and awareness to meet resident's needs safely and effectively. These also provided a formal record of care for people living in or visiting the care home, and for internal and external reviews and audits of care within the home. Verbal communication supplemented written forms of communication and had the potential to promote effective discussions between staff, or between staff and residents and relatives, or other professionals involved with care. Conversely, information sharing in care homes rated inadequate was described as ineffective, lacked managerial oversight and there was an over reliance by care staff on



verbal handover or informal communication rather than a mix of verbal and written communication. This resulted in missed opportunities to mitigate risks and promote safety.

While systems for written communication varied between care homes, there were some that were common to all outstanding homes including: policies and procedures; and care plans and risk assessments. Verbal communication included (but was not limited to) staff handover between shifts, team meetings and informal conversations.

### Policies and procedures

In care homes rated as outstanding, there were detailed policies and procedures in place that were evidence-informed and reflected current legislation to guide staff with best practice. Documents identified in our analyses included policies on safeguarding, the Mental Capacity Act (2005), health and safety, infection prevention and control and medicines management. Staff were reported to be engaged with these policies and procedures and this was linked to promoting safer care for residents. Examples in these outstanding reports included accurate medicines administration records and evidence of adherence to infection prevention policies:

*Protocols were in place that clearly described when medicines prescribed for use 'as required' should be administered. Staff had excellent knowledge of people's medicines and the signs or indicators of when medication would be required.*

Care Home 15

In inadequate care homes, while the provider had policies and procedures in place, many did not reflect current legislation or best practice. These policies and procedures were therefore not fit for purpose and created potential risks to safety and quality of care within the care home:

*We concluded the provider was not evaluating and improving their practice sufficiently to meet regulation. They did not operate effective systems and processes, and the systems and processes did not enable the provider to assess, monitor and improve the service or assess, monitor and mitigate risk.*

Care Home 29

### Care plans and risk assessments

In care homes rated as outstanding, care plans were reported as comprehensive and person-focused and included a resident's preferences: 'I prefer a small snack before bed like a yoghurt or a banana and to watch some television. I like to have my bedroom light off with the door half open' (Care Home 14). Staff engaged with these plans, which were also regularly reviewed and updated to reflect changing needs of residents. Whereas in care homes rated as inadequate, care plans were reported as often not reflective of current care needs of residents, lacked specific detail, were not well presented or organised and were often not used by care staff:

*Although we found no impact on people's care, not all staff spoken with had read people's care plans. Staff referred to not having the time to do this and stated they were solely reliant on senior members of staff providing key information at handover meetings.*

Care Home 22

*Some care plans lacked detail instructing staff how to meet people's needs. One person's care plan referred to 'regular repositioning' to reduce the risk of developing pressure sores but did not specify how often the person required this.*

Care Home 30

Some care homes in our sample had transitioned to electronic care planning to enhance quality. Electronic care planning supported 'real time' information recording by staff about the care and support of residents. Electronic systems were considered to raise staff awareness of residents' needs and any

changes to prompt timely interventions. Finally, these systems enabled efficient audits to improve resident care. Staff perceived that electronic care plans freed up time for them to spend with residents.

Risk assessments were completed by care home staff to help identify potential risks specific to an individual, for example mobility and risk of falls, continence, nutrition and hydration, or skin integrity, or as a result of the environment, such as fire and safety, infection prevention and control. The care plan addressed how these personal risks should be mitigated for an individual. Plans to manage environmental risks, for example how to evacuate residents in the event of an emergency, were also documented. In outstanding care homes, effective risk assessments supported staff to balance potential risks and resident's choice, and to support and maintain residents' safety or report concerns or incidents through appropriate routes. Risk assessments were regularly reviewed, and care plans were updated in these homes:

*We saw that all potential risks were recorded and used to inform changes to people's care plans.*

*Care Home 19*

In care homes rated as inadequate, there was a lack of engagement with risk assessments by both management and staff. Validated risk assessment tools were not always used in these environments. Where risk assessments had been completed, some were generic and not always reflective of the needs and preferences of the resident. Planned care did not always reflect identified risk for an individual and not all risks to people's safety and well-being were recorded or monitored:

*Risks associated with the stoma had not been considered or recorded, for example, the risk of skin irritation, leakage, retraction or prolapse and dehydration.*

*Care Home 22*

### **Verbal communication**

Verbal communication – such as handover, team meetings and informal conversations – complemented written communication that guided or recorded care delivery. In care homes rated as outstanding, handovers were considered effective for catching up about resident care, listening to the views and concerns of care colleagues and promoting the involvement of all staff in supporting resident care decisions:

*Staff worked well as a team to provide effective care to people. There was a handover every morning with nurses and care staff. Staff ensured that any changes to people's needs were mentioned and known about. One member of staff said, 'When I'm not here for a few days I get a handover from a nurse. I catch up with the care staff and talk to people too.' Another member of staff said, 'We have good relationships, we all work together.' A third said, 'We support each other. It's a positive team and one thing I like about working here is that they are all people orientated'.*

*Care Home 1*

However, in care homes rated as inadequate there was often an over-reliance on verbal reports about care during handover and neglect of the written documents detailed above which had an important role in promoting quality and safety within the care home environment.

Team meetings were reported to have a range of important functions associated with resident care (such as reinforcing the home's philosophy of care, reviewing care plans and/or risk assessments, or revising work organisation to benefit residents) and staff development and recognition (e.g. learning from incidents, taking time to recognise and value staff contributions and achievements). The extent to which these functions were achieved varied depending on whether the care home was rated outstanding or inadequate, and whether there was strong relational leadership of the care home.



In addition to handovers and team meetings, managers of care homes rated outstanding engaged in informal conversations on a regular basis with staff. Many had 'open door' policies and did regular 'walk around' the care home. Other homes used afternoon 'huddles' so staff could meet and discuss events of the day. These strategies were considered to support and encourage staff to informally discuss their work and encouraged recognition of staff, as well as opportunities for ongoing problem solving:

*Staff felt listened to and clear about their roles and responsibilities towards people living at the home. Staff felt confident to raise issues, concerns and ideas with the registered manager and were given regular opportunities to do so.*

Care Home 19

The combined use of both written and verbal communication using the systems described above contributed to effective information sharing that benefited resident care. These systems were observed more frequently in care homes rated as outstanding. In addition, these homes had effective leaders that led the care teams. Working together and information sharing enhanced team cohesiveness and were important foundations for staff to ensure quality of support and care for residents.

#### Key findings of WP4

- Managers of care homes rated outstanding had the authority and flexibility to secure the workforce they judged necessary to meet residents' needs and keep people safe.
- Cohesive working relationships between the care home manager and provider senior management teams or owners ensured managers were supported and empowered to enact staffing decisions.
- Low levels of staffing negatively impacted residents' care and support, increased workload for staff, and decreased staff well-being and job satisfaction, which led to higher levels of staff sickness.
- There was minimal detail in the CQC reports of how staffing levels were determined by care home managers and no consistent use of tools to support professional judgement about staffing.
- Staffing numbers only partially explained the relationship between staffing and quality. Stability of staffing and low levels of use of agency or temporary staff, coupled with a skilled and competent care workforce, were necessary conditions for quality.
- Opportunities for continuing professional development and training of staff, alongside staff supervision, were extensive in care homes rated as outstanding.
- Mechanisms to reward and recognise staff were considered important to ensure staff felt valued by the management team. Feeling valued was linked with enhancing staff commitment and supporting the contribution of staff to quality.
- Developing relationships to support the person living in the care home was an important aspect of ways of working in care homes rated as outstanding and included consultation between care home staff with residents, families and health and social care professionals.
- In care homes rated outstanding, staff worked together and supported each other in the collective endeavour of care and support for residents.
- A shared philosophy of care and values led staff to share information with one another, ask their colleagues for advice and support, and to learn from each other.
- In care home rated as outstanding, there was clarity of leadership, team structure and roles and responsibilities of staff.
- The combined use of both written (policies and procedures, care plans and risk assessments) and verbal communication (staff handover between shifts, team meetings and informal conversations) contributed to effective information sharing that benefited resident care. These systems were observed more frequently in care homes rated as outstanding.

## Work package 5: a platform for sector-wide implementation

The structure of a social network determines how it functions,<sup>209-211</sup> such network structures are thus pivotal for the diffusion of innovations.<sup>212</sup> Knowing a network structure can help in knowing who is in the network and where to target to help the spread and adoption of innovations. Even the *absence* of relationships within the network can present an opportunity for interventions to shape the network itself.

**TABLE 18** Staffing and quality as a website innovation: NPT constructs

Home	Familiar? <sup>a</sup>	Part of current work? <sup>b</sup>	Part of future work? <sup>c</sup>	Coherence <sup>d</sup>	Cognitive participation <sup>e</sup>	Collective action <sup>f</sup>	Reflexive monitoring <sup>g</sup>
1	8	5	6	2.25	2.25	2	2
2	5	5	7	2.25	1.25	2	2.6
3	3	7	8	2	2	2.29	3.4
4	9	8	8	3	2.25	2.57	2.4
5	3	7	8	2	2	2.4	3
6	1	4	4	3	3	3	3
7	4	4	4	3	2.75	2.57	2.6
8	3	7	8	2	2.2	2	3
9	10	10	10	2	2	2	2.2
10	8	5	6	2.25	2.25	2	2
11	1	8	8	2	2	2.29	2

a How familiar would a website like this feel? (0 = would feel very new, 10 = would feel completely familiar).

b Could such a website be a normal part of your current work? (0 = not at all, 5 = somewhat, 10 = completely).

c Could such a website be a normal part of your work in the future? (0 = not at all, 5 = somewhat, 10 = completely).

d The *sense-making work* that people would undertake (individually and collectively) when they are faced with the problem of operationalising staffing and quality using a web resource.

e The *relational work* that people would do to build and sustain a community/network of practice around staffing and quality using a web resource.

f The *operational work* that people would do to enact a staffing and quality using web resource.

g The *appraisal work* that people would do to assess and understand the ways that a staffing and quality web resource might affect them and others around them.

[Appendix 10](#) explains the key SNA concepts used in the findings.

### The innovation context

As part of the SNA, we wanted to introduce the idea of innovation ([Table 18](#)) and to standardise the innovation across the homes. We asked people to imagine an (their) ideal website bringing together staffing and quality. All of the participating homes were familiar with website resources, such as Capacity Tracker (<https://capacitytracker.com/>) and Skills for Care ([www.skillsforcare.org.uk/adult-social-care-workforce-data/adult-social-care-workforce-data.aspx](http://www.skillsforcare.org.uk/adult-social-care-workforce-data/adult-social-care-workforce-data.aspx)). We adapted the NoMAD survey<sup>94</sup> for managers in the homes, to capture a sense of 'newness' (of their 'ideal' website), the chance of such a site being a 'normal' part of current or future work, and the four NPT core concepts representing work needed to introduce and sustain use of an innovation such as a staffing and quality website. The survey was in effect a heuristic device to help guide our interpretation of the observed social networks in the homes pertaining to advice and influence. There were no obvious points of difference regarding the four core concepts of NPT between the homes – all homes centred around 'neither agreeing or disagreeing' or 'moderate agreement'.

### Care home networks of influence and advice

Care homes comprise people connected via active networks of relationships. Advice, influence and social capital (such as trust) flow through these networks. Some networks have key individuals at their heart – others are more diffuse, with wider groups of connections. Networks and their characteristics (such as the degree of reciprocity between social actors) can promote or hinder the mechanisms behind behaviours that influence quality – an important finding from our realist review.

TABLE 19 Summary data for care homes

	Care Home #1	Care Home #2	Care Home #3	Care Home #4	Care Home #5	Care Home #6	Care Home #7	Care Home #8	Care Home #9	Care Home #10	Care Home #11	Overall mean
#Beds <sup>a</sup>	74	57	28	174	62	20	32	20	69	84	84	64.00
#Employees <sup>b</sup>	99	57	35	121	84	34	43	14	72	94	75	66.18
#Respondents <sup>c</sup>	18	37	17	24	14	14	8	11	10	39	27	19.91
%Response <sup>d</sup>	18	65	49	20	17	41	19	79	14	41	36	36.17
#Advice Relationships <sup>e</sup>	222	590	109	78	74	123	72	26	68	254	500	192.36
%Reciprocal Advice Relationships <sup>e</sup>	8	24.7	11	4	2.7	13	16	0	0	12.6	14	9.64
#Influence Relationships <sup>e</sup>	331	722	168	80	87	98	24	31	75	375	548	230.82
%Reciprocal Influence Relationships <sup>e</sup>	8.5	29.4	22.6	0	2.3	6.1	8.3	6.5	2.7	16	15.3	10.70
#Advice Cliques <sup>e</sup>	70	70	34	11	16	32	17	7	25	106	162	50.00
#Influence Cliques <sup>e</sup>	131	66	32	9	30	32	5	7	20	145	168	58.64
Overall Advice Clustering Coeff% (×100) <sup>e</sup>	45.7	60.1	66.3	21.1	16.1	67.2	60.5	35.3	14.7	27.6	60.6	43.20
Overall Influence Clustering Coeff% (×100) <sup>e</sup>	73	63.4	76.9	14.5	15.3	60.5	15.4	43.2	29.1	40.4	64.5	45.11
Advice Density <sup>e</sup>	0.023	0.161	0.08	0.005	0.011	0.079	0.04	0.143	0.021	0.028	0.075	0.06
Influence Density <sup>e</sup>	0.034	0.197	0.126	0.006	0.012	0.057	0.013	0.17	0.015	0.039	0.084	0.07
Highest Advice Betweenness <sup>e</sup>	Care Asst (676)	Home Mgr (954)	Maintenance (111)	Manager (7)	Snr Care Asst (41)	Nurse (182)	Dep Mgr (245)	Care Mgr (5)	2 Care Asst (22)	Nurse (668)	Home Mgr (1026)	
Highest Influence Betweenness <sup>e</sup>	Dep Mgr (1279)	Home Mgr (710)	Unit Mgr (231)	Carer (4)	Care Asst (49)	Domestic (71)	Dep Mgr (14)	Support Worker (5)	Care Asst (58.5)	Nurse (1139)	Home Mgr (962)	

continued

TABLE 19 Summary data for care homes (continued)

	Care Home #1	Care Home #2	Care Home #3	Care Home #4	Care Home #5	Care Home #6	Care Home #7	Care Home #8	Care Home #9	Care Home #10	Care Home #11	Overall mean
Highest Advice Out Degree Centrality <sup>e</sup>	Mgr and Dep Mgr (12)	2 Mgrs (29, 28)	Unit Mgr (14)	CLM (8)	Dep Gen Mgr (6)	Home Mgr (14)	Dep Mgr (6)	Care and Dep Care Mgr (7)	Home Mgr (6)	Home Mgr (29)	Home and Dep Home Mgr (19)	
Highest Influence Out Degree Centrality <sup>e</sup>	Mgr and Dep Mgr (11)	Home Mgr (31)	Unit Mgr (13)	Carer (8)	Dep Gen Mgr (6)	Home Mgr (11)	Mgr and Dep Mgr (4)	Care Mgr (7)	Care Asst (5)	Nurse (21) and Home Mgr (21)	Home Mgr (20)	
CQC Rating <sup>f</sup>	Requires Imp	Outstanding	Good	Requires Imp	Outstanding	Good	Good	Good	Good	Good	Good	

CLM, clinical lead manager.

a This indicates the maximum number of residents that the care home can occupy.

b The number of care home staff.

c The number of staff members who did the survey.

d Response Rate: #Respondents/#Employees. The higher the response rate, the more reliable the results.

e See Appendix 10: WP5 SNA concepts.

f The quality rating for the care home given by the CQC.

We describe below – and in [Table 19](#) – the characteristics and potential mechanisms for promoting innovation uptake and spread in the ‘advice’ (who do you influence?) and ‘influence’ (who influences you?) networks in the 11 study care homes.

## Care Home 1

### Network characteristics

Advice and influence networks can be described as radial ([Figure 7](#): Care Home 1 a and b). At the centre were a single respondent who felt they influenced, and were influenced by, everyone and a second respondent who was influenced by everyone. The relatively low reciprocity in the home suggests that while these two individuals may *feel* as if they are influential, it may not be reciprocated: advice and influence flowed to these two individuals, but they may not provide good targets for messaging around innovation.

Staff were mainly drawn from the local area, with multiple families providing care home employees. Social relationships – formed in the local community – existed between staff and were maintained in the home. These mutual connections may provide some network cohesion, which in turn may help with sustaining adopted innovations. The advice and influence networks reflect relationships formed in the outside community being present in the care home: both networks have a large number of relationships and cliques. The relatively high clustering coefficient suggests tendencies for network clusters to form. However, network densities are low – possibly because the more people in the network the lower the density.

The low-density and low-reciprocity nature of the networks mean fewer connections and a barrier to spreading innovation.

### Implementation of innovation

The manager felt a website on staffing and quality would feel somewhat familiar and largely ambivalent regarding the chances of such a resource becoming a normal component of current or future work ([Table 18](#)). Implementing innovations is helped by harnessing the power of the most central players in the network: those providing the most advice and influence. The manager (PBCM01) and deputy manager (PBCM02) were the ones providing advice and influence. The deputy manager was the most used bridge in the influence network. Perhaps surprisingly, a CA was the most used bridge in the advice network (receiving advice and passing it on) ([Table 19](#)).

It was very possible that a considerable degree of homophily had developed in Care Home 1 due to (1) staff mainly living in the area local to the care home and (2) multiple families who had multiple members employed by the care home. Homophily is the tendency to form strong social connections among those who share something in common – including living in the same area or being from the same family.<sup>213</sup> This should lead to more cohesion in the network due to increased number of connections, but also creates more cliques and clusters in the care home network. Care Home 1 had higher than average cliques and clustering, especially in the influence network. Staff relationships outside the care home influenced the networks within it. Any weak bridging ties between the network clusters and cliques would provide routes for moving innovation-related knowledge (and behaviours) from one group to another.

## Care Home 2

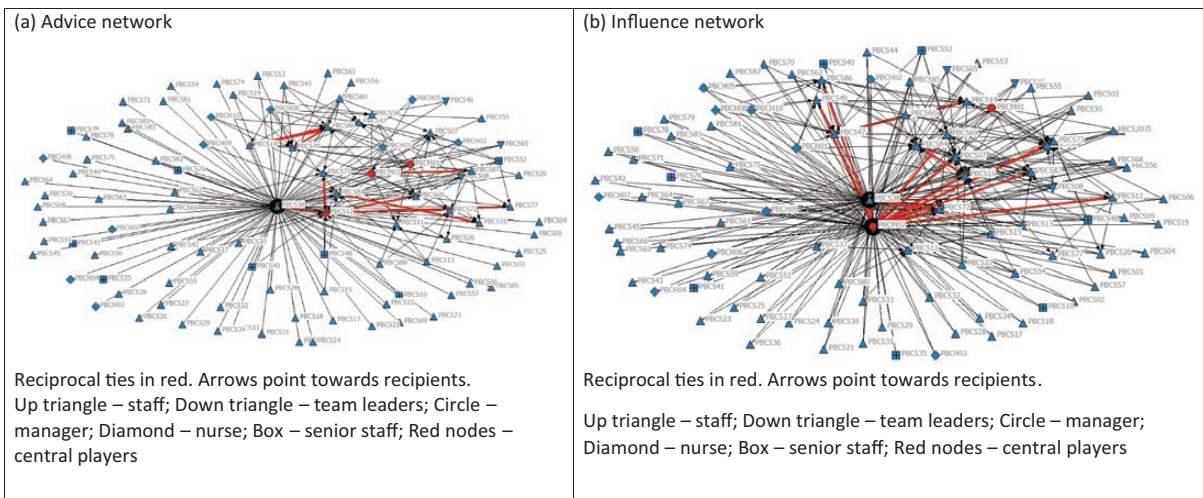
### Network characteristics

The home has core-periphery structure advice and influences social networks (see [Figure 7](#): Care Home 2 a and b). Most of the relationships are either within the core, or between the core and the periphery.

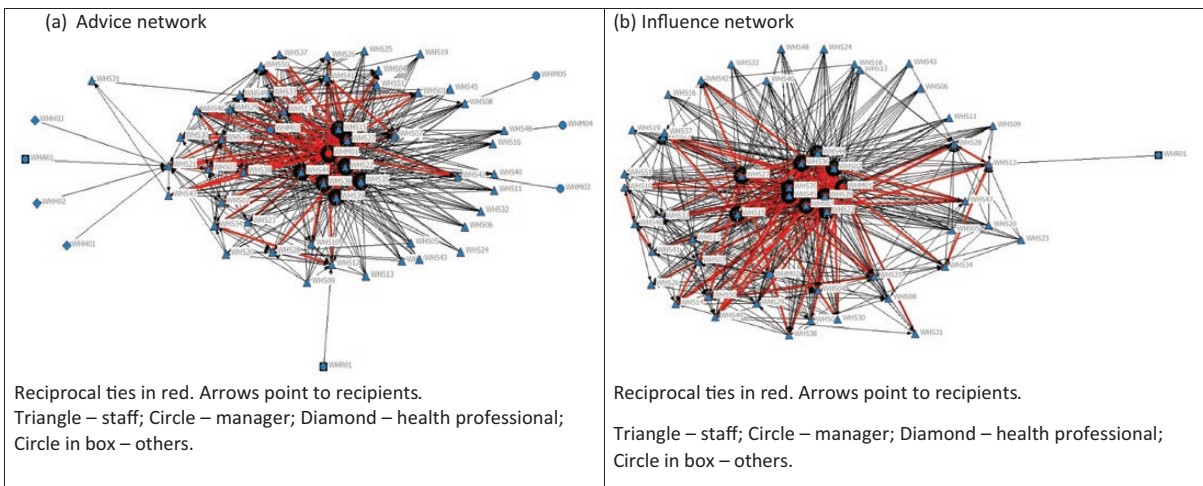
This care home had the highest number of advice and incoming influence relationships and the most reciprocity between staff. It was also the densest, with above-average numbers of cliques. The networks’

FINDINGS

Care Home 1



Care Home 2



Care Home 3

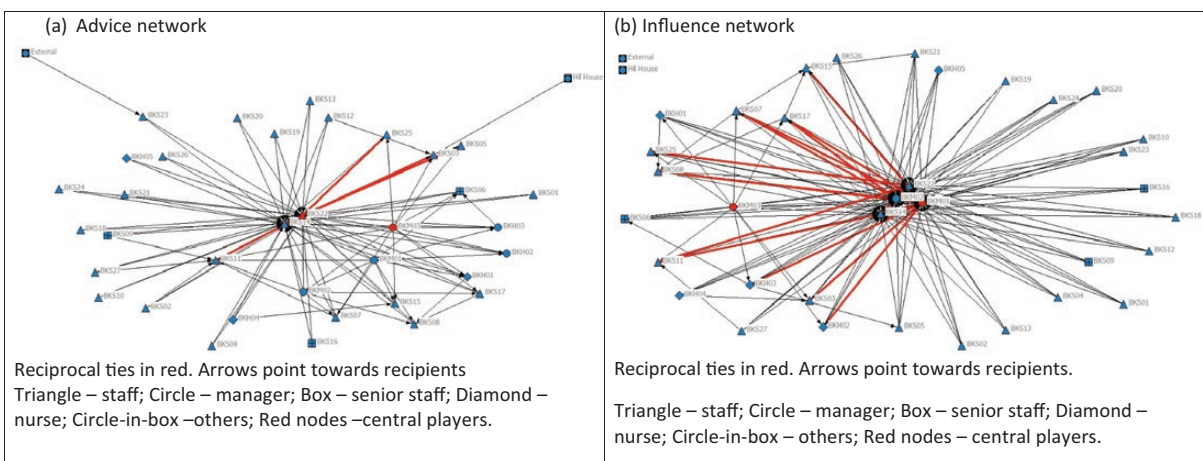
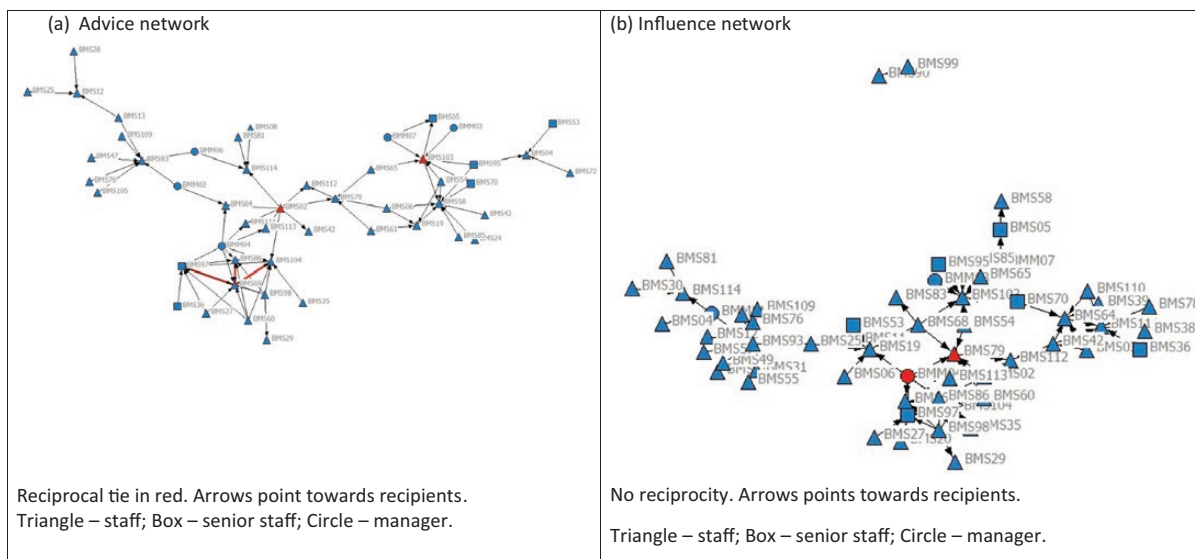


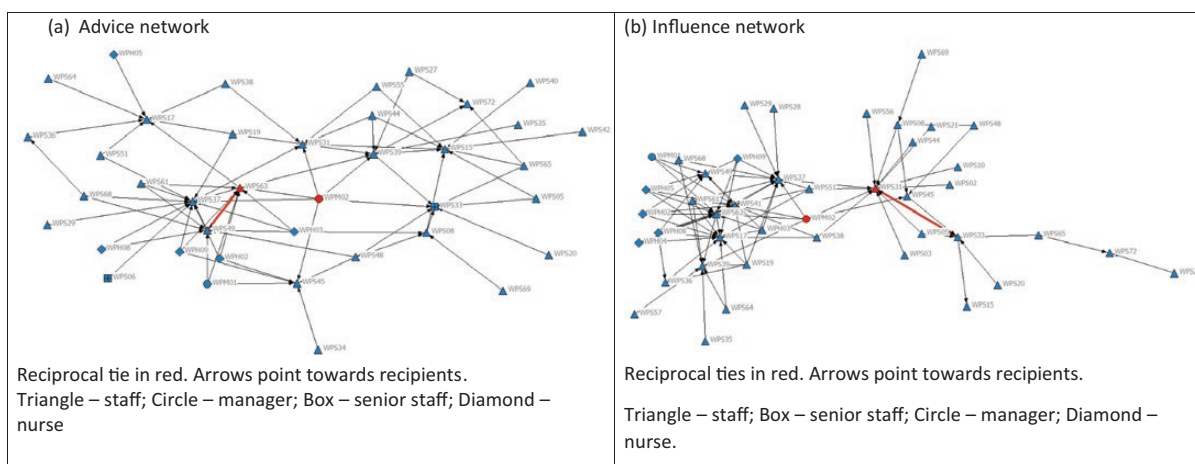
FIGURE 7 Advice network and influence network across 11 care homes.



Care Home 4



Care Home 5



Care Home 6

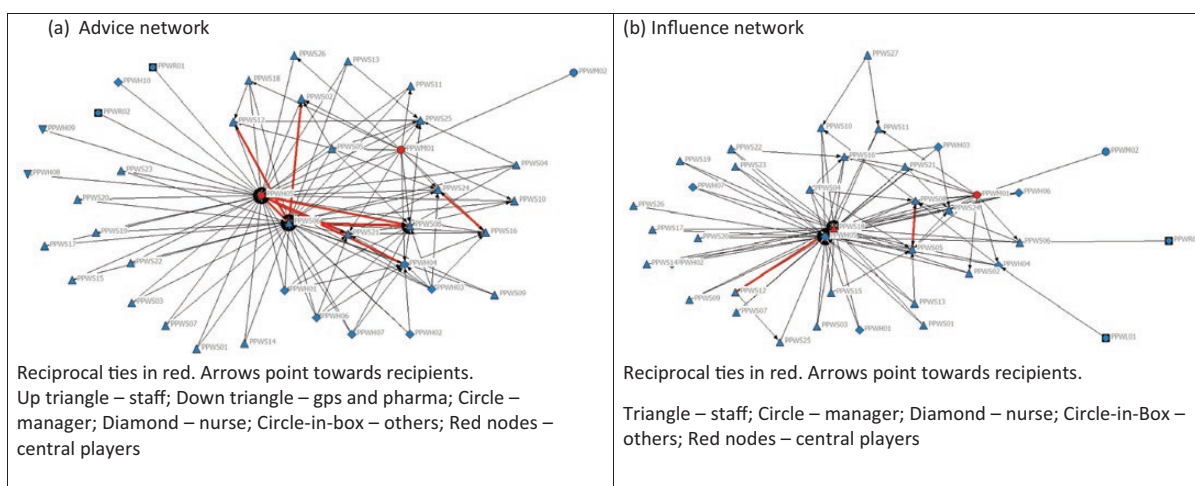
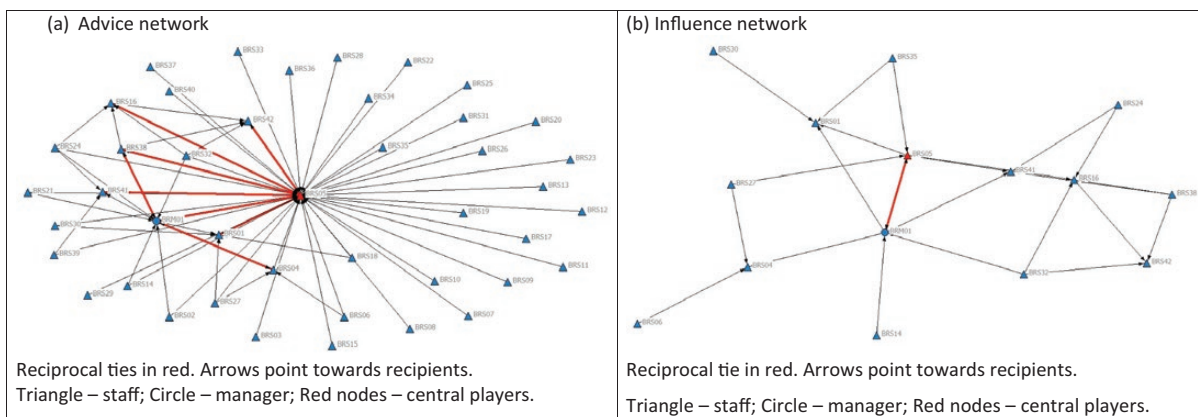


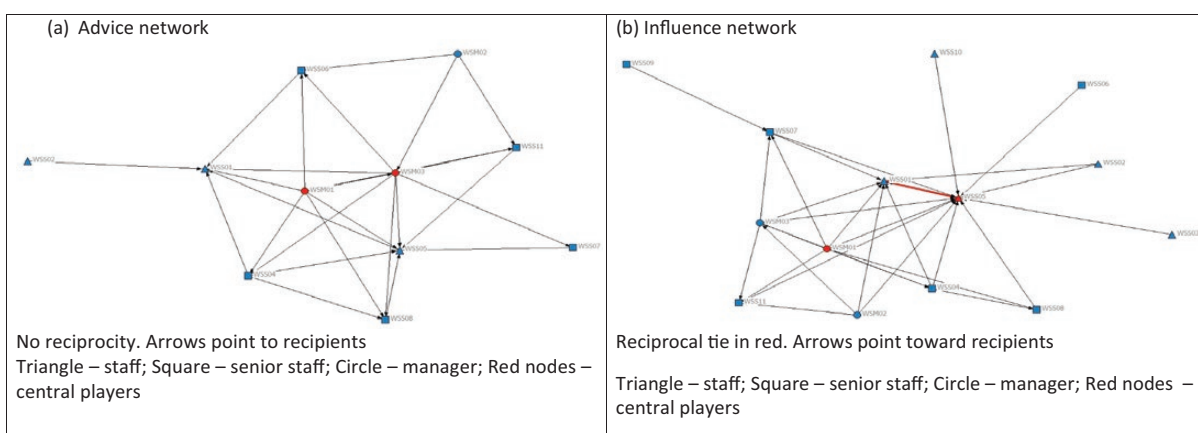
FIGURE 7 Advice network and influence network across 11 care homes. (continued)

FINDINGS

Care Home 7



Care Home 8



Care Home 9

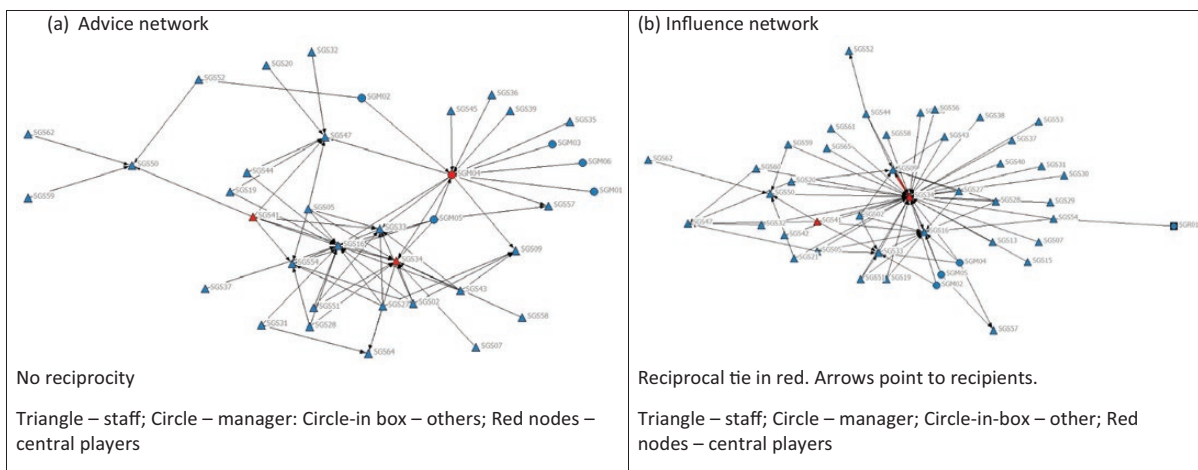
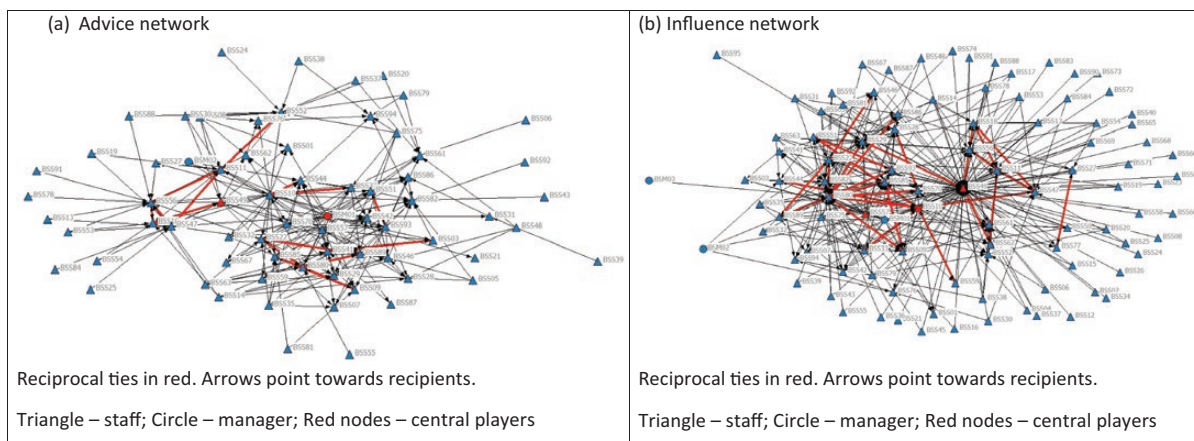
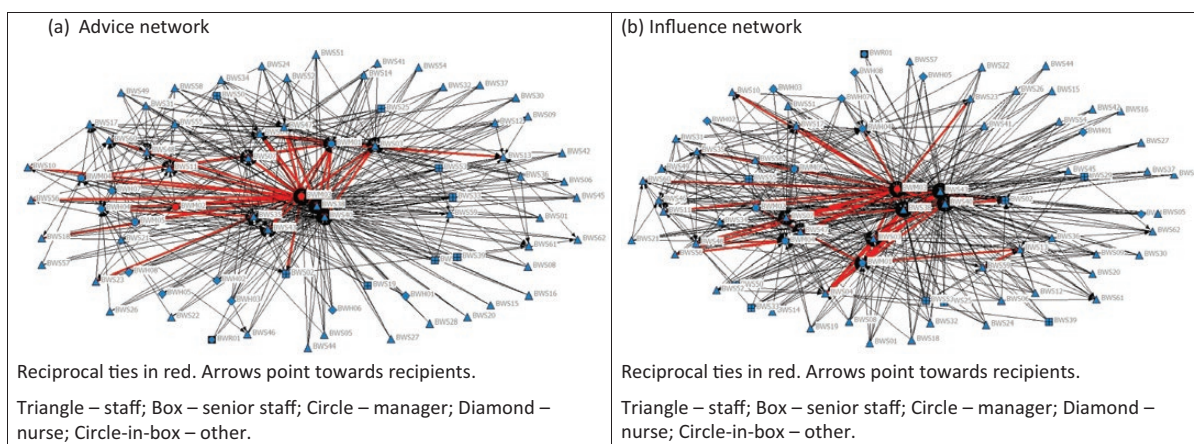


FIGURE 7 Advice network and influence network across 11 care homes. (continued)



**Care Home 10****Care Home 11****FIGURE 7** Advice network and influence network across 11 care homes.

tendency to form clusters was also higher than average ([Table 19](#)). The overall picture is one of heavily interconnected care home staff with strong reciprocal advice and influence relationships. These characteristics suggest innovation is more likely to spread – relative to homes such as #1 or #3 – widely and quickly.

**Implementation of innovation**

The manager was ambivalent towards a website on staffing and quality in terms of familiarity and chances of incorporation into normal work ([Table 18](#)). The care home manager was the key central player in both networks serving both as a bridge and providing the most advice and influence. The care home manager was the key opinion leader: they also received influence and advice, making them a significant bridge in these networks. Their support for any implementation of an innovation would be crucial.

Care Home 2 (and see also [Care Home 10](#)) had low numbers of staff living near the care home, but both homes had a high number of cliques and clustering. The networks were denser, making them more cohesive and with weak bridging ties connecting the clusters and cliques. The cohesion of these networks was most likely due to management efforts at increasing the sense of belonging (to the home and subteams) among staff. Dense and cohesive networks should encourage the transfer of innovations within these networks.

### Care Home 3

#### Network characteristics

Like Care Home 2, both networks in this care home had star-shaped core-periphery structures (see [Figure 7: Care Home 3 a and b](#)), with just a handful of relationships not involving the core. One manager (BKM01) in the influence network was the biggest receiver of influence but also provided the most influence. This individual was a natural bridge between influence-based cliques.

While the number of relationships based on advice and influence was relatively small, there was a fair degree of reciprocity (advice network was slightly above average and for influence, double the average). The ability to cluster in both networks was above average, but the number of cliques formed was well below average. Both advice network and influence network densities were above average but limited connectivity in these networks may inhibit the spread of new ideas.

#### Implementation of innovation

The manager felt a website on staffing and quality would likely feel new and were moderately positive regarding the chances of such a resource becoming a normal component of current or future work (see [Table 18](#)). The care home manager (BKM01) was most sought after for advice and the strongest influencer. The unit manager (BKM03) held a clear bridge role in the influence network – bringing less connected groups together through influence. Surprisingly, one of the most connected staff was an estate maintenance employee who sought advice from almost everyone in the home (reflected in their betweenness centrality score). The extent to which this individual would be a good opinion leader is unknown.

Care Home 3 provided the perfect example of a network bridge. The unit manager received the most influence in the influence network and was also the person who influenced the most staff members. This individual would therefore be the most logical choice for an opinion leader given their influence in the care home.

### Care Home 4

#### Network characteristics

Care Home 4 differed from the previously described networks as there were no obvious focal points (see [Figure 7: Care Home 4 a and b](#)) for advice and influence. Spreading innovation-related messages/information from one side of the network to the other would need several intermediate members to co-operate. There were no 'bridges' to enable the efficient spread of information (using people) from one side to the other in a couple of steps.

The number of advice and influence relationships were below average. And reciprocity, the number of cliques within the networks and potential for clustering were also low. The densities of both networks were about average ([Table 19](#)). Relative to other care homes' network structures these networks would not represent a supportive context for the diffusion of innovation.

#### Implementation of innovation

The manager felt a website on staffing and quality would feel very familiar and was strongly positive regarding the chances of such a resource becoming a normal component of current or future work ([Table 18](#)). The care home manager had the highest betweenness centrality in the advice network. A carer – with 3–5 years of care sector experience – was highest in the influence network. Both roles would be potential knowledge brokers. The highest out-degree centrality in the advice network was the care home manager, while in the influence network it was another carer who had been employed in the care home industry for over 15 years. All the centrality scores were similar – representing no clear advantages in trying to identify potential brokers/influencers for innovation ([Table 19](#)).

There was no obvious central point in the network structure of Care Home 4. It did not have either a core-periphery or radial structure. This meant there was danger of blockages of best practice intervention or innovations within this network (see also [Care Home 5](#) for another example of network structure impacting on function). For this network, the ties were not evenly distributed. Because the relationships are clustered on the left-hand side of the network, the benefits of these relationships (including social capital, influence and innovations) will go to the left-hand side first.

## Care Home 5

### Network characteristics

The influence network had a clear bifurcation (see [Figure 7](#): Care Home 5 b). The network component to the left of node WPS31 is focused on six caregivers who receive a lot of influence from managers, nurses and other CAs. The component on the right had no influence from nurses or managers – with just two exceptions: CAs WPS31 and WPS45 influenced by the deputy general manager (WPM02). The deputy general was a bridge in the influence network. These structures suggest that the spread and adoption of an innovation is more likely in the left-hand part of the network because influential people and those they influence are more closely connected. In the right-hand component, CA WPS45 (influenced by the deputy general manager) influenced only one other person. Unlike the influence network, the advice network was less divided. Most of those receiving advice had a manager or a nurse involved.

Reciprocity in both networks was low. The number of cliques formed, the ability to cluster, and the density of each network was below average-reflecting fragmentation.

### Implementation of innovation

The manager felt a website on staffing and quality would feel somewhat new and was largely positive regarding the chances of such a resource becoming a normal component of current or future work (see [Table 18](#)). The deputy manager (WPM02) was the most influential and the most sought-after person for advice. But the difference between them and others was not large. A senior CA had the highest betweenness centrality in the advice network, and a CA had the highest betweenness centrality in the influence network. See [Table 19](#). Given that lack of a single clear source of advice in the care home, the safest strategy would be channel innovation messages to the home via the nurses and managers.

## Care Home 6

### Network characteristics

Of the nine largest recipients of advice, seven had reciprocal ties with each other (see [Figure 7](#): Care Home 6 a). The care home manager advised eight (of the nine) biggest recipients. Like the advice network, the influence network structure is focused on those most influenced (see [Figure 7](#): Care Home 6 b). However, unlike the advice network, there were fewer reciprocal ties and thus fewer interconnections among members.

Reciprocity and numbers of cliques in both networks were below average. The clustering coefficient was well above average, suggesting strong potential for clusters to form – especially the case in the advice network. The network densities were higher than average probably because these were relatively small networks (see [Table 19](#)).

### Implementation of innovation

The manager felt a website on staffing and quality would feel new and were 'cautious' regarding the chances of such a resource becoming a normal component of current or future work (see [Table 18](#)). The most central players in a network are an obvious target for implementation efforts. If the home manager targeted the nine most likely recipients of advice (who then advised a handful of others), then the chances of spread and adoption of something new may be improved. Perhaps unsurprisingly,

the manager providing the most advice was also influential. While the nurse serving as the most used bridge in the advice network had only been employed by this particular care home for less than a year, they had more than 15 years of care home sector experience. Of note, was the housekeeping assistant acting as the most used bridge in the influence network. While she said everyone influenced her on quality of care, she in turn only influenced two other people – suggesting her usefulness as a bridge in knowledge translational terms was limited. The structure of the two networks suggests that diffusion of an innovation will be more successful if focused on providing and encouraging the use of advice.

The advice and influence network structures of Care Home 6 (and also 11) have a small number of central players with reciprocal ties with each other. This structure facilitated an easier flow from one side of the network to the other than those networks that did not have this feature.

### **Care Home 7**

#### **Network characteristics**

The advice network resembled spokes on a wheel. The hub was the deputy manager who received advice from everyone (see [Figure 7: Care Home 7 a](#)) and yet was at the heart of the reciprocal ties in this network. Outside of the reciprocal ties, there were very few interconnections in this network. The influence network was much smaller and unlike the advice network, lacked an obvious individual as focal point (see [Figure 7: Care Home 7 b](#)).

Both the advice and influence networks were small in terms of connections, with clear reciprocity in the advice network (above average) but not in the influence network. There were relatively few cliques in both networks. The reciprocal ties with the deputy manager meant clear potential for clustering in the advice network. However, in the absence of such reciprocity in the influence network, there was little potential for clustering. The density of the advice network was about average, while the density of the (small) influence network was well above average (see [Table 19](#)).

#### **Implementation of innovation**

The manager felt a website on staffing and quality would feel somewhat familiar and largely ambivalent regarding the chances of such a resource becoming a normal component of current or future work (see [Table 18](#)). The potential opinion leader in the advice and influence networks was the deputy manager (BRS05). This individual had the highest betweenness and degree of centrality in both networks. She was at the centre of a cluster of reciprocal relationships through which advice flowed. The manager influenced the same number of people as the deputy manager giving her the same level of degree centrality (see [Table 19](#)).

### **Care Home 8**

#### **Network characteristics**

In the advice network, the focus was on the care home manager and deputy managers who tied together the network while in the influence network, the focus was on two individuals who received the most influence (see [Figure 7: Care Home 8 a and b](#)). The small number of employees at this care home had an impact on the characteristics of these two networks: not surprisingly, the number of relationships in both networks was below average. The level of reciprocity and cliques was well below average in both networks. But having the fewest possible connections – because it was a small home with few staff – meant clustering was just below average, and density well above average (see [Table 19](#)). This was due to the small number of people in the networks which means fewer possible connections.

#### **Implementation of innovation**

Despite the manager feeling a website on staffing and quality would be reasonably new, the manager was positive regarding the chances of a web resource becoming a normal component of current or future work (see [Table 18](#)). The care home manager was an obvious choice as a potential opinion leader.

She had the highest betweenness centrality in the advice network – providing the most advice and was a clearly influential figure. One of the support workers (WSS05) had the highest betweenness centrality in the influence network. However, with 12 people influencing her and her only influencing one other person, she was unlikely to succeed as a key bridge in the influence network.

### Care Home 9

This care home served as our pilot site where we were concerned with testing the feasibility of our methods rather than the response rate. The response rate was low in this care home.

#### Network characteristics

Despite some overlaps, there was segmentation among the advice givers in this network. Some of those receiving advice get it from those where it was not shared with others (see [Figure 7](#): Care Home 9 a). On the other hand, the influence network had a generally radial structure focused on the carer receiving the most advice (SGS34). The radial nature comes from the fact that the carer in the centre was influenced by almost everyone (see [Figure 7](#): Care Home 9 b).

Numbers of relationships and cliques, reciprocity, clustering and density were all lower than average (see [Table 19](#)).

#### Implementation of innovation

The manager felt a website on staffing and quality would feel completely familiar and were extremely positive regarding the chances of such a resource becoming a normal component of current or future work (see [Table 18](#): note they were a pilot site and had lots of experience working with Skills for Care infrastructure). Two CAs with almost 30 years' experience had the highest betweenness centrality in the advice network and one of those also had the highest betweenness centrality in the influence network. However, while they *received* the most advice and influence, they connected outwardly to only a couple of others who were not well connected. These two CAs would not make great candidates for roles as opinion leaders. The care home manager was the most sought-after for advice and a CA was seen as the biggest influencer. The number of people advised *and* influenced by the manager was small, suggesting more people may be needed for a sense of critical mass in influence and spread of behaviours. See [Table 19](#). In the advice network, those targeted for innovation diffusion would need to be selected carefully – based on their cliques – because of the segmentation of advice givers.

### Care Home 10

#### Network characteristics

This was a strongly interconnected home with equally strong levels of reciprocity. This drives the increased number of cliques and makes it possible for this network to form more clusters. This was another broadly radial structure with one staff member being influenced by everyone. But the relationships and interconnections in the influence network meant that cliques and reciprocal ties were dispersed. (see [Figure 7](#): Care Home 10 a and b). Both advice and influence networks were conducive to diffusing innovations.

Relationship numbers were above average in both networks while clustering coefficients and the densities of both networks were below average. This was likely due to the size of the network as a whole – and therefore a higher denominator for the measures (see [Table 19](#)).

#### Implementation of innovation

The manager felt a website on staffing and quality would feel familiar but were ambivalent regarding the chances of such a resource becoming a normal component of current or future work (see [Table 18](#)). Top providers of advice and influence were a nurse and the care home manager, suggesting suitability as opinion leaders. The best bridges in this advice network were a team leader and a staff member who was both a nurse and the unit manager. Both these bridges provided as much advice as they received



– confirming their value as bridging connections. The two staff with the highest betweenness centrality as influencers network were influenced by many more people than they influenced, limiting their roles as bridges for implementation or brokers for knowledge/messaging in the network (see [Table 19](#)).

### Care Home 11

#### Network characteristics

This well-connected home's advice network was radial in nature and driven by the three staff who took advice from almost everyone. The reciprocal relationships in the advice network of these three people formed a clique. It was similar structure for the influence network: four people were influenced by everyone (see [Figure 7](#): Care Home 11 a and b). There were multiple cliques of reciprocal relationships between people. With some overlap in their connections, each member is also connected to unique people. This makes these cliques a solid target for diffusing innovations.

This care home had network characteristics that were well above average for both networks, indicative of its well-connected nature (see [Table 19](#)).

#### Implementation of innovation

The manager felt a website on staffing and quality would be very new. However, they were also positive regarding the chances of a web resource becoming a normal component of current or future work (see [Table 18](#)). Advice network reflected hierarchy and roles in the home: top advice providers included 4 (of 5) managers, 2 (of 8) senior CAs and 1 nurse (of 8). The staff member connecting the most people in this advice network was the care home manager (see [Figure 7](#): Care Home 11 a). The top influencers at this care home were the care home manager and three of the other four remaining managers: a senior CA and a single assistant (see [Figure 7](#): Care Home 11 b).

The care home manager was connected to the most influencers and so served as the biggest connector in this network of influence. The managers were prime candidates for opinion leadership roles (see [Table 19](#)). In both the advice and influence networks, the cliques identified above would be a good entry point for innovations, due to the breadth of their reach.

#### Key findings of WP5

- For the first time in the UK, we have described advice and influence networks within a sample of UK care homes.
- These network structures serve as key for understanding who (and where) in the network should be targeted to implement changes associated with innovation.
- Networks and their characteristics (such as the degree of reciprocity between social actors) can promote or hinder the mechanisms behind behaviours that influence quality – an important finding from the realist.<sup>39</sup>
- Some people within a home may *feel* they are influential, but it may not be reciprocated: advice and influence may flow to them, but they may not be connected to others in the network for wider influence.
- Networks that are interconnected, dense or cohesive, with strong advice and influence relationships have higher chances of implementing change associated with innovation.
- The care home manager – as opinion leader (i.e. providing most advice and influence *and* receiving most advice and influence) – is often pivotal for implementing innovation-related change.

## Chapter 5 Discussion

Our mixed-methods study explored the relationship between staffing and quality in care homes using six interlinked WPs. We used Donabedian's framework<sup>31</sup> to examine the connections between structures, processes and outcomes that promote quality for people living in care homes. This chapter uses a synthesis of our findings to present a logic model explaining this relationship.

The context in which our findings were produced and will be received is significantly different to the pre-pandemic context at the time the study was commissioned and started. The impact of COVID-19 for residents arising from changes to everyday care and practices, infection prevention and control – including isolation of residents from family and friends – is not yet fully understood. The impact on staff is also being realised: staff shortages in the sector as a direct result of the pandemic are of real concern as we report.<sup>214,215</sup>

We consider our findings will have international relevance for rebuilding care home communities and realising the importance of the relationship that exists between the staffing resource and quality in this sector as experienced by the people living or working in care homes, their family and friends, and staff who support residents and the sector (including NHS staff, commissioners, regulators and policy-makers). In addition, we acknowledge that care homes are located within a broader socio-political context and that there are enduring challenges for the sector associated with economic, regulatory, political and legislative pressures, societal and political debates about ageing and the value and contribution of care homes, as well as operating within fragmented health and care systems. Although not the focus of our research, our work and findings need to be understood within these debates and context.

We have addressed our original research objectives. We have developed a logic model to synthesise findings from our research.

### Developing our logic model of the relationship between staffing and quality

The logic model (*Figure 8*) captures structures, processes and outcomes identified through our WPs. It helps explain empirically and theoretically what works, why and how, as well as the interactions between the constituent parts (structure, processes and outcomes) that we consider important for the staffing–quality relationship. This is the novel contribution of our study: we bring together constituent parts of the care home staffing–quality relationship.

As well as identifying components of the staffing–quality relationship, the logic model provides a useful visual aid for the sector. 'Sense-checking' of the logic model with care home management teams revealed that the logic model had resonance, was considered relevant and all teams identified 'gaps' in their own staffing–quality relationship. The logic model therefore offers opportunities for individual care home management teams to review and appraise what works well, and target areas that require improvements and/or innovation. Links between structures, processes and outcomes are not unidirectional; this is captured in our logic model. For example, when staff are satisfied in their role then they are more likely to remain in their post, which creates stability in the team.

First, we synthesise findings related to important structural components related to the staffing quality relationship. The care home manager has a pivotal role in the care home<sup>216,217</sup> and their responsibilities are detailed in the Health and Social Care Act 2008 (Regulated Activities) Regulations 2010.<sup>218</sup> Stability of the manager is important for quality: our findings reveal that care homes with a manager in post in the 12 months prior to a CQC inspection were more likely to be rated as good or outstanding (WP2). The manager makes decisions about the workforce they consider necessary to meet residents' needs and to keep people safe. Managers of care homes rated good or outstanding had *authority* and *flexibility* to

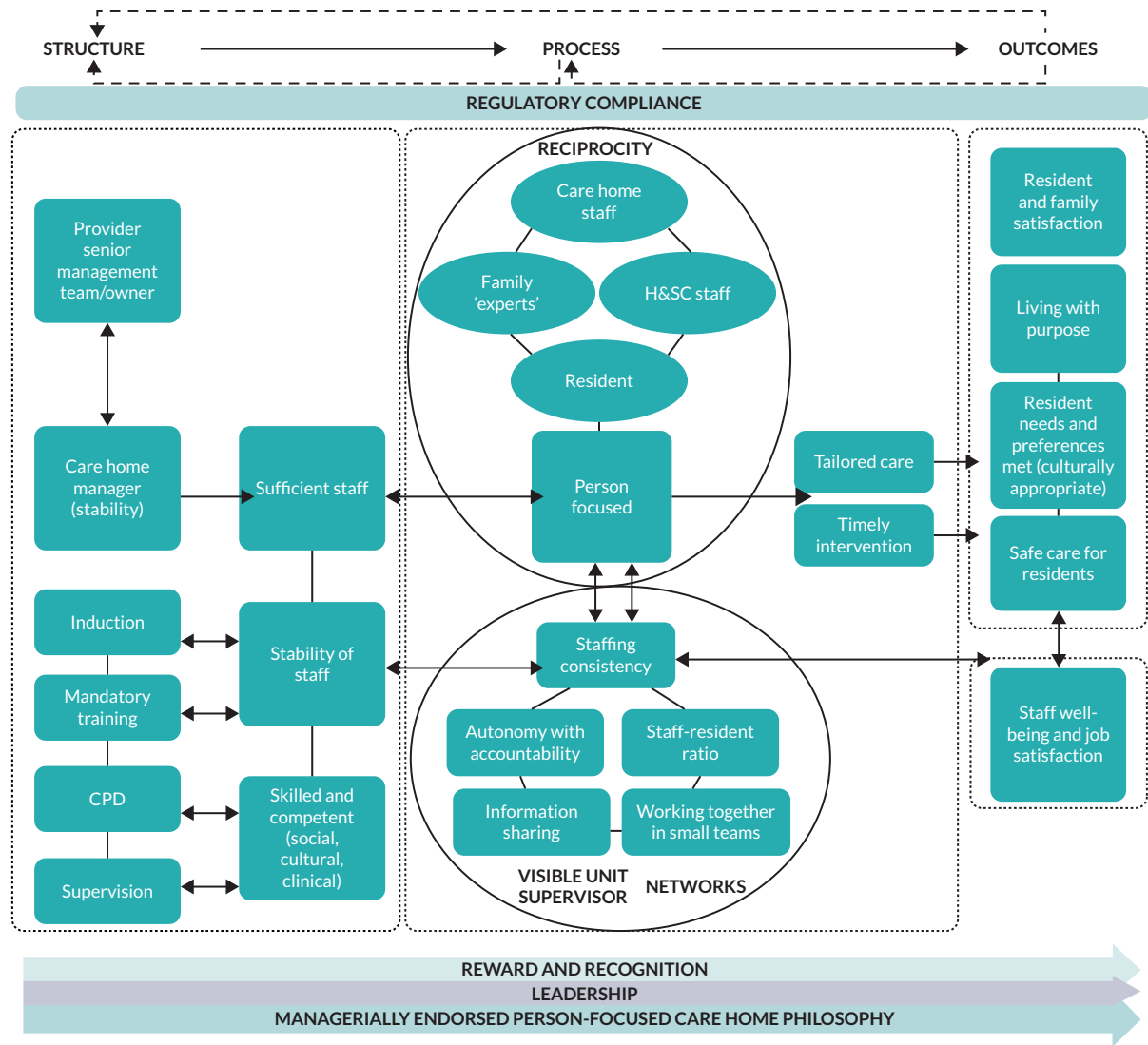


FIGURE 8 Logic model of staffing-quality relationship.

secure the workforce they judged necessary (WP4). Cohesive working relationships between managers and the provider senior management team or owner supported and empowered managers to enact their staffing decisions (WP4).

Higher staff-to-bed ratios are associated with a greater chance of a good or outstanding CQC inspection score (WP2). We found a statistically significant, but small, relationship between a higher proportion of care being provided by RNs and a lower incidence of falls with fractures, UTIs and medication errors (WP3): a novel finding in the UK context but that resonates with other international longitudinal studies.<sup>27</sup> Use of agency nurses to cover for nurse sickness or unfilled vacancies is not associated with increased risk of falls, infections, or pressure ulcers, but is associated with increased risk of medication errors (WP3). However, simply increasing nursing inputs in this setting is unlikely to be a cost-effective way of reducing adverse incidents for care home residents (WP3). Based on our modelling work we cannot confidently quantify 'sufficient' staff: linear regression methods are not particularly good at identifying non-linear relationships.<sup>219</sup> While agency nurses are often perceived as negative for quality in the sector,<sup>220</sup> our study suggests that more RNs improve quality (or reduce adverse clinical incidents), regardless of whether they are permanent or agency staff. However, use of agency staff is perceived to impact on the organisation of care work and residents' experiences of care when care is provided by unfamiliar staff (WP4). Having 'enough' or 'sufficient' staff is a feature of findings in other WPs:



ensuring timely care for residents (WP1ii); and recognising that low levels of staffing negatively impact on residents' care and support, workload for staff, and staff well-being and job satisfaction, leading to higher levels of staff sickness (WP4). However, there is a lack of detail on how staffing levels are determined by managers and there is no consistent use of tools to support professional judgement about staffing (WP4).

Our work also highlights the importance of workforce stability: the manager and the care workforce (RNs and CAs). Stability of the care workforce, which results in lower levels of use of agency or temporary staff, was necessary condition for quality (WP4). We also found that having more experienced care staff, that is staff in post for 5 years, is likely to improve the quality rating for the care home (WP2), and therefore quality for residents. Importantly, a stable workforce was associated with skills and competence, which includes clinical, care, social and cultural skills and competence (WP1i, WP1ii, WP4). Cultural competence refers to an individual's ability to understand, communicate and effectively interact with people of different cultures, and therefore to meet residents' needs and promote quality of care and life (WP1ii). Cultural competence is an important consideration for workforce planning and subsequent recruitment and retention of the care team. Opportunities for staff induction, training and continuing professional development, alongside staff supervision, were extensive in care homes rated as outstanding (WP4). High staff turnover minimised opportunities for developing staff skills and competence: the focus for care homes with high turnover being staff induction and mandatory training (WP4).

Numbers of staff are an important but not sufficient condition for care home quality. Our work offers insights into processes that support quality. Importantly, 'sufficient' staff and staff 'stability' are important conditions for two key harmonious components for quality: person-focused care and teamworking.

Staffing consistency – 'sufficient' staff and stability – is important for the organisation of care and work. Larger homes were less likely to be rated positively (WP2), but other WPs highlighted the importance of size of the team (rather than the home) and the resultant impact on care organisation to promote quality (WP1i, WP1ii, WP4). Our work reveals that small groups of linked residents and staff (5–15 residents per staff member based on level of resident dependency) promoted familiarity, communication and a familial environment for cultivating relationships (WP1ii). Establishing 'family-like' relationships between residents and staff and 'knowing' a person was perceived by staff to promote personalisation of resident care (WP1i) and to support staff to go beyond assisting residents with physical tasks, to address their social and emotional needs through relationships (WP1ii).

Developing relationships to support the person living in the care home is a feature of care homes rated as outstanding and includes care home staff consulting with residents and their families, health and social care professionals (WP1i, WP1ii, WP4). These relationships inform care planning and personalisation of resident care (WP1i). Relationships between care home staff and families also legitimise family involvement in care to support quality (WP1i). Unit-level supervisors that role model relationship-building behaviours are important for this to be realised and enacted by care teams (WP4).

Staffing consistency (numbers and stability as described above) is also important for teamworking. In care homes rated outstanding, staff were reported to work together and supported each other in the collective endeavour of care and support for residents (WP4). The relationship between how staff feel in their day-to-day work and quality of health care is well recognised,<sup>221</sup> and a finding of our work. Staff that feel supported, valued and with (managerial) 'permission' to prioritise residents' needs adapt and adopt behaviours that foster expression of residents' preferences while providing care (WP1ii, WP4). Greater perceived autonomy in day-to-day work, with associated accountability, led to greater staff engagement and satisfaction with work (WP1ii, WP4).

Team reciprocity was linked with open communication and information exchange (WP1ii). Reciprocity also supported teams to draw on each other's knowledge and skills to promote individualised care and enhance quality (WP1i, WP1ii, WP4). The combined use of both written (policies and procedures, care plans and risk assessments) and verbal communication (staff handover between shifts, team meetings and informal conversations) contributed to effective information sharing that benefited resident care: these systems were observed more frequently in care homes rated as outstanding (WP4). Visible unit-level supervisors (not necessarily the manager) that foster teamworking and minimise conflict provide the contexts in which team reciprocity and relationships flourish (WP1ii). Networks and their characteristics (such as the degree of reciprocity) can promote or hinder the mechanisms behind behaviours that influence quality. Networks that are interconnected, dense or cohesive, with strong advice and influence relationships have higher chances of implementing change associated with innovation to promote quality (WP5). The care home manager – as opinion leader (i.e. providing most advice and influence *and* receiving most advice and influence) – is often pivotal for implementing innovation-related change (WP5).

We recognise not all care homes in England employ RNs. In care homes without nursing, senior care staff, with community-based RNs, will ensure resident needs are met. Our review work offered insights into the roles and responsibilities of the care team. Where RNs are employed by a care home, they are responsible for assessing, supporting and monitoring resident health and well-being, with support of the care team (WP1i). RNs have an important role in supervising and supporting CAs, and to promote teamworking for residents' benefit (WP1i). In addition, RNs have an important role in anticipating care demands, planning work and being responsive and flexible in care delivery and their work to ensure resident safety (WP1i). Promoting resident safety, alongside quality assurance, and working with (and co-ordinating) a range of staff (internal and external) to ensure appropriate and timely interventions and care is also perceived as the role of the RN (WP1i). When enacted this promotes quality and safety for residents, creates comfortable and safe environments, as well as supporting efficient decision-making (WP1i). The end result is tailored and responsive care and ensuring timely (and appropriate) interventions by the right person (employed by the care home or employed by an external organisation but with a responsibility for residents) which impact on outcomes and quality. There is a gap in understanding the roles and responsibilities of staff in care homes without nursing and the impacts when these are undertaken by a workforce comprised of CAs, that is social care staff.

There are leadership and management behaviours that are important for the realisation of the key processes described above. Our realist review (WP1ii) considered leadership behaviours that lead to quality, including promoting a resident-centred approach, ensuring effective communication, promoting staff confidence, offering practical support to staff, providing emotional support, recognising staff contribution and encouraging diversity.<sup>39</sup> Managerial behaviours encourage relationship building (WP1ii). Staff feeling valued is linked with enhancing staff commitment and supporting their contribution to quality (WP4). A managerially endorsed philosophy of care (valuing residents *and* staff) also supports staff behaviours that foster individualised resident care (WP1ii, WP4). We acknowledge that all these components are located within mechanisms for regulatory compliance.

We consider these structural and process components as essential characteristics to support the staffing–quality relationship. We have considered the concept of quality (and outcomes) broadly in this mixed-methods study. This is an important and novel contribution of our work. Previous studies to understand this relationship have focused on modelling structural characteristics and clinical outcomes. Our work has empirically and theoretically progressed this understanding and the links between structure, processes and outcomes (beyond clinical indicators). Quality in our work includes resident needs and preferences being met (and culturally appropriate) (WP1i, WP1ii, WP4), resident and family satisfaction (WP1i, WP1ii, WP4), residents living with purpose to promote their quality of life and well-being (WP1i, WP1ii, WP4), and safe care for residents (which includes clinical outcomes) (WP1i, WP1ii, WP2, WP3, WP4). We have also considered staff well-being and job satisfaction as we consider this influences quality as experienced by residents.

## Strengths and limitations

Strengths of this study are our mixed-methods approach, our broad conceptualisation of quality and theoretical framework to understand and explain the staffing–quality relationship. These factors supported our synthesis and informed the development of a logic model. Our work was significantly impacted by the COVID-19 pandemic (see [Appendix 2](#)), but our revised methods enabled us to address our original objectives.

We have worked closely with the public and stakeholders throughout the research, from question formulation to synthesis. Our intention was to ensure that the research was carried out ‘with’ and ‘for’ the public and stakeholders, rather than it being ‘about’ them.<sup>222</sup> We formed two advisory groups for the study that met regularly (pre-pandemic): (1) a resident and relative group and (2) a care home manager group. The SSC also had representation of key stakeholders (see Acknowledgements) to guide our work and met throughout the study period. These mechanisms ensured that alternative perspectives (beyond the research team) fed into and improved the design, implementation and quality of the research, and promoted conversations and learning to benefit the research.<sup>223</sup>

Our reviews include international literature. Much of the evidence base informing our reviews is descriptive, lacks comparison or controls and is small scale. Nonetheless, these studies have contributed to understanding the roles and responsibilities of the care home workforce for promoting quality (WP1i) and to offer theory-based explanations of how, why and in what circumstances staff behaviours promote quality for older people living in care homes (WP1ii). When considering the staffing–quality relationship, both reviews have moved evidence-based discussion beyond numbers of staff and their relationship to quality, to a focus on the importance of what they do and how they do it. These findings are important for people and organisations making policy and delivering services on the best ways to deploy and support quality in care homes through the most valuable resource for any care home: its staff. However, we acknowledge that this understanding is developed through international studies, where the long-term care context may be different. In particular, these studies predominantly focused on the role and responsibilities of the RN. In the UK, most care homes do not employ RNs, with nursing care being provided by nurses employed by primary and community care services. The roles and responsibilities of CAs are considered in our analyses for these reviews, but there is no consideration of the varied levels of workers in this support category in our analyses. This constitutes an important gap for consideration in future studies. Primary data collection, as we originally proposed, would have provided this more nuanced understanding and knowledge.

We worked closely with a national organisation (Skills for Care) for WP2. This constitutes a cross-sectional observational study of a subpopulation of care homes in England that supplied their workforce data to Skills for Care for inclusion in the NMDS-SC and CQC inspection ratings. There are debates of how well this approach accurately conceptualises and measures care quality.<sup>224,225</sup> We adopt the pragmatic view that CQC inspection judgements are one measure of care home quality, and we focused on relationships between the CQC measure of quality and care homes’ staffing establishments. This approach is novel: existing studies of the staffing–quality relationship tend to focus on clinical indicators that are sensitive to staffing inputs.<sup>17,27</sup> This work therefore contributes evidence based on broader conceptions of quality. However, we acknowledge some limitations of this approach.

In our methods we acknowledge the potential for bias in cross-sectional analyses of relationships between quality and staffing because of omitted variables and measurement error.<sup>17</sup> Following sensitivity analyses, we are confident that the omission of home caseload measures in the NMDS-SC may not be a significant source of bias in our WP2 analysis. However, small effect sizes may be a consequence of the limitations of the data: particularly imprecise measurement of staffing and quality which mean measurement error is likely to bias estimates downwards. Given our data source, the extent to which the results generalise to homes that do not contribute data to NMDS-SC is not clear. We had originally proposed to estimate the costs (in terms of higher costs) and benefits (in terms of fewer homes

rated negatively by the CQC) of different staffing models. However, we did not pursue this analysis: it was not possible to discern clearly different staffing models in the data and effect sizes were relatively small. Any cost-benefit analysis results would therefore not be meaningful.

We worked with a large care home provider organisation for WP3. This is the first study in the UK to work with a large care organisation for this purpose and so a key contribution of our work is to provide novel evidence on relationships between nurse staffing and care quality in English care homes drawing on longitudinal data that allow many of the limitations of previous studies to be addressed.<sup>17,27,28</sup> Most longitudinal studies in this field have been conducted in North America; findings from other countries may not generalise to the English context because of differences in the fundings and organisation of care between countries. Against these strengths, it is important to consider limitations of our modelling work.

Nurse-sensitive indicators of care quality do not address residents' quality of life. However, there is a link between health status and impact on quality of life. Therefore, these indicators are one aspect of quality, and have implications for potentially preventable treatment costs that fall on the wider healthcare system. Our findings are based on data from a single care home operator and so may not be generalised to the wider population of care homes. The care home provider has developed management systems and processes for determining and ensuring what it considers to be appropriate staffing levels, so this places limits on the amount of variation in staffing arrangements we observed, and this limited variation may mute results that would be apparent if there was more variation in staffing. Our study was designed to minimise measurement error by using large administrative data sets. However, we noted that error rates recorded in the data set underestimate true rates; for example, medication errors.<sup>226</sup> This is likely to be because these errors are being self-reported (and may be influenced by staffing levels) and may only record the most obvious and possibly serious errors. This influenced the data and impacted on our modelling and cost analysis. This study lacks measures of resident characteristics and resident-specific risk, the omission of which *may* bias results: an issue debated.<sup>28</sup> It also does not take into account work variations of RNs and CAs employed by different homes. However, we have controlled for time invariant and time-varying home-specific characteristics and our focus on a single care home provider may mitigate this: staff are employed on common job descriptions and similar policies and processes will exist across care homes in the organisation. One key thing to keep in mind when interpreting our results is that the accuracy of measurements may be affected both by staffing levels and by (unobserved) determinants of care quality like the competence and 'quality' of managers and/or staff. For example, well-managed homes may be more likely to record quality-related incidents more accurately than poorly managed homes' where staffing and the organisation of care may make adverse events more likely.

Our documentary analysis of CQC inspection reports offered novel insights into the structural, process and outcome components of the staffing-quality relationship and complemented the findings of other linked studies in terms of explanation and theorising. This qualitative analysis focuses on associations rather than causal relationships. Our analysis is limited to the text available and any inherent reporting biases of the inspectors who authored the reports. It is also limited to the purposive sample of care homes rated as outstanding or inadequate. Transparency of our approach and methods promotes transferability.

The NoMAD survey enabled us to describe care home managers' views about how a staffing and quality online resource might impact their work and their expectations of whether it could become a routine part of their current or future work. SNA identified opinion leaders in care homes by either their number of connections or how often they served as a bridge in the network. There are implications of SNA relevant for managers: to identify the most connected people and the possibility of recruiting them to be innovation champions; to reveal bottlenecks in the flow of information and advice; to identify gaps (or structural holes) in networks that need to be brokered; to highlight that proximity matters in networks and that it can be used to assemble teams; and to remind managers that central players in one network are not necessarily central players in other networks and that they may need to manage multiple

networks.<sup>227,228</sup> These findings are novel but limited by cross-sectional nature and response rates. Seven managers from eight care homes completed the NoMAD survey. For some of the case sites ( $n = 11$ ) the response rate was low. Revisiting the care homes with low response rates was limited by the pandemic. We acknowledge the low response rate at some of the care homes may affect the representativeness of the networks we describe.

Finally, we acknowledge the limitations imposed on this study due to COVID-19 (see [Appendix 2](#)). In particular, not being able to undertake the in-depth case study data collection activities which would have gathered primary data from people living and working in, or visiting, care homes.

## Equality, diversity and inclusion

Our approach and methods optimised participation of the diverse care home population: people living and working in care homes. Using national and organisational data sets ensured equality and inclusivity, as well as ensuring diversity on characteristics such as age, sex, disability, race, religious beliefs, marital status and sexual orientation. Diversity of care home residents, particularly those lacking capacity, and staff are often under-represented in research. The use of anonymised data sets for these populations enabled their representation and inclusion in our study.

We have worked closely with the public and stakeholders throughout the research, from question formulation through to synthesis (described in [Chapter 3](#), and above under section *Strengths and limitations*). Involvement and engagement included residents, relatives, care home staff, NHS staff, providers, provider representative bodies, commissioners, regulators and policy-makers. Our SSC had representatives from these stakeholder groups and we were also guided by our two advisory groups – (1) residents and relatives and (2) care home managers and RNs – to ensure we promoted inclusive, accessible and active engagement in our study. This is reflected in blogs that we wrote with our residents and relatives' advisory group (see e.g. <https://bit.ly/3E8yf0V>) and SSC members (see, e.g. <https://bit.ly/3uBdQhJ>).

Our approach to involvement and engagement ensured that alternative perspectives (beyond the research team) fed into and improved the design, implementation and quality of the research, and promoted conversations and learning to benefit the research. The research team was comprised of individuals with methodological, subject and sector expertise; appointed research fellows had health and social care research experience.





## Chapter 6 Conclusions

Quality is complex, contested and dynamic. The perspective of those living in care homes, their families, or those who work in or with homes (care home staff, NHS staff, providers or commissioners, regulators and policy-makers) will influence individual perspectives. Care homes represent a range of service types and structures that influence staffing arrangements. Studying the staffing–quality relationship then is not straightforward. This complexity merited a mixed-methods research design. In this final chapter, we revisit the research objectives set out at the start of the study (see [Chapter 2](#)). We summarise the extent to which we met these and highlight implications for social care and future research of the staffing–quality relationship in care homes.

### Study objectives revisited

#### ***Objective 1: describe variations in the characteristics of the care home nursing and support workforce***

The two evidence reviews in WP1 provide evidence and theory-based explanations of variations in care home workforce characteristics associated with higher quality care. We explored staff roles and responsibilities (WP1i) and the conditions necessary for staff to behave in ways that promote quality (WP1ii). The review findings focus on different staff within care homes: leaders and managers, unit supervisors, RNs, CAs and staff with ‘informal’ influence within the care team. The reviews add depth to understanding of variations in care home workforce characteristics and how they shape quality. Specifically, they paint a picture of who staff are, what they do (and why) and how they act for the benefit of residents and their families.

We did not survey managers and staff to describe recruitment and retention challenges and staff roles as originally planned (due to the pandemic). Since our study was commissioned descriptions of the care home workforce and the challenges of securing the workforce have been forthcoming in national reports from Skills for Care (as presented in [Chapter 1](#)).

#### ***Objective 2: identify the dependency and needs of residents and relatives in care homes and their association with care home staffing***

This objective was partially met. Data were limited as the NMDS-SC lacked a measure of resident characteristics and resident-specific risk (WP2). Care home provider cross-sectional organisational data were based on their own internal classification scheme indicating, for example, the proportion of residents with nursing needs or those receiving specialist dementia care (WP3). Some of the NMDS-SC data and variables were fit for inclusion in our models – meaning we could address information deficits that affect workforce planning, quality improvement and commissioning by incorporating measures of dependency and functional needs of care home residents. WP4 revealed decisions about staffing needed for resident needs and preferences are often based on (largely intuitive) managerial judgements as opposed to systematic use of validated tools. Our findings reveal the impact on residents when actual staffing levels fall below the planned level (WP3, WP4), and the consequences for staff well-being and job satisfaction when there are insufficient staff to meet residents’ needs (WP1ii, WP4).

#### ***Objective 3: examine how different care home staffing models (including new roles) impact on quality of care, resident outcomes and National Health Service resources***

The relative absence of clearly discernible and distinct staffing models in homes meant our analysis did not identify how distinct patterns or models of care home staffing impact on quality and outcomes (WP2). In WP2, care home staffing models exhibited limited variation (funding and resource constraints meant most homes operate with similar staffing models). The possibility that data were too limited for analysis cannot be excluded. The care provider organisation (WP3) developed management systems and processes for determining and ensuring its ‘appropriate’ staffing levels. Where RNs were employed,

there was little variation in numbers between homes. Consequently, variation in staffing was less than expected. WP2 findings made cost-benefit analysis nonsensical: it was not possible to apply meaningful cost estimates to data. Our cost-benefit analysis in WP3 suggests additional staffing costs are likely to substantially outweigh reduced treatment costs – recognising that the true costs of adverse outcomes often extend beyond the financial. It is possible that our estimates of benefits are inaccurate: the linear regression models used in this study may have missed important non-linear relationships between staffing and quality.<sup>57</sup> Machine learning methods are better able to detect non-linear relationships so they could usefully be employed in future studies to investigate if there are inflection points beyond which additional staffing does not improve quality outcomes.

***Objective 4: explain how care home workforce (numbers, skill mix and stability) might meet the dependency and needs of residents***

Our findings indicate – albeit cautiously – that having more staff is likely to improve care quality for residents (WP2) and more care by RNs may lead to fewer adverse events for falls with fractures, UTIs and medication errors (WP3). Expensive increases in nursing care would be associated with minimal total treatment cost savings and, therefore, an increased net additional cost for care home providers: simply increasing nursing inputs is unlikely to be a cost-effective way of reducing adverse incidents for care home residents (WP3). We acknowledge the limitations of data sets included in our research (see [Chapter 5](#)).

Having ‘sufficient’ staff is important for quality: ensuring timely care for residents (WP1ii); and recognising that low levels of staffing negatively impact on residents’ care and support, workload for staff and staff well-being and job satisfaction, leading to higher levels of staff sickness (WP4). However, there is a lack of detail of *how* staffing levels are determined by managers and there is no consistent use of tools to support professional judgement about staffing (WP4).

Based on our modelling work we cannot confidently quantify ‘sufficient’ staff because results suggest linear relationships between staffing measures and quality outcomes where incremental increases in staffing numbers, skill and experience are associated with small incremental increases in quality measures. It is therefore not clear from the data whether there are minimum thresholds below which these staffing measures should not fall without increasing risks for residents. Methods better able to identify non-linear relationships between staffing and quality (i.e. machine learning) could help to quantify what sufficient staffing means. Stability of the care home manager and the care workforce was important to meet the dependency and needs of residents and to enhance quality (WP1i, WP1ii, WP2, WP3, WP4). Stability of the workforce results in lower levels of use of agency or temporary staff. Agency or temporary staff were perceived to compromise quality (WP4); however, we found that use of agency nurses to cover for sickness or unfilled vacancies was not associated with increased risk of adverse events other than an increased risk of medication errors (WP3). A stable workforce was aligned with a skilled and competent workforce (WP1i, WP1ii, WP4) and to benefit the organisation of care to better meet residents’ needs.

***Objective 5: explore and understand the contributions of the nursing and support workforce (including innovations in nursing and support roles) in care homes to enhance quality of care***

Our research suggests the nursing and support workforce are well placed to enact the behaviours that ensure personalised care, tailored to resident needs and preferences, with interventions that are appropriate and timely (WP1i, WP1ii, WP4). We have highlighted specific workforce-related factors that support teamworking and relationships that benefit residents (WP1i, WP1ii, WP4). Leadership and managerial behaviours which reward and recognise staff contribution are key to realising these components of care and teamworking (WP1ii, WP4).

Care staff with more (contextualised) experience – that is, care staff in post for 5 years, care home managers for more than 12 months – are likely to improve quality, at least as judged by the regulator



(WP2). A stable workforce equated to better skills and competence in clinical, caring, social and cultural areas of work (WP1i, WP1ii, WP4). High staff turnover minimised opportunities for developing staff skills and competence – reducing quality, as experienced by residents (WP4).

The pandemic meant we were limited in our study of innovations in nursing and support roles. We were unable to administer surveys or undertake the planned in-depth case studies. Exploration and understanding of contributions of the workforce is derived from evidence reviews and documentary analysis. While relevant, they may reduce internal validity or be more prone to reporting and other biases. Relying on these data sources means we may have missed roles and responsibilities in environments that do not employ RNs: care homes without nursing or residential homes.

### **Objective 6: translate methods used for modelling the relationships between staffing and quality to provide a platform for sector-wide implementation**

Work packages 1–4 findings were brought together in a logic model. We demonstrated the feasibility of SNA for unpacking the relationships, ties and flow of social capital in homes. Knowledge of this picture creates potential for planning implementation efforts required to enhance quality via staffing judgements and staff-focused interventions (WP5). Ultimately, securing high quality, complete, samples of staff required face-to-face intensive researcher involvement in homes; many were not used to participating in research. COVID-19 restrictions further limited this work. Despite the restrictions and varied effects, we have shown that potential opinion leaders for quality improvement can be identified (based on their network position) and that metrics such as reciprocity, betweenness and centrality could be produced and – at least at the researcher level – help steer potential strategies and interventions to increase the adoption and spread of innovation. Delays with WPs 2 and 3 limited our translational activities for modelling. We were able to adapt the NoMAD survey tool to capture a sense of the work potentially required to introduce and sustain the use of an innovation – such as a staffing and quality online resource aimed at home managers.

## **Concluding remarks**

The logic model explains empirically and theoretically what works, why and how, as well as the interactions between the constituent parts (structure, processes and outcomes) that we consider important for the staffing–quality relationship. Understanding how to meet the needs and preferences of residents in care homes efficiently (given rising costs and demand) and how to use the workforce resources in care homes to promote quality and effective working is a societal priority. Our study makes a novel and important contribution to understanding the relationship between staffing and quality in the UK (and international) care home context.

## **Implications for social care**

- Understanding that numbers of staff alone are a necessary but not sufficient condition for care home quality.
- Quality improves in homes when more care is provided by RNs.
- Simply introducing ‘more’ staff (particularly RNs) is unlikely to be a cost-effective way of reducing adverse incidents in care homes.
- Quality relies on the who, what and how of staffing arrangements and organisation of work.
- Leadership is key, influencing how organisational resources are used to promote the environments and cultures needed for quality promoting relationships to flourish.
- Realising and supporting the potential of the staffing resource (clinical, care, social and cultural skills and competence) is essential for quality. Opportunities for learning and development demonstrate an organisation values staff and may support staff retention.

## CONCLUSIONS

- A focus on the structures that support staffing consistency (stability, skill and competence) is important for influencing processes (the organisation of care and teamworking) and outcomes for residents and staff.
- Developing transparent approaches that enable care home managers to effectively judge and make decisions about staffing levels is crucial for safe and appropriate care for residents.
- Reciprocal relationships beyond the immediate care team, and including residents, their families and health and social care professionals, promote quality.
- Leadership and management behaviours influence staff commitment and thus their contribution to quality.
- A 'visible' unit supervisor and staff who 'connect' and influence the team are essential for quality and innovation in care homes.

## Implications for research

Future research should:

- Unpack the contribution of direct care support workforce (including CAs, senior CAs and nursing associates) working at different levels of skills and competence to care home quality.
- Explore how training for CAs, senior CAs and nursing associates contributes to improving quality.
- Consider differences for temporary (i.e. step-up or step-down care) versus permanent (i.e. long-term placement) care home residents.
- Explore how resident population levels of dependency are related to quality.
- Use innovative methods to capture quality in ways that recognise individual stakeholder views, values, expectations and preferences and address both quality of care and quality of life.
- Develop robust social network interventions to change network structures to enhance reciprocity and advice and influence relationships to embed innovations for enhancing quality.
- Consider machine learning methods for analysis of routine data because these methods are better able to identify non-linear relationships between staffing and care quality indicators than traditional regression analysis in order to better identify minimum adequate staffing levels.
- Use methods to promote more accurate modelling of the staffing-quality relationship through data linkage.
- Further test and develop our logic model.

# Additional information

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## Contributions of authors

**Karen Spilbury** (<https://orcid.org/0000-0002-6908-0032>) contributed to the design of the study and led WPs 1i, 1ii and 4. She authored *Chapters 1, 2, 3 and 4* (reporting WP1i, 1ii and 4), 5 and 6, and prepared the Scientific summary. She coauthored methods and findings for other WPs in *Chapters 3 and 4*.

**Andy Charlwood** (<https://orcid.org/0000-0002-5444-194X>) contributed to the design of the study and led WPs2 and 3. He authored *Chapters 3 and 4* (reporting WP2 and 3). He assisted with preparation of the final report, edited and reviewed other sections of the report for clarity and content.

**Carl Thompson** (<https://orcid.org/0000-0002-9369-1204>) contributed to the design of the study and led WP5. He authored *Chapters 3 and 4* (reporting WP5) and prepared the Abstract and Plain English summary. He assisted with preparation of the final report, edited and reviewed the report for clarity and content.

**Kirsty Haunch** (<https://orcid.org/0000-0002-5013-1258>) was lead research fellow for WP1ii and WP4 and assisted with WP1i. She co-ordinated and facilitated the advisory groups, comprised of residents, relatives and care home managers and staff. She coauthored *Chapters 3 and 4* (reporting WP1i, 1ii and 4). She reviewed other sections of the report for clarity and content.

**Danat Valizade** (<https://orcid.org/0000-0003-3005-2277>) contributed to the design of the study and was lead research fellow for WPs2 and 3. He coauthored *Chapters 3 and 4* (reporting WP2 and 3). He reviewed other sections of the report for clarity and content.

**Reena Devi** (<https://orcid.org/0000-0003-2834-8597>) was lead research fellow for WP1i and assisted with WP4. She coauthored *Chapters 3* and *4* (reporting WP1i, 1ii and 4). She assisted with preparation of the final report and reviewed other sections of the report for clarity and content.

**Cornell Jackson** (<https://orcid.org/0000-0001-6185-7997>) was lead research fellow for WP5. He coauthored *Chapters 3* and *4* (reporting WP5). He reviewed other sections of the report for clarity and content.

**David Phillip Alldred** (<https://orcid.org/0000-0002-2525-4854>) contributed to the design of the study and edited and reviewed the final report for clarity and content.

**Antony Arthur** (<https://orcid.org/0000-0001-8617-5714>) contributed to the design of the study and edited and reviewed the final report for clarity and content.

**Lucy Brown** (<https://orcid.org/0000-0002-3179-1293>) contributed to the design of the study, facilitated WP3 and reviewed the final report for clarity and content.

**Paul Edwards** (<https://orcid.org/0000-0002-4015-9943>) contributed to the design of the study, facilitated WP3 and reviewed the final report for clarity and content.

**Will Fenton** (<https://orcid.org/0000-0002-4852-6453>) contributed to the design of the study, facilitated and contributed to WP2 and reviewed the final report for clarity and content.

**Heather Gage** (<https://orcid.org/0000-0002-2049-9406>) contributed to the design of the study, supervised cost-benefit analysis for WP2 and WP3 and reviewed the final report for clarity and content.

**Matthew Glover** (<https://orcid.org/0000-0001-9454-2668>) led the cost-benefit analysis for WP3 and reviewed the final report for clarity and content.

**Barbara Hanratty** (<https://orcid.org/0000-0002-3122-7190>) contributed to the design of the study and reviewed sections of the final report for clarity and content.

**Julienne Meyer** (<https://orcid.org/0000-0001-5378-2761>) contributed to the design of the study and edited and reviewed the final report for clarity and content.

**Aileen Waton** (<https://orcid.org/0000-0002-6148-9802>) facilitated WP3 and reviewed the final report for clarity and content.

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## Data-sharing statement

All data requests should be submitted to the corresponding author for consideration. Commercially sensitive data provided for the study by the care home organisation cannot be shared.

## Ethics statement

WP2 and WP3 were approved (2 August 2017) by the Social Care Research Ethics Committee (17/WM/0232). WP5 was approved (21 June 2019) by the University of Leeds, Faculty of Medicine and Health, Ethics and Governance Committee (HREC 18-028).

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## Appendix 1 Five questions the Care Quality Commission ask of all care services<sup>a</sup>

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Are they safe?	<b>Safe:</b> you are protected from abuse and avoidable harm.
Are they effective?	<b>Effective:</b> your care, treatment and support achieve good outcomes, helps you to maintain quality of life and is based on the best available evidence.
Are they caring?	<b>Caring:</b> staff involve and treat you with compassion, kindness, dignity and respect.
Are they responsive to people's needs?	<b>Responsive:</b> services are organised so that they meet your needs.
Are they well-led?	<b>Well-led:</b> the leadership, management and governance of the organisation make sure it's providing high-quality care that's based around your individual needs, that it encourages learning and innovation, and that it promotes an open and fair culture.

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a [www.cqc.org.uk/what-we-do/how-we-do-our-job/five-key-questions-we-ask](http://www.cqc.org.uk/what-we-do/how-we-do-our-job/five-key-questions-we-ask) (accessed 16 March 2022).



## Appendix 2 Deviations from original study protocol due to coronavirus disease 2019 pandemic

WP	Original planned work	Work undertaken due to impact of COVID-19 on care home staff and/or restrictions imposed on research team
WP1	Surveys with: (1) care home staff to understand roles of the nursing and support workforce; (2) care home managers to understand recruitment and retention challenges.	(1) We completed a systematic review of research studies focusing on the roles and responsibilities of RNs and CAs linked with promoting quality of care and quality of life; (2) A separate review funded by NIHR (which commenced August 2021) is being undertaken to understand what strategies are effective (and ineffective) for attracting, recruiting and retaining RNs and care workers in the long-term care sector ( <a href="https://fundingawards.nihr.ac.uk/award/NIHR131016">https://fundingawards.nihr.ac.uk/award/NIHR131016</a> ).
WP3	Management practice survey (SCREC ethics approval as an amendment to 17/WM/0232).	We were not able to administer this survey due to COVID-19 pandemic. This impacted on plans for follow-on discussions with the care provider; these discussions did not occur.
WP4	In-depth exploration of care processes using case studies ( $n = 6$ ).	Documentary analysis of a purposive sample of CQC reports with ratings of outstanding or inadequate ( $n = 30$ ). However, due to the ongoing COVID-19 situation, we were unable to undertake follow-up focus groups and interviews to share findings to understand whether these resonated with different care home contexts.
WP5	SNA	Partially completed but impacted data collection plans and follow-up. We planned follow-up interviews with care home managers' but all but 3 (or 11 managers) had left the care home.

SCREC, Social Care Research Ethics Committee.





## Appendix 3 Example search strategy for work package 1i review

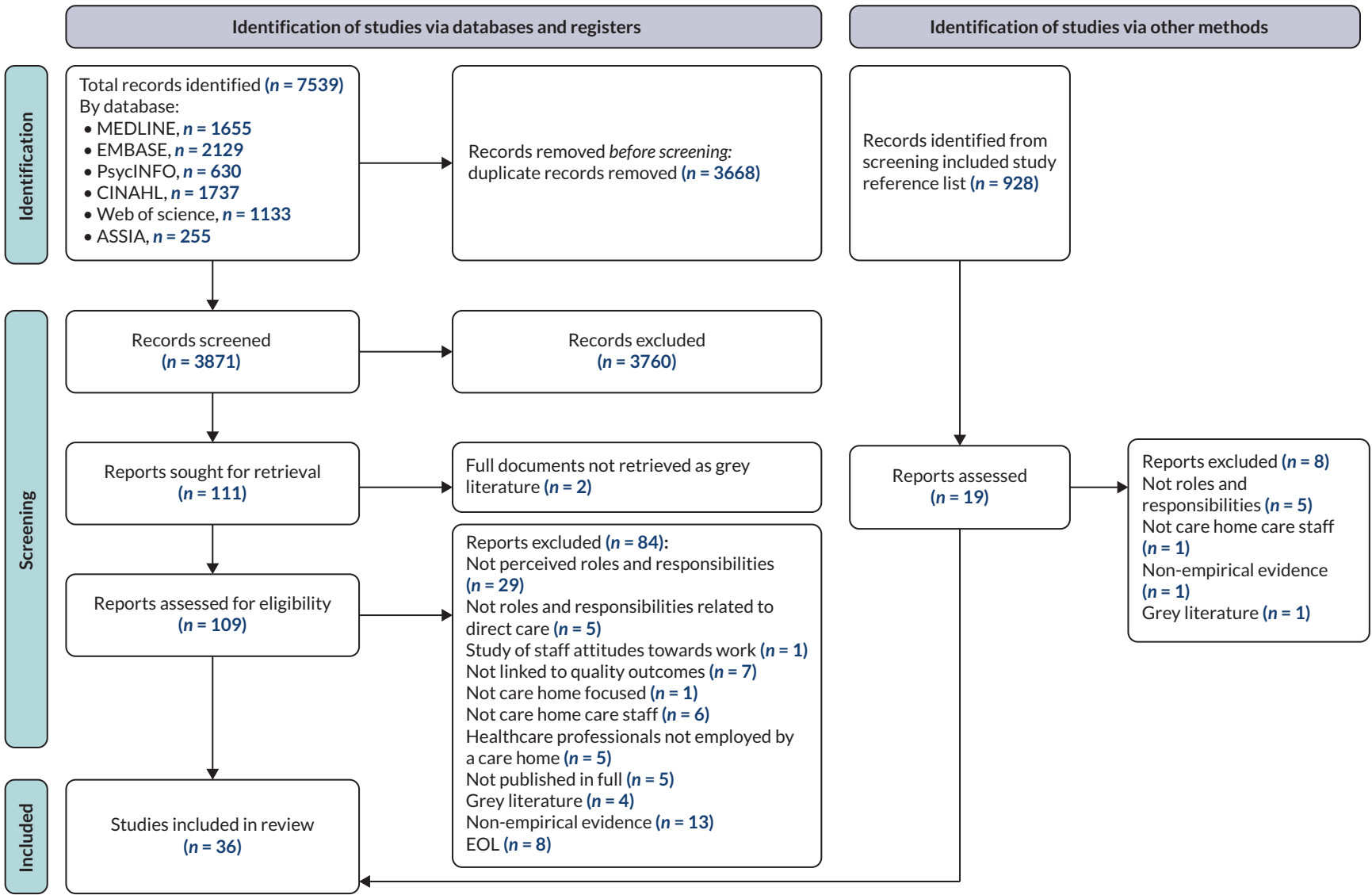
Database: APA PsycINFO <2002 to February Week 3, 2021>

Search strategy:

- 1 exp nursing homes/ (5701)
- 2 "home\* for the aged".tw,id. (343)
- 3 nursing home\*.tw,id. (8184)
- 4 "care home\*".tw,id. (1612)
- 5 residential care institutions/ (5589)
- 6 long term care/ (4573)
- 7 ((long-term or longterm or long-stay or longstay) adj5 (facilit\* or institution\* or setting\* or resident\* or care)).tw,id. (9751)
- 8 institutionalization/ (1734)
- 9 ((residential or residence? or institution\* or facility or facilities) adj5 (elder\* or geriatric\* or seniors or older or aged)).tw,id. (2758)
- 10 ((residential or long-term or longterm or long-stay or longstay or dementia) adj5 (facilit\* or institution\* or setting\* or resident\* or institution?)).tw,id. (23542)
- 11 ((residential or retirement\*) adj2 (facilit\* or home?)).tw,id. (2489)
- 12 assisted living/ (698)
- 13 assisted living.tw,id. (1213)
- 14 (life care cent\* or continuing care cent\* or extended care facility or extended care facilities).tw,id. (32)
- 15 ((residential or long-term or longterm or long-stay) adj5 (care or facility or facilities or ward? or institution\*)).tw,id. (13,333)
- 16 ((skilled or intermediate) adj2 (nursing facility or nursing facilities)).tw,id. (455)
- 17 retirement communities/ (278)
- 18 or/1-17 [care homes] (40,152)
- 19 ((care or worker\*) adj2 (staff or professional\* or personnel or assistant\*) adj4 (experience\* or expectation\* or satisfaction or view\* or opinion\* or perception\* or perspective\* or attitude\* or preference\* or belief\* or perciev\* or feeling\* or idea\*)).tw,id. (1278)
- 20 ((support worker\* or healthcare assistant\* or service provider\* or carer\* or staff or care provider\* or nurse\* or nursing or healthcare professional\* or physician\* or general practitioner\* or care worker\* or healthcare attendant\* or care assistant\* or care home manage\* or health facility administrator\* or nursing home manager\* or activit\* co ordinator\* or healthcare worker) adj4 (experience\* or expectation\* or satisfaction or view\* or opinion\* or perception\* or perspective\* or attitude\* or preference\* or belief or perciev\* or feeling or idea\*)).tw,id. (28,083)
- 21 ((interview\* or qualitative or theme\* or survey\* or questionnaire\* or focus group\*) adj5 (support worker\* or healthcare assistant\* or service provider\* or carer\* or staff or care provider\* or nurse\* or nursing or healthcare professional\* or physician\* or general practitioner\* or care worker\* or healthcare attendant\* or care assistant\* or care home manage\* or health facility administrator\* or nursing home manager\* or activit\* co ordinator\* or healthcare worker)).tw,id. (20,910)
- 22 exp health personnel attitudes/ (17,195)
- 23 employee attitudes/ (11,820)
- 24 "work (attitudes toward)"/ (3061)
- 25 exp qualitative methods/ or exp Interviews/ or exp questionnaires/ (37,562)

- 26 (((care or worker\*) adj2 (staff or professional\* or personnel or assistant\*)) or (support worker\* or healthcare assistant\* or service provider\* or carer\* or staff or care provider\* or nurse\* or nursing or healthcare professional\* or physician\* or general practitioner\* or care worker\* or healthcare attendant\* or care home manager\* or health facility administrator\* or nursing home manager\* or activit\* co ordinator\* or healthcare worker)).tw,id. (205,520)
- 27 25 and 26<sup>205</sup> (3849)
- 28 19 or 20 or 21 or 22 or 23 or 24 or 27<sup>107</sup> (68,357)
- 29 (role\* or responsibili\* or workload\*).tw,id. (517606)
- 30 exp professional role/ (1180)
- 31 role expectations/ (653)
- 32 role perception/ (936)
- 33 professional standards/ (4073)
- 34 "professional credential\*".tw,id. (102)
- 35 exp responsibility/ (14,979)
- 36 Professional Competence/ (6731)
- 37 work load/ (2043)
- 38 professionalism/ (3568)
- 39 professional competence/ (6731)
- 40 or/29-39<sup>32</sup> (533,425)
- 41 18 and 28 and 40 (937)
- 42 limit 41 to (english language and yr="2010-Current") (630)

## **Appendix 4** Preferred Reporting Items for Systematic Reviews and Meta-Analyses flow diagram for work package 1i review



## Appendix 5 Quality assessment of included studies using Mixed Methods Appraisal Tool for work package 1i review

Quality checklist criteria for qualitative studies							
Qualitative included studies	Screening questions		Qualitative studies				
	Are there clear research questions/ aims?	Do the collected data allow to address the research questions/ aims?	Is the qualitative approach appropriate to answer the research question/ aim?	Are the qualitative data collection methods adequate to address the research question/ aim?	Are the findings adequately derived from the data?	Is the interpretation of results sufficiently substantiated by data?	Is there coherence between qualitative data sources, collection, analysis and interpretation?
Abrahamson, 2020 <sup>100</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Andersen, 2016 <sup>108</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Backhaus, 2018 <sup>117</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Banerjee, 2015 <sup>109</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Bedin, 2013 <sup>122</sup>	Yes	Yes	Yes	Yes	Cannot be determined	Cannot be determined	Cannot be determined
Cho, 2020 <sup>125</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Chung 2010 <sup>101</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Craftman, 2016 <sup>113</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Daly, 2012 <sup>135</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Ellis, 2012 <sup>110</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Ellis, 2015 <sup>131</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Forss, 2018 <sup>114</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Halifax, 2018 <sup>102</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Heath, 2010 <sup>119</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Johansson-Pajala, 2016 <sup>115</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Kusmaul, 2017 <sup>103</sup>	Yes	No	Yes	No	Yes	Yes	Yes
Laging, 2018 <sup>133</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Liu, 2014 <sup>128</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Lung, 2016 <sup>129</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes

continued

Quality checklist criteria for qualitative studies							
Qualitative included studies	Screening questions		Qualitative studies				
	Are there clear research questions/ aims?	Do the collected data allow to address the research questions/ aims?	Is the qualitative approach appropriate to answer the research question/ aim?	Are the qualitative data collection methods adequate to address the research question/ aim?	Are the findings adequately derived from the data?	Is the interpretation of results sufficiently substantiated by data?	Is there coherence between qualitative data sources, collection, analysis and interpretation?
Marshall, 2020 <sup>112</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Medvene, 2010 <sup>104</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Odberg, 2018 <sup>123</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
O'Doherty, 2013 <sup>124</sup>	Yes	Yes	Yes	Yes	Yes	No	Cannot be determined
Olsson, 2014 <sup>116</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Ostaszkiwicz 2016 <sup>134</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Park, 2018 <sup>126</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Sun-Young, 2020 <sup>127</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Talbot, 2016 <sup>120</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Vandrevala, 2017 <sup>121</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Vogelmeirer, 2011 <sup>106</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Vogelmeirer, 2014 <sup>107</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Yektatalab, 2012 <sup>130</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Qualitative included studies	Screening questions		Quantitative studies				
	Are there clear research questions/ aims?	Do the collected data allow to address the research questions/ aims?	Is the sampling strategy relevant to address the research question/ aim?	Is the sample representative of the target population?	Are the measurements appropriate?	Is the risk of nonresponse bias low?	Is the statistical analysis appropriate to answer the research question? (or study aim?)
Knopp-Sihota, 2015 <sup>111</sup>	Yes	Yes	Yes	Yes	Yes	Cannot be determined	Yes
Kuk, 2017 <sup>118</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Mueller, 2012 <sup>105</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes

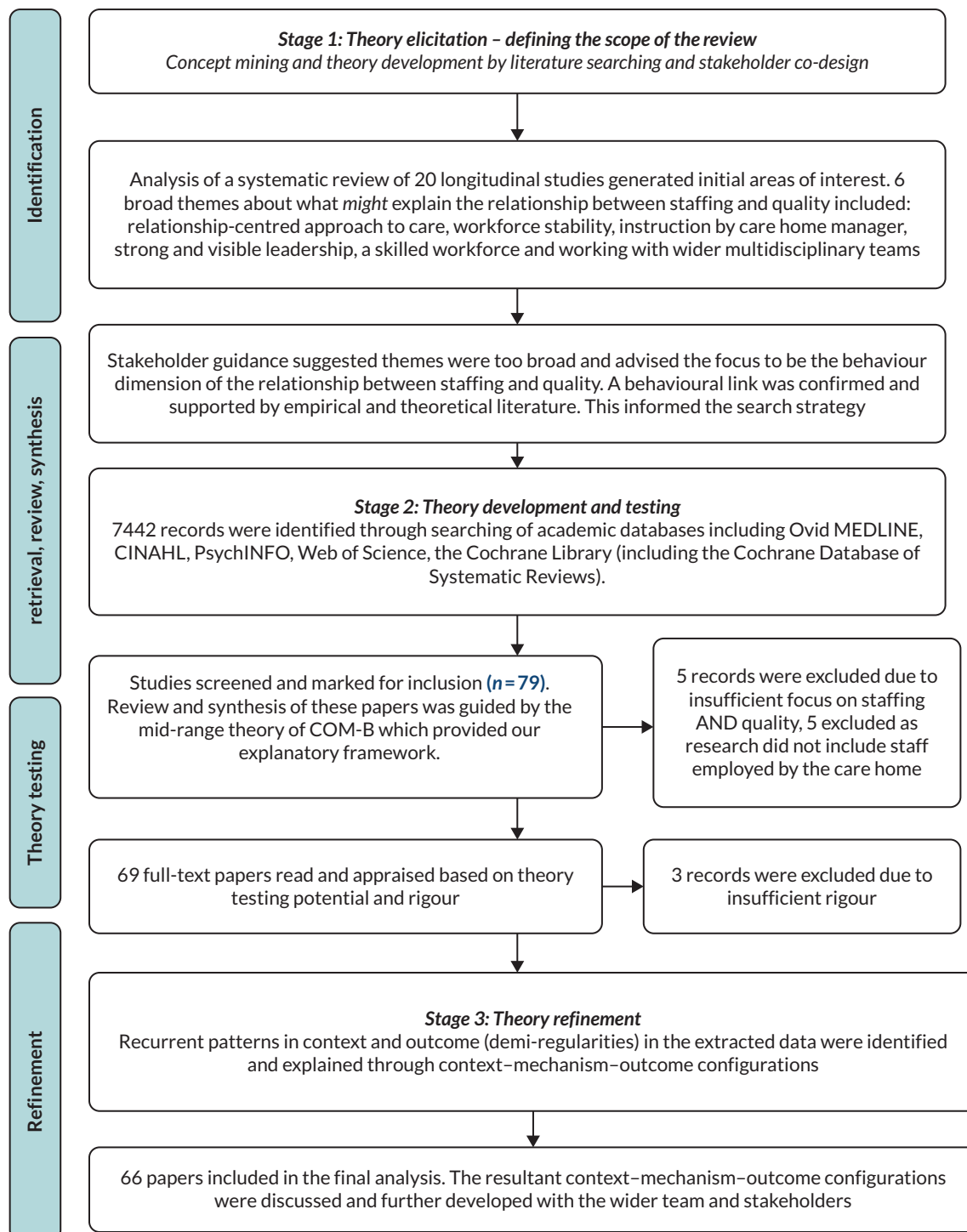
continued



Quality checklist criteria for qualitative studies							
Qualitative included studies	Screening questions		Qualitative studies				
	Are there clear research questions/ aims?	Do the collected data allow to address the research questions/ aims?	Is the qualitative approach appropriate to answer the research question/ aim?	Are the qualitative data collection methods adequate to address the research question/ aim?	Are the findings adequately derived from the data?	Is the interpretation of results sufficiently substantiated by data?	Is there coherence between qualitative data sources, collection, analysis and interpretation?
	Screening questions		Mixed methods				
	Are there clear research questions/ aims?	Do the collected data allow to address the research questions/ aims?	Is there an adequate rationale for using a mixed-methods design to address the research question/ aim?	Are the different components of the study effectively integrated to answer the research question/ aim?	Are the outputs of the integration of qualitative and quantitative components adequately interpreted?	Are divergences and inconsistencies between quantitative and qualitative results adequately addressed?	Do the different components of the study adhere to the quality criteria of each tradition of the methods involved?
Hunter, 2010 <sup>132</sup>	Yes	Yes	Yes	No	Cannot be determined	Cannot be determined	Yes



## Appendix 6 Review process for work package 1ii realist review





## Appendix 7 Theory elicitation through if–then statements for work package 1ii

Title	If	Then
Relationship-based approach to care	If the long-term care facility's approach to care promotes relationships and connections (familiarity) between long-term care facility staff and residents	then long-term care facility staff will know the person and are more able to detect a change in the resident's physical, psychological, emotional and social status and provide early and timely intervention
Workforce stability	If the long-term care facility has a stable workforce and there is regular ongoing contact between residents and long-term care facility staff over time	then this helps establish routines for care delivery which leads to enhanced confidence for (1) residents due to an established and trusting relationship with long-term care facility staff and (2) long-term care facility staff for assessing and monitoring residents
Instruction by the long-term care facility manager	If long-term care facility staff are directed by a visible, skilled and competent manager with a strong vision of the overarching philosophy of care for the home	then the manager will have clear oversight of what care is being delivered, why and how and long-term care facility staff will understand what is expected of each team member which will enable monitoring and maintaining of care standards that contribute to quality
Strong and visible leadership throughout the home	If there is strong and visible leadership throughout the long-term care facility	then this will provide direction and support for the long-term care facility staff team about the ethos of care in the home and open communication between team members which leads to enhanced clarity of roles and expectations of how and in what way different members of the team contribute to resident care
Skilled workforce	If the long-term care facility has a workforce who are a good fit – that is those who practice empathy, kindness and compassion, or who are willing and trained to adopt empathy, kindness and compassion. and a level of competence and skill developed through education, training and/or experience and	then the long-term care facility can deploy its workforce appropriately, long-term care facility staff who are a good fit in terms of attitudes and are equipped with the knowledge, understanding and expertise to assess and evaluate residents. Long-term care facility staff also have the confidence to be able to delegate and offer direction to other members of staff in the team which leads to appropriate deployment and use of skills in the team and early and timely detection of changes in residents' status to prompt action for intervention
Working with the wider multidisciplinary team	If there are ways for long-term care facility staff to access and establish relationships with the wider multidisciplinary team	then this will promote confidence for long-term care facility staff to approach and engage with other members of the multidisciplinary team to raise concerns about a resident in a timely manner to ensure appropriate investigation for the management and/or interventions to promote the best care for residents



## Appendix 8 Search terms and databases for work package 1ii realist review

There were no limitations on dates. Searches were from inception up to November 2019. Search alerts scanned up to April 2020. Language restricted to English. Databases included: Ovid MEDLINE ( $n = 1760$  records), PsycINFO ( $n = 1548$  records), CINAHL ( $n = 4859$  records), Web of Science ( $n = 1276$  records), Cochrane Database of Systematic Reviews ( $n = 6$  records), Cochrane Central Register of Controlled Trials ( $n = 241$  records). Number of records after de-duplication were  $n = 7442$  records.

### Search terms

1. "Homes for the Aged"\* OR "Nursing Homes"\* OR "Care home"\* OR "Long-term care"\* OR "Institutionalization" OR "Assisted living facilities" OR "Residential Facilities" OR "Life care cent"\* OR "Continuing care"\* OR "Extended care facility" OR "Extended care facilities" OR "Long-term stay" OR "Sheltered or Retirement hous\*, home, accommodation" OR "Skilled or Intermediate Care" OR
2. "Exp aged" OR "Geriatrics"\* OR "Gerontol"\* OR "Ageing or Aging or Elder"\* OR "Geriatric"\* OR "Seniors OR" "Old Age" OR "Older" OR "Late\* life" OR "Older Person/People/Patient"
3. #1 AND #2
4. "Staffing"\* OR "Staff Mix"\* OR "Skill Mix" OR "Safe Staff"\* OR "Understaff" OR "Work\* Hours" OR "Job Satisfaction" OR "Work\* Place" OR "Workload" OR "Job"\* OR "Occupation"\* OR "Employ" OR Satisf\* OR Dissatisf\* OR "Burnout/ Professional" OR "Personnel management" OR "Staff\* Models" OR "Staff\* Organization"\* OR "Health Manpower"\* OR "Manpower" OR "Organizational Culture" OR "Psychology, Industrial" OR "Decision Making Organizational" OR "Efficiency, Organizational" OR "Employee"\* OR "Staff"\* OR Personnel\* OR "Worker"\* OR "Assistant"\* OR "Nurse"\* OR "Nursing"\* OR "Aide"\* OR "Attendant"\* OR "Orderly" OR "Orderlies" OR "Auxiliar"\*
5. #3 AND #4
6. "Issue"\* OR "Problem"\* OR "Sufficient"\* OR "Sufficiency" OR "Adequate"\* OR "Adequac!"" OR "Target"\* OR "Insufficien"\* OR "Inadequa"\* OR "Shortage"\* OR "Short" OR "Efficient"\* OR "Efficienc"\* OR "Custom"\* OR "Practice"\* OR "Balanc"\* OR "Denominat"\* OR "Motivat"\* OR "Roster"\* OR "Rosta"\* OR "Schedul"\* OR "Overtime"\* OR "Over Time" OR "Shift"\* OR "Shiftwork"\* OR "Shifts" OR "Temporary" OR "Availability" OR "Supervisi"\* OR "Recruit"\* OR "Retain"\* OR "Retention"\* OR "Competenc"\* OR "Morale"\* OR "Experience" OR "Level"\* OR "Ratio or Ratios"\* OR "Resourc"\* OR "Model"\* OR "Number"\* OR "Capacit"\* OR "Turnover"\* OR "Caseload"\* OR "Casemix"\* OR "Configur"\* OR "Reconfigur"\* OR "Local"\* OR "Relocat"\* OR "Re-locat\*" OR "Re local"\* OR "Sickness" OR "Absence"\* OR "Absent"\* OR "Stress"\* OR "Fatigue"\* OR "Burnout"\* OR, "Action"\* OR "Duty" OR "Duties" OR "Activity" OR "Assign"\* OR "Function"\* OR "Remit"\* OR "Activities" OR "Task"\* OR \*Responsibilit\* OR "Role"\*
7. #5 AND #6
8. "Quality Assurance, Health Care" OR "Quality Indicators, Health Care" OR "Outcome and Process Assessment Health Care" OR "Total Quality Management" OR "Quality improvement" OR "Standard of Care" OR "Improv"\* OR "Assurance" OR "Change" OR "Care" OR "Healthcare" OR "improve"\* OR "Change" OR "Benchmarking" OR "Nursing Audit" OR "Quality of Healthcare" OR "Quality Care" OR "Care Quality" OR "Standard\* of care" OR "Quality of Life"
9. #7 and #8
10. Remove duplicates from 9





# Appendix 9 Purposive sampling of care homes for documentary analysis of Care Quality Commission inspection reports

## Care home ownership and size of the provider organisation

### *Not-for-profit organisations*

We included:

- Three outstanding care homes, ranging in size, were included from the largest not-for-profit organisation in the UK. This provider had 91 care homes in their portfolio, none of which were rated as inadequate.
- Two care homes from a medium-sized not-for-profit organisation (which had 21 care homes) were included: one was rated as outstanding and the other as inadequate.
- One care home rated as inadequate from another medium-sized not-for-profit organisation (which owned 11 care homes in total). All care homes owned by this organisation varied in their CQC quality rating: none were rated as outstanding.
- One care home rated as inadequate from a small not-for-profit organisation.
- There were no outstanding not-profit care homes from a single provider.

### *For-profit organisations*

We included:

- Four care homes from the largest for-profit provider in the UK were represented in our sample: two were rated as outstanding and two as inadequate.
- Three care homes from three medium-sized for-profit providers (which owned 14 care homes, 6 and 9, respectively).
- Four independent single care home providers: two care homes were rated as outstanding, and two inadequate.

### *Local authority*

- Two care homes owned by the local authority and rated as outstanding were included in our sample. There were no local authority care homes rated as inadequate at the time of sampling.

## Geographical location

We ensured we sampled the care homes (as described above) to represent geographical location, urban and rural. Care homes of the large provider (stage 1) revealed gaps in geographical location that we were able to address in stage 2 sampling. Care homes sampled in this second stage were located in the North East of England ( $n = 2$ ), Yorkshire and Humber ( $n = 3$ ), the North West ( $n = 3$ ), East Midlands ( $n = 2$ ), West Midlands ( $n = 1$ ), the East of England ( $n = 2$ ), London ( $n = 1$ ), the South East ( $n = 4$ ) and the South West ( $n = 2$ ).

## Individual size of the care home

The size of each individual care home ranged from 9 beds to 149 beds. We ensured there was a good spread of care home size in both the outstanding and inadequate categories of care homes in this second stage of sampling.



## Appendix 10 Social network analysis concepts

Concept	Description
#Advice Relationships	The number of relationships in the advice network. This gives a way to compare networks and the more relationships there are, the more likely advice flows through the network.
%Reciprocal Advice Relationships	Percentage of relationships expressing reciprocity. Reciprocity in this case is where person A says she goes to Person B for advice and Person B independently says that she goes to Person A for advice. This is one of the measures for reciprocity used in the hypothesis test.
#Influence Relationships	The number of relationships in the influence network. This gives a way to compare networks and the more relationships there are, the more likely influence flows through the network.
%Reciprocal Influence Relationships	Percentage of relationships expressing reciprocity. In this case, Person A says she is influenced by Person B and Person B independently says that she is influenced by Person A. This is one of the measures for reciprocity used in the hypothesis test.
#Advice Cliques	Number of groups of at least three people who are all connected to each other in the advice network. Implied is that there are stronger ties within the group than outside which makes cliques fruitful ground for seeding innovations.
#Influence Cliques	Number of groups of at least three people who are all connected to each other in the influence network. Implied is that there are stronger ties within the group than outside which makes cliques fruitful ground for seeding innovations.
Overall Advice Clustering Coeff% (×100)	The tendency of the advice network to form clusters. Clusters are densely connected group of nodes which helps enable the spread of innovations. The more clusters in a network, the higher the probability of innovation spread.
Overall Influence Clustering Coeff% (×100)	The tendency of the influence network to form clusters. Clusters are densely connected group of nodes which helps enable the spread of innovations. The more clusters in a network, the higher the probability of innovation spread.
Advice Density	Density of the advice network. Density is the percentage of possible network ties that are being used. The denser the network, the more paths available for innovations.
Influence Density	Density of the influence network. The denser the network, the more paths available for innovations.
Highest Advice Betweenness	The people who most often serve as a bridge in the advice network with the betweenness centrality score in parentheses. The higher the score, the more likely advice travels from one side of the network to the other over these bridges.
Highest Influence Betweenness	The people who most often serve as a bridge in the influence network with the betweenness centrality score in parentheses. The higher the score, the more likely advice travels from one side of the network to the other over these bridges.
Highest Advice Out Degree Centrality	The people who give out the most advice in the care home with the number of advisees in parentheses.
Highest Influence Out Degree Centrality	The people with the most influence in the care home with the number of people influenced in parentheses.





EME  
HSDR  
HTA  
PGfAR  
PHR

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